Box A. Thailand: Implementation of the August 14 Announcement for Comprehensive Financial Restructuring

for Comprehensive Financial Restructuring		
Measure	Date	
I. INTERVENED BANKS: LIQUIDATION, MERGER, AND SALE TIMETABLES		
 BMB and SCIB—privatized After full provisioning, recapitalization up to 8.5 percent of risk-weighted assets. Selection of financial advisors for privatization. Announcement of divestiture modalities for the privatization process. Acceptance of bids and transfer to new investors. 	August 31, 1998 September 15, 1998 September 30, 1998 December 31, 1998	
 BBC—transformed into non-bank financial institution (AMC) and wound down BBC's banking license to be restricted from accepting new deposits, extending new credit, entering new foreign exchange operations, and assuming contingent liabilities. MOF/BOT to announce the modalities for KTB's absorption of performing assets, deposits and other liabilities. Terminate management contract with IFCT in line with existing contractual arrangements. Transfer of performing assets, deposits and other liabilities to KTB. Banking license revoked and BBC turned into a private AMC. Adoption of plan for effective closure of BBC by December 31, 1999, including with regard to the rationalization of staff and branches, and the disposition of nonperforming assets. 	August 17, 1998 August 17, 1998 August 31, 1998 September 30, 1998 October 31, 1998 October 31, 1998	
 FBCB—integrated with KTB KTB management to take charge of all FBCB operations. After full provisioning, recapitalization up to 8.5 percent of risk-weighted assets. MOF/BOT to announce modalities for the integration with KTB. FBCB to be fully integrated with KTB and revocation of license. 	August 17, 1998 September 30, 1998 September 30, 1998 December 31, 1999	
 UBB—integrated with KTT After full provisioning, recapitalization of UBB up to 8.5 percent of risk-weighted assets. Adopt plan for completing UBB's integration with KTT by December 31, 1998. 	August 31, 1998 October 31, 1998	
 LTB—integrated with Radhanasin Bank (RAB) After full provisioning, recapitalization of LTB up to 8.5 percent of risk-weighted assets. Adopt plan for completing LTB's integration with RAB by December 31, 1998. After full provisioning, recapitalization upon BOT's approval of operational plan. 	August 31, 1998 October 31, 1998 November 15, 1998	

II. RESTRUCTURING OF KTB		
•	Appointment of new Board. Completion of plan for operational restructuring of the combined bank in consultation with outside experts. This plan should include rationalization of branch network, internal control and risk management systems, and analysis of staffing needs and training, in preparation of KTB's privatization within two years. After full provisioning, recapitalization upon BOT's approval of operational plan.	August 31, 1998 November 30, 1998 December 15, 1998
III. CONSO	LIDATION OF FINANCE COMPANY SECTOR	
•	BOT to issue guidelines regarding finance companies' entitlement to a banking license. Adopt plan for completing KTT's integration with finance companies and UBB. After full provisioning, recapitalization of the combined KTT/UBB upon BOT's	September 30, 1998 October 31, 1998
	approval of operational plan.	November 15, 1998
IV. IMPLEN	IENTATION OF TIER-1 AND TIER-2 CAPITAL SUPPORT FACILITIES	
•	Appointment of Financial Restructuring Advisory Committee (FRAC) to monitor Tier 1 and Tier 2 capital support schemes and other aspects of financial sector restructuring. Issuance of detailed guidelines for participating in the recapitalization schemes by	August 31, 1998 September 30, 1998
	FRAC.	
V. ASSOCIA	ATED LEGAL MEASURES	
•	Amend by emergency decree the Commercial Banking Law to facilitate merger of banks and transfer of assets.	August 21, 1998
•	Obtain, by emergency decree, authority to issue up to B 300 billion of bonds for capital support schemes.	August 21, 1998
•	Approve by emergency decree enabling legislation for establishment of private AMCs.	August 21, 1998
•	BOT to amend CAR regulations. BOT to amend LCP/TDR regulations.	September 7, 1998 September 7, 1998

