



**HIGH-LEVEL REGIONAL SEMINAR ON INFLATION TARGETING**  
Rabat, Morocco, April 4, 2007

---

## **INFLATION TARGETING: BRAZIL'S EXPERIENCE**

**Paulo Vieira da Cunha  
Deputy Governor**

Presented at the High-Level Regional Seminar on Inflation Targeting  
Hosted by the International Monetary Fund and Bank Al-Maghrib  
Rabat, Morocco—April 4, 2007

The views expressed in this paper are those of the author(s) only, and the presence of them, or of links to them, on the IMF website does not imply that the IMF, its Executive Board, or its management endorses or shares the views expressed in the paper.



**BANCO CENTRAL DO BRASIL**

# **Inflation Targeting: Brazil's Experience**

**Seminar on Inflation Targeting  
Bank Al Maghrib**

**Rabat, Morocco – April 4, 2007**

**Paulo Vieira da Cunha  
Deputy Governor**



**BANCO CENTRAL DO BRASIL**

**BAM/IMF April, 2007 1**

# Outline

## I. Overview

## II. Institutional Structure

## III. Issues

A. Shocks & Expectations

B. Increasing Predictability

C. Reducing External Vulnerability

D. Reducing Fiscal Vulnerability

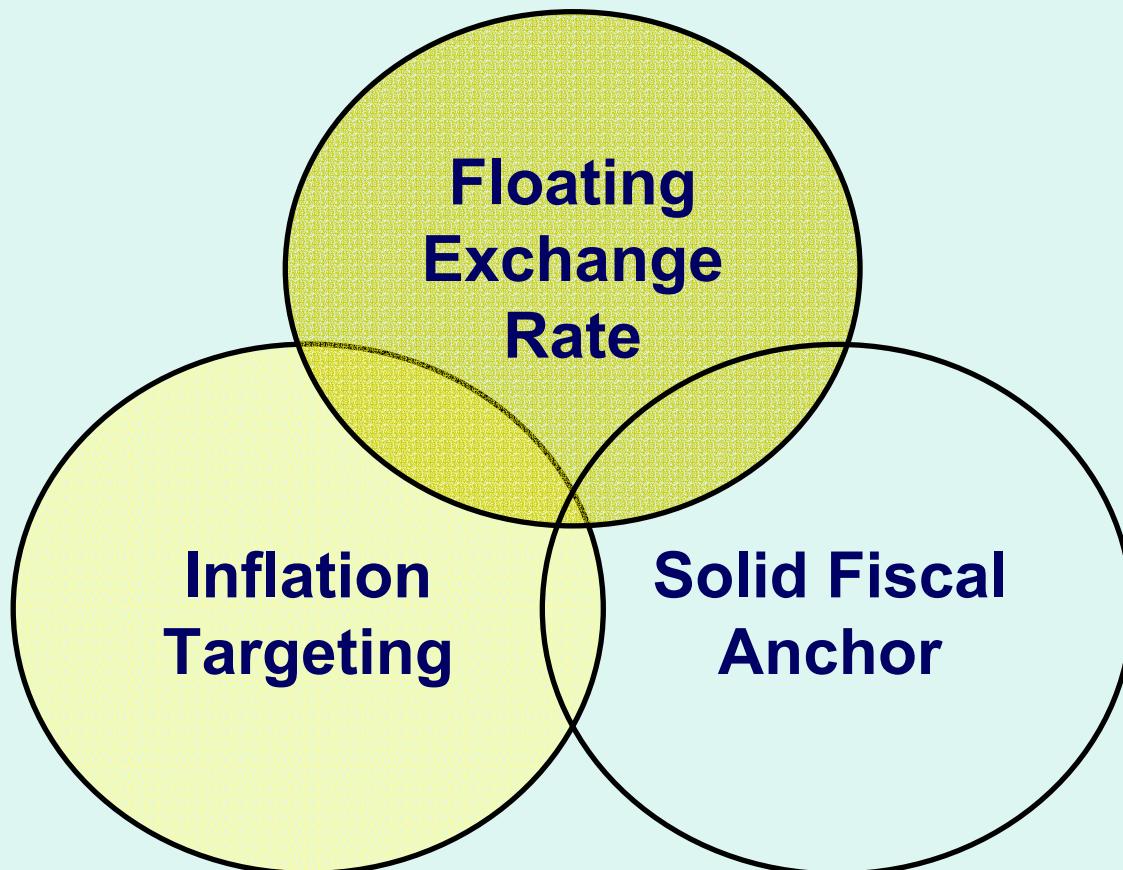


# I. Overview: Inflation Targeting Has Worked

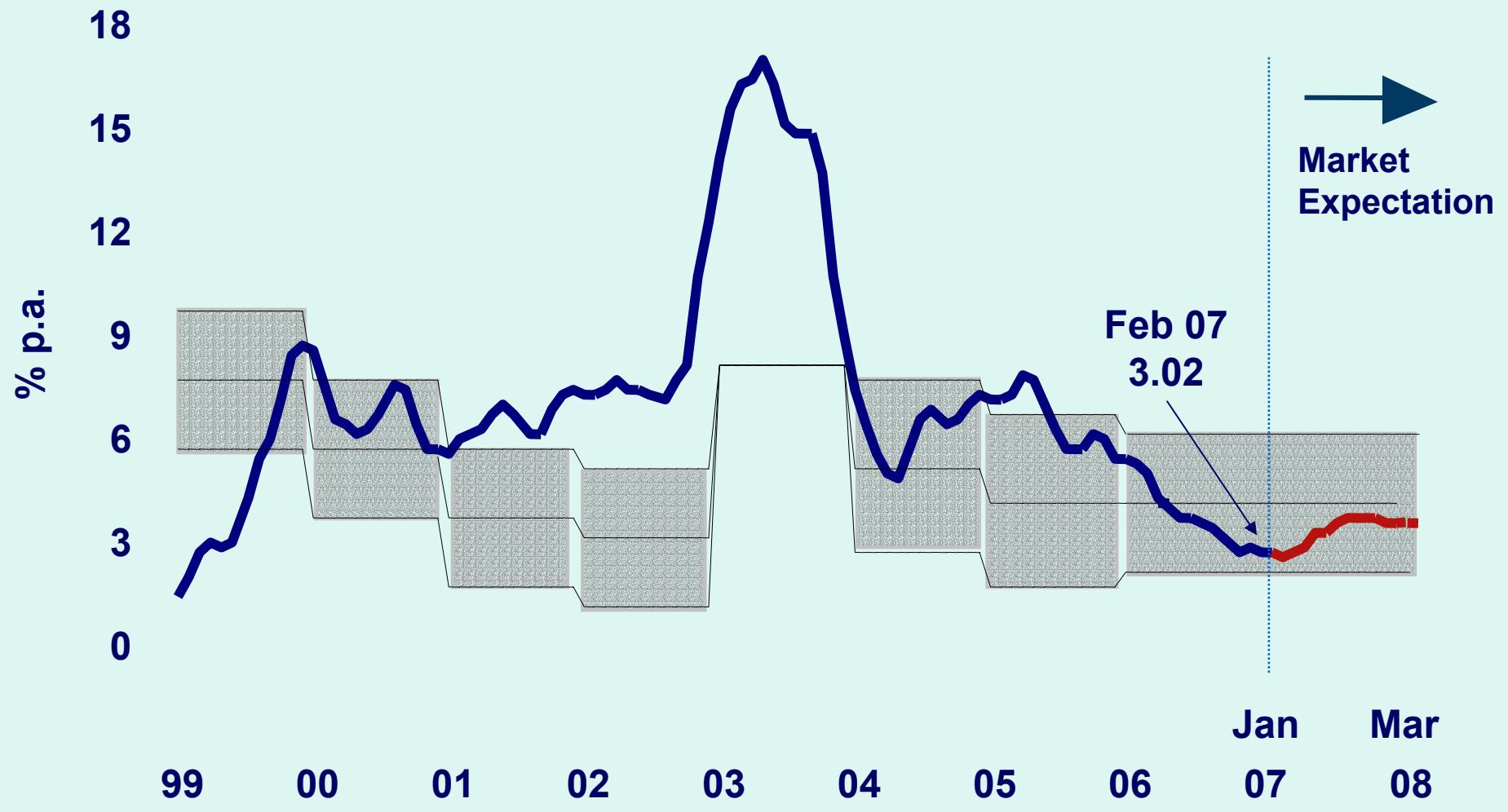
# History

- **INFLATION TARGETING** was introduced in June 1999 at a time of great macroeconomic uncertainty — *but of low inflation*
- It followed critical economic reforms
  - **Fiscal Responsibility Law**
  - **Social Security Reform (partial)**
  - **Privatization of SOE's**
  - **Trade and Capital Account Liberalization**
  - **Restructuring and Recapitalization of Private Banks (PROER)**
  - **Closure and/or Divestiture of Public Banks (PROES)**

# 1999: The New Macroeconomic Regime



# Targets vs. Consumer Inflation



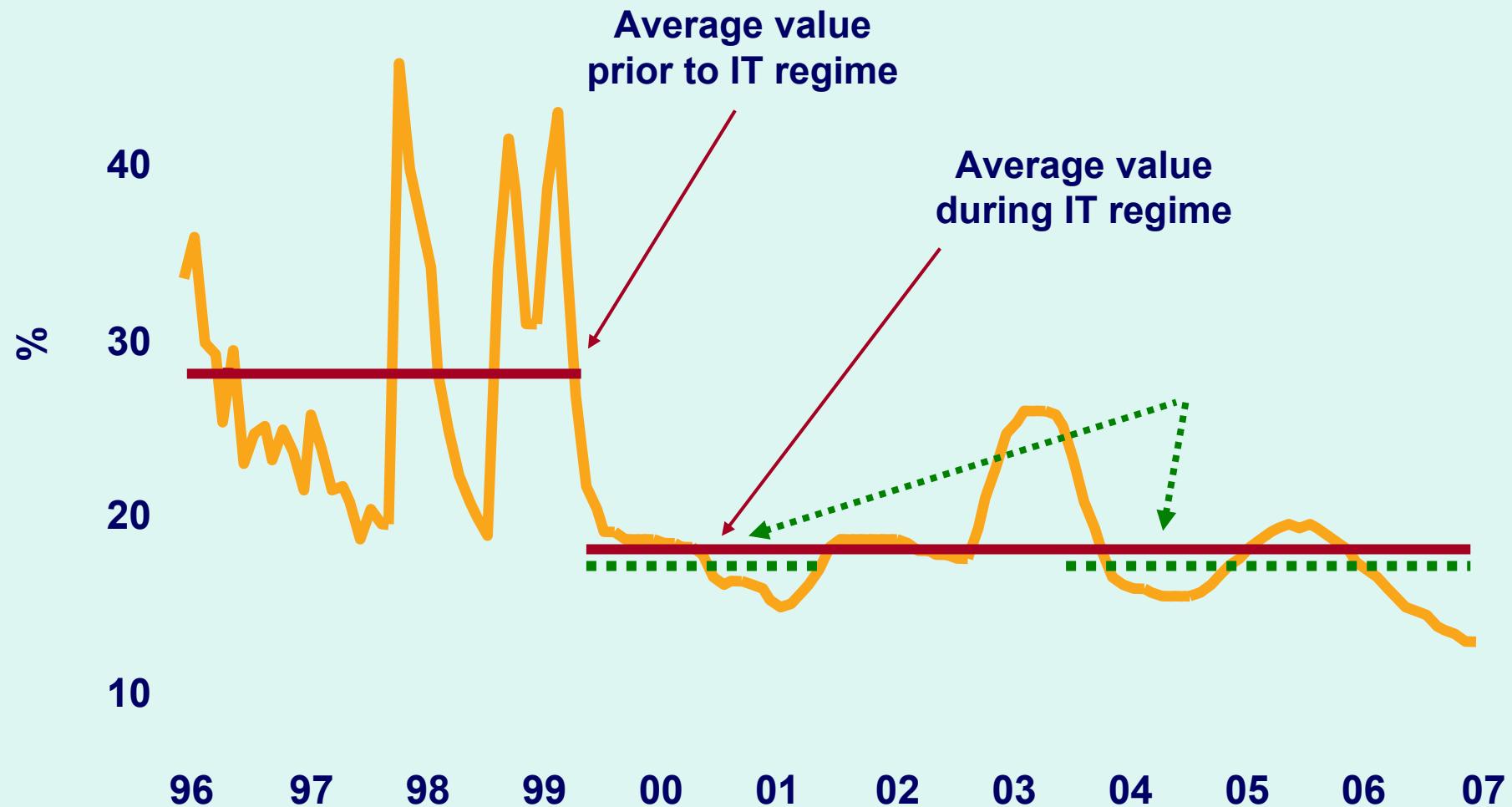
# Volatility of Inflation, GDP & Policy Rate

Period	Inflation			GDP			Selic (Policy) Rate		
	Mean	S.D.	C.V.	Mean	S.D.	C.V.	Mean	S.D.	C.V.
<i>Prior to IT</i>									
4T94 – 2T99	10,4	9,9	95%	2,0	6,3	311%	35,4	14,1	40%
<i>IT</i>									
3T99 – 4T06	7,5	5,6	74%	2,5	3,5	139%	18,4	2,9	16%
<i>IT (excluding external shocks: 3T01 a 2T03)</i>									
3T99 – 4T06	6,0	3,3	55%	3,2	3,1	96%	17,5	2,2	12%
<i>IT (post external shocks)</i>									
3T03 – 4T06	5,4	2,3	42%	3,3	3,0	90%	17,4	2,5	14%

