

#### 14TH JACQUES POLAK ANNUAL RESEARCH CONFERENCE NOVEMBER 7-8,2013

## Pick Your Poison: The Choices and Consequences of Policy Responses to Crises

Kristin J. Forbes
MIT- Sloan School of Management and NBER

Michael W. Klein Tufts-Fletcher School and NBER

Paper presented at the 14th Jacques Polak Annual Research Conference Hosted by the International Monetary Fund Washington, DC—November 7–8, 2013

The views expressed in this paper are those of the author(s) only, and the presence of them, or of links to them, on the IMF website does not imply that the IMF, its Executive Board, or its management endorses or shares the views expressed in the paper.

# Pick Your Poison: The Choices and Consequences of Policy Responses to Crises

Kristin Forbes: MIT-Sloan School and NBER Michael Klein: Tufts-Fletcher School and NBER



IMF Annual Research Conference Washington, DC 11/08/2013

#### Motivation

- What are the costs and benefits of different policy responses to crises?
  - Stan Fischer's "Lessons of the Global Crisis" (2011) and Robbins lectures (2001)
  - Several papers today: (Obstfeld; Alvarez & De Gregorio; Vuletin and Vegh; Chari and Henry)
- Long-standing debates
- Econometric issues create challenges for empirical assessment
  - Selection bias
  - Endogeneity



#### This Paper

- Key question: What are the effects of different policy responses to crises?
  - Document determinants and incidence of 4 policy responses:
    - Major reserve sales
    - Large currency depreciations
    - Substantial interest rate increases
    - New controls on capital outflows
  - Assesses impact on 3 outcomes:
    - GDP growth
    - unemployment
    - Inflation
  - Addresses econometric challenges (selection bias,
     endogeneity) using propensity-score matching methodology

#### This Paper: Key Results

- Major reserve sales and currency depreciations boost GDP growth relative to counterfactual
  - But growth benefits lagged and initial effect is slower GDP growth
  - Generates higher inflation (especially after depreciations)
  - Weaker benefits in EMs (especially for reserve sales)
- Increased interest rates and controls on capital outflows have particularly negative effects
  - Sharp and significant decreases in GDP growth
  - No significant improvement in inflation or unemployment over 6 quarter window
- Countries must "pick their poison"



#### **Comments Today**

Major policy responses during crises

Propensity-score methodology

Key Results

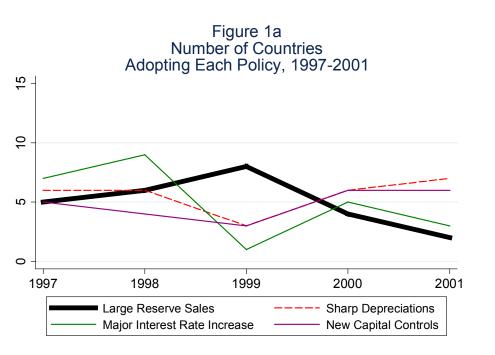


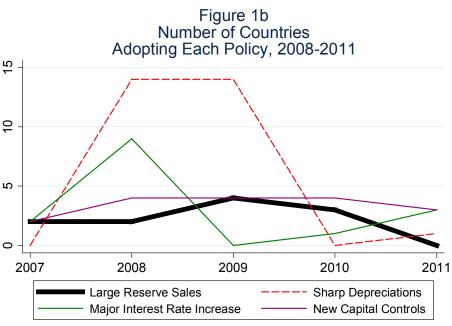
### Defining "Major" Policy Responses

- Data set: 85 countries, quarterly data for 1997-2001 and 2007-2011
- Focus on policy responses to contraction in global capital flows
  - Nimble policies
  - Large and infrequent actions
  - Define thresholds so occur in 5% of country-quarter observations during crises
- Four policy responses:
  - <u>Major reserve sales</u>: 24% ↓ in international reserves (ex. gold) vs. previous yr
    - Reserve/GDP ratio > 10%
  - Large currency depreciations: 23% depreciation in US\$ exchange rate over qtr
    - Inflation <20% in previous quarter
  - Substantial increase in interest rates: 244 bp ↑ in policy interest rate over past yr
    - Inflation <20% in quarter
  - New capital controls: new controls on capital outflows over past year
    - About 3% of country-year observations
    - Based on Klein (2012) and IMF's AREARs dummy variables



