

# IMF-supported Programs in Crisis: What have learned so far?

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October 2, 2009

#### Internal review

- Focus: review of programs with EMs since fall '08
  - 15 SBAs: Armenia, Belarus, Bosnia & Herzegovina, Georgia, Hungary, Iceland, Latvia, Mongolia, Pakistan, Romania, Serbia, Ukraine, and precautionary SBAs with Costa Rica, El Salvador, Guatemala
  - > FCLs (Mexico, Colombia, Poland) not covered

- Aim: early feedback, mid-course changes
- Approach: focus on 2009; comparisons with past crises and current nonprogram EMs; robust results

## Results preview

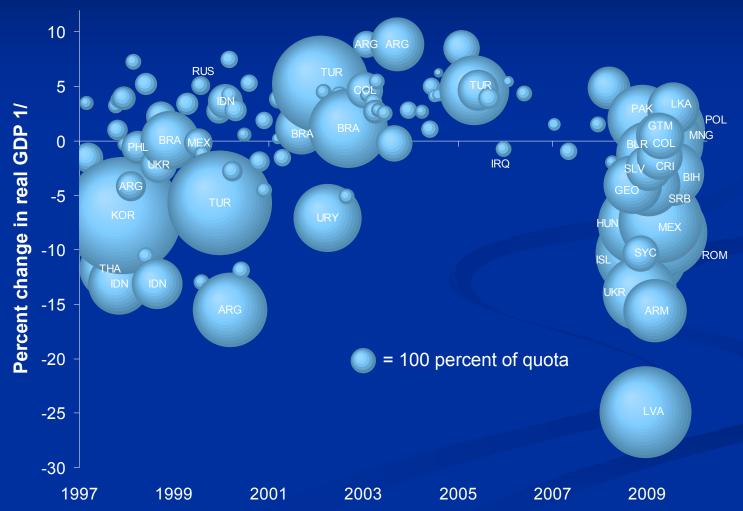
- Programs so far avoided worst problems from past crises
- Policies/outcomes similar to comparable nonprogram countries

#### Caveats

- Results preliminary, dependent on projections for 2009
- Caution interpreting comparisons with past programs

# Fund lending in context large programs, simultaneous, big output losses

Access levels and growth declines in Fund arrangements

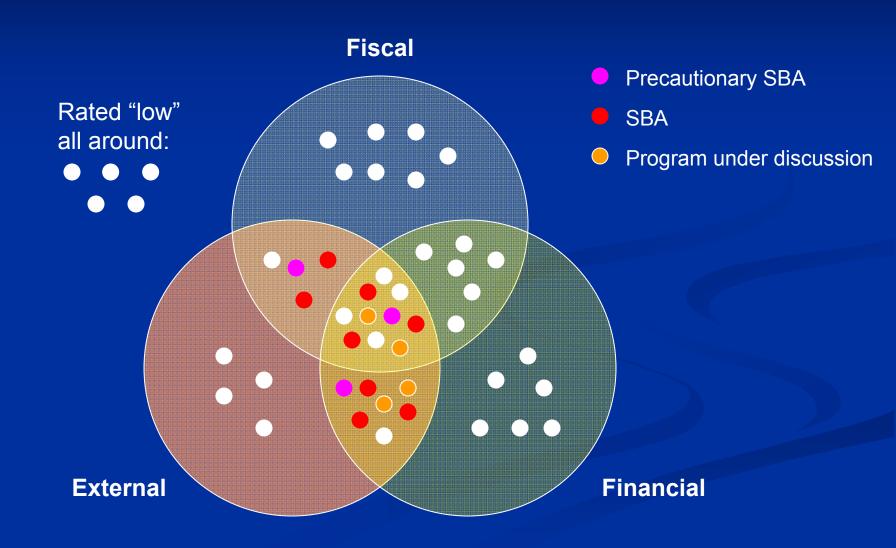


Sources: WEO and staff calculations.

<sup>1/</sup> Maximum cumulative decline in three years from program inception; projected changes for current programs.

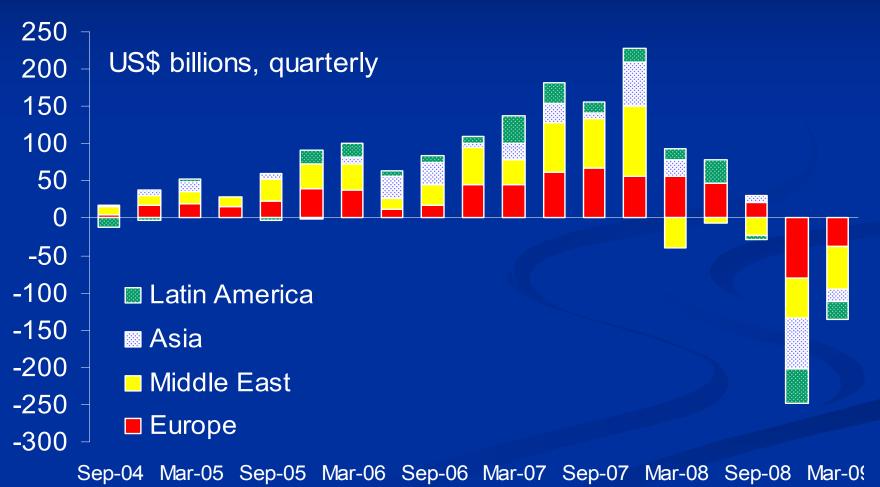
### Emerging markets had vulnerabilities...