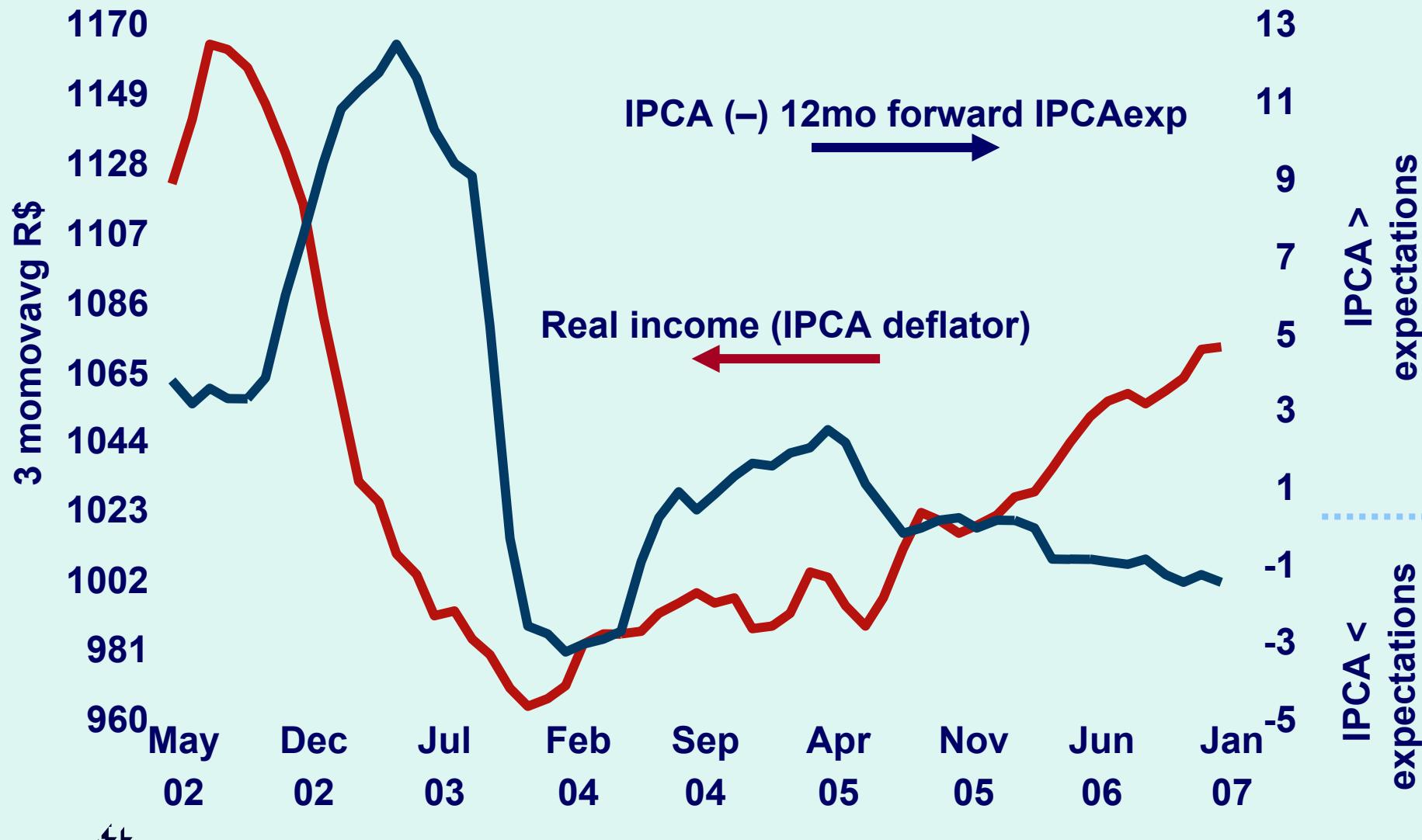
# Predictability of Monetary Policy



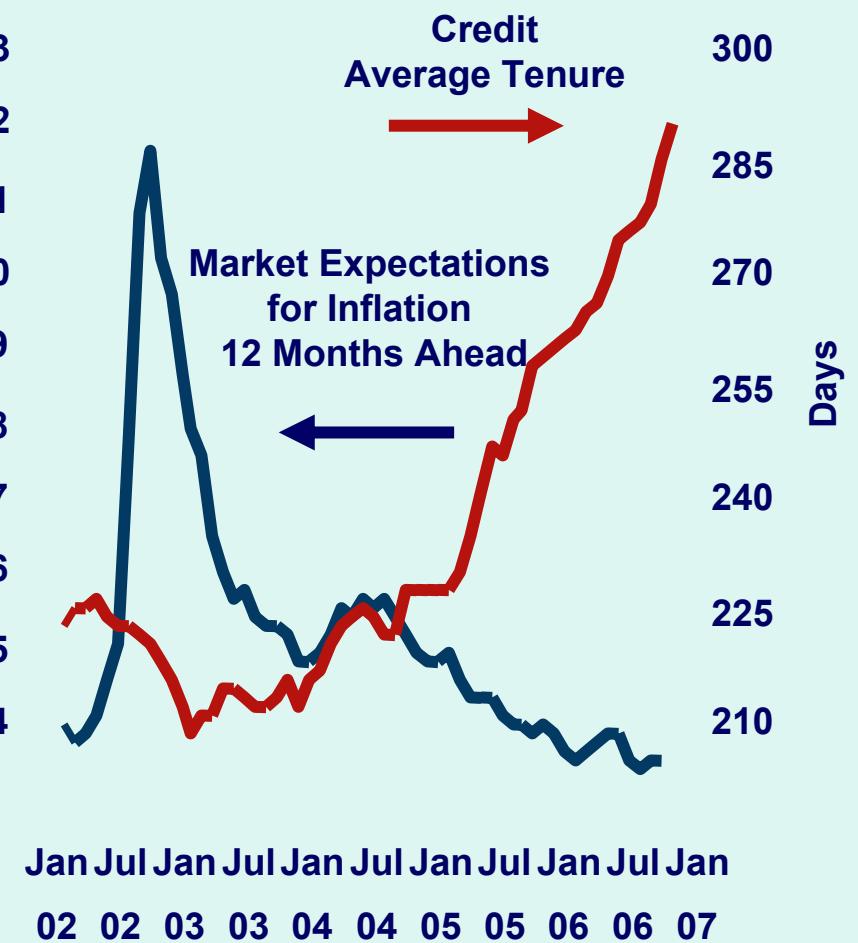
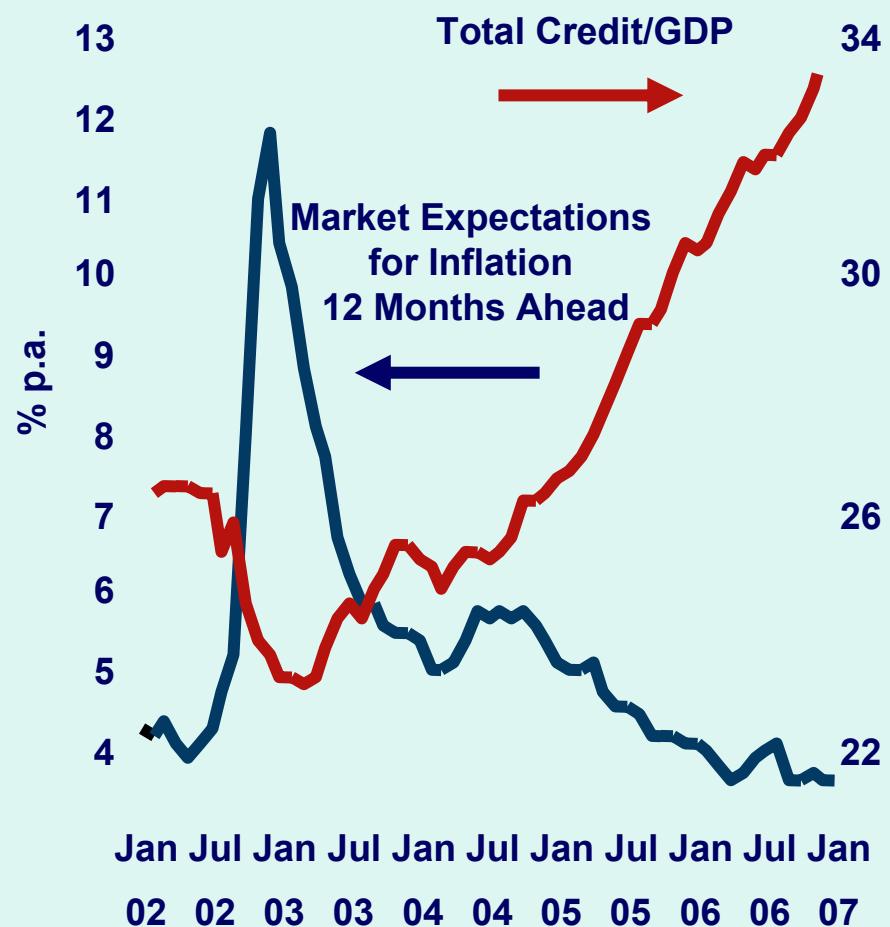
# SELIC (Policy) Rate



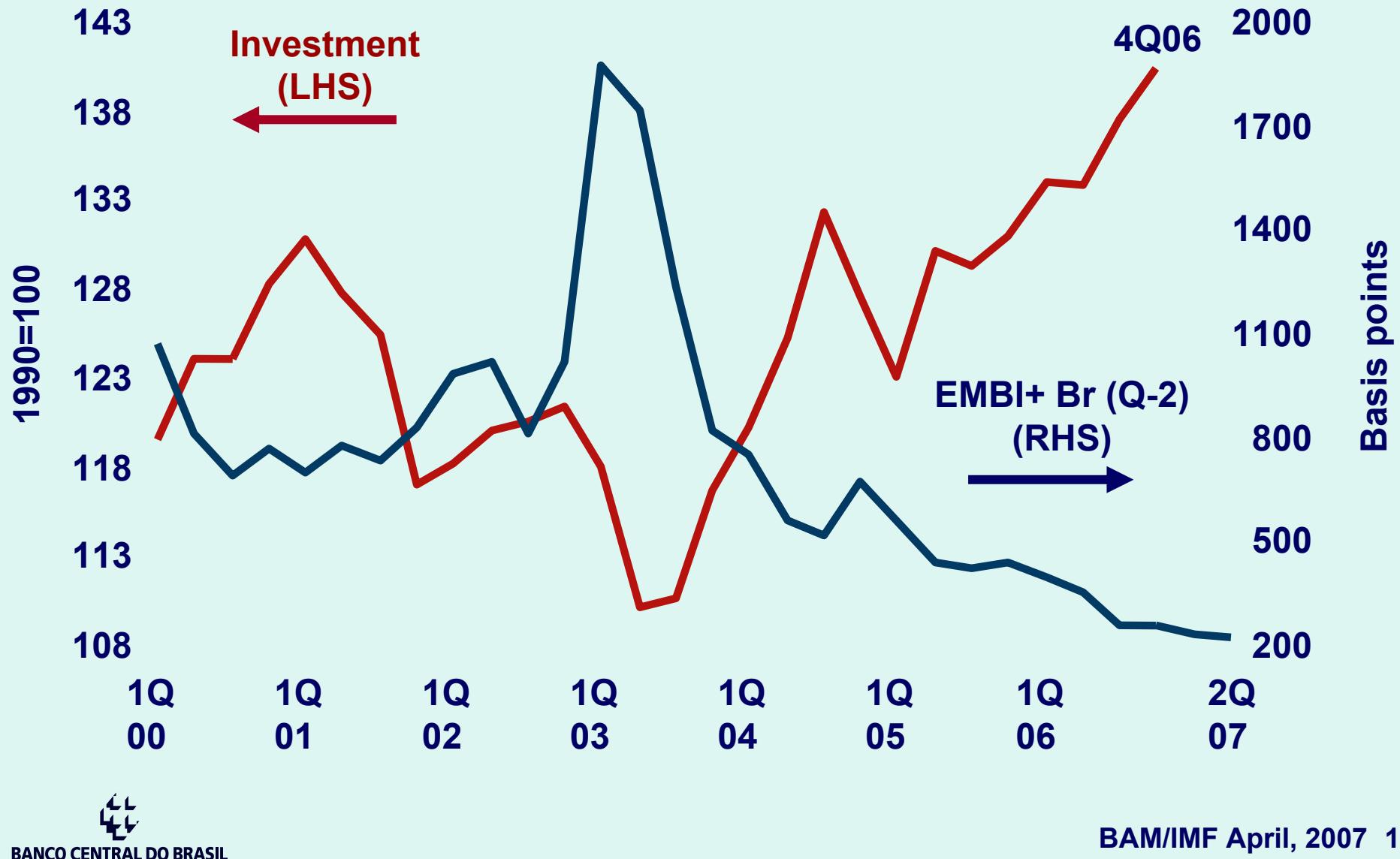
# Real Income & Inflation “Surprises”



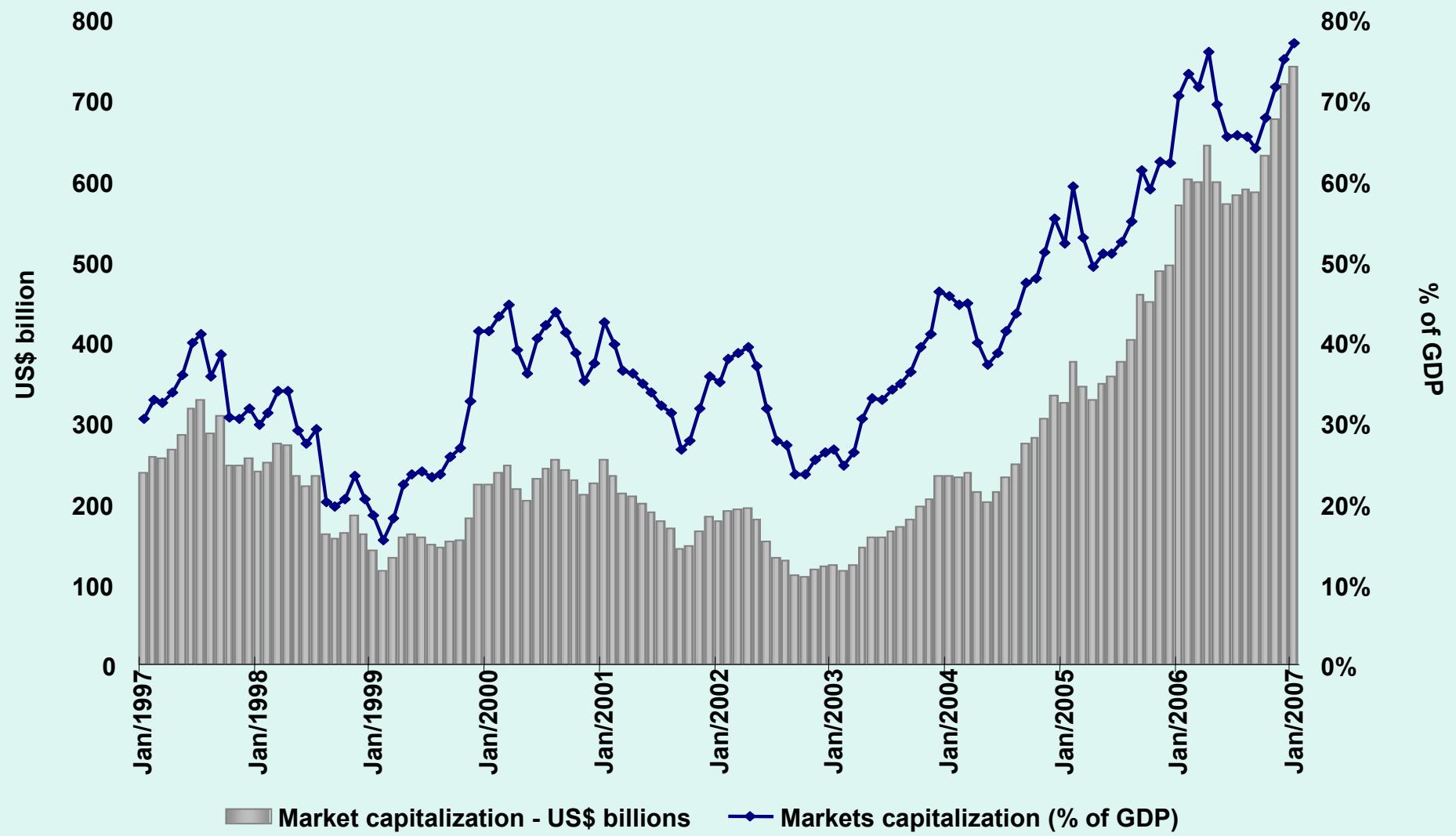
# Credit to the Private Sector vs. Inflation