	Box B. Thailand: Additional Financial Sector Reforms		
	Measure	Date	
I. I	Banking System		
1.	Signing of new MOUs with all banks on recapitalization through June 1999.	January 31, 1999 (Performance criterion)	
2.	Radhanasin Bank to acquire foreign strategic partner.	During 1998	
II.	Specialized State Financial Institutions (SFIs)		
3.	Complete preliminary assessment of financial condition and institutional capacity of the five major SFIs, and recommend terms of reference to address main areas of concern.	October 31, 1998	
4.	 Review role and scope of each SFI's activities and their fiscal treatment, with a view to recommending changes in SFI Acts. Propose legal amendments to give prudential supervisory responsibility of SFIs to the agency in charge of supervision of commercial banks and finance companies. Review and finalize appropriate prudential rules for SFIs and recommend need for their recapitalization. 	December 31, 1998	
III.	Finance Companies	-	
5.	Sign new MOUs with all finance companies on recapitalization through June 1999.	January 31, 1999	
IV.	Regulatory and Supervisory Framework		
6.	Complete the review of central bank, commercial bank, and finance company laws.	October 1998	
7.	Measures to upgrade supervisory skills, including training and recruitment.	Ongoing	
8.	Amendment of the Currency Act.	October 31, 1998	
9.	Issue new prudential regulations, including foreign exposure and lending to related parties.	December 31, 1998	
10.	Cabinet approval of drafts of new BOT, Banking, and Finance Companies Acts.	December 31, 1998	
11.	Establish stricter requirements for auditing and accounting for all financial institutions, consistent with international best practices, including stricter requirements for disclosure.	December 31, 1998	
V.	Tax Code		
12.	Implement full tax deductibility for provisioning to meet the year 2000 standard, even if provisioning is accelerated.	September 30, 1998	
13.	Make tax rules consistent with rules on accrual of interest according to loan classification and provisioning requirements.	September 30, 1998	
VI.	Comprehensive Deposit Guarantee		
14.	Finalize plan for deposit insurance scheme to replace guarantee over medium term.	December 31, 1998	

Box C. Thailand: Strategy to Facilitate Corporate Debt Restructuring			
I.	I. Tax Measures		
1.	 Removal of tax impediments to corporate debt restructuring, with appropriate safeguards and applicable only to restructuring plans consistent with BOT regulations applicable to all creditors who participate in a restructuring agreement with a financial institution. Temporary measures, expiring December 31, 1999: Deduction of written-off debt from taxable income for the creditor. Elimination or deferral of corporate income tax on written-off debt for the debtor. Elimination of all taxes on asset transfer from debtor to creditor (income tax, special business tax, stamp duties, and VAT). Elimination of taxes on accrued but unpaid interest, and the limitation of taxation on restructuring involving interest rate reductions by creditors. 	Done, effective October 1, 1998	
2.	 Permanent measures to facilitate restructuring: Provision for tax-free mergers and noncash acquisition of assets, in cases of 100 percent mergers. Elimination of income tax on short-selling transactions. Elimination of VAT and specific business tax on the transfer of assets to Special Purpose Vehicles (SPV). Framework for Corporate Debt Workouts 		
3.	 Establish terms of reference for CDRAC and announce an approved framework for debt workouts: Assessment of debtor viability, and decision on continued operation. Election of lead bank, and of steering committee in complex multicreditor cases. Lead banks to establish goals and schedules, organize inter-creditor discussions, and lead negotiations with the debtor. Agreement on debt "standstill" during active restructuring talks. Obligation on debtors to provide creditors with full and accurate information, including audited accounts if necessary. Credit extended above existing exposures on specified terms during standstill to have seniority. CDRAC to monitor restructuring agreements, and help review regulatory and supervisory framework. 	Done	
4.	CDRAC or lead banks to hire staff and retain internationally accredited advisors, as necessary.	August-September 1998	
5.	Secure agreement to the guidelines by all domestic-based financial institutions.	September 30, 1998 (indicative date)	