(vulnerability ratings as of Sep 2007)

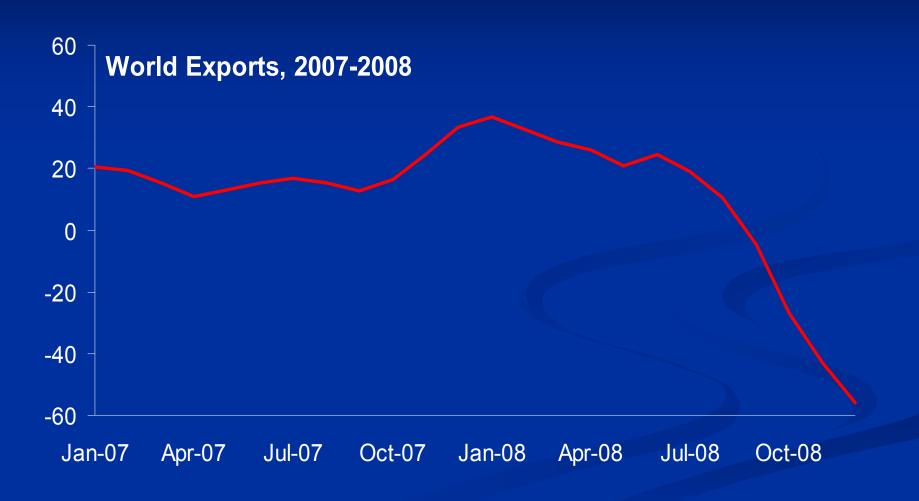


### ...triggered by sudden stop in capital flows...

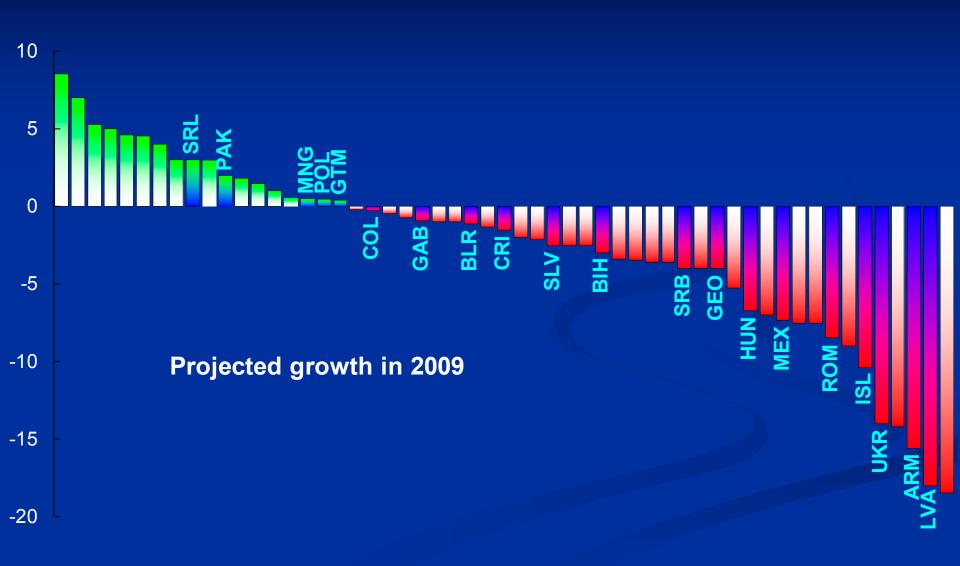
BIS-reporting bank flows to emerging markets



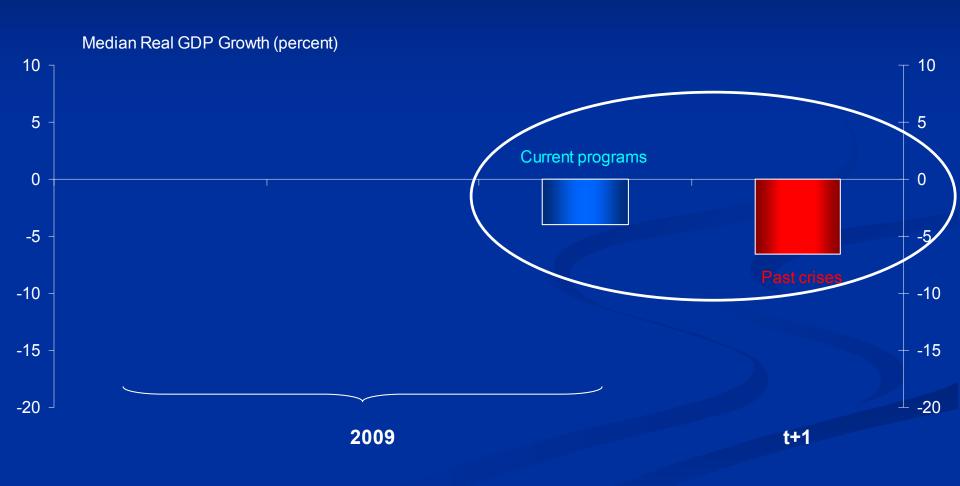
### ...and collapsing external demand for exports...



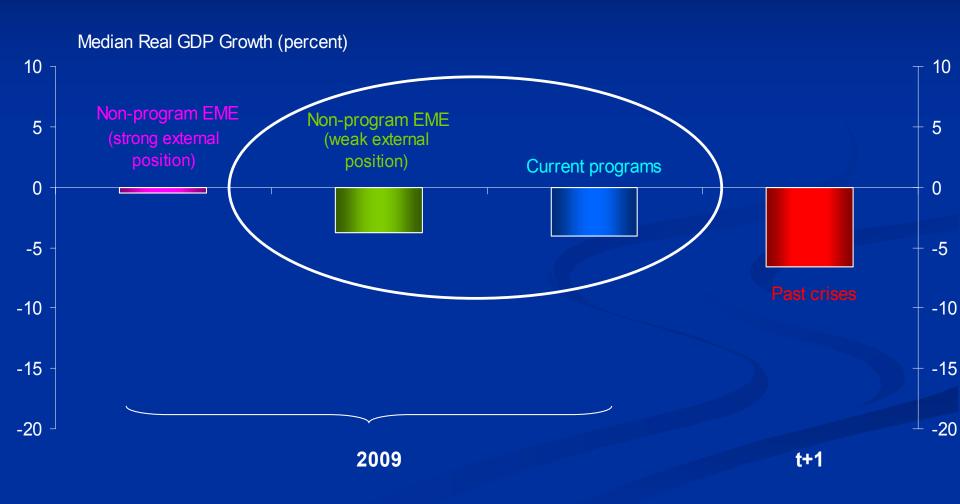
## Not surprisingly, sharp output contractions