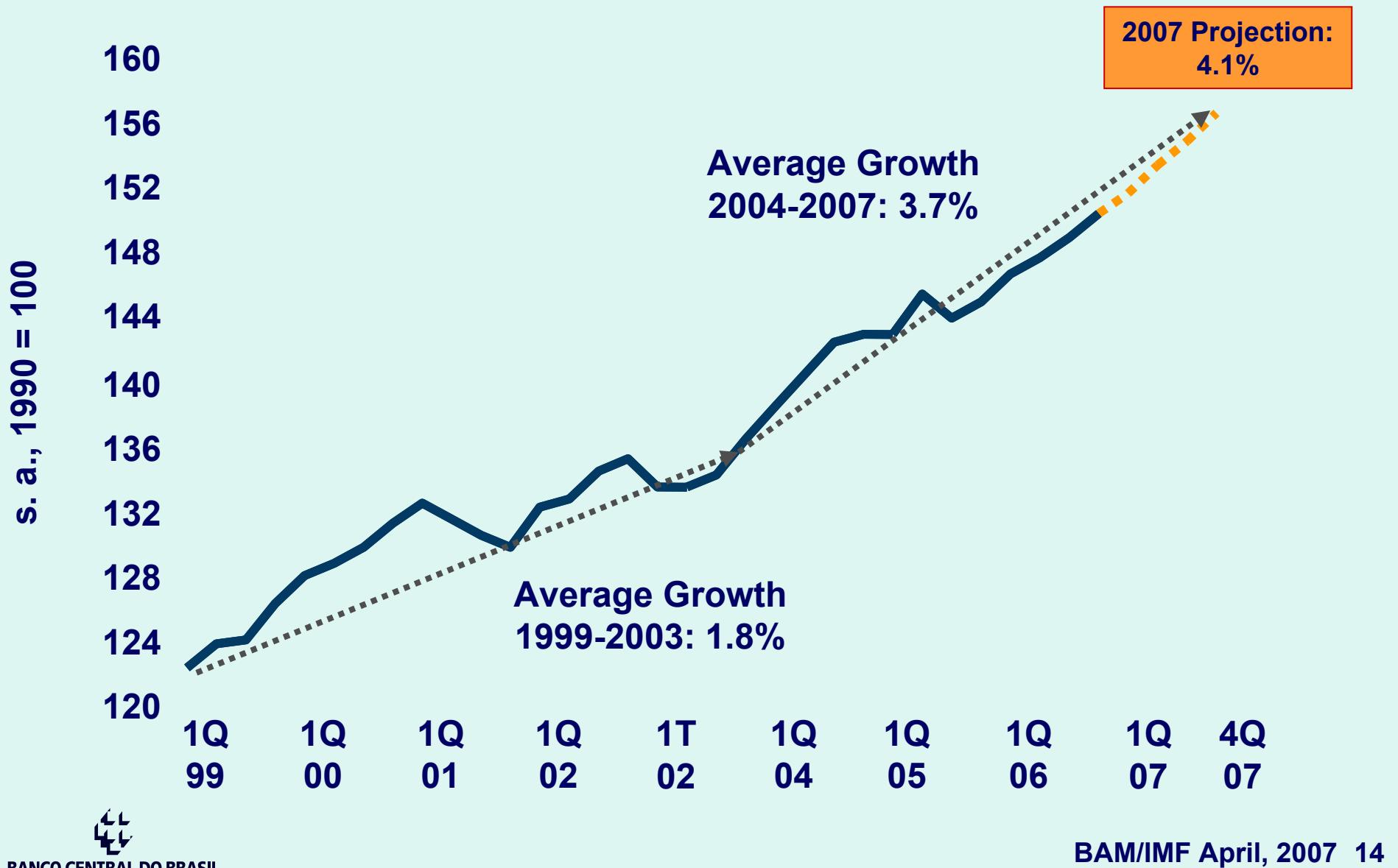
# Risk and Investment



# Stock Market (Bovespa) Capitalization



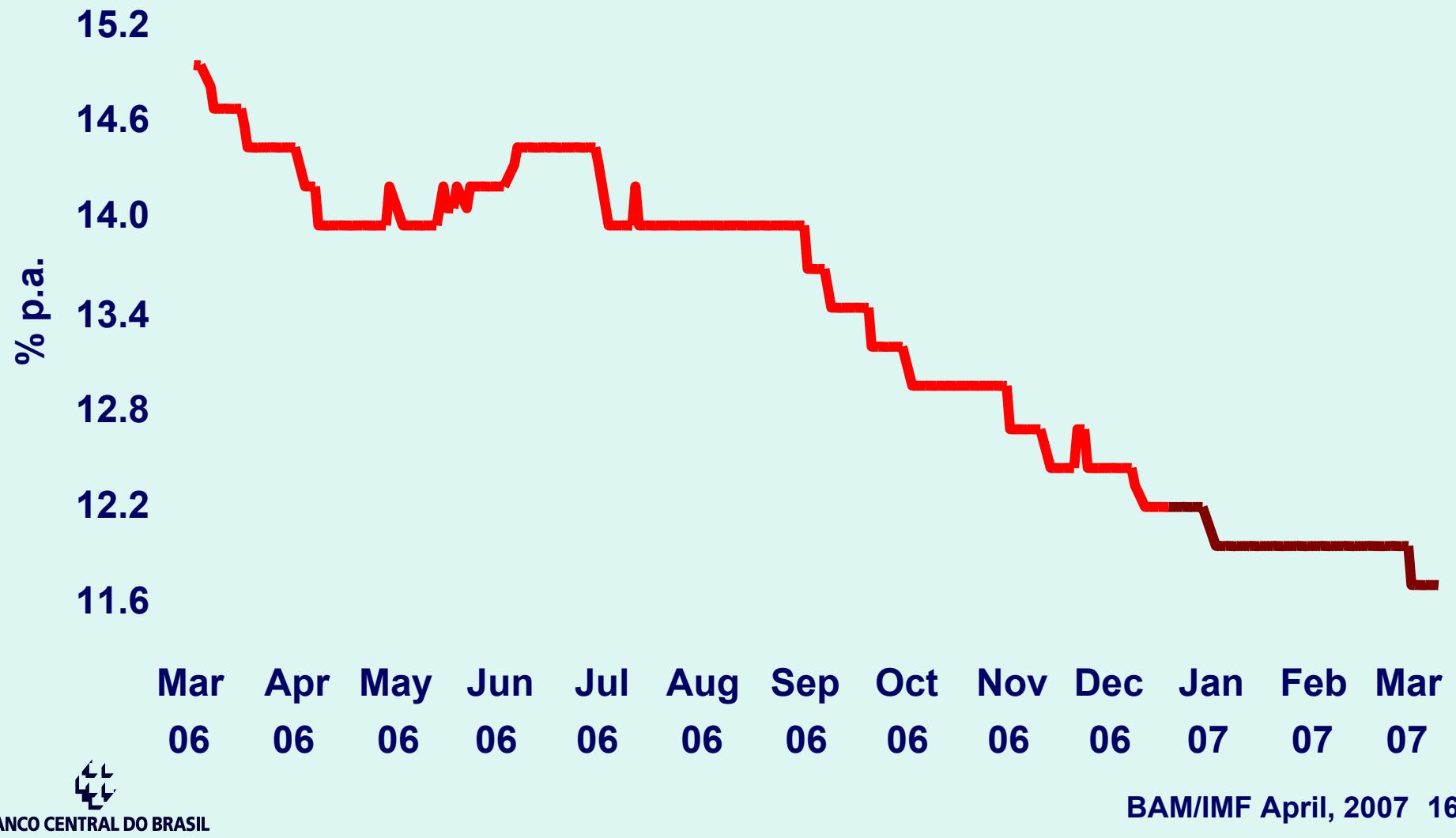
# GDP Growth



# Target & Model-Generated Forecasts

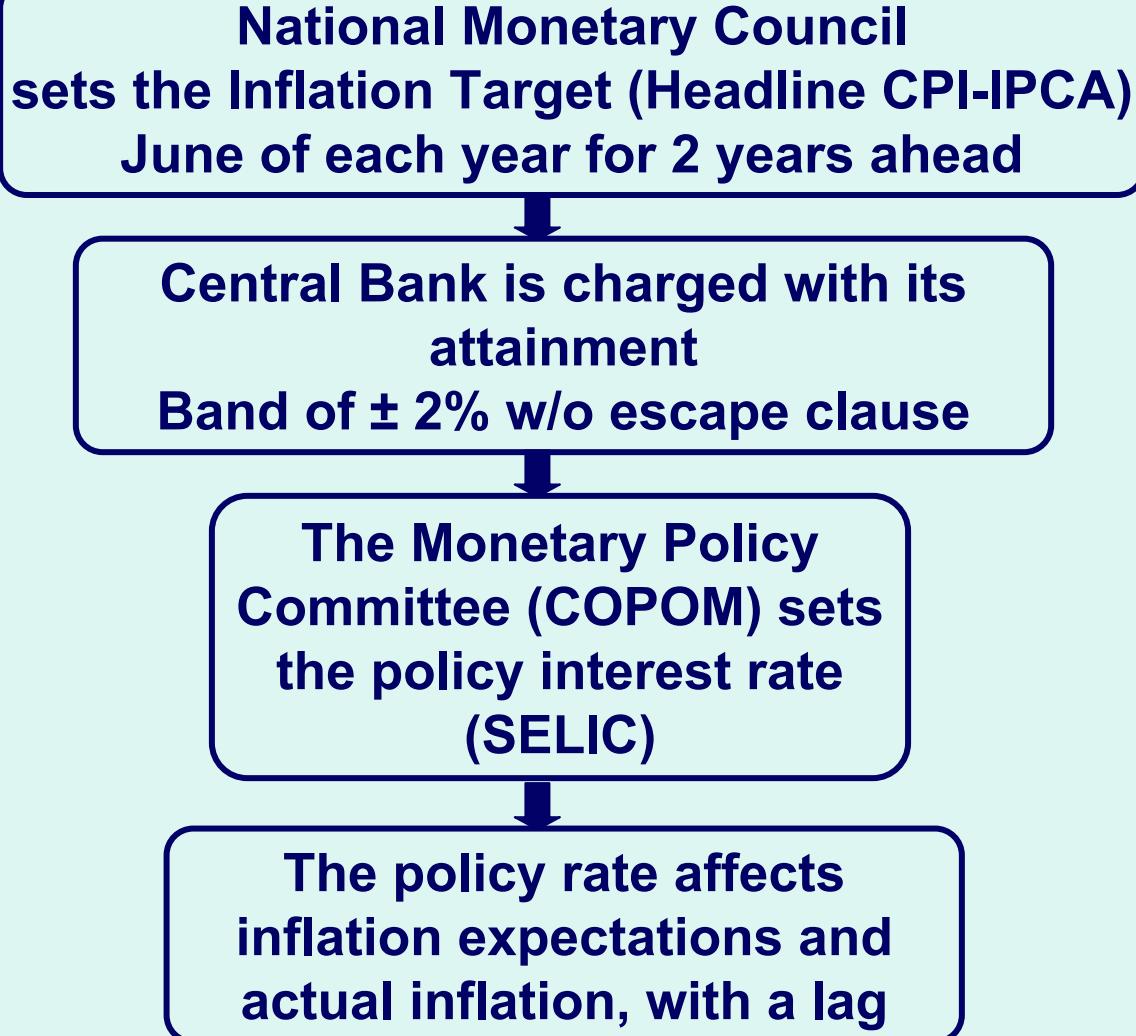


# Policy Rate: Expectations 6-mo Forward

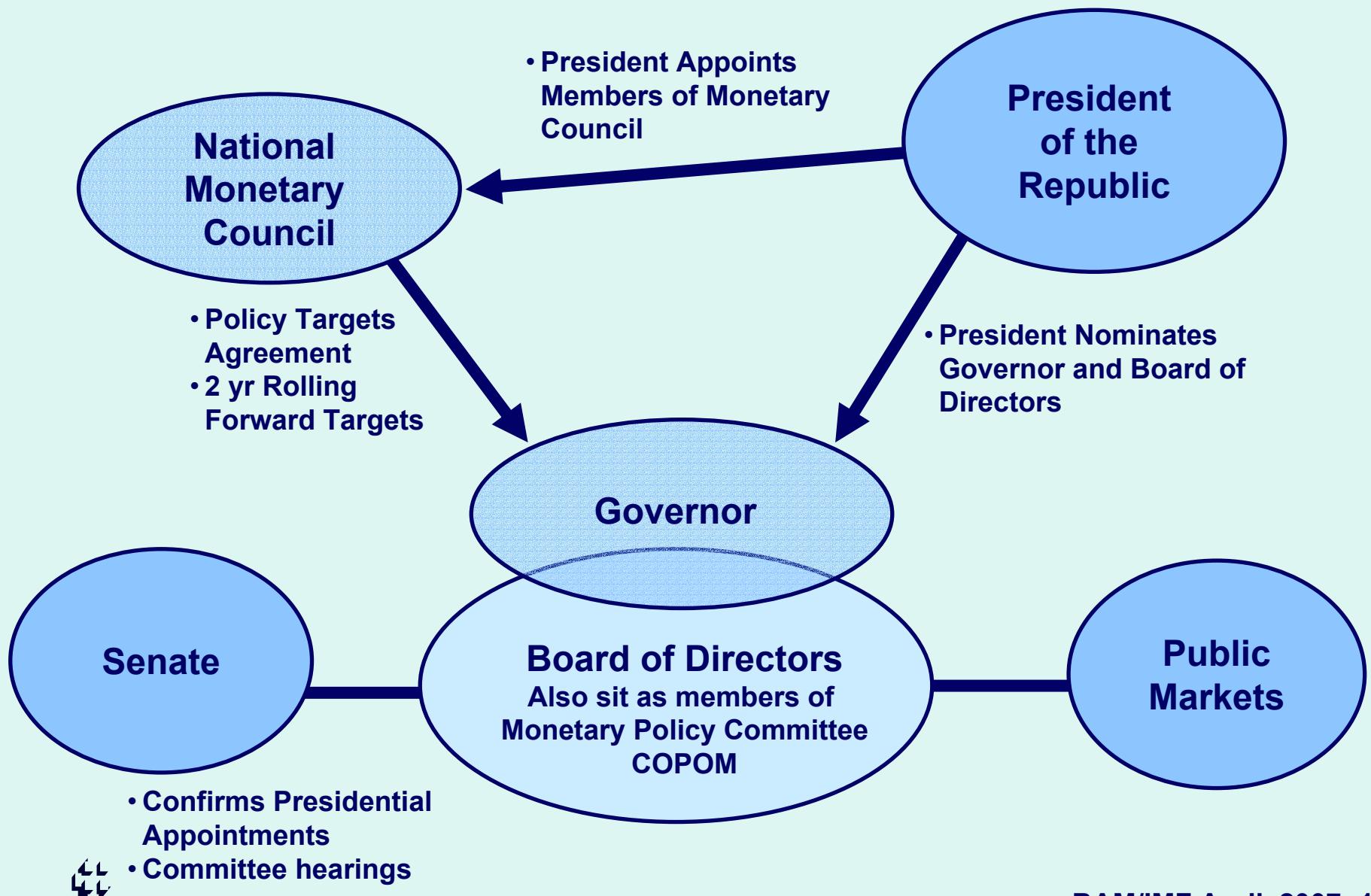


## **II. Institutional Structure**

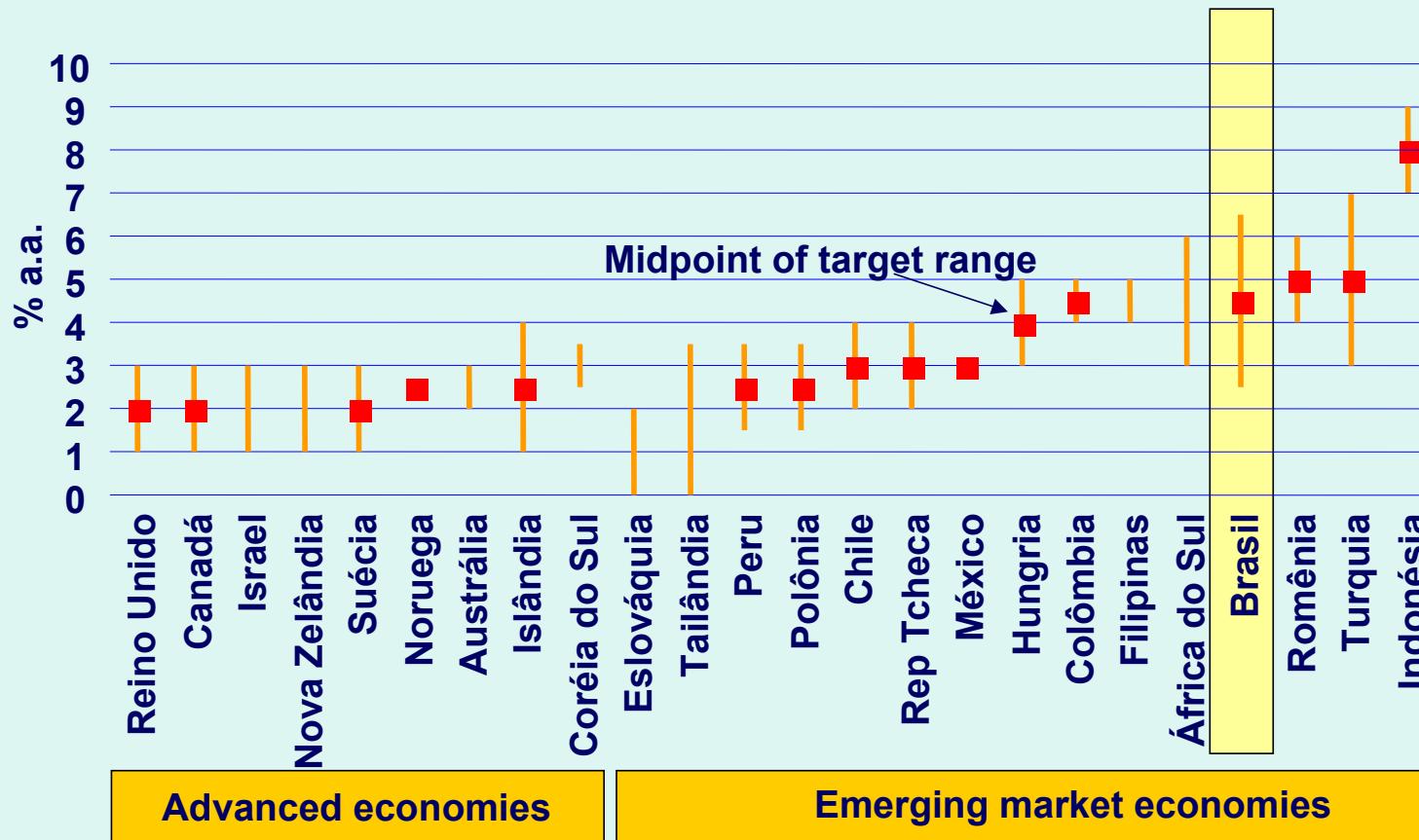
# Key Parameters



# Institutional Structure of IT



# Inflation Targets & Bands: 2006



## **III. Issues**

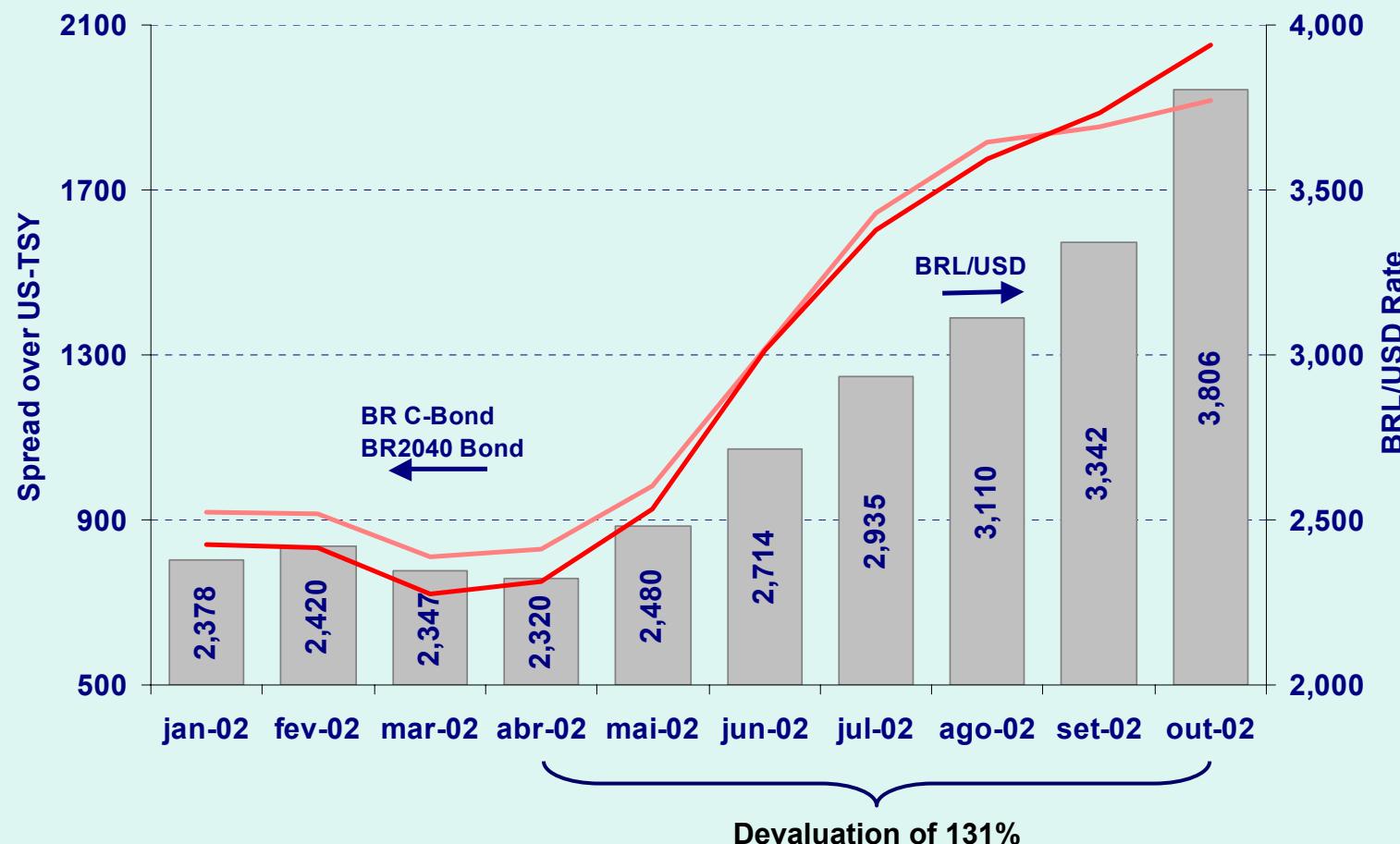
## A. Shocks & Expectations

# Price, Supply & Political Shocks: 2001-02

- Domestic & external shocks:
  - Energy Crisis
  - Argentina-I
  - Argentina-II
  - Brazil's "fear of the left" political & risk aversion crisis
- Sudden stop in external capital flows and aversion to claims denominated in local currency
- Increase in country risk
- Exchange rate depreciation
- Pass-through to inflation (aggravated by backward-looking price setting rules for administered & regulated prices)
- Inflation at 7.7% in 2001 and 12.5% in 2002, missing the target ranges (4% + 2% in 2001 and 3.5% + 2% in 2002).

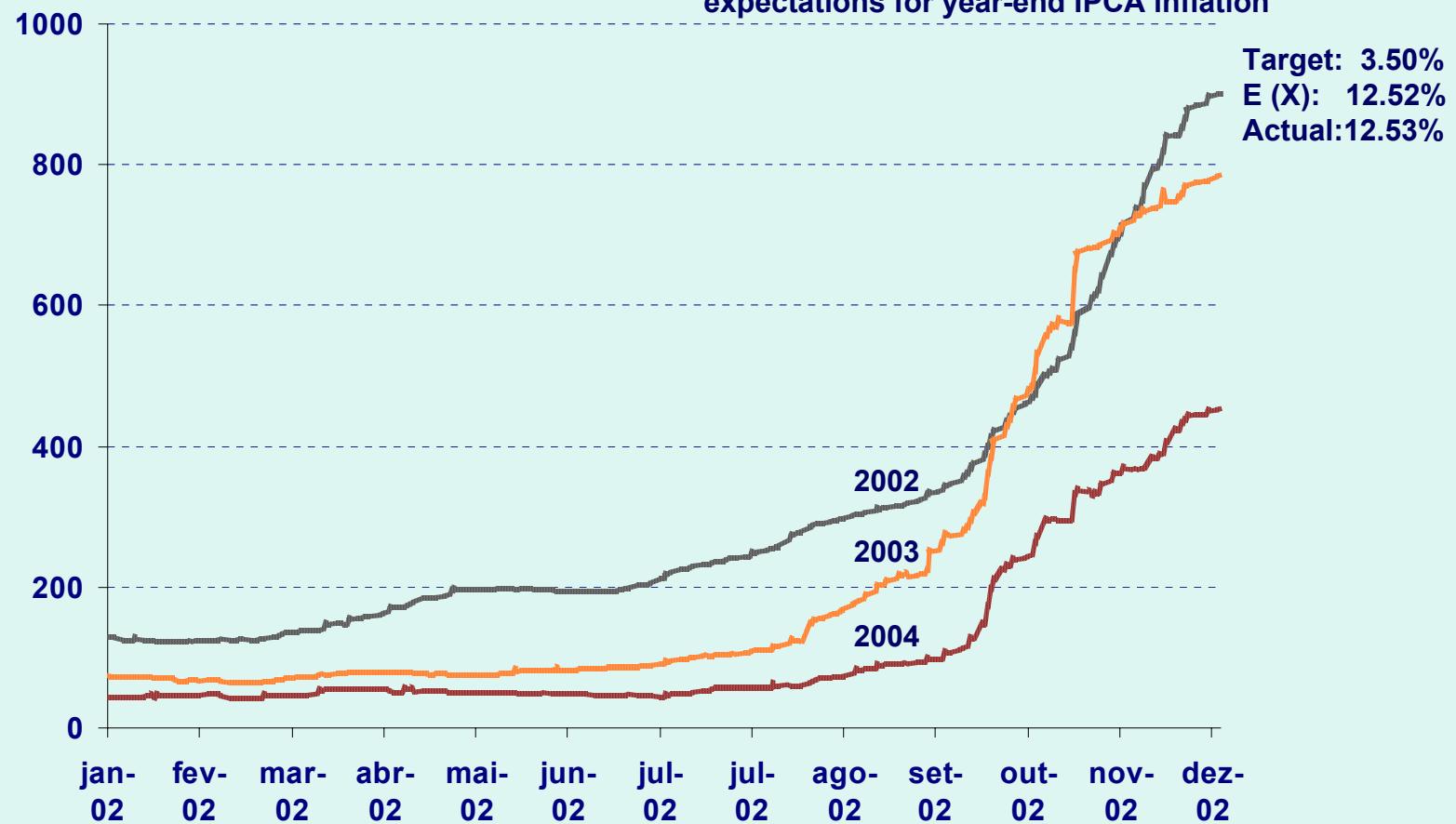


# Political Shock: 2002



# Expectations Deficit: 2002

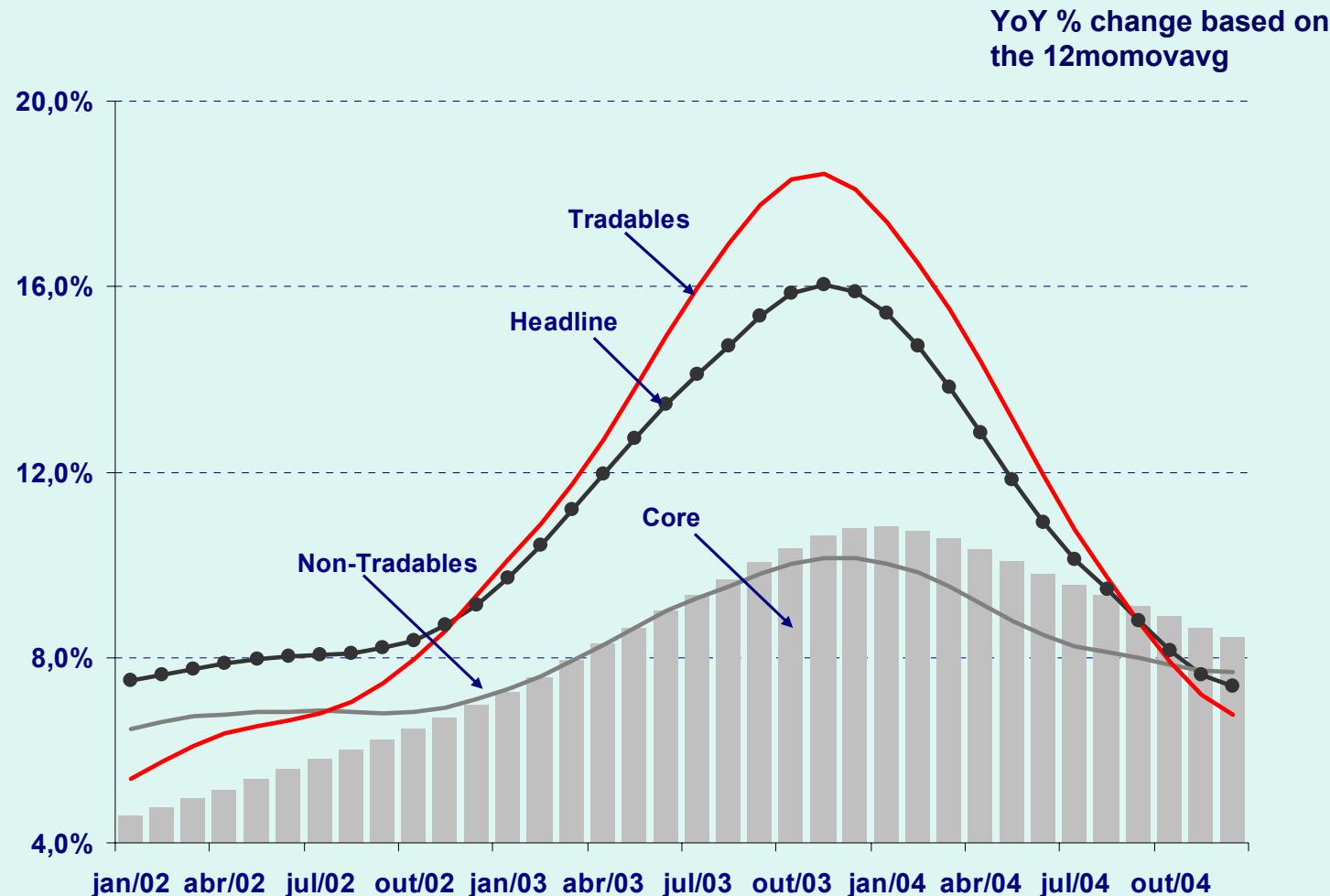
