Questionnaire to Donors

This questionnaire is intended to assess how useful the IMF's Policy Support Instrument (PSI) has been to donors.

For general information about the PSI, please see the attached or go to http://www.imf.org/external/np/exr/facts/psi.htm.

- 1. The IMF's assessments of performance under PSI-supported programs have delivered clear and timely signals of the strength of policies.

 [strongly agree/agree/neutral/disagree/strongly disagree/not applicable]
- 2. Country performance under a PSI-supported program has been an important input into your aid decisions.
 - [strongly agree/agree/neutral/disagree/strongly disagree/not applicable]
- 3. Relative to surveillance, the PSI has been [less/as/more] useful for making aid decisions.
 - [strongly agree/agree/neutral/disagree/strongly disagree/not applicable]
- 4. Relative to a PRGF arrangement, the PSI has been [less/as/more] useful for making aid decisions.
 - [strongly agree/agree/neutral/disagree/strongly disagree/not applicable]
- 5. PSI-supported programs have promoted close policy dialogue between the IMF and user countries.
 - [strongly agree/agree/neutral/disagree/strongly disagree/not applicable]
- 6. The fixed review schedule under the PSI has improved the frequency of IMF signals. [strongly agree/agree/neutral/disagree/strongly disagree/not applicable]
- 7. The fixed review schedule has helped coordination among donors and with country authorities.
 - [strongly agree/agree/neutral/disagree/strongly disagree/not applicable]
- 8. The absence of IMF financing in the PSI has not constrained implementation of the country's economic reform strategy.
 - [strongly agree/agree/neutral/disagree/strongly disagree/not applicable]
- 9. PSI-supported policy frameworks have focused on consolidating macroeconomic stability and debt sustainability.
 - [strongly agree/agree/neutral/disagree/strongly disagree/not applicable]
- 10. Structural measures have been focused on areas critical to the maintenance of macroeconomic stability.
 - [strongly agree/agree/neutral/disagree/strongly disagree/not applicable] If you disagree, please cite examples:
- 11. Implementation of macroeconomic policies under PSIs has been [much better/better/same/worse/much worse/not applicable] than it would have been under a PRGF arrangement.

- 12. Implementation of structural measures under PSIs has been [much stronger/stronger/the same/weaker/much weaker/not applicable] than it would have been under a PRGF arrangement.
- 13. Country ownership under a PSI-supported program has been sufficiently emphasized. [strongly agree/agree/neutral/disagree/strongly disagree/not applicable]
- 14. How has the degree of country ownership affected PSI users' macroeconomic performance?
- PSI-supported programs have been sufficiently aligned with countries' poverty reduction strategies.

 [strongly agree/agree/neutral/disagree/strongly disagree/not applicable]
- 16. Non-concessional debt limits under PSI-supported programs are appropriate. [strongly agree/agree/neutral/disagree/strongly disagree/not applicable]
- 17. PSI users have been "mature stabilizers" (see PSI fact sheet for definition). [strongly agree/agree/neutral/disagree/strongly disagree/not applicable] If you disagree, please cite examples:
- 18. What other countries (if any) do you believe should be using the PSI?
- 19. Are there ways (other than those addressed above) in which the PSI helped its users? (please attach additional pages as needed)
- 20. Are there ways (other than those addressed above) in which the PSI helped your authorities in their capacity as donors?

 (please attach additional pages as needed)
- 21. Do you have any suggestions for improvements of the PSI? (please attach additional pages as needed)

The Policy Support Instrument

The Policy Support Instrument (PSI), introduced in October 2005, enables the IMF to support low-income countries that do not want—or need—Fund financial assistance. The PSI helps countries design effective economic programs that, once approved by the IMF's Executive Board, signal to donors, multilateral development banks, and markets the Fund's endorsement of a member's policies.

Policy support and signaling

In recent years several low-income countries have made significant progress toward economic stability and no longer require IMF financial assistance. However, while they may not want—or need—Fund financial support, they might still seek ongoing IMF advice, monitoring and endorsement of their economic policies—what is called policy support and signaling.

"Signaling" refers to the information that Fund activities can indirectly provide about countries' performances and prospects. Such information can be used to inform the decisions of outsiders. Outsiders can include *private creditors*, including banks and bondholders, who are interested in information on the repayment prospects of loans; *official donors and creditors*, both bilateral and multilateral, who may be interested in reassurance about the countries they are supporting; and the public at large. In low-income countries, such signals previously have been sent mainly in the context of the IMF's <u>Poverty Reduction and Growth Facility (PRGF)</u>, and the related <u>Poverty Reduction Strategy (PRS)</u> process.

As countries' circumstances change, so too must the Fund's support. The PSI, as a complement to the PRGF, and the <u>Exogenous Shocks Facility (ESF)</u>, offers an additional way for the Fund to provide policy support and signaling to its low-income members.

Key features of the PSI

The PSI aims to: (i) promote a close policy dialogue between the IMF and a member country; (ii) provide more frequent Fund assessments of a member's economic and financial policies than is available through the regular consultation process, known as <u>surveillance</u>; and (iii) deliver clear signals on the strength of these policies. The PSI is voluntary, demand-driven, and intended to be supported by strong country ownership. Therefore, it will be available only upon the request of a member. Among some of the key features:

- Program targets and structural reforms should be based upon a country's poverty reduction strategy to help ensure policy ownership.
- Programs should meet the same high standards as under a Fund financial arrangement.
- PSIs will have a fixed schedule of reviews to assess program implementation, with reviews normally scheduled semiannually. Only limited flexibility will be allowed in the timing of the reviews, and the Board will conduct reviews irrespective of the status or prospects of program implementation.
- The provision of timely and accurate information from the member with a PSI will be essential for the Fund's assessments. A framework for dealing with possible cases of misreporting will be in place to safeguard the integrity of IMF assessments.
- In the event of a shock, an on-track PSI could provide the basis for rapid access to PRGF resources through the ESF.

• The publication of PSI documents is voluntary, but presumed. This is a similar policy to the one in effect for PRGF documents.

A review of experience with the PSI will be conducted in late 2008.

How does the PSI relate to other instruments for low-income countries?

The PSI will add to the array of <u>instruments</u> from which low-income countries can choose their desired form of engagement with the IMF. The PSI will complement—but not substitute for—the PRGF, which will remain the main instrument for IMF financial support to low-income members with balance of payments needs. In addition, the PSI was designed to facilitate access to resources through the ESF in the event that a low-income member suffers from an exogenous shock. In sum, the PSI gives low-income countries another option for engaging with the Fund.

Who is eligible for a PSI?

The PSI is available upon request to all PRGF-eligible members with a PRS in place. However, the PSI was designed to meet the needs of "mature stabilizers"— countries that have usually achieved a reasonable growth performance, low underlying inflation, an adequate level of official international reserves, and have begun to establish external and net domestic debt sustainability. Some of these countries no longer need IMF financial assistance and have indicated their desire to "graduate" from the PRGF, while wishing to maintain a close relationship with the Fund, including endorsement of their policies and performance. In addition, some PRGF-eligible members that have never had a PRGF arrangement may see benefits in a relationship with the IMF that involves endorsement of their policies.

To date, the Executive Board has approved PSIs for six members: Nigeria on October 17, 2005; Uganda on February 1, 2006 and December 15, 2006; Cape Verde on August 1, 2006; for Tanzania on February 16, 2006; Mozambique on June 26, 2007; and Senegal on November 2, 2007. Other members have also expressed interest.