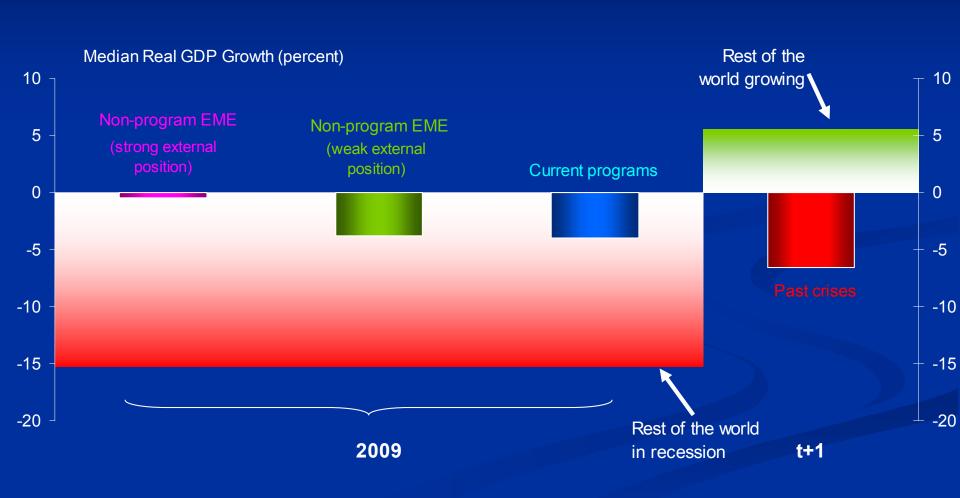
## But, output contractions smaller than past crises



## ... contractions comparable to nonprogram EMs



# Output contractions this time less dramatic when seen in context of global recession



## Taking stock of output contractions

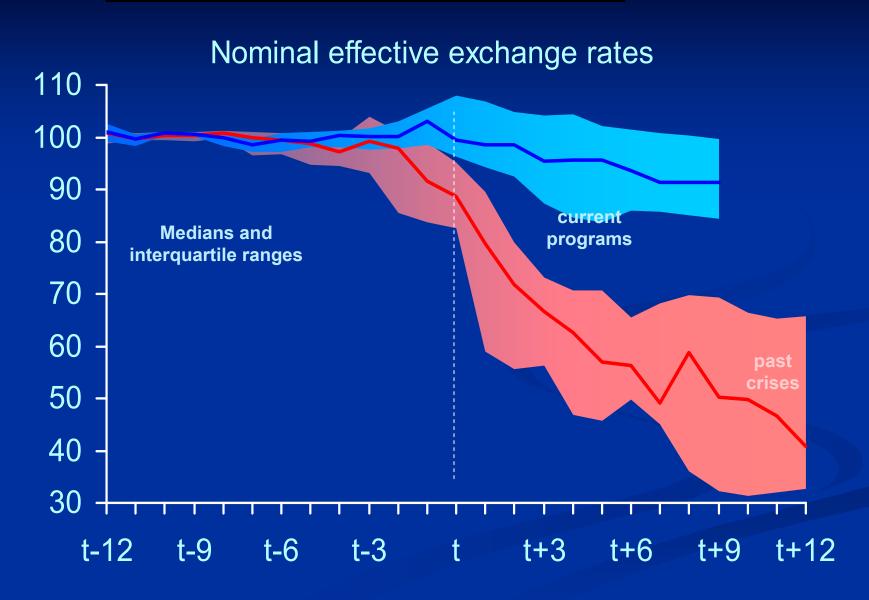
- Output losses in countries with programs, albeit large, have been smaller than in past programs
- But they have not been significantly worse than in other emerging market countries with similar preexisting external vulnerabilities. In other words,
- Fund support has allowed program countries to do as well as similar countries whose balance of payments did not get as badly hit

## Programs avoided past problems

#### Past crises

- Exchange rate overshooting
- Sharp current account contractions
- Banking crises

## No <u>currency overshooting</u> this time



## Programs avoided past problems

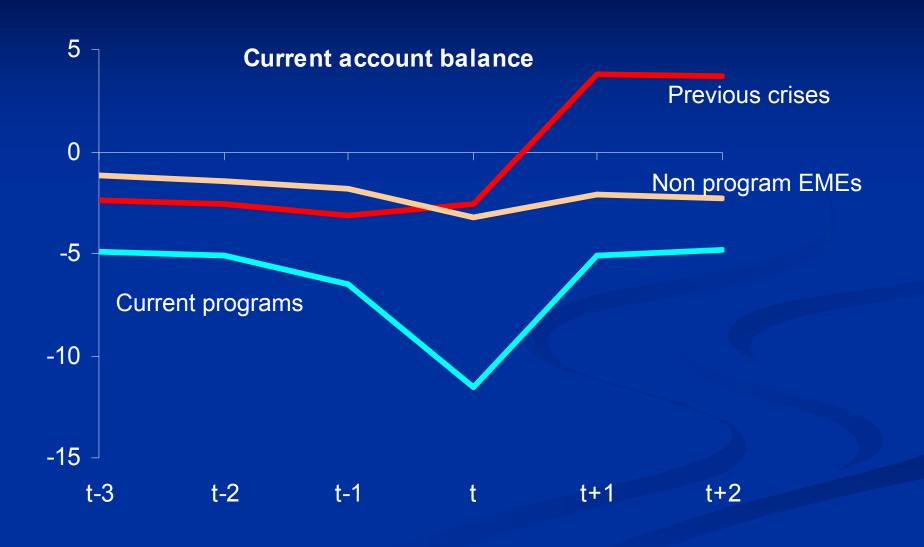
Past crises

**Current crises** 

- Exchange rate overshooting
- Sharp current account contractions
- Banking crises

→ No

## More limited external adjustment this time



## Programs avoided past problems

#### Past crises

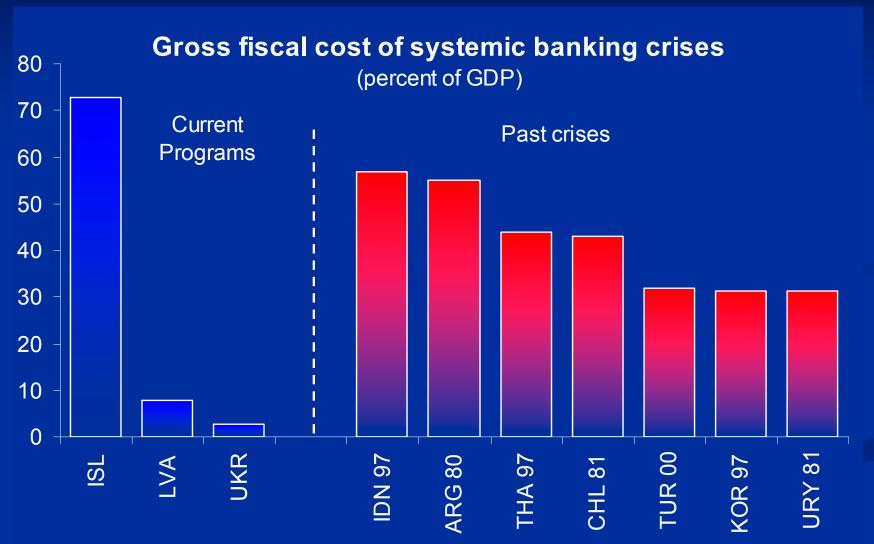
**Current crises** 

- Exchange rate overshooting
- Sharp current account contractions
- Banking crises



Limited

### Fewer systemic banking crises this time



Source: Laeven and Valencia (2008); FAD-MCM: Public Interventions in Financial Systems.