Difference between measured expectations and the mid-point of the Inflation Target for the year  
Based on the median of the sample of market expectations for year-end IPCA inflation



# Rebuilding Confidence: 2003-2004

- **2002:** Inflation exceeded the target by a large margin
  - The disinflation trajectory lost credibility
  - Sharp increase in inflation expectations - medium term
- **2003:** Central Bank announced an adjusted target trajectory
  - The objective was to regain the lead over expectations, smoothing the cost of disinflation:
    - Adjusted targets trajectory proposed in 2003:
      - 2003 →  $8.5\% \pm 2.5\%$
      - 2004 →  $5.5\% \pm 2.5\%$

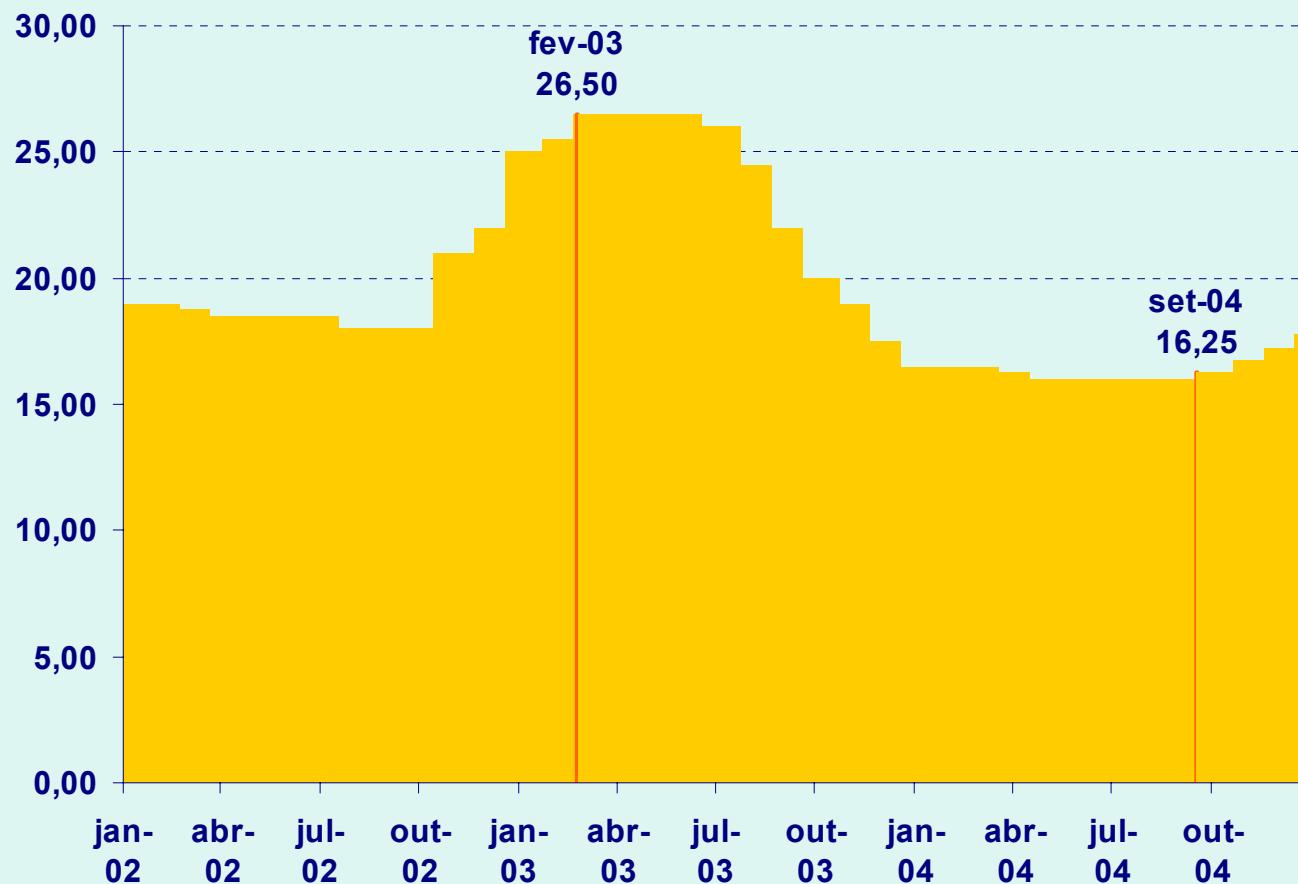
# IPCA Inflation: 2002- 2004



# Rebuilding Confidence: 2003-2004

- In Feb/2003 the COPOM increased the policy rate to 26.50% and kept it at that level until May/2003
- Reaffirmed commitment to **fiscal responsibility**
- Increase in the consolidated primary surplus:
  - 4.25% of GDP in 2003
  - 4.50% of GDP in 2004
- Sharp FX depreciation from 1999 to 2002 produced a major **external adjustment**, with a significant increase in exports
- Benign external scenario contributed to exports surge and exchange rate appreciation