6.	Develop procedures for monitoring and, if necessary, for enforcing timetable for implementing agreed guidelines, including for arbitration among deadlocked creditors.	September 30, 1998
7.	Draw up an initial list of 200 target firms for debt workouts, including the 100 largest cases submitted to CDRAC.	December 31, 1998 (indicative date)
8.	Ensure that if the creditors' steering committee decides to pursue reorganiza- tion, the normal timetable for the latter is accelerated to include the progress achieved under the CDRAC framework.	December 31, 1998
9.	 Permit establishment of mutual funds/special-purpose equity funds to purchase/manage corporate equity acquired by financial institutions from firms. Review the legislation, and specify the timetable for any necessary legal changes, to facilitate debt-equity conversions. 	Done September 30, 1998
III.	Other Measures to Improve Corporate Disclosure and Governance	
10.	Bring accounting standards to international best practices.	Effective 1999
11.	 Increase accountability to shareholders by requiring the Board of Directors of each listed company to appoint an audit committee to supervise its operations. Directors with managerial responsibility or those related to its major shareholders will not be eligible for membership of the audit committee. For existing companies. For new companies: smaller companies (less than B 40 million) have a 3-year grace period; larger companies must comply as a requirement for listing. 	By end-1999 Immediate

	Box D. Thailand: Legal and Procedural Reforms to Facilitate Financial and Corporate Restructuring		
	Measure	Date	
I.	Bankruptcy Law		
	Enact amendments to the Bankruptcy Act, including the following:		
	• Modify Section 94 (2) to allow unsecured creditors who have provided financing, for the purpose of continuing the operation of the debtor's business, prior to an insolvency proceeding, to file their claims in a subsequent bankruptcy proceeding of the debtor.	Parliamentary approval expected by October 31, 1998 (performance criterion).	
	• Provide for voting on a reorganization plan by classes of creditors.		
	• Provide for specific provisions allowing the rescission of payments and transfers undertaken prior to a reorganization or a liquidation proceeding, including a period of at least one year for transactions, payments and transfers between the debtor and related parties, and make these provisions applicable to both liquidation and reorganization proceedings.		
	• Replace the discretionary power of courts to confirm or reject reorganization plans by objective rules for court confirmation of plans of reorganization, which were approved by creditors, including that no dissenting class of creditors nor the debtor would involuntarily receive less value under the plan than they would in a liquidation.		
	• Provide specific rules on rejection of outstanding contracts, and make them applicable to both reorganization and liquidation proceedings.		
	• Include a provision clarifying that the conversion in baht of creditors' claims denominated in foreign currency is solely for purposes of calculating votes weighted by the amount of creditors' claims.		
II.	Secured Lending and Related Reforms		
	 Objectives: To remove impediments to the rehabilitation of financial enterprises; To increase the provision of secured credit in the economy over the medium term; To increase and improve the types of assets that could legally be used by debtors as collateral, which would enable them to receive credit; To accelerate the enforcement of security rights by creditors generally, including through judicial proceedings. 		

Mea	asures:	
	ct legislation aimed at achieving the above objectives through reform ting to the secured creditors' rights.	
appl the f Civi <i>alia</i> exte guar disc appe mod	First phase of amendments : To expedite the judicial proceedings licable to the enforcement of secured rights, and in particular mortgages, following measures have already been proposed: to amend the Code of il Procedure and any relevant implementing regulations through, <i>inter</i> , streamlining and expediting the "petty/simple case" procedure and ending its application to the enforcement of security agreements ranteeing non-complicated underlying transactions, limiting the courts' retionary power to rescind auction sales, eliminating the possibility of eal procedures for specified procedural courts' orders, as well as lifying the rules governing default procedures to allow the courts to enter efault judgment immediately upon the default of a party.	Cabinet approval: Aug. 4, 1998 Parliamentary approval expected by Oct. 31, 1998
	Second phase of amendments : To further achieve the above objectives, following measures are under consideration: Streamlining and expediting the rules applicable to the process of legal	Cabinet approval of key principles and timetable for parliamentary consideration, expected by
	execution of judgments, to speed up the procedure from the seizure of assets to the distribution of proceeds.	Dec. 31, 1998
(2)	Amendments to the Civil and Commercial Code, and/or other relevant legislation, to adopt improved substantive and, if necessary, procedural provisions in line with generally recognized principles, including:	
	 (i) expand the types of assets to be subject to non-possessory security interests (such as inventory, raw materials, accounts receivable, equipment, and commercial vehicles); 	
	(ii) provide for suitable legal procedures to enforce the newly introduced security rights.	