## Programs avoided past problems

#### Past crises

**Current crises** 

- Exchange rate overshooting
- Sharp current account contractions
- Banking crises

→ No

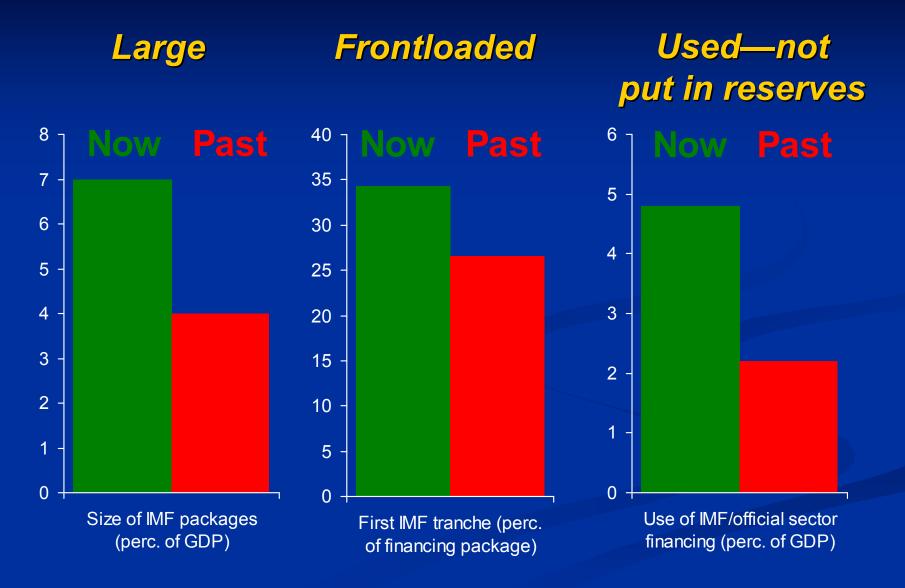
→ Limited

→ Few

### How were worse outcomes avoided?

1. Effective use of IMF financing

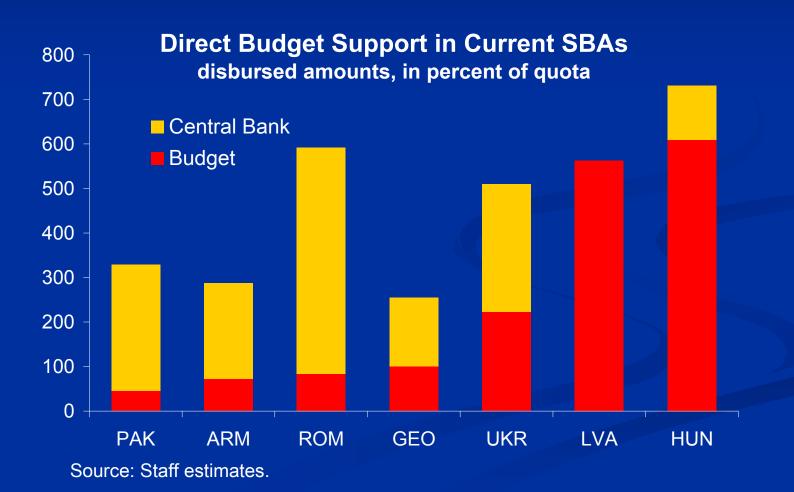
## (1) Financing packages tailored to needs



Median values across Fund arrangements

#### ...financing channeled where needed

- to support the banking systems (ISL, HUN, LVA, UKR)
- to support budget financing, when fiscal loosening appropriate



#### How were worse outcomes avoided?

- 1. Effective use of IMF financing
- 2. Stronger ownership

## (2) Program ownership strong

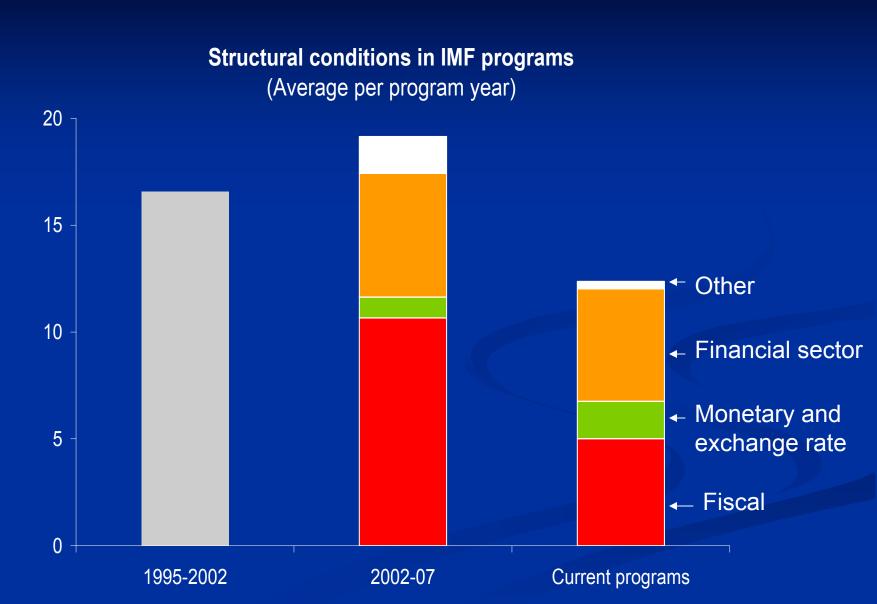
Ownership supported by continued adaptation of programs to evolving conditions and by acceptance of ...