# Policy Rate: 2002- 2004



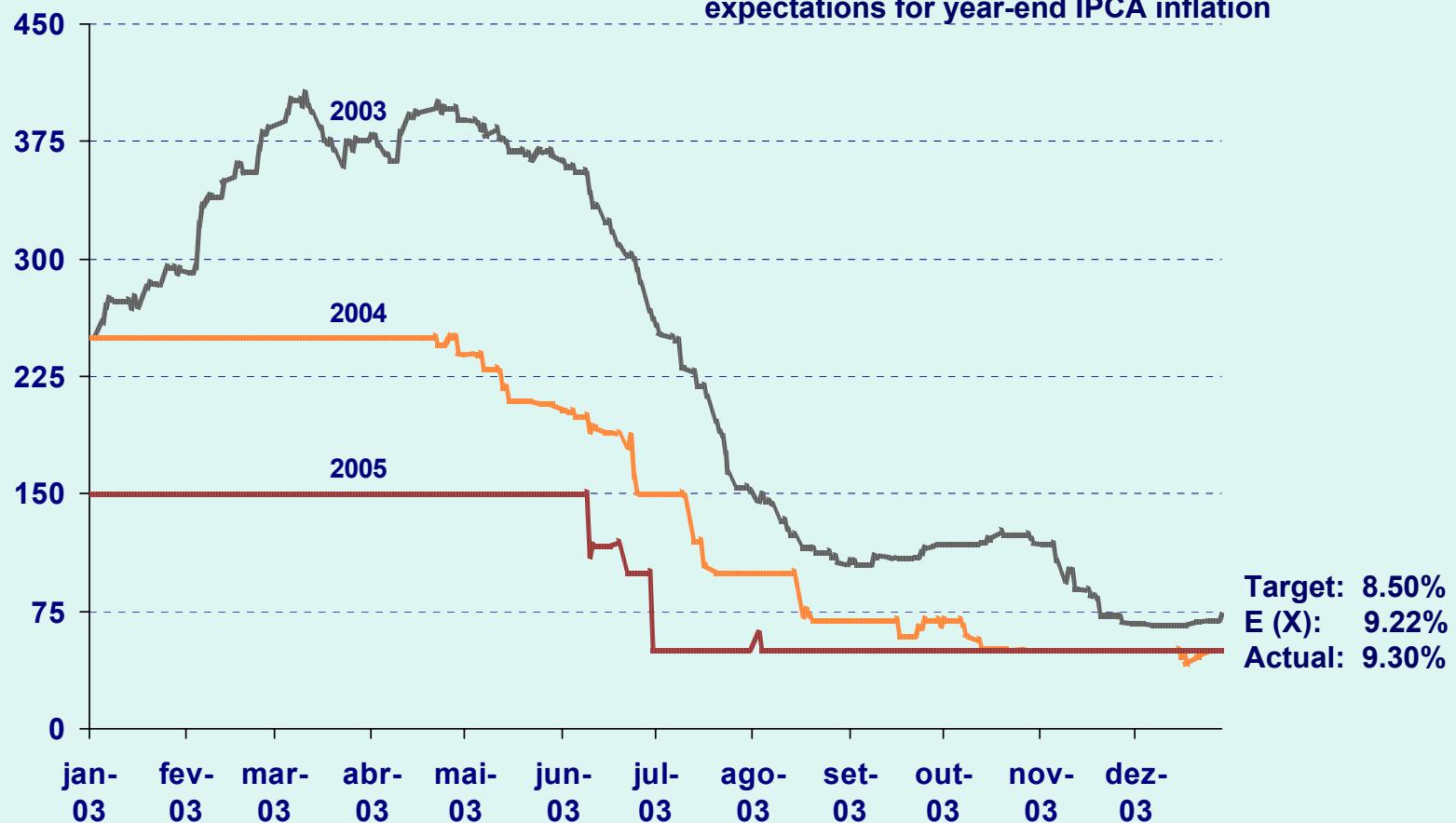
# Rebuilding Confidence: 2003-2004

- Inflation fell to **9.3%** in 2003, from 12.5% in 2002
- It fell to **7.6%** in 2004
- Successful disinflation allowed a **return to the original targets set for 2005-2007:**
  - Target set in 2003:  
2005 **4.5% ± 2.5%**
  - Target set in 2004:  
2006 **4.5% ± 2.0%**
  - Target set in 2005:  
2007 **4.5% ± 2.0%**



# Expectations Deficit: 2003

Difference between measured expectations and the mid-point of the Inflation Target for the year  
Based on the median of the sample of market expectations for year-end IPCA inflation



## B. Increasing predictability

# Consolidating the Regime: 2005-2006

- Rapid pace of economic recovery post-2003, led by a large surge in exports, fueled domestic demand and together the growth in external and domestic demand threatened the inflation target in 2005 — especially after a sudden expansion in fiscal outlays in Q4/2004
- Consequently, starting in Sep-2004 the COPOM started on a tightening cycle that was to last one full year to Sep-2005, with an accumulated increase in the policy rate of 375bp
- Expectations and eventually inflation adjusted to retake the path of the inflation target
- Inflation expectations for 2006 were contained and approached the target. At end 2005 expectations for the next two years were in line with the target



# Inflation Expectations vs. Targets

	Expectation t+1	Target t+1	Expectation t+2	Target t+2
1999	7,0	6,0	4,0	4,0
2000	4,3	4,0	3,8	3,5
2001	4,8	3,5	4,0	3,25*
2002	11,0	4,0**	8,0	3,75**
2003	6,0	5,5	5,0	4,5
2004	5,7	4,5	5,0	4,5
2005	4,5	4,5	4,5	4,5
2006	4,0	4,5	4,1	4,5

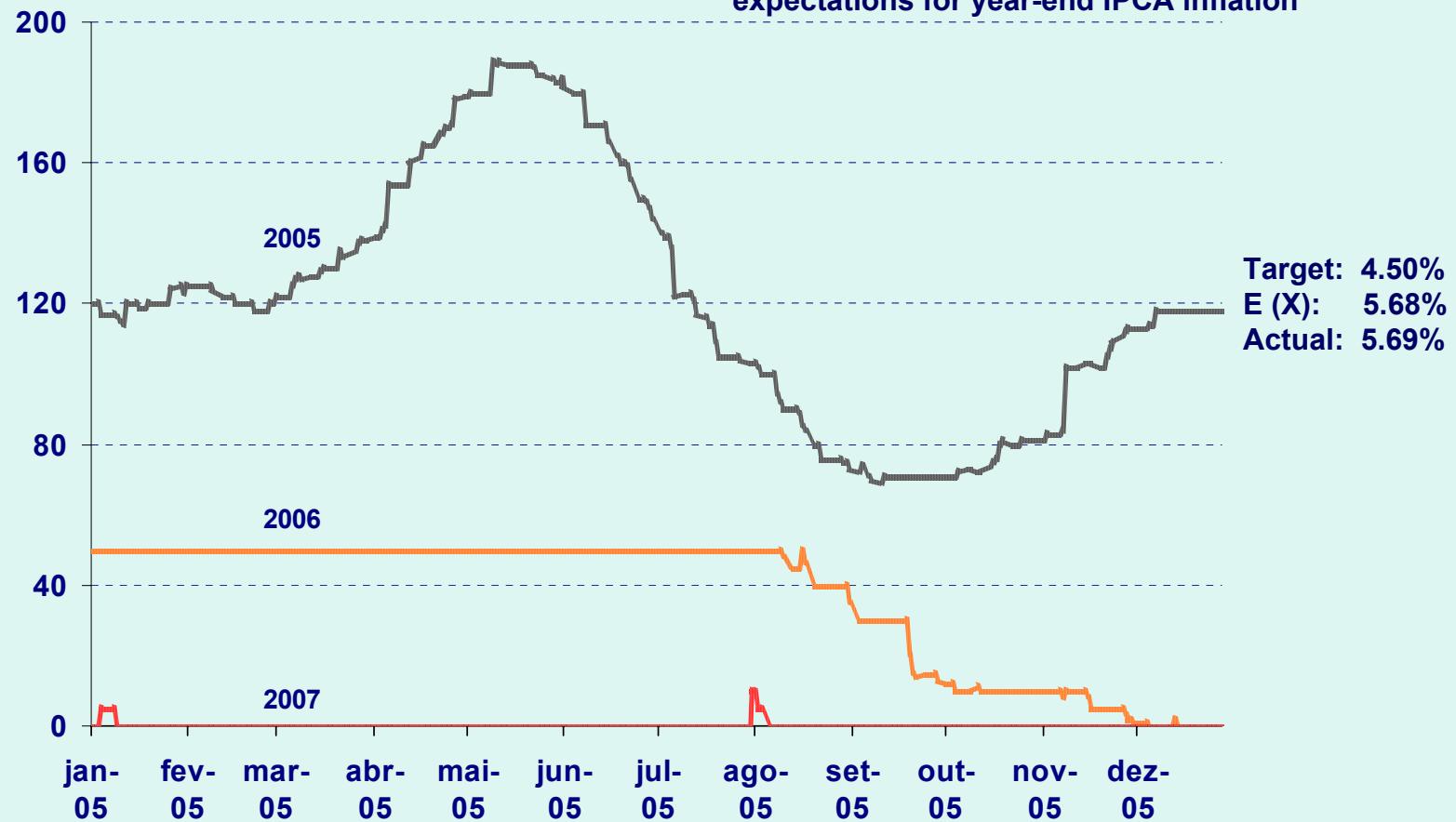
\*CMN target: Jun/2001 (Resolução nº 2,842)

\*\* CMN target: Jun/2002 (Resolução nº 2,972)

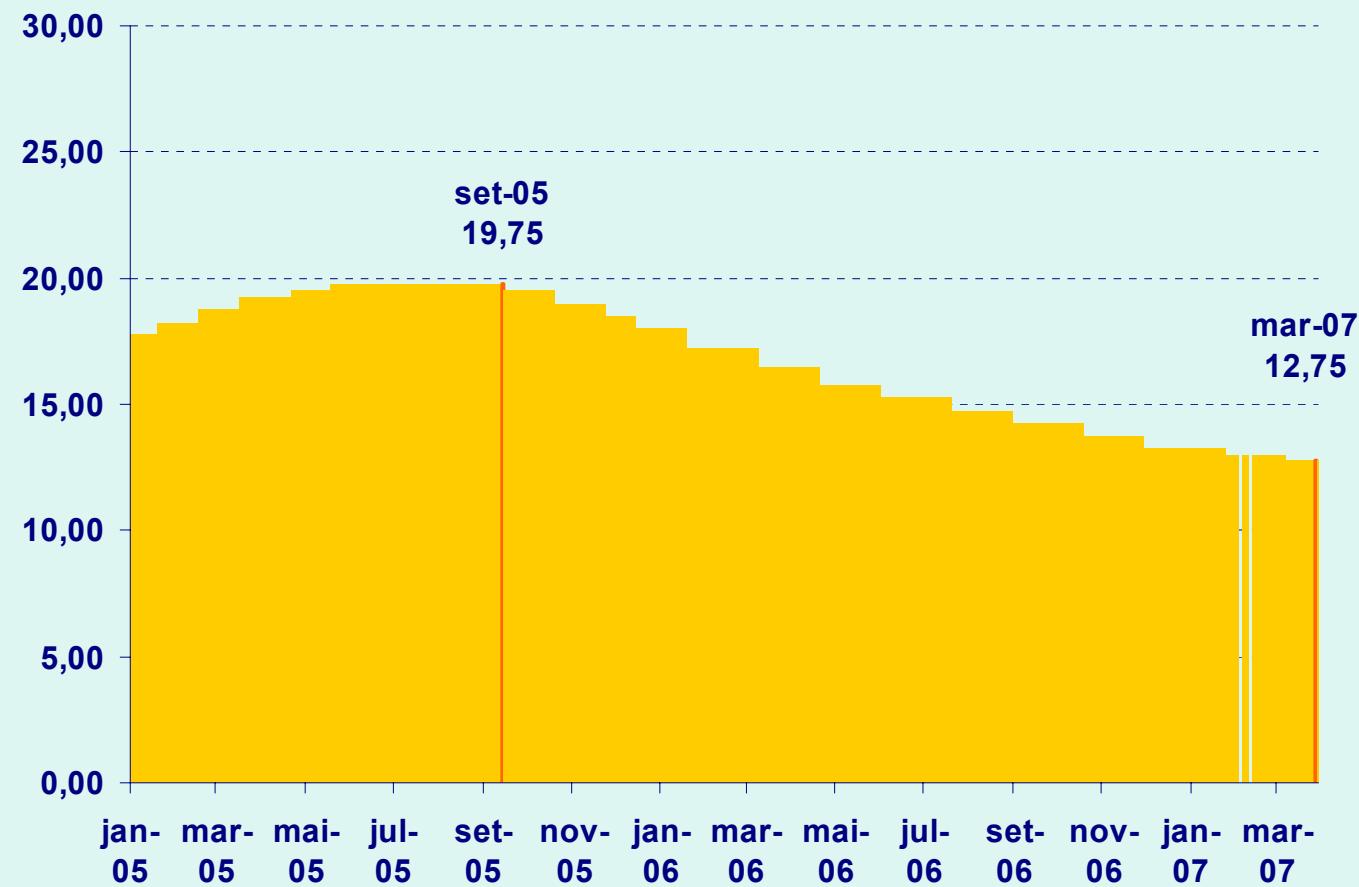


# Expectations Deficit: 2005

Difference between measured expectations and the mid-point of the Inflation Target for the year  
Based on the median of the sample of market expectations for year-end IPCA inflation

