

# Mining Partnerships for Development - Harnessing mining's wider contributions

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"Managing Resource Wealth in Africa"









### **Outline**

- What is ICMM?
- African regional objectives
- ICMM findings on mineral sector governance
- Importance of Partnerships
- Conclusions

## ICMM at a glance

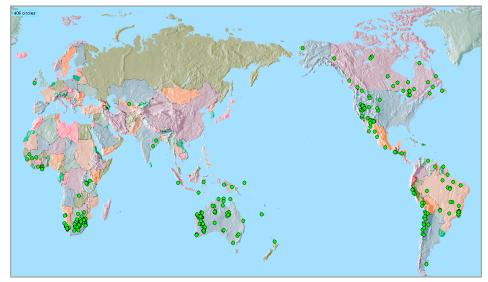


**CEO led** 

21 Company members

32
Association members





Over 800 sites in 62 countries, excluding exploration

Programs in several thematic areas

## **ICMM** member companies

Australia	BHP Billiton	Norway	Hydro
Brazil	Vale		African Rainbow Minerals
	Barrick	South Africa	AngloGold Ashanti
Canada	Goldcorp		Gold Fields
	Teck	Switzerland	Xstrata
Chile	Codelco	United Kingdom	Anglo American
China	MMG		Lonmin
France	Areva		Rio Tinto
Japan	JX Nippon Mining & Metals	United States	Freeport-McMoRan Copper & Gold
	Mitsubishi Materials		• •
	Sumitomo Metal Mining		Newmont

# Increasing returns from extractives - for whom?

Is revenue sharing seen as a zero sum concept: one winner (government?) and some losers (companies?)

#### **BUT... WHY FOCUS ON THIS?**

- In poorer regions, the exploitation of depletable mineral resources is an OPPORTUNITY to build an expanding economic base where little or none previously existed. The right approaches can and do yield positive externalities
- In this approach MANY can potentially share income and other gains (through the value chain) and beyond their immediate slice of tax revenues
- The exact amount of revenue accruing to government is of only SECONDARY importance

## African regional objectives...

#### **African Mining Initiative**

- Integrate the mining sector with the national economy and society
   away from mining enclaves
- Harness extractive resources for growth, poverty reduction and social development
- Take advantage of the policy space created by high commodity prices
- Adopt a developmental approach to mineral sector development



- African policymakers in charge of transforming mineral resource management
- Good governance is critical
   build on improvements
   in governance already
   made (e.g. APRM)
- Create linkages along the value chain



African Union
a United and Strong Africa



## ....these are shared objectives with ICMM

## Shared understanding

- Of the full impact of mineral developments on the economy and society, at the national and local level
- Of the twodirectional influence of mineral developments on sector governance

## Engagement & Communication

With other stakeholders, to:

- seize
   opportunities for building linkages
- addresschallenges
- develop on-theground, action plans

## Multi-stakeholder partnerships

 To strengthen mineral sector governance and its impacts on broader development along the mine project cycle

## **ICMM** Resource Endowment initiative (REi)

#### Since 2004, the REi has addressed three main questions:

- What are the direct economic and social impacts of mining?
- What are the critical success factors that have enabled some countries to benefit from substantial resource endowments and avoid the so-called resource curse?
- What practical steps might be taken by the industry, governments, local communities and development agencies to build/enhance these success factors?







# REi has resulted in the ICMM Mining Partnerships for Development (MPD) Toolkit

A systematic approach to:

- 1. Measuring **economic & social** impacts and their interaction with the existing governance framework:
  - positive and negative impacts
  - quantitative and qualitative impacts
  - national and local impacts
- 2. Assessing the main causes (success factors and failings) underlying those impacts
- 3. Developing **practical partnership ideas** to address capacity gaps and further 'grow the pie'...



MPD ToolkitV3/ July 2011, <a href="http://www.icmm.com/mpd">http://www.icmm.com/mpd</a> toolkit

To date the toolkit has been **applied in 10 countries**, including **3 African case studies** (Ghana, Tanzania, Guinea)

### Message 1 - Success factors are multi-faceted

## Case studies have shown:

Positive impacts depend on all of these factors...