\_... full range of <u>currency regimes</u>, capital controls

institutional constraints (e.g., EU)

focused policy conditionality

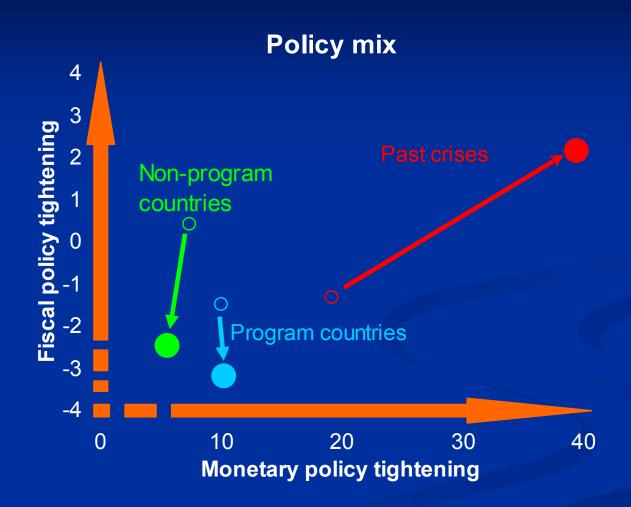
## More focused conditionality



#### How were worse outcomes avoided?

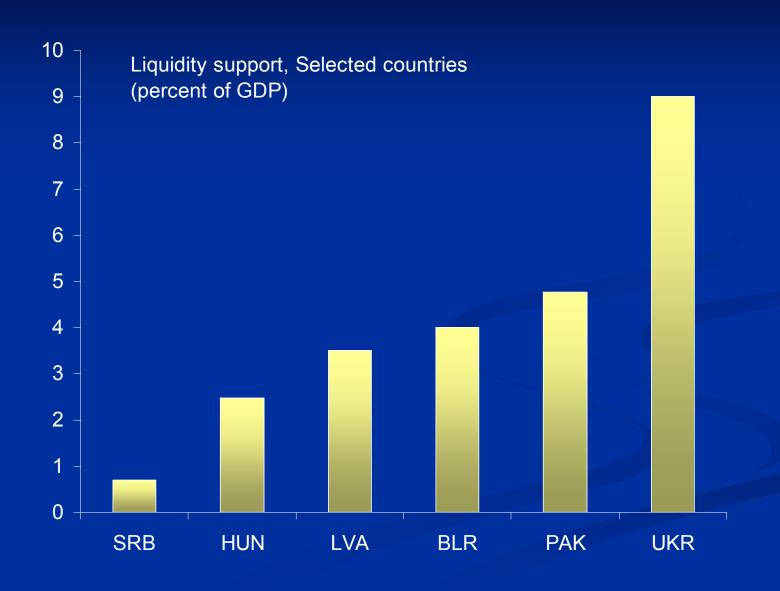
- 1. Effective use of IMF financing
- 2. Stronger ownership
- 3. Supportive policies

## (3) Supportive fiscal-monetary policy mix...



**Fiscal policy**: median primary balance to GDP ratios in the year before crisis (2008, circle) and the crisis year (2009, dot). **Monetary policy**: median nominal interest rates six months before crisis (2008 H2, circle) and six month into crisis (2009 H1, dot).

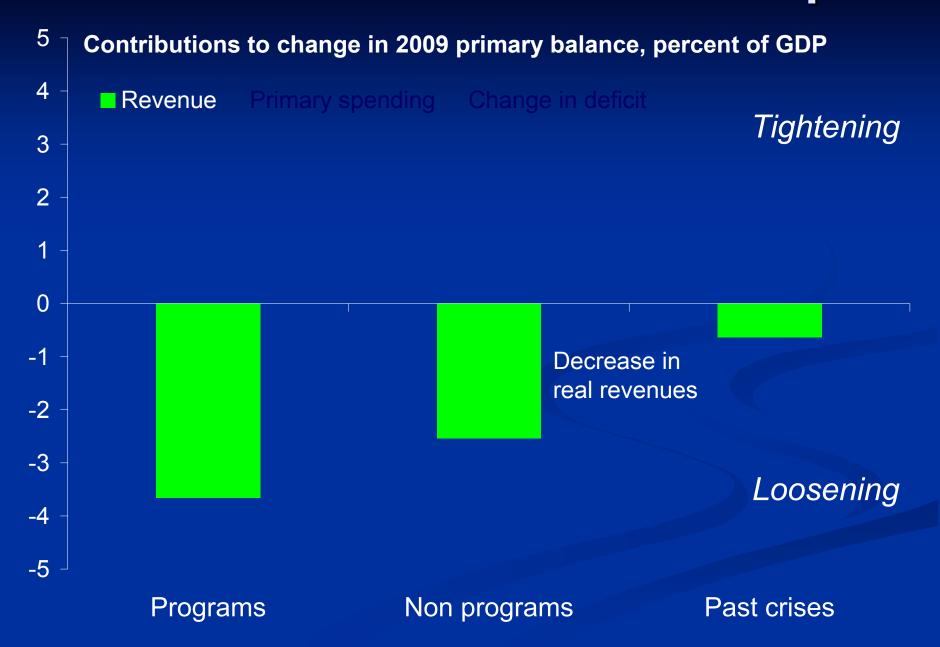
## ...complemented by steps to avoid funding crisis