#### Incidence of Responses





- Only 1 type of policy usually chosen
  - 80% during 1997-2001 and 88% during 2007-2011



### Propensity-Score Methodology (1)

- Common in labor & medical literatures, newer to intl/macro
  - Currency unions & trade: Persson ('01)
  - Capital controls & macroprudential measures: Forbes, Fratzscher & Straub ('13)
  - Monetary policy: Ehrmann & Fratzscher ('06); Angrist & Kuersteiner ('11); Angrist, Jordá & Kuersteiner ('13)
  - Financial liberalization: Glick, Guo & Hutchison ('06); Das & Bergstrom ('12); Levchenko, Rancière
     & Thoenig ('09)
  - Foreign ownership: Chari, Chen & Dominguez ('11); Kalemli-Ozcan, Sorenson & Volosovych ('13)
- Several advantages over OLS:
  - Puts more weight on comparison observations that are more "similar"
  - Focuses on explaining policy choices instead of policy outcomes
  - Avoids specifying joint process governing outcomes, policy choices & covariates
- Potential challenges in macro literature:
  - Requires sufficient "similar" observations across countries and time
  - Sensitivity of results to matching methods & control variables
  - Must pass critical tests (balancing/independence)
  - Some adjustments required for time-series dimension (exclusion window)



### Propensity-Score Methodology (2)

- See paper for details on methodology
- Define observations:
  - "Treatments": country-quarters when adopts major policy response
  - "Controls": country-quarters with no major policy responses
  - "Exclusion window": 3 quarters before & after a treatment
- 1st stage: Estimate logit model of probability that each country adopts each of major policy responses each quarter as a function of observables:
  - <u>Changes in global environment</u>: risk,  $\Delta$  U.S. interest rates, commodity prices, 1990s crisis dummy
  - **Domestic vulnerabilities**:  $\Delta$  real GDP growth,  $\Delta$  gross capital outflows,  $\Delta$  gross capital inflows, current account balance/GDP, commodity exporter interaction
  - <u>Domestic characteristics</u>: income per capita, institutional quality, capital account openness, reserves/GDP, pegged ER dummy, euro zone dummy
  - Recent changes in four policy responses: Δreserves/GDP,  $\Delta$  interest rates, % $\Delta$  exchange rate, new capital controls
- Base case: focus on variables significant at 20% level



# 1<sup>st</sup> Stage Logit Results: *Predicting Sharp Currency Depreciations*

Global	Global risk	0.065***				
Measures	US interest rate (ch)	-0.439***				
	Commodity price index	2.650**				
	1990's crisis dummy	2.481***				
Domestic	Real GDP growth (ch)	-0.045***				
Vulnerabilities	Current account (% of GDP)	-1.800***				
	Comm. index * comm. exporter	0.592**				
Other	Income per capita (log)	-0.063				
Country	Institutions index	-0.109				
Characteristics	Reserves (% of GDP)	-0.111				
	Peg dummy	-2.752***				
	Openness	-0.212**				
Recent Policy	Reserves (% of GDP, ch)	-4.105***				
Changes	ER vs. US \$ (%ch)	0.024***				

servations (Pseudo R-squared)

2,523 (0.30)

<sup>\*\*\*</sup> denotes significant at the 1% level; \*\* at the 5% level and \* at the 10% level

#### Propensity-Score Methodology (3)

- Use coefficients estimated in logit model to calculate propensity scores
- Use propensity scores to match each treatment with a control group based on 5 matching algorithms:
  - 1. Nearest neighbor without replacement
  - 2. 5 nearest neighbors
  - **3.** Radius (with caliper = 0.05)
  - 4. Kernel
  - 5. Local-linear: non-parametric estimator using all observations in control group; weighting function assigns higher weight to controls closer to treated observation
- Tests of methodology
  - Preferred method (bias/efficiency tradeoff)
  - All treatments meet "common support condition"
  - Meets "independence" assumption/"balancing assumption"