- Sound national macro-economic management
- Revenue transparency
- Avoidance of mineral revenues funding conflicts over their distribution
- Reasonable standards of national governance
- Responsible behaviour by companies sound MDAs
- Implementation of key international initiatives: EITI, Voluntary Principles

...but can be **further enhanced** by these....

- Quality of governance at regional and local levels
- Quality of collaboration between government, companies, development partners and civil society organizations to enhance impacts in particular challenging areas, including: Mining
  - (1) poverty reduction,
  - (2) revenue management,
  - (3) regional planning,
  - (4) local content,
  - (5) social investment, and
  - (6) dispute resolution.

These emphasize the inherently **local** nature of mining and the collaborative support needed to overcome challenges in these areas.

## Message 2 - THREE dimensions in Value Chain

Each dimension is subject to distinct governance challenges

- (1) Governance over the project **life cycle** including diversification opportunities at different stages and intergenerational equity
- (2) Governance and economic integration capturing all possible upstream, downstream, side-stream and lateral linkages
- (3) Governance and impacts at **national versus local levels** central government policy-making and local government implementation of policy including transparency

Revenue sharing is only a small part of the agenda IF the potentially positive externalities can be captured. Equally important to that is the effective USE of revenues at the appropriate point in the governmental system

### Message 3: NATIONAL versus LOCAL level Impacts

#### FOREIGN DIRECT INVESTMENT

Mining FDI often dominates the total flow of FDI in less developed economies that have only limited other attractions for international capital

60% - 90%

#### **EXPORTS**

Mineral exports can rapidly rise to be a major share of total exports in less developed agrarian economies even when starting from a low base

30% - 60%

3% - 20%

#### **GOVERNMENT REVENUE**

Mineral taxation has become a very significant source of total tax revenues in many less developed economies that have limited tax raising capacity

Case studies have shown that mining often generates large benefits at the national level

BUT benefits at the local

#### NATIONAL INCOME [GDP & GNI]

Modern-day mining is a capital-intensive industry - so it may account for only a small proportion of total national GDP and less for GNI

3% - 10%

#### **EMPLOYMENT**

This is also low - typically only 1-2% of total employment

1% - 2%

...at the same time, the local level suffer the largest negative impacts (e.g. inmigration, environmental impacts, resettlement, disruption)

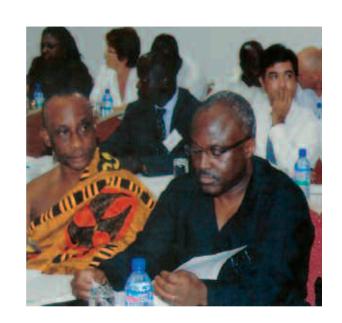
level are more limited

Source: Mining in Tanzania – What future can we expect? P 13 Available at http://www.icmm.com/page/15 956/mining-in-tanzania-whatfuture-can-we-expect

## Message 4 - Bring everybody together...

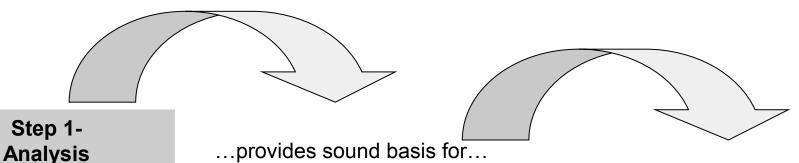
ICMM has co-hosted several multi-stakeholder workshops in Chile, Colombia, Ghana, Lao PDR, Peru, Brazil, Tanzania. These have proven to be key to giving stakeholders vital space for **communication**:

- To voice different perspectives on the impacts of mining
- To identify challenges (e.g. conflict mgt; mgt of revenues; local development)
- To improve information exchange between stakeholders involved in mining
- To agree practical roles and responsibilities among partners for filling capacity gaps and 'growing the pie' from mining investments



Available at <a href="http://www.icmm.com/mpdtoolkit">http://www.icmm.com/mpdtoolkit</a>

### How the communication process has worked



## Develop shared understanding

- Of the full impact of mineral developments on the economy and society, at the national and local level
- Of the twodirectional influence of mineral developments on sector governance