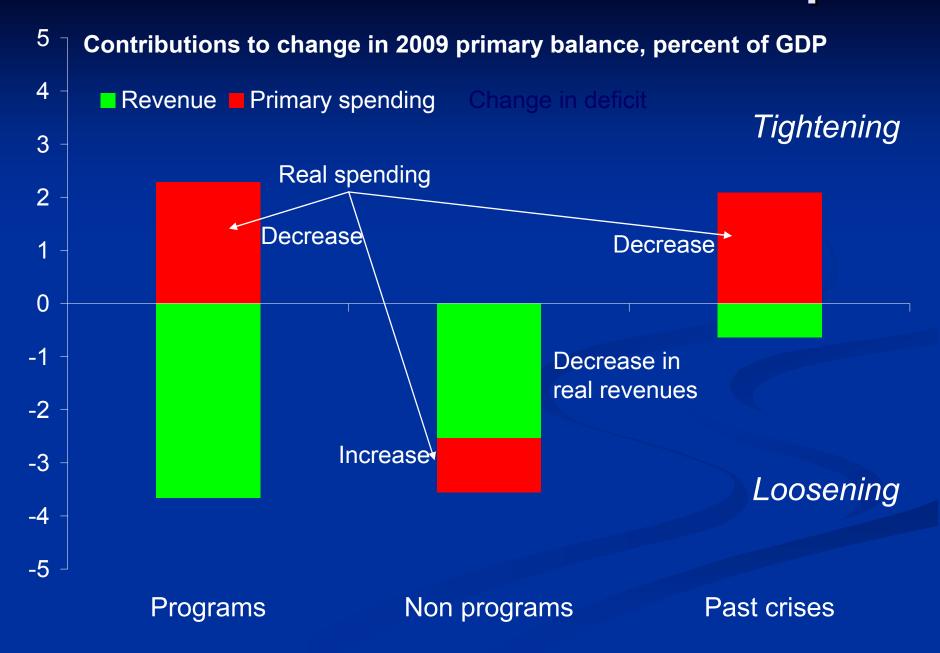


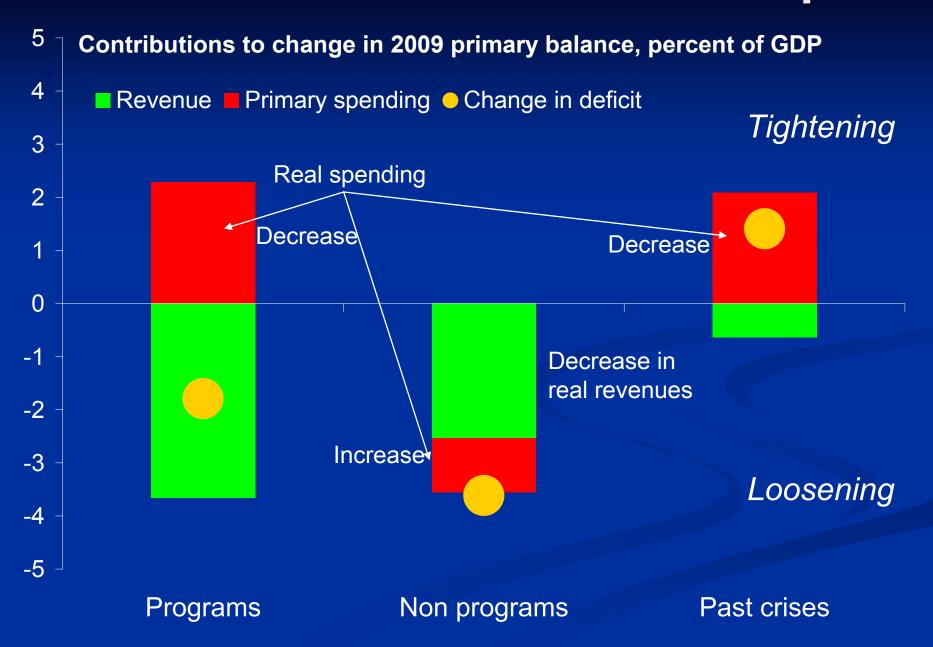
## A closer look at macro policies

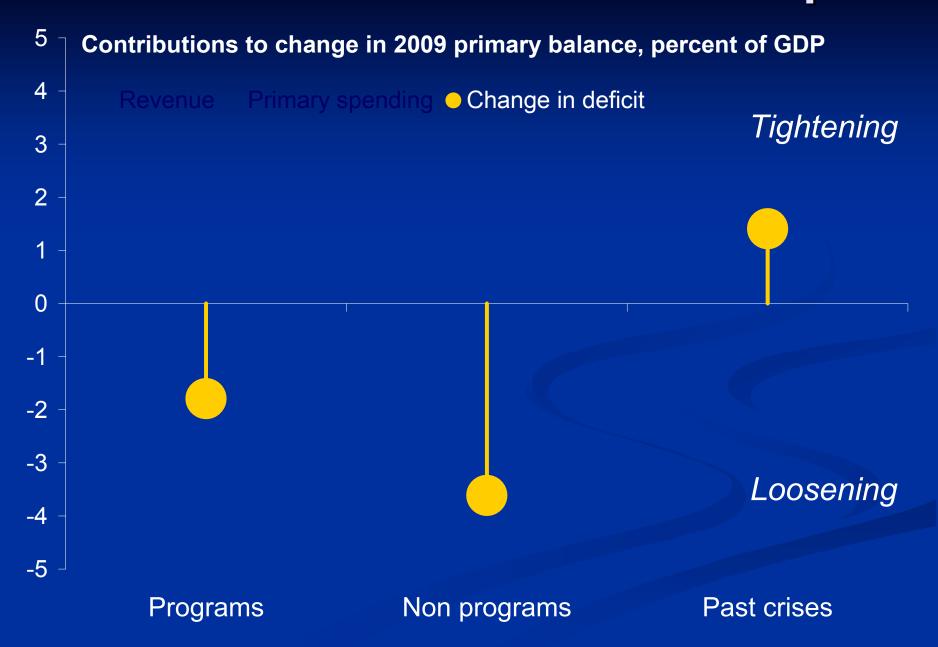
Fiscal policy accommodated revenue shortfalls