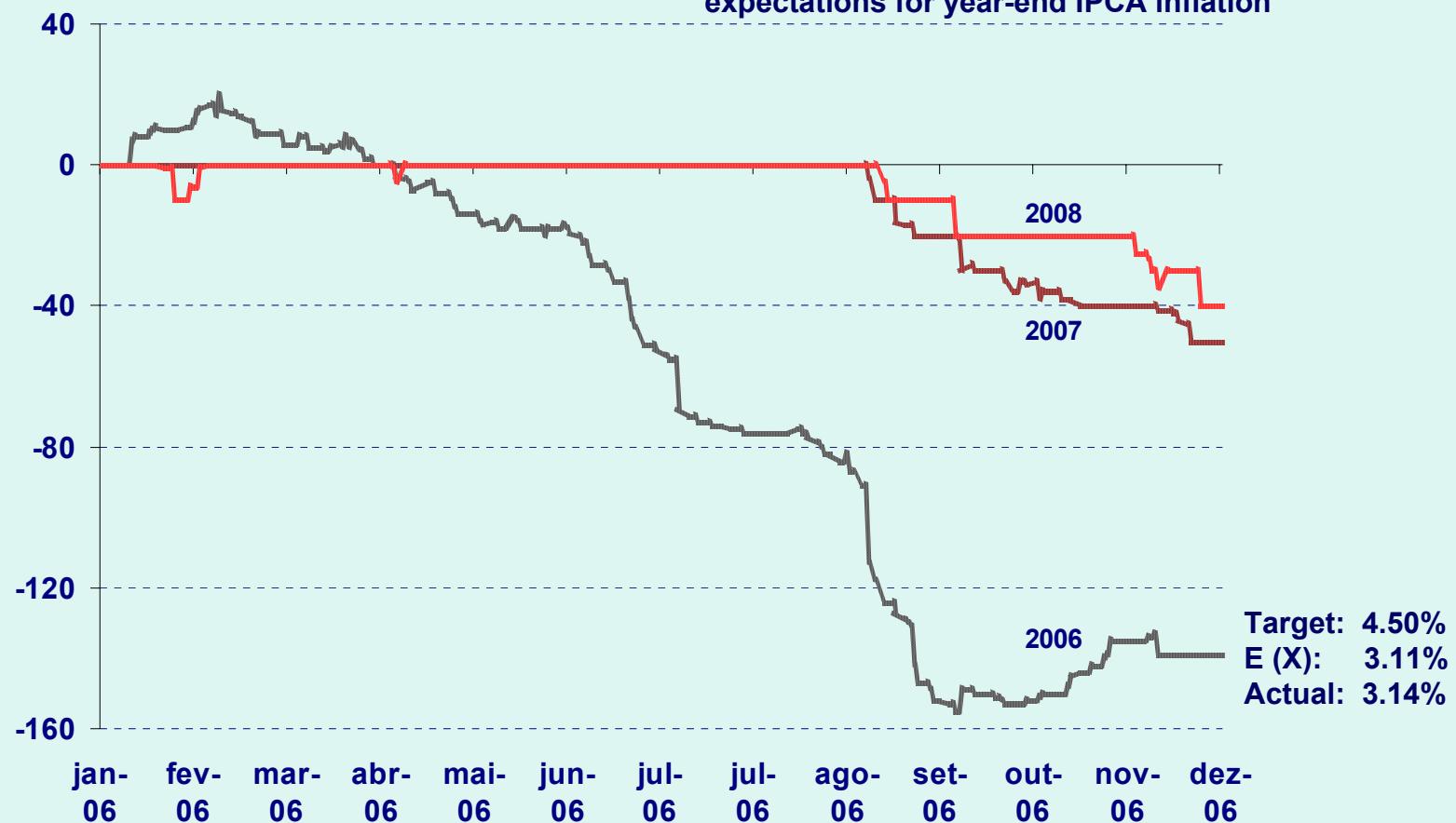


# Policy Rate: 2005 - 2007



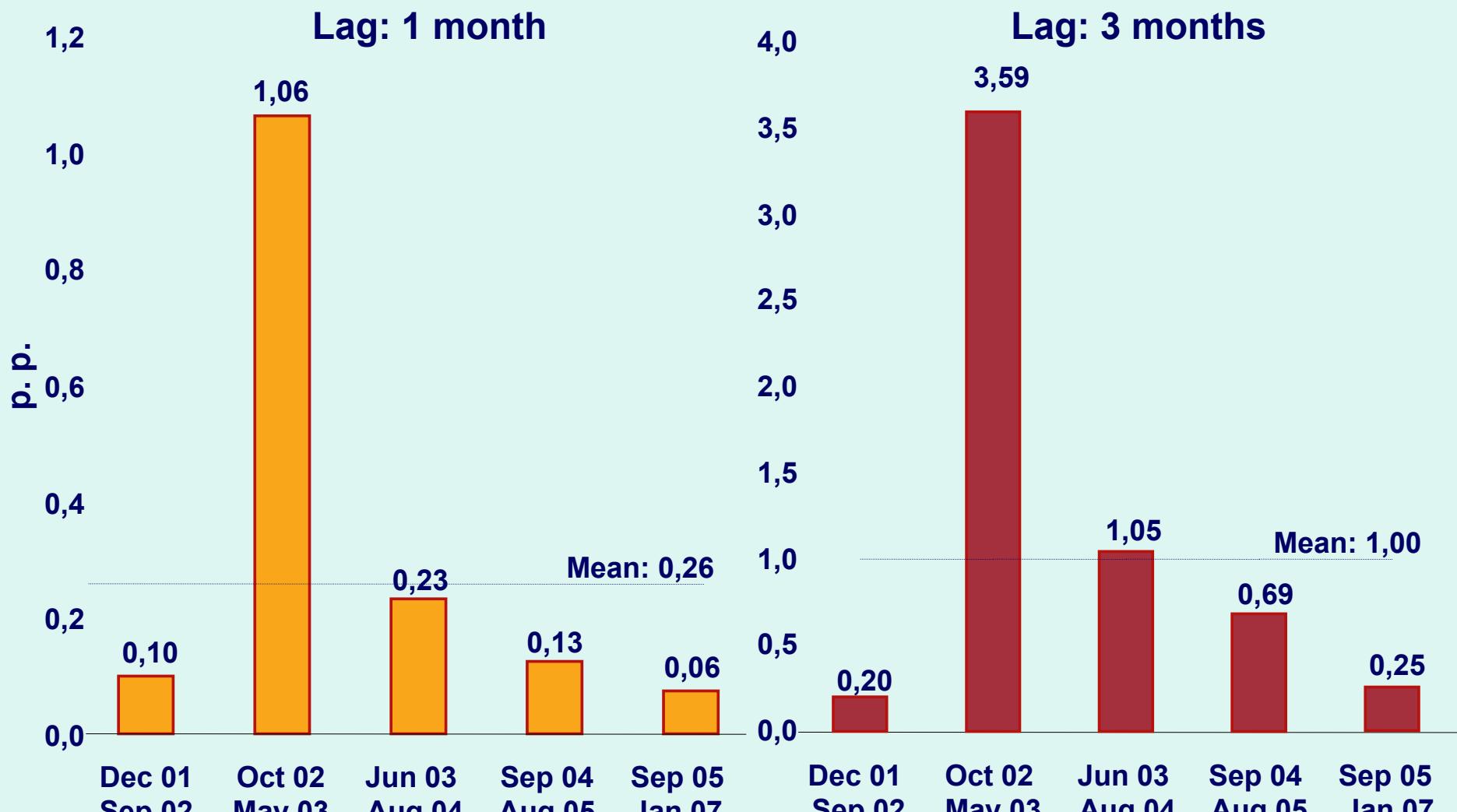
# Expectations Surplus: 2006

Difference between measured expectations and the mid-point of the Inflation Target for the year  
Based on the median of the sample of market expectations for year-end IPCA inflation