#### Step 2-Communication

#### **Engagement**

With other stakeholders, to:

- identify and addresschallenges
- •seize **opportunities** for building linkages
- develop on-the-ground,action plans

...to forge collaboration around

#### Step 3-Action

## Multi-stakeholder partnerships

To strengthen
 mineral sector
 governance, by filling
 capacity gaps and
 amending policies to
 'grow the pie'

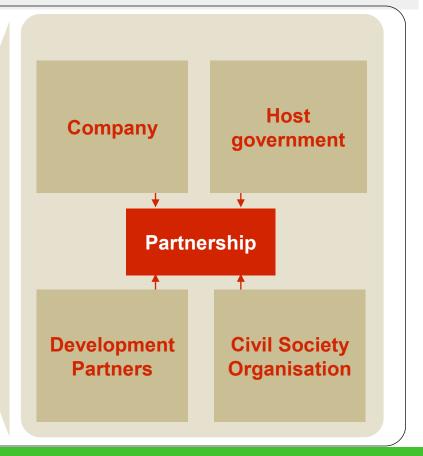
## **Develop Partnerships**

- Through partnerships, mining can help to strengthen governance and enhance linkages;
- Enhancing linkages must by definition involve an active role of companies but also of other stakeholders

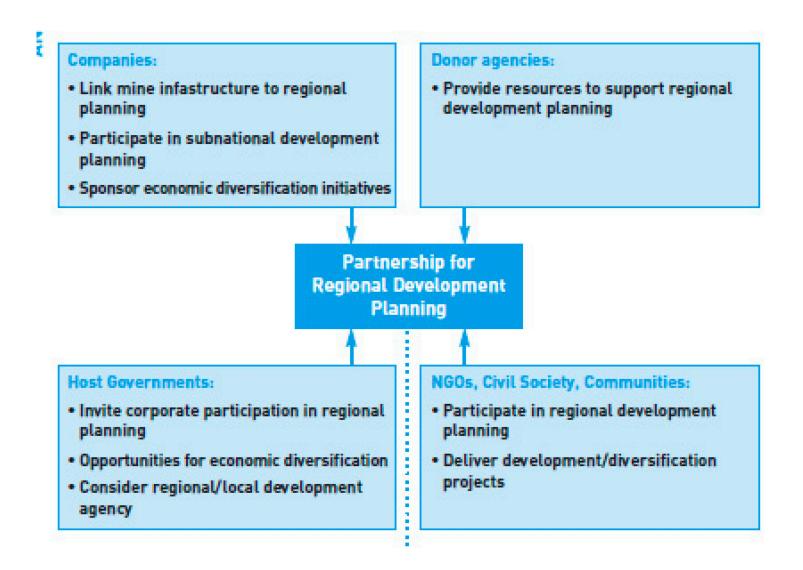
Six priority areas for multi-stakeholder partnerships identified by ICMM

#### Mining AND

- Poverty reduction
- Revenue management
- Regional planning
- Local content
- Social investment
- Dispute resolution



## Partnership Example – Regional Development



### **Conclusions**

## Multi-stakeholder partnerships can and do harness mining's wider contributions to development

Via enhanced utilization of available mineral revenues but also via:

- Joined-up and consistent public policies for resource-based development over the life-cycle of the sector and large projects
- Better management of national-level impacts, but also and importantly – local impacts
- Building administrative and other capacities in areas where this is most needed to enhance the wider contributions that mining can make (e.g. education and skills development, tax administration, local level governance, sector level analysis, local content capabilities)
- Support a positive political economy where public and private interests around the management of mineral rents reinforce each other.

### **Conclusions**

Developing collaborative partnerships is premised on:

- Comprehensive understanding of mining's full economic and social impacts (not the fluffy partial view often seen) - positive and negative; quantitative and qualitative; national and local - and the existing mineral sector governance framework;
- A vehicle for sharing this understanding among all stakeholders, in mutual recognition of (i) the complexity of mineral sector governance, and (ii) the need for collaborative action;
- A platform for developing collaborative partnerships between government entities, companies, development partners, and civil society organizations, to improve the mineral sector governance framework.



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