Monetary policy avoided spikes in interest rates

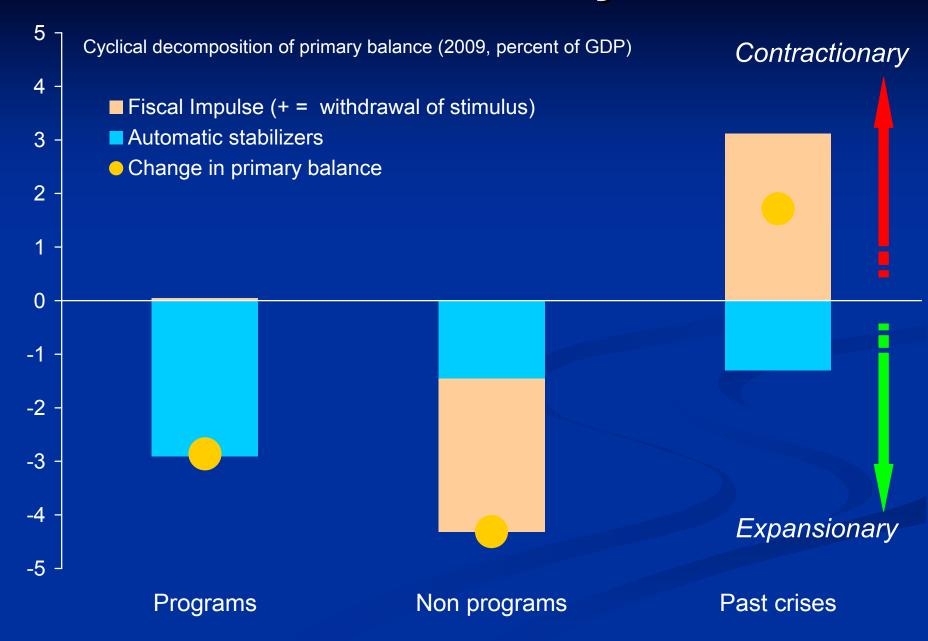








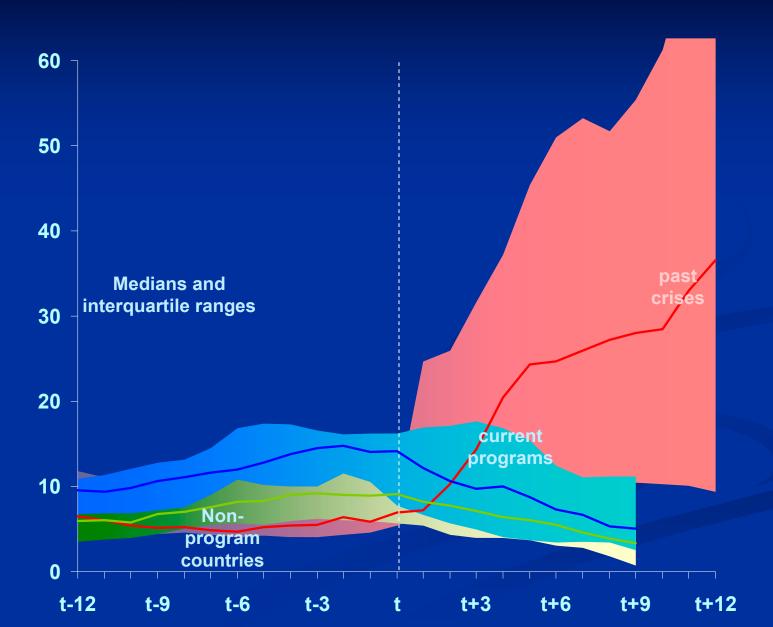
## Accommodation also in cyclical sense



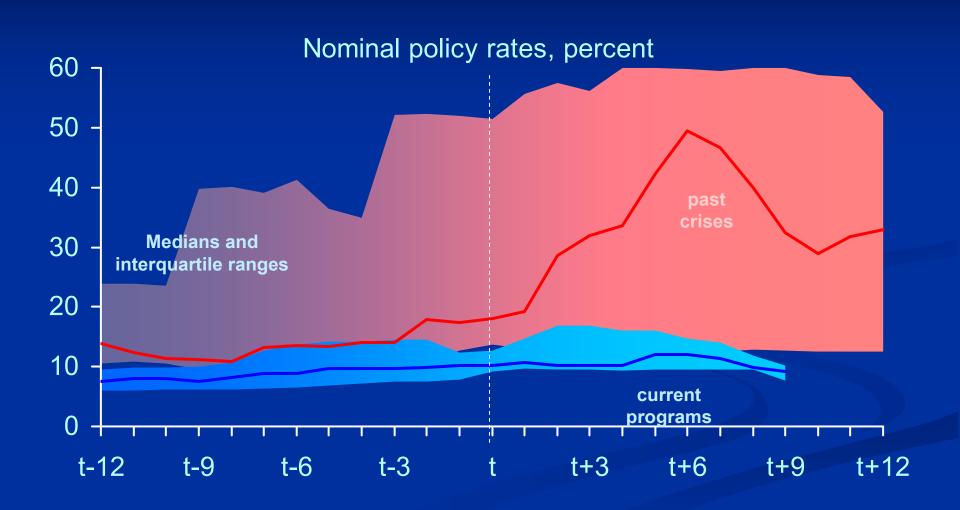
## A closer look at macro policies

- Fiscal policy accommodated revenue shortfalls
- Monetary policy avoided spikes in interest rates