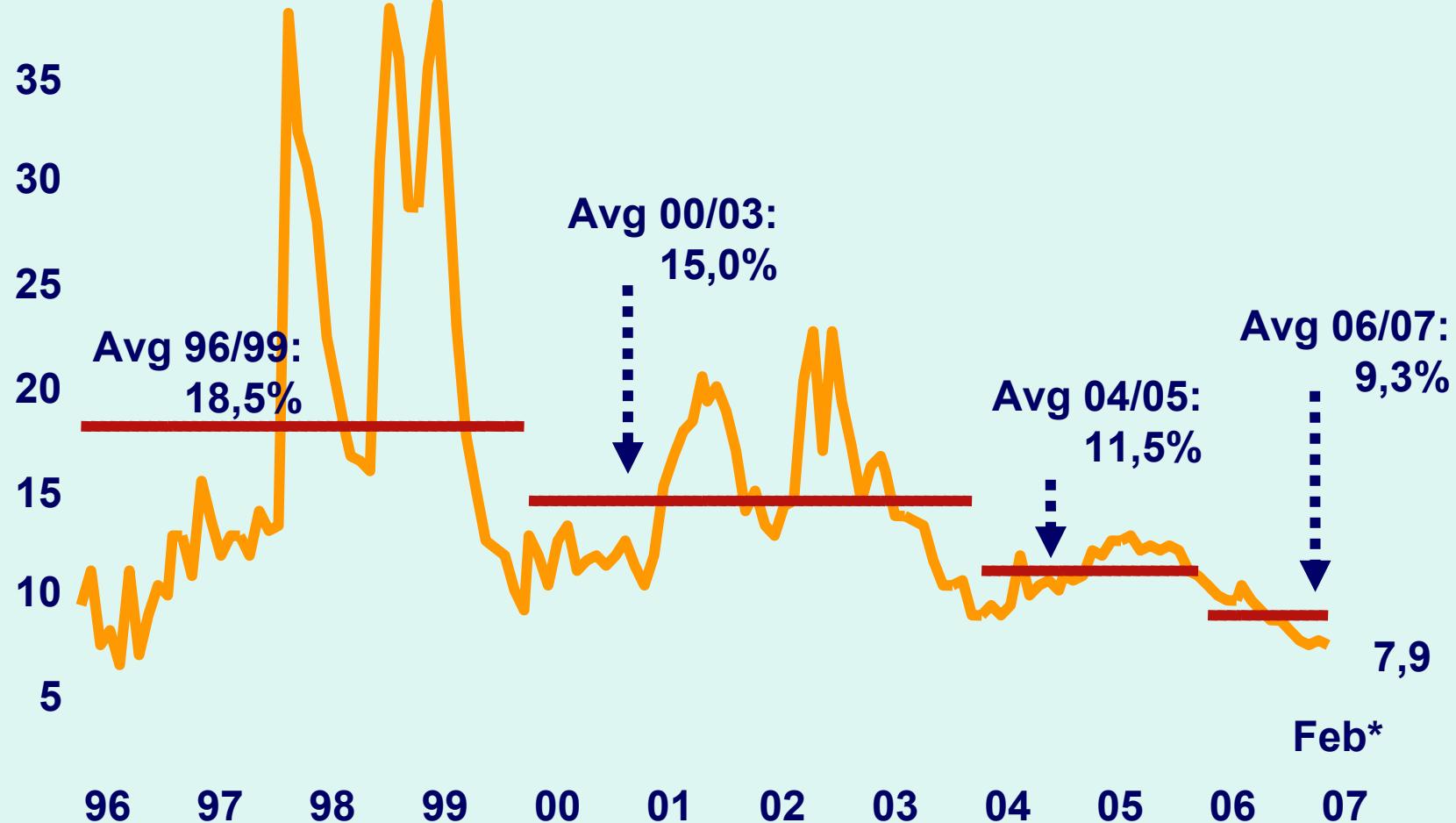
# Predictability of Monetary Policy

Average Deviation: Actual vs. Expected Policy Rate Changes



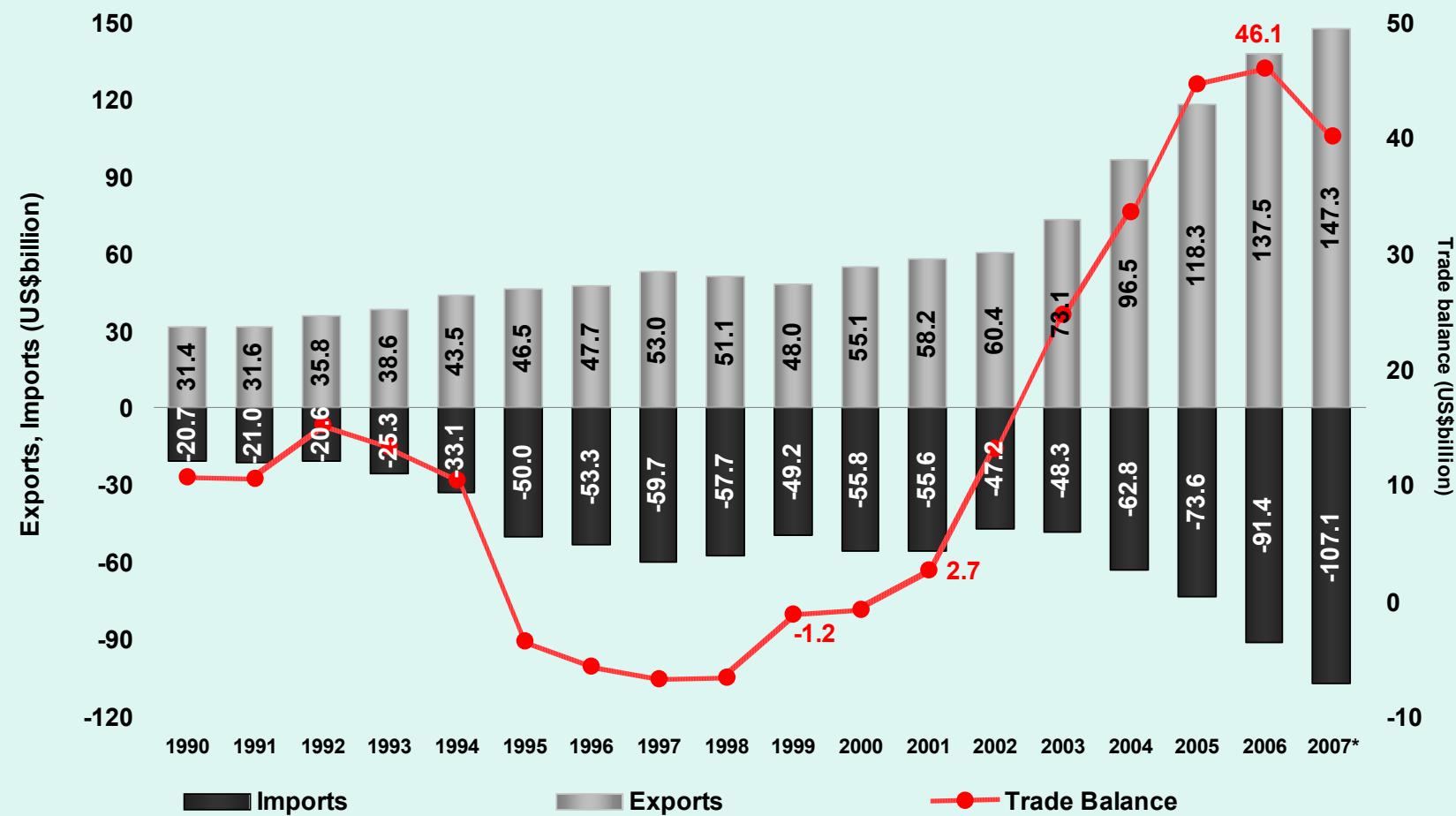
# Real Interest Rates

Rates for the 360d Fixed-to-Float Swap – BM&F

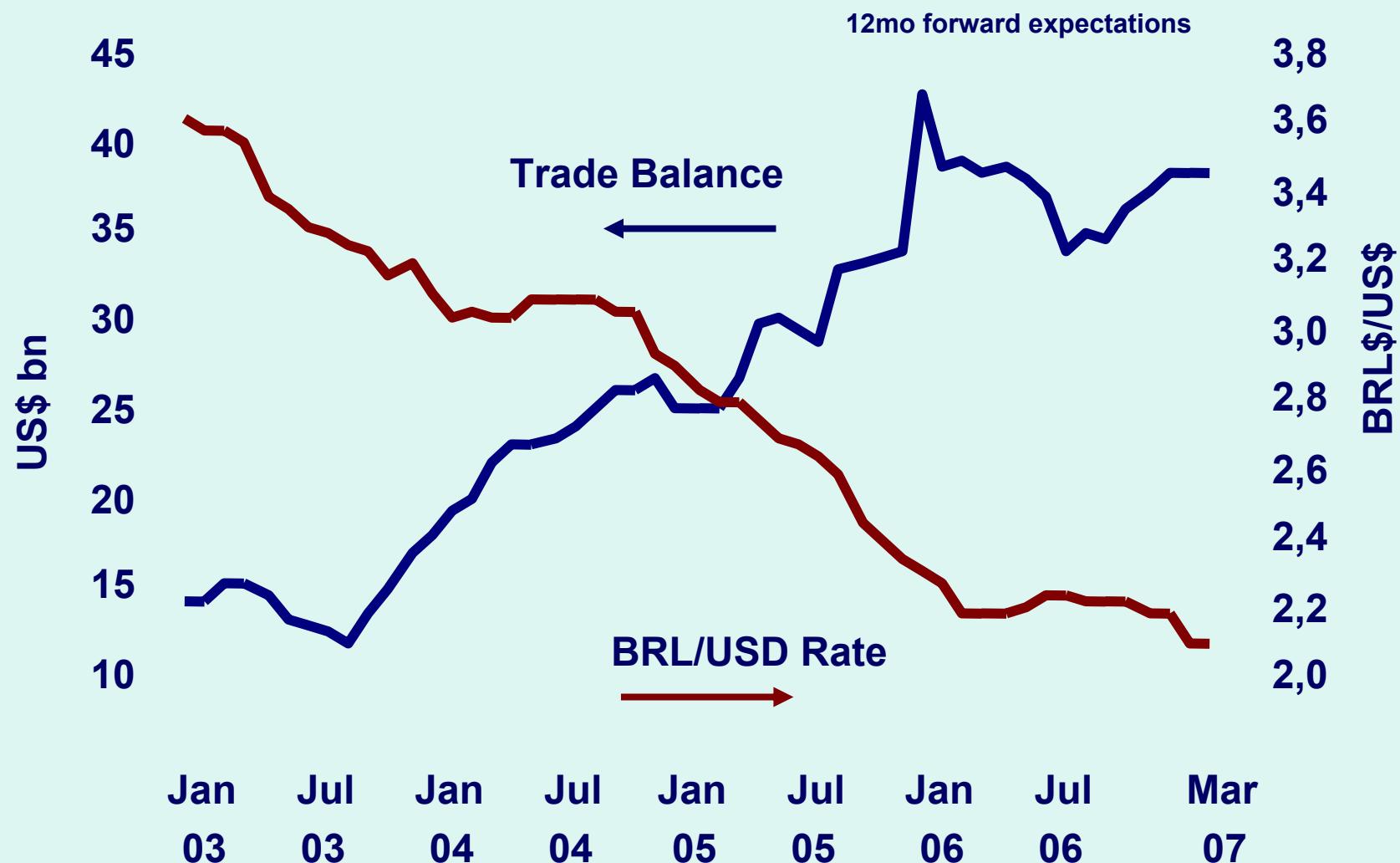


## C. Reducing External Vulnerabilities

# Trade Surplus

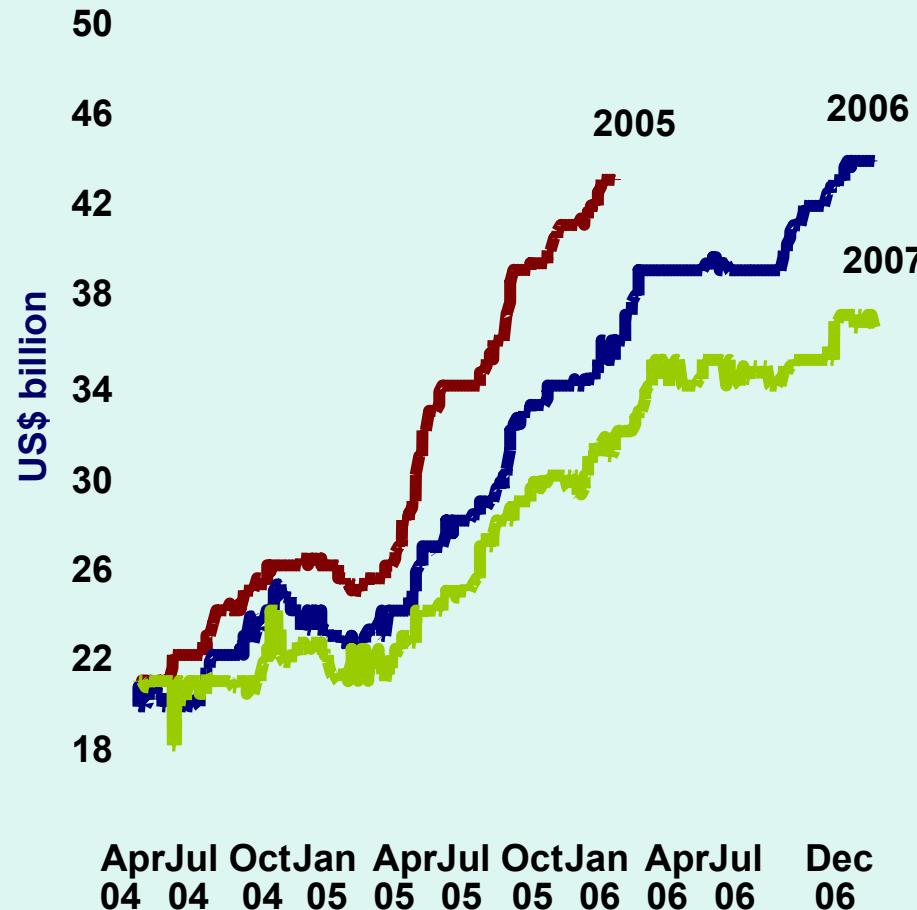


# Trade Balance vs. Exchange Rate

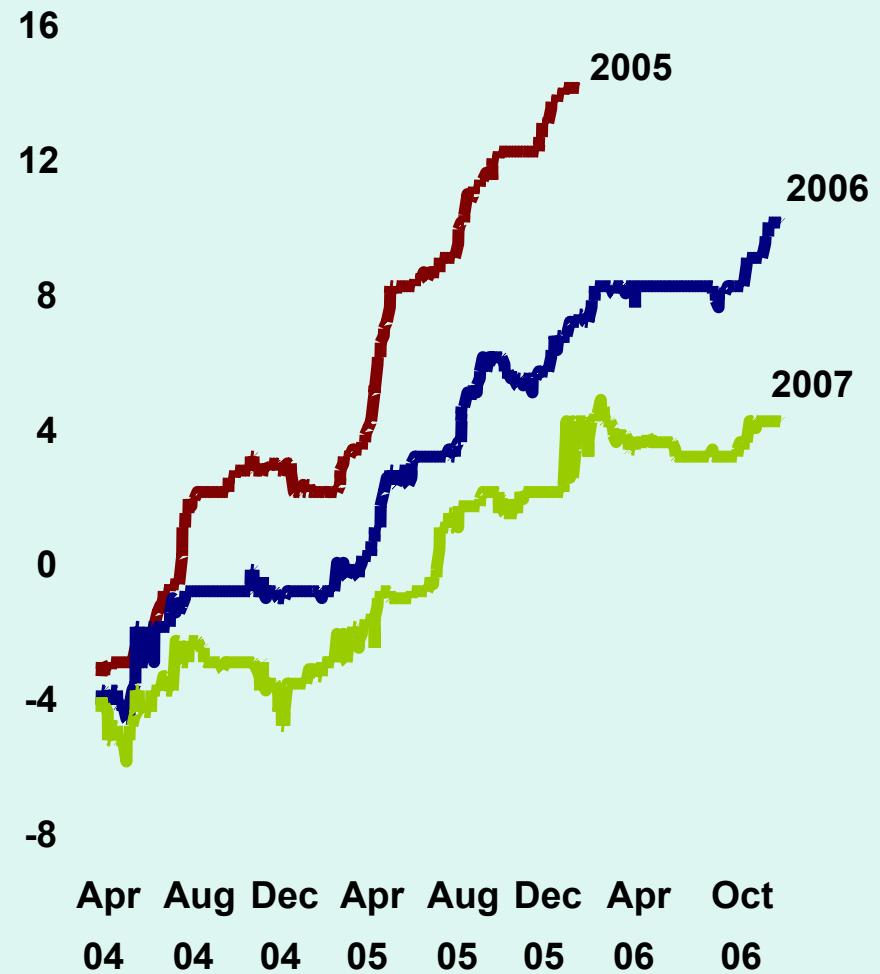


# Expectations: Trade & Current Account

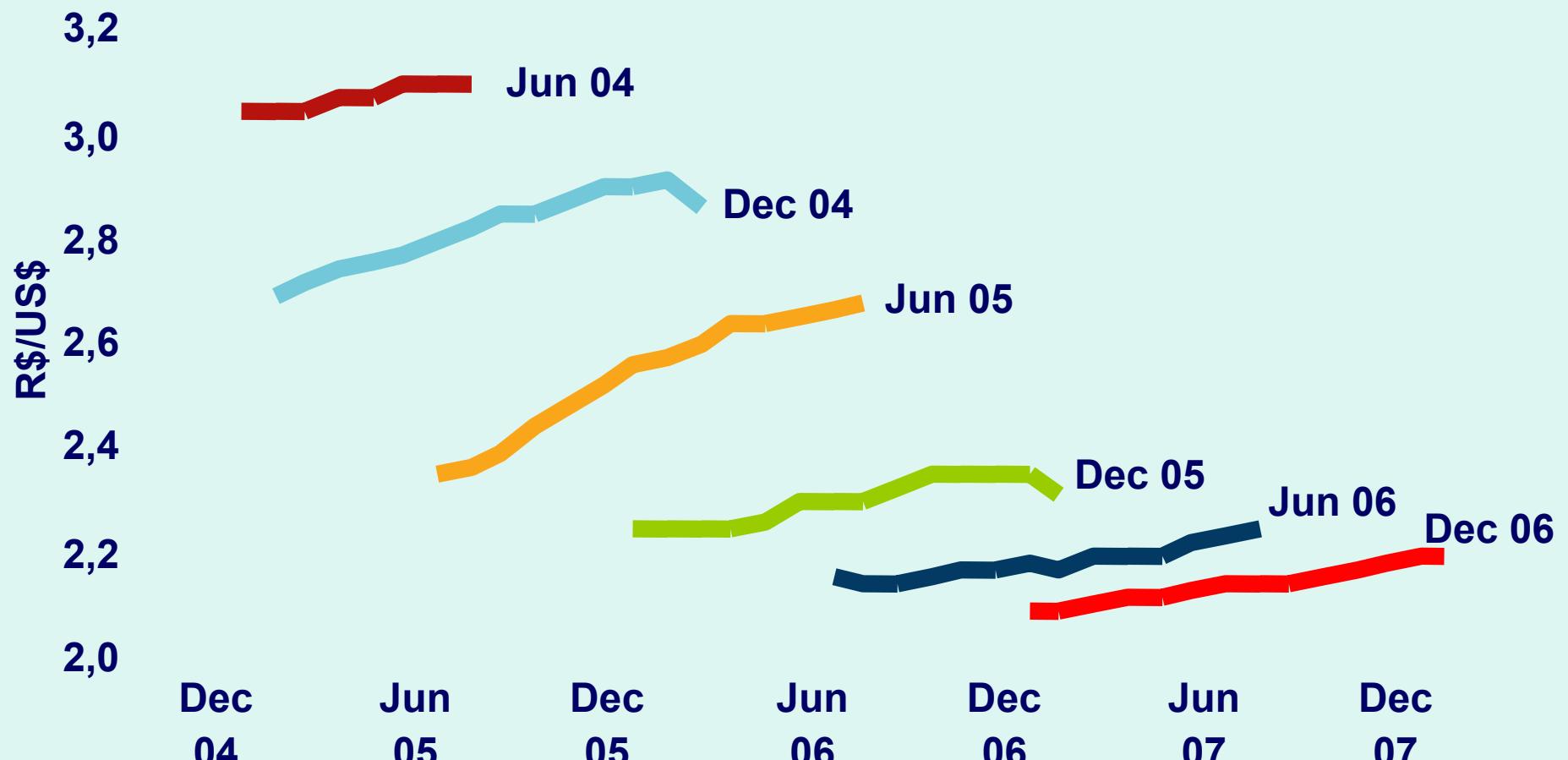
Trade Balance



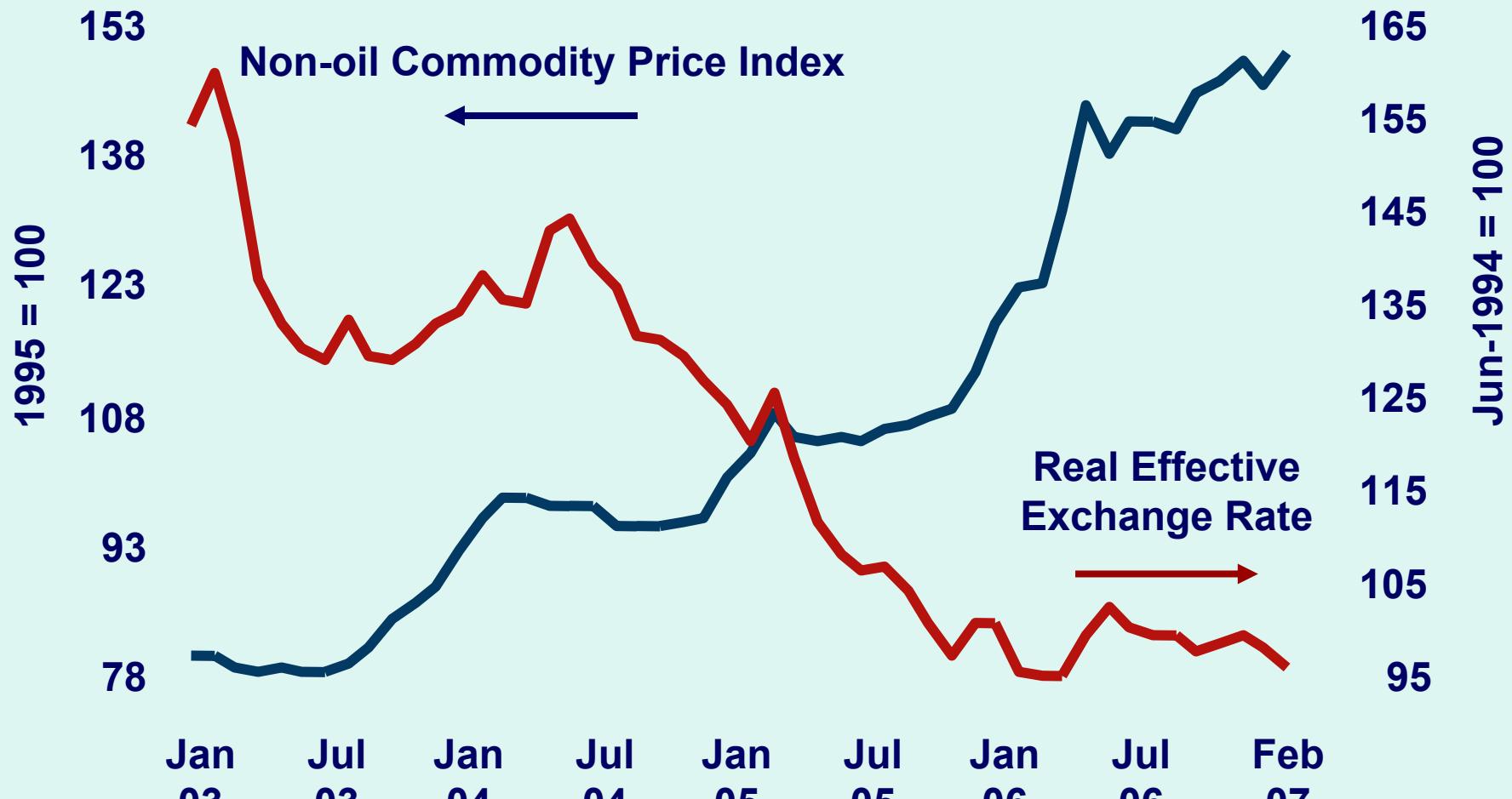
Current Account



# Expectations: BRL/USD Rate



# REER & Commodity Prices

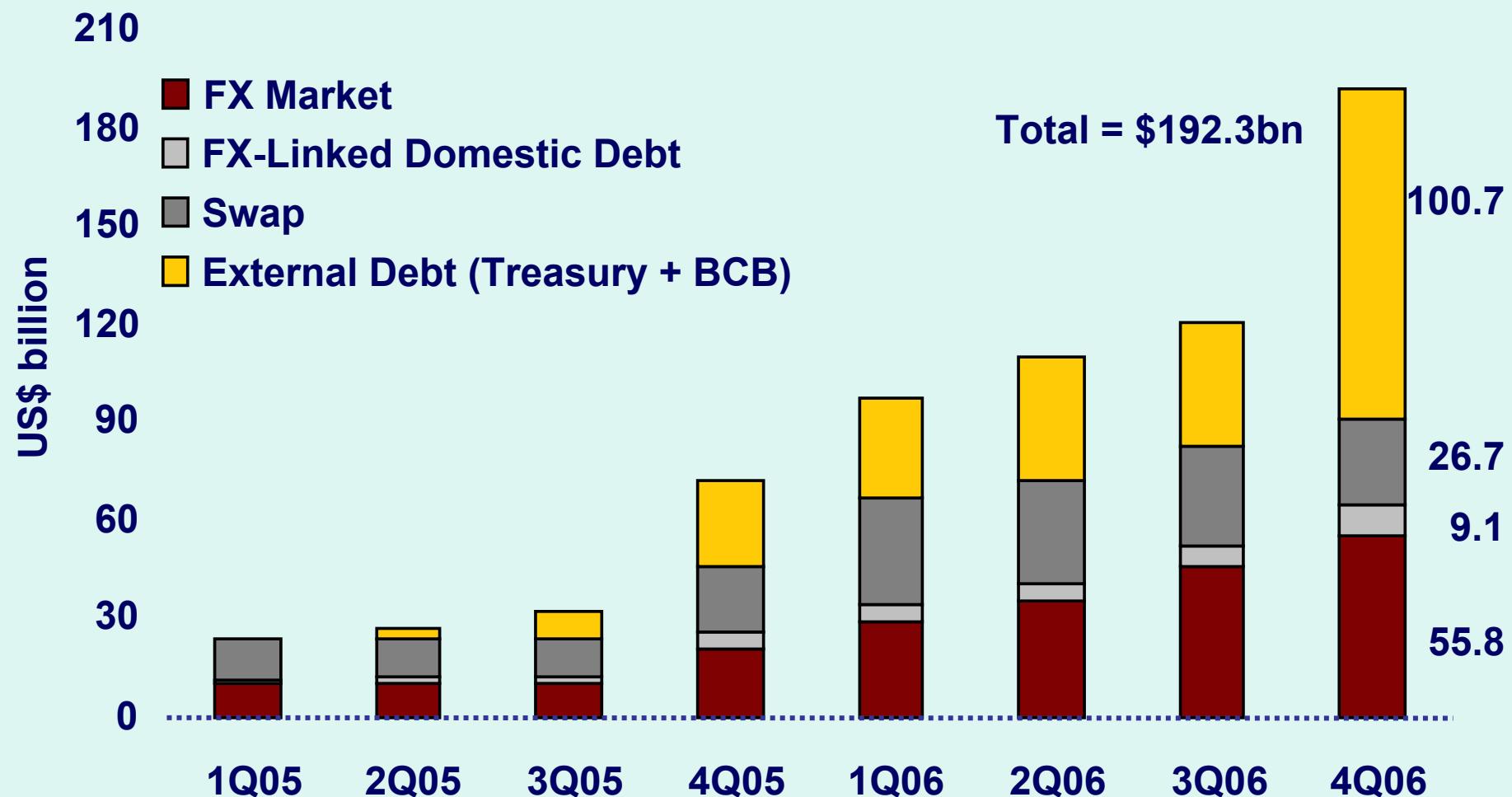