Box E. Thailand: Strengthening the Social Safety Net

With the deepening recession, the government has made improvements in the targeting of social safety net programs a priority in the 1998/99 budget.

1. Principal activities in the central government budget for 1998/99 include:

- The extension of the student loan program to maintain attendance in schools and universities to an additional 100,000 students, whose families can no longer afford tuition payments (an increase in spending from B 18.3 billion to B 20 billion).
- The maintenance of employment generating public works programs in water supply, irrigation, and infrastructure.
- **Free medical treatment and the improvement of rural health-care facilities** for an additional 3 million people.
- The expansion of the micro-credit program (B 10,000 per loan) to unemployed who wish to become self-employed (additional spending of B 300 million).

2. These activities are supplemented as follows:

- The expenditure program of state-owned enterprises has been redesigned and augmented to focus on infrastructure projects in rural and urban areas (B 50 billion or 1 percent of GDP).
- **Coverage under health, disability, death, and maternity benefits for the unemployed insured in the Social Security Fund will be extended** from 6 months to 12 months effective October 1, 1998. This measure will extend coverage to an estimated additional 100,000 unemployed at an expenditure of B 1 billion.
- **A new Labor Protection Act** became effective on August 19, increasing severance payments to longserving employees (more than six years of tenure) from six months to ten months. A subsistence fund will also be created to cover those unemployed whose former employers were forced to declare bankruptcy and are unable to fulfill their severance pay obligations.
- The social investment program is being accelerated, within existing programs financed by the World Bank and OECF (SIP), and the AsDB (Social Sector Loan), involving a total disbursement of B 26 billion over three years. Projects to be implemented during the next few months include:
 - Job training for 120 thousand individuals.
 - Small-scale rural employment projects.
 - Up to 200 thousand scholarships for primary and secondary education.
 - An expansion of the health-care program for those not covered under the Social Security Fund.

A total disbursement of B 12 billion is expected in the remaining months of fiscal year 1997/98 and fiscal year 1998/99.

• The government will finalize by end-December 1998 a detailed plan and implementation timetable for the introduction of a comprehensive old-age pension system.

	Measure	Date
1.	State Enterprise Office	
	• Establish Office of State Enterprises and Government Portfolio in Ministry of Finance to support and coordinate privatization, develop private participation in infrastructure, and monitor state enterprises.	Approved by Cabinet.
	• Streamline the privatization and corporatization committee structures to ensure an efficient privatization plan approval process, including by unifying their secretariats if necessary.	September 30, 1998
2.	Privatization Strategy and Action Program	
	• Cabinet approval of Master Plan for State Enterprise Reform, establishing overall strategy, principles for regulatory bodies, and sequencing of divestiture.	September 1, 1998
	• Cabinet approval of use of privatization proceeds: (i) for MOF-owned enterprises, 50 percent of receipts will be used for social projects, and the remainder deposited with FIDF to reduce its debt; (ii) for subsidiary enterprises, a proportion is first allocated to state enterprise investment and to labor welfare funds, and the remainder split equally between social projects and deposits with FIDF.	Done
3.	Legal Framework to Enable Privatization of Public Enterprises	
	 Corporatization Law aimed at facilitating the incorporation of state enterprises: approval by Cabinet; expected passage by Parliament. Amend the 1954 Aviation Act to permit Thai Airways to sell a significant stake to domestic and foreign investors. 	Done October 31, 1998
	 approval by Cabinet; expected passage by Parliament. 	Done October 31, 1998
	• Complete, in collaboration with a consulting firm, studies on the regulatory framework and draft legislation establishing regulatory bodies for Water and Transport.	November 30, 1998
	 Cabinet approval of regulatory legislation for: – Telecommunications and Energy; – Water and Transport. 	First half 1999
	• Expected passage by Parliament of regulatory legislation for: – Telecommunications and Energy.	Second half 1999 First half 1999