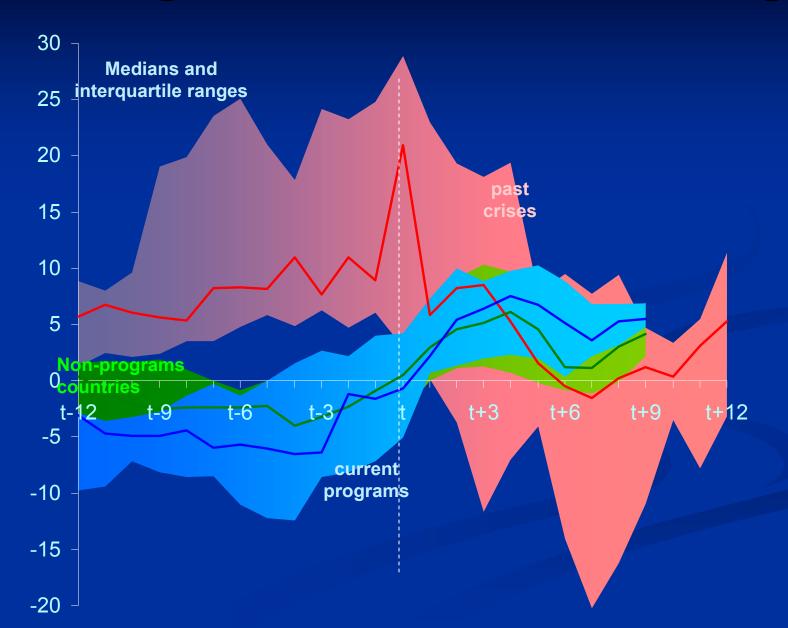
# Benign inflation backdrop



### ...help avoid interest rate spikes...



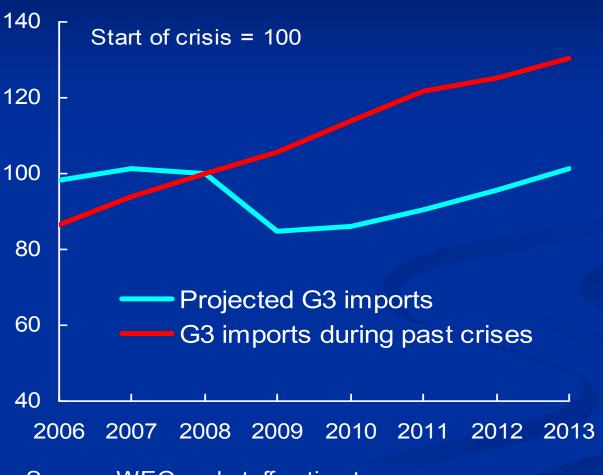
# ...though some room for easing



Recovery reliant on global economy

### Lower external demand in this crisis

#### Trade volumes: imports by G3 countries



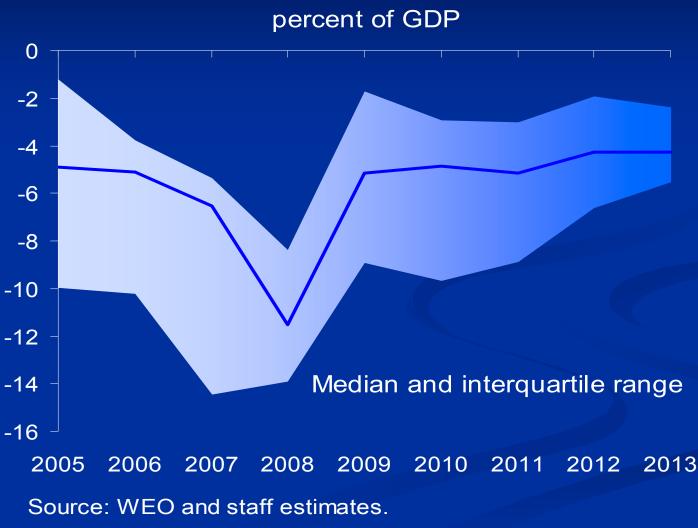
Source: WEO and staff estimates.

Recovery reliant on global economy

Lagging competitiveness in some countries

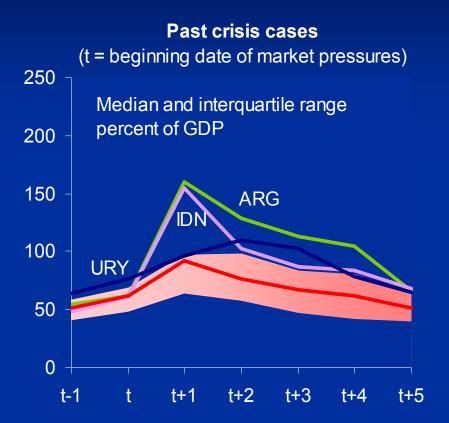
### Limited current account adjustment...

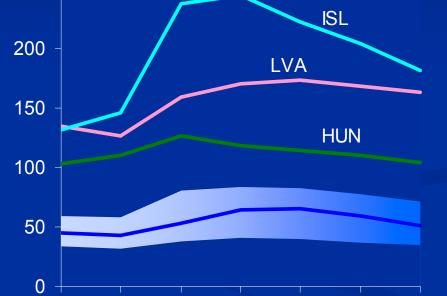
### **Current account adjustment**



# ...weighing on external debt sustainability in some cases

250





2010

2011

2008

2007

2009

**Recent program cases** 

Source: WEO and staff estimates.



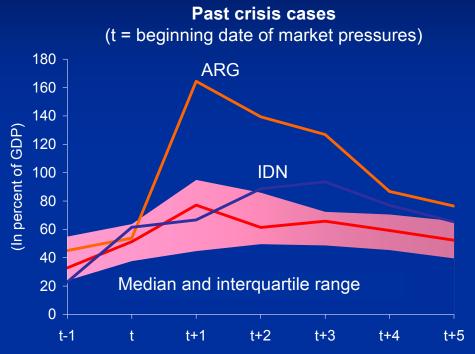
2012 2013

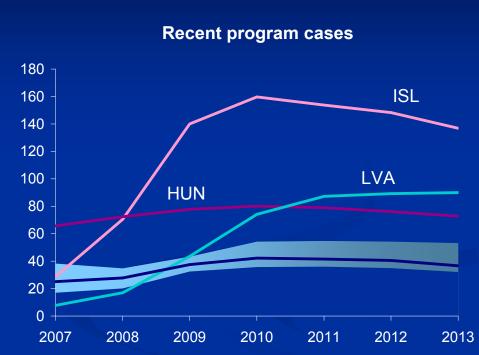
Recovery reliant on global economy

Lagging competitiveness in some countries

Heavy debt burdens in some countries

## Fiscal sustainability concerns





Source: WEO and staff estimates.

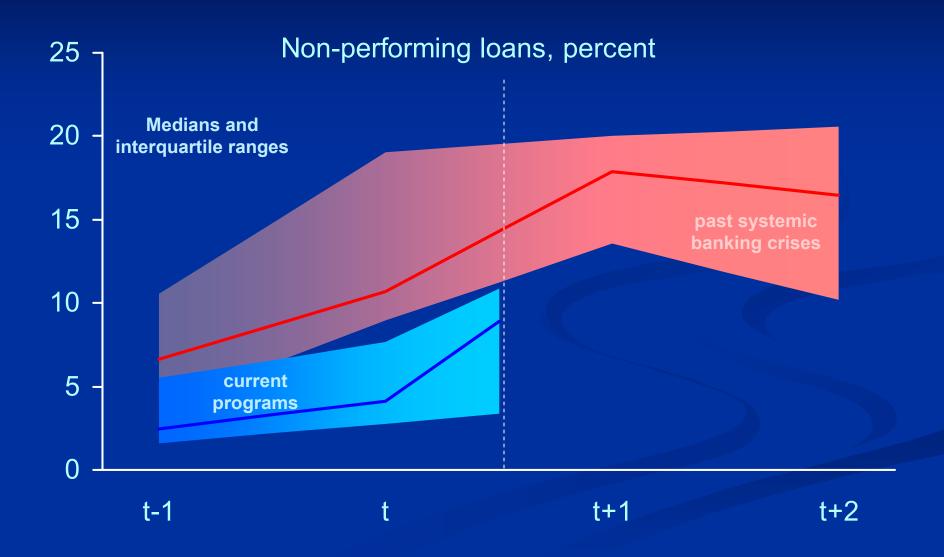
Recovery reliant on global economy

Lagging competitiveness in some countries

Heavy debt burdens in some countries

Bank balance sheets still impaired

# Rising credit risks



### Takeaways

- External shock, but also pre-existing vulnerabilities
- IMF programs avoid worse outcomes
- Drivers: large, upfront financing; supportive policies
- Full exit from crisis requires additional adjustment
- Adjustment burden eased by IMF financing

## Thank You