# Buildup in Reserves

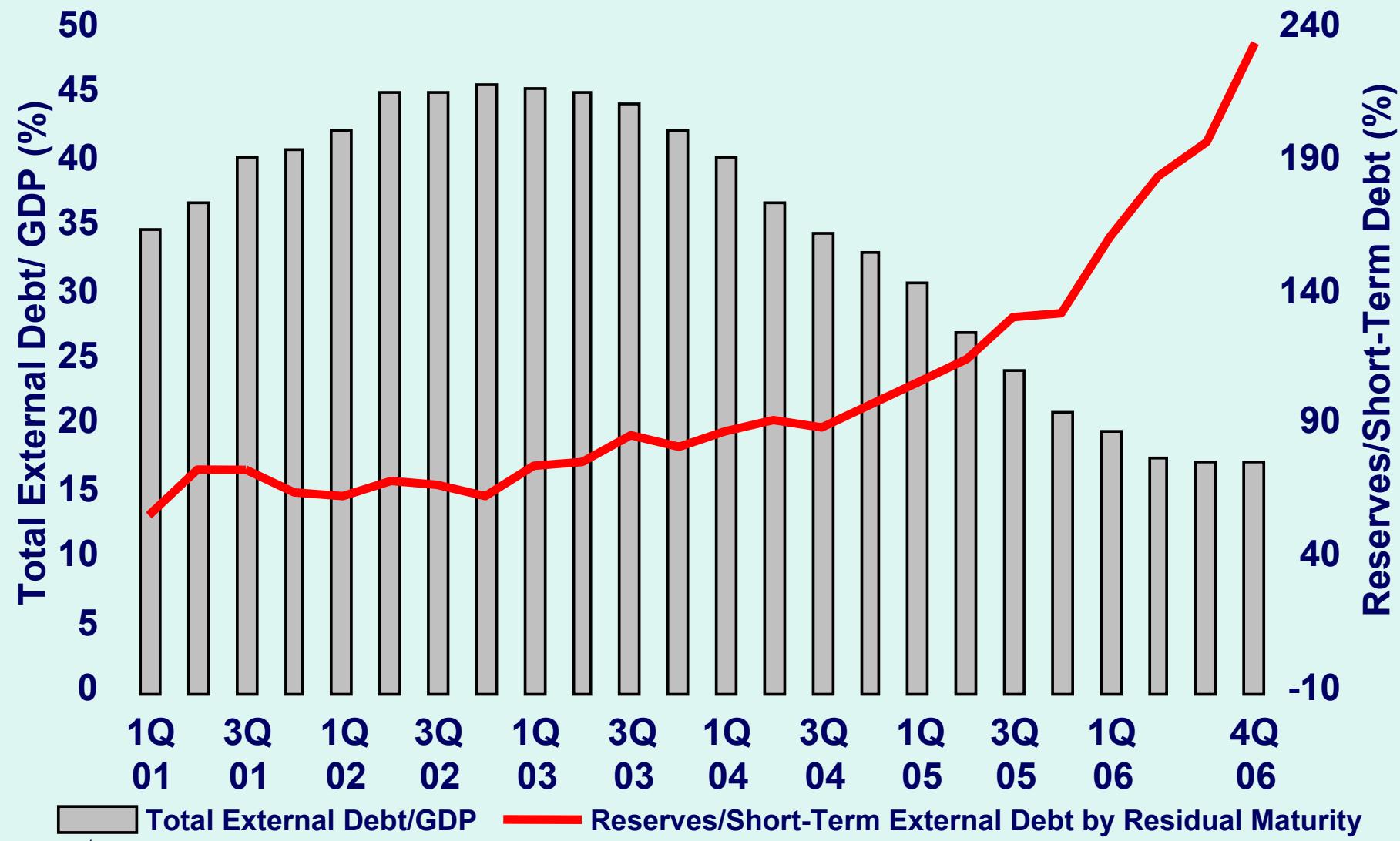


# Reduced External Liabilities

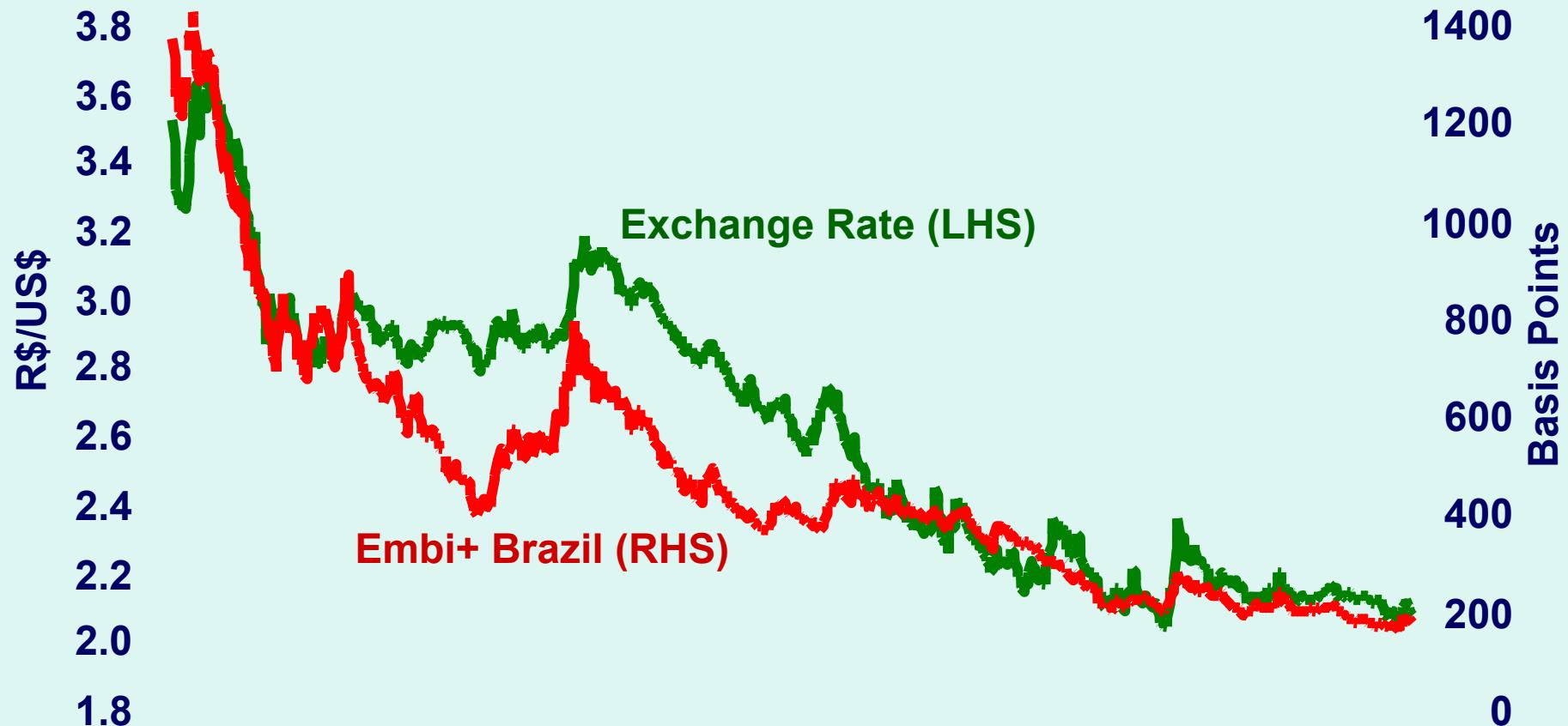
Cumulative Reduction in FX-Linked Debt and BCB's  
Accumulated Acquisitions in the FX Market since 1Q05



# Declining External Debt

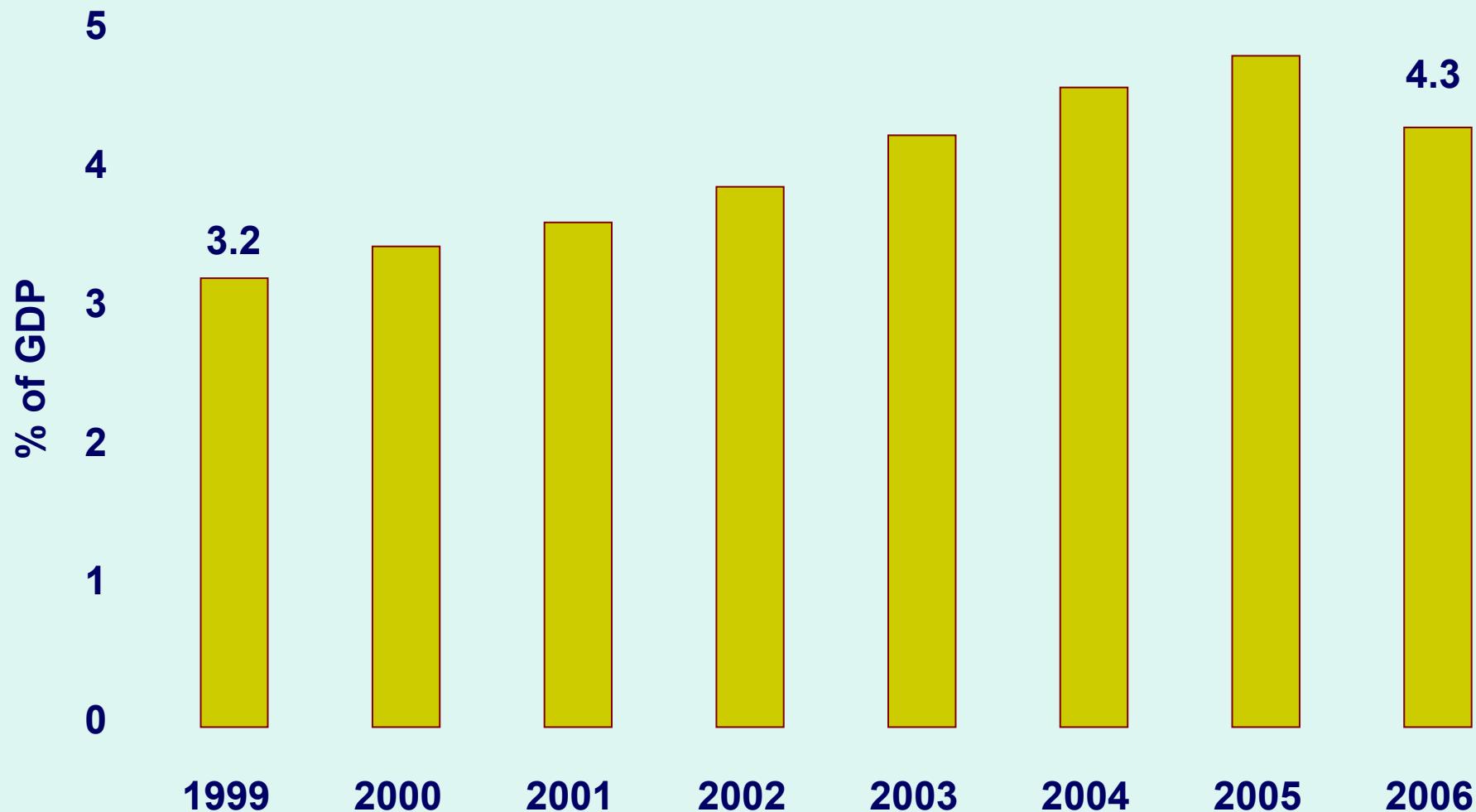


# BRL/USD Rate & Risk Spread

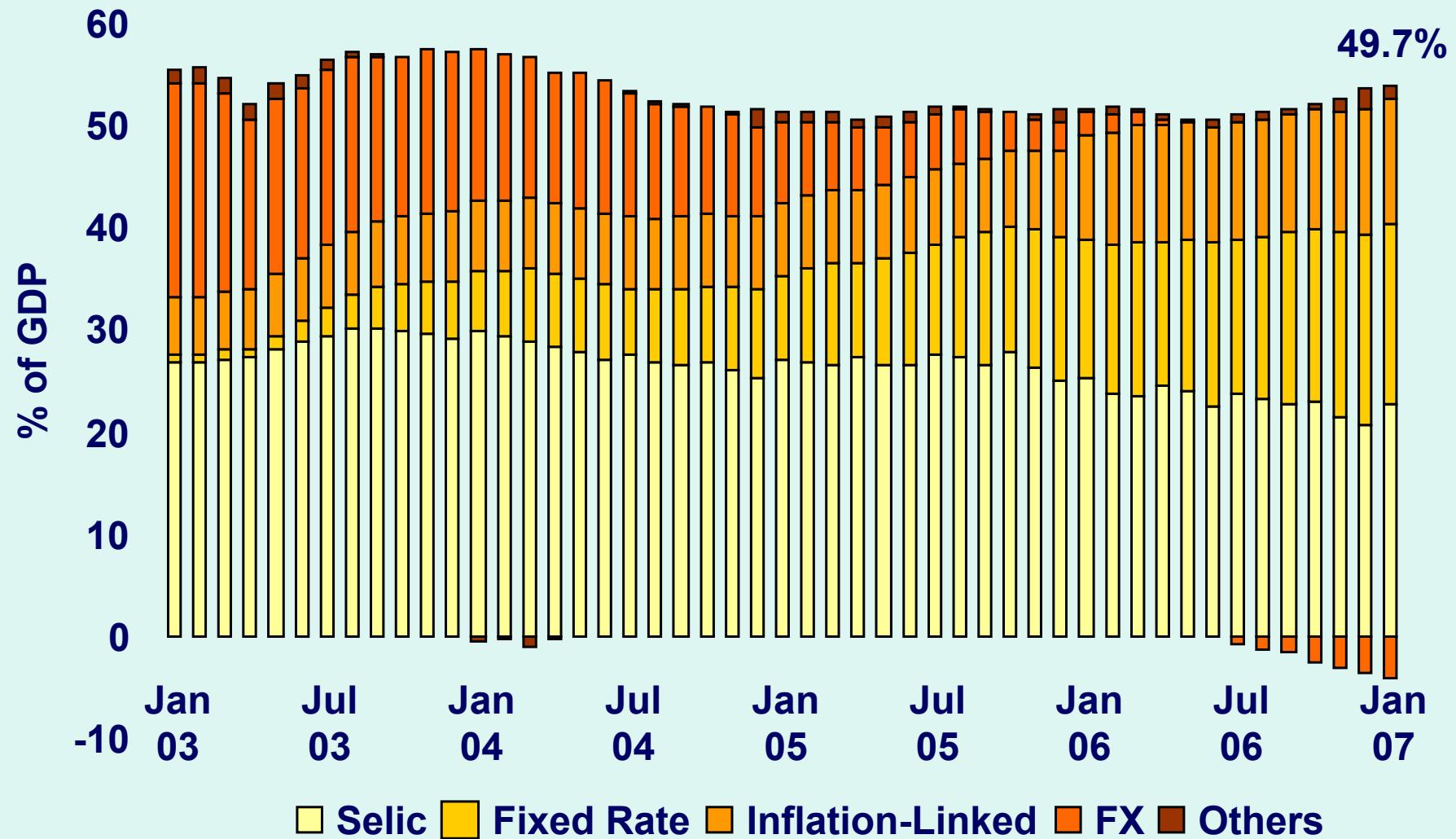


## D. Reducing Fiscal Vulnerabilities

# Public Sector: Primary Surplus



# Public Debt: Stock



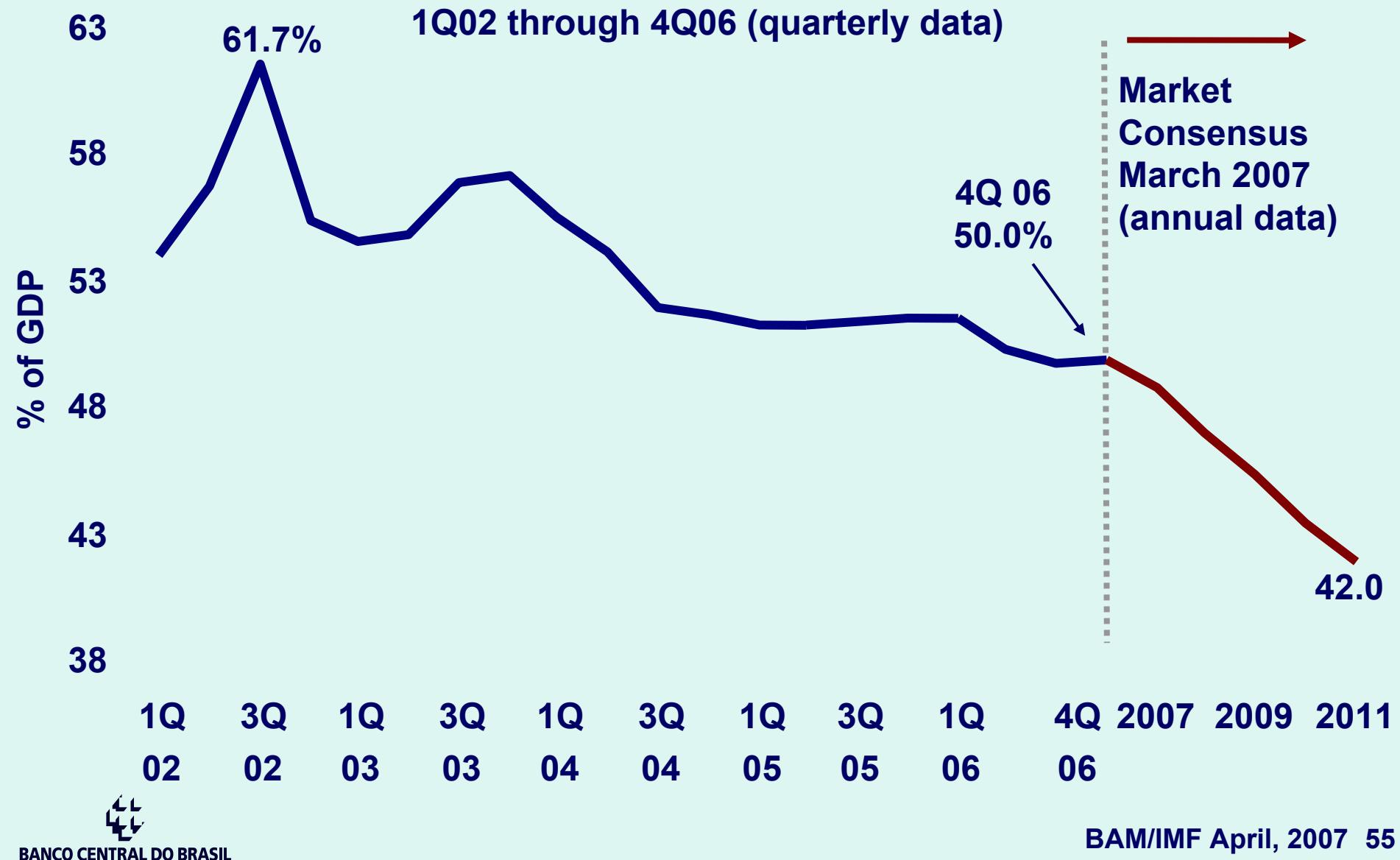
# Public Debt: Composition



# Public Debt: Impact of a 1% Devaluation



# Public Debt: Expected Trend



# Thank you!