Balancing Tests:	Mean:	Mean:		T-stats	Local-linear			r
SHARP CURRENCY	Treatment	Unmatche	d	(H0: μ <sub>T</sub> =	Mean: Matched		t-stat	
DEPRECIATIONS	Group (μ <sub>τ</sub> )	Control (µ	c)	μ <sub>c</sub> )		Control		t-Stat
Global Risk	31.703	24.786		7.06***		31.726		-0.090
ΔU.S. interest rate	-1.446	-0.455		-6.35***		-1.308		-0.360
Commodity prices	4.654	4.762		-2.34**		4.670		-0.300
1990's crisis dummy	0.533	0.465		1.16		0.541		0.000
ΔReal GDP growth	-5.229	0.073		-5.67***		-6.295		0.930
Current account/GDP	-0.097	0.004		-3.55***		-0.090		-0.280
Commodity interact.	0.413	0.293		2.24**		0.338		0.850
Income per capita	7.646	8.234		-3.85***		7.536		0.580
Institutions index	-0.449	-0.379		-3.20***		-0.420		-0.840
Reserves/GDP	0.459	0.503		-0.54		0.531		-0.850
Peg dummy	0.053	0.477		-7.32***		0.027		0.830
Openness	0.369	1.164		-4.52***		0.529		-0.630
ΔReserves/GDP	-0.044	0.026		-4.61***		-0.053		0.730
%ΔER/US\$	15.282	2.545		8.50***		10.816		1.410
Observations	75	2,488				74		



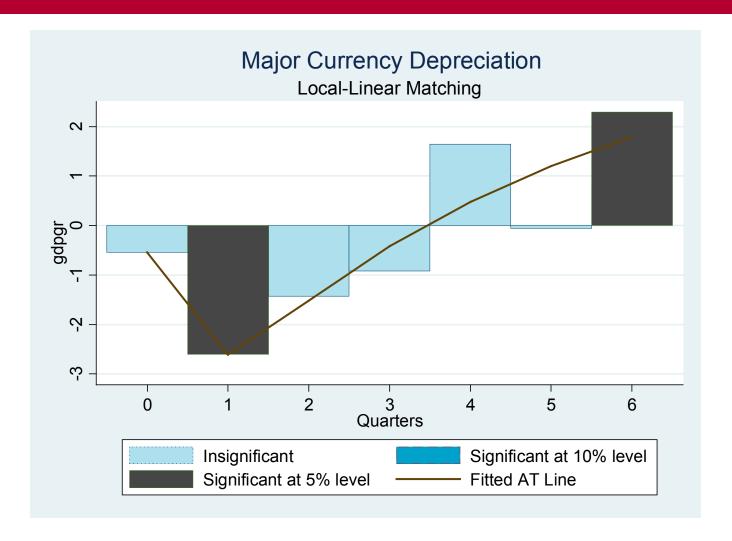
# Impact of Policy Responses on Outcomes

- Calculate average treatment effect on the treated (ATT) for each policy response on each outcome variable
  - Compare average values for treated observations with average for matched controls
  - Estimate ATT for each quarter from change through 6 quarters
  - Bootstrapped standard errors
- Test for impact on 3 outcome variables:
  - Real GDP growth
  - CPI inflation
  - Unemployment



#### Impact on Real GDP Growth

(Local-linear matching)

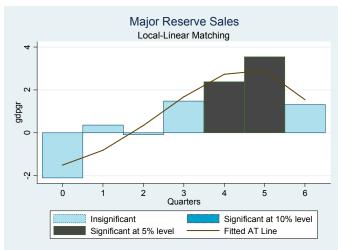


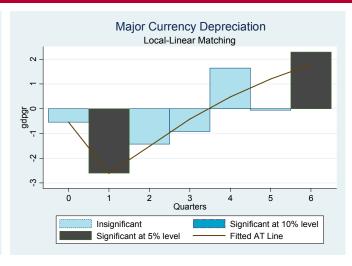


#### Impact on Real GDP Growth

(Local-linear matching)