Despars in secondination with state according and empirited consulting firms	
Prepare in coordination with state agencies and appointed consulting firms comprehensive Sectoral Plans setting out timetables for establishing regulatory frameworks for private sector operators, for corporatization and privatization of selected state enterprises, and proposed privatization strategies for each of the selected state enterprises.	
Approval by State Enterprise Policy Commission and public announcement of Sectoral Plans in:	
 Telecommunications and Energy; Transport; Water. 	November 30, 1998 First quarter 1999 Second half 1999
5. Privatization of selected enterprises	
Energy	
• Sale of EGAT's stake in Electricity Generating (Public) Co. Ltd.	Done
• Sale by PTT of a significant stake in PTT Exploration and Production.	Done
 Issue bidding documentation for the sale of government share in Esso Thailan Bangchak Petroleum Company: 	d. Fourth quarter 1998
- Complete due diligence process and recapitalization plans;	Equath quarter 1009
Issue bidding prospectus for the sale of government's stake.Privatization of Ratchaburi Power Plant.	Fourth quarter 1998 First quarter 1999
 Corporatization and conversion of EGAT, preparatory to privatization. 	Fourth quarter 1999 Under study
Telecommunications	j
• Telephone Organization of Thailand (TOT) and Communication Authority of Thailand (CAT):	
 Corporatize and begin reorganization; 	
- Issue bidding prospectus for the sale of a significant government stake.	Second quarter 1999 Second quarter 1999
Transport	
• Thai Airways:	
- Select financial advisor;	Equath 1000
 Issue bidding prospectus for the sale of government's stake. Commance financial and restructuring plans of State Pailways 	Fourth quarter 1998 First quarter 1999
 Commence financial and restructuring plans of State Railways. Corporatize and reorganize Airport Authority of Thailand. 	Fourth quarter 1999
 Begin privatization process for the Regional Airport Company. 	First quarter 1999 Third quarter 1999
Water	1
• Government approval of detailed modalities for private sector participation in Metropolitan Water Authority and Provincial Water Authority.	Second half of 1999
Other	
 Cabinet resolution to sell/liquidate Textile Organization, Battery Organization Preserved Food Organization, and the Cold Storage Organization. Complete study outlining strategic options for Tobacco Monopoly. 	, Done
	First quarter 1999

Box G. Thailand: Market Opening Policies		
Measure	Date	
I. Foreign Ownership of Business Activities (Alien Business Law)		
 Amend the Alien Business Law to enhance competitiveness, increase transparency of criteria, contribute to increased liquidity in key sectors, and be consistent with international obligations, with the following principal features: Establish the principle of freedom of business activities by foreigners, except in those cases specifically restricted under the two existing lists. Reserve for Thai nationals (but open to foreign investment if approved by the Cabinet/ Minister of Commerce) activities relating to: (i) national safety and security, culture, tradition, folk handicraft, as well as natural resources and environment; and (ii) activities restricted because of specified and well justified strategic reasons. Further liberalize a number of activities, including: brokerage services, wholesale and retail trade, construction, non-silk textile, garment, footwear, hotel, beverage production, auction business, etc. Classification of activities will be reviewed on an on going basis by an advisory committee, comprised of both public and private sector representatives, and eminent persons. 	Cabinet approval: August 18, 1998 Parliamentary approval expected: October 31, 1998	
Liberalize existing restrictions on foreign ownership of property:		
 Amend the Land Code to: allow individual foreign investors investing specified amounts in activities of productive interest for Thailand to own up to one rai (0.4 acre) of residential land; and allow Thai citizens married to foreigners to own land. Amend the Condominiums Act to allow foreigners to purchase during the next five years 100 percent of condominium buildings of 5 rai (2 acres) or less. Amend the lease provisions of the Civil and Commercial Code to extend the period of lease of selected real estate property to 50 years (from the existing 30-year limit), renewable for an additional 50 years. The exact modalities will be defined in the law. 	Cabinet approval: August 4, 1998 Parliamentary approval expected by October 31, 1998	