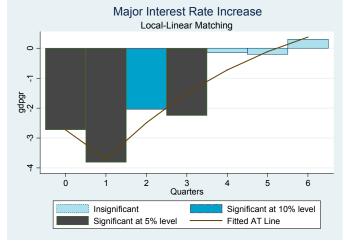
Major Reserve Sales

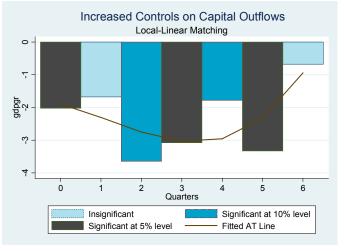




Large Currency Depreciations

Major Interest Rate Hikes





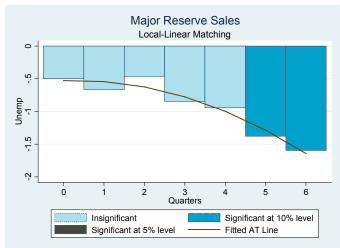
Increased
Capital
Controls

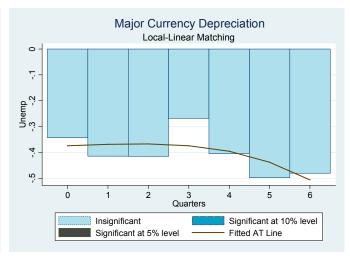


#### Impact on Unemployment

(Local-linear matching)

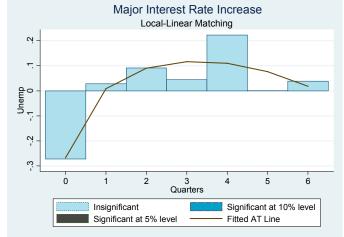
Major Reserve Sales

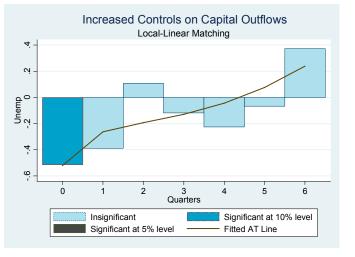




Large Currency Depreciations

Major Interest Rate Hikes





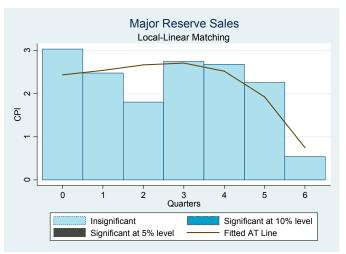
Increased
Capital
Controls

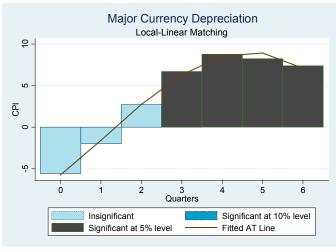


#### Impact on Inflation

(Local-linear matching)

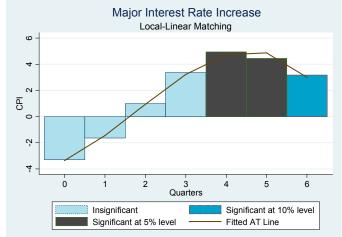
Major Reserve Sales

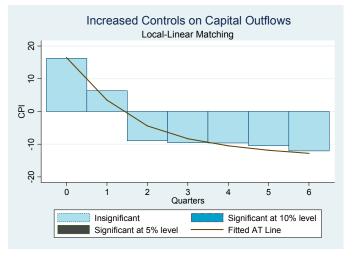




Large Currency Depreciations

Major Interest Rate Hikes





Increased
Capital
Controls



#### Sensitivity Tests

- Different sets of covariates
  - Key results unchanged
- Effects for individual crisis periods
  - Sample size too limited
- Only emerging, developing and non-OECD economies
  - Less growth benefit of reserve sales & depreciations
  - Reserve sales may raise unemployment



#### Pick Your Poison

- How should countries respond to sudden stops in global capital flows?
  - To answer, need to take selection bias & endogeneity seriously
  - No ideal solution that simultaneously improves GDP growth, unemployment and inflation
- Key findings: "Pick Your Poison"
  - Large currency depreciations and reserve sales support GDP growth
    - Benefits lagged and occur after initial contraction
    - May generate increase in inflation (especially depreciations)
    - Weaker benefits in EMs (especially reserve sales)
  - Sharply higher interest rates & new capital controls significantly reduce
     GDP growth
- Unanswered questions
  - Long-term effects?
  - Other costs and benefits? (financial stability?)

