Table 1. Sierra Leone: Quantitative Performance Benchmarks Under the Emergency Post-Conflict Assistance Policy, 1999-2000

(Cumulative changes from beginning of calendar year to end of month indicated)

| | 1999 | | | 2000 | | | | | | | | | | | |
|---|-----------|-------------|------------------------|------------|-------------|------------|-------------------|-------------------|---------------------------------|--------------|------------------------|---------|---------|---------|-----------|
| | September | | December Benchmarks | | March | | June | | September Indicative Targets | | December Benchmarks | | | | |
| | | | Adjusted | | Adjusted | | | Indicative | | | Revised | | Revised | | |
| | Est. | Act. | Prog. | Prog. | Act. | Benchmarks | Benchmarks | Act. | Targets A | Adj. Targets | Prel. | Prog. | Prog. | Prog. | Prog. |
| | | | | | | (In | millions of leone | s) | | | | | | | |
| Performance benchmarks | | | | | | | | | | | | | | | |
| Net bank credit to the central government (ceiling) 1/2/ | 95,160 | 86,151 | 74,817 | 74,817 | 82,810 | 15,000 | 6,846 | -30,500 | 20,900 | 24,957 | -23,949 | 29,432 | 2,026 | 35,000 | 28,000 |
| Net domestic assets of the central bank (ceiling) 1/3/ | 55,609 | 106,467 12/ | 28,662 | 79,520 13/ | 103,905 12/ | 11,516 | 3,362 | -74,379 12/ | 8,289 | 12,346 | -65,263 12/ | 10,272 | 8,900 | 16,187 | 4,670 |
| Domestic primary budget balance of the central government (floor) 4/ | -54,710 | -52,494 | -89,473 | -89,473 | -66,131 | -23,511 | -23,511 | -7,140 | -38,068 | -38,068 | -17,055 | -50,808 | -45,042 | -61,251 | -98,340 |
| Domestic payments arrears of the central government (ceiling) 5/ | -2,167 | -1,128 | -7,978 | -7,978 | -8,873 | -700 | -700 | -932 | -2,200 | -2,200 | -2,519 | -2,200 | -2,851 | -2,200 | -16,052 |
| | | | | | | | (In mi | llions of U.S. de | ollars) | | | | | | |
| Gross foreign reserves of the central bank (floor) 6/ New nonconcessional external loans contracted or guaranteed by the government (ceiling) | -25.1 | -25.1 | 5.5 | -22.1 | -5.2 | -10.3 | -4.6 | -1.5 | 6.3 | -5.9 14/ | -5.7 | -7.4 | -8.3 | -9.0 | -2.3 |
| Maturities of 1-12 years 7/ 8/ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| New external loans with maturities of less than 1 year (ceiling) 9/ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| | | | | | | | (In | millions of leon | es) | | | | | | |
| Financial indicators | | | | | | | | | | | | | | | |
| Total domestic government revenue (floor) | 53,380 | 52,498 | 84,812 | 84,812 | 85,819 | 26,155 | 26,155 | 37,116 | 55,132 | 55,132 | 79,679 | 85,060 | 107,702 | 116,975 | 137,097 |
| Government wage bill (ceiling) | 53,506 | 52,519 | 73,235 | 73,235 | 73,032 | 23,642 | 23,642 | 21,319 | 43,835 | 43,835 | 46,441 | 64,027 | 71,680 | 84,220 | 96,919 |
| Memorandum items: | | | | | | | | | | | | | | | |
| External budgetary assistance 10/ | 6,734 | 6,740 | 113,908 | 113,908 | 58,028 | 51,026 | 51,026 | 59,180 | 102,344 | 102,051 | 97,994 | 147,396 | 149,870 | 713,973 | 244,635 |
| The DDR program 11/ | 0 | 0 | 19,289 | 19,289 | 15,870 | 21,126 | 21,126 | 4,406 | 42,251 | 42,251 | 25,344 | 63,377 | 38,354 | 67,216 | 67,232 |
| Other | 6,734 | 6,740 | 94,619 | 94,619 | 42,158 | 29,900 | 29,900 | 54,774 | 60,093 | 59,800 | 72.650 | 84,020 | 111,516 | 646,757 | 177,403 1 |

1/ The ceilings will be adjusted downward by the amount of external budgetary assistance in excess of that programmed (see footnote 10).

2/ Defined as claims on government (net) in the monetary survey.

3/ Defined as the difference between the net foreign assets of the central bank and reserve money.

4/ Defined as domestic revenue minus total expenditure and net lending, excluding interest payments and externally financed capital expenditure and DDR program.

5/ Pending the completion of an inventory of all domestic arrears with the assistance of the European Commission, the amount of total

domestic arrears is not available. 6/ In the event of a shortfall in external budgetary assistance (as defined above) excluding the DDR program, the floor will be adjusted downward by the amount of the shortfall.

The floor will be adjusted upward by the amount of external budgetary assistance in excess of that programmed.

- 7/ Excluding disbursements from the Fund and rescheduling arrangements.
- 8/ External loans contracted or guaranteed other than those with grants element equivalent to 35 percent or more, calculated using a
- discount rate based on OECD commercial interest reference rates (CIRRs).
- 9/ Excluding normal import-related credits.
- 10/ Including program grants, program loans, debt relief, and financing gap, but excluding project-related grants and loans.
- 11/ The disarmament, demobilization, and reintegration program.
- 12/ Valued at the exchange rate of 1989 leones per U.S. dollar.
- 13/ Adjusted to reflect substantial revisions to the September estimates that are due to some misclassifications.

14/ Also adjusted for programmed IMF support of SDR 10.37 mn which did not take place.

15/ No rescheduling of outstanding external arrears of US\$235.2 mn is assumed under the revised program for 2000.

| Table 2. Sierra Leone: Structural Performance Benchmarks Under the |
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| Emergency Post-Conflict Assistance Policy, 1999-2000 |

| Measures | Test Dates | Status | | |
|---|----------------------------------|--------------------------------|--|--|
| Implementation of a new method of calculating the official exchange rate at the Bank of Sierra Leone (BSL) | November 30, 1999 | Implemented November 8, 1999 | | |
| Reactivation of the Net Domestic Financing Committee | November 30, 1999 | Implemented November 19, 1999 | | |
| Reaching of an agreement with public enterprises, including on timetables for the settlement of cross debts, to regularize financial relations with the government and public enterprises | December 31, 1999 | In Progress 1/ | | |
| Completion of a study on tax and duty exemptions | December 31, 1999 | In Progress 2/ | | |
| Passage of a new Banking Act by Parliament | December 31, 1999 | Implemented February 16, 2000. | | |
| Provision of income and expenditure and balance sheets of public enterprises on a quarterly basis | Continuous from December 1999 | Ongoing 3/ | | |
| Passage by Parliament of the budget for 2000 | January 31, 2000 | Implemented April 28, 2000 | | |
| Introduction of foreign exchange auctions at the BSL | January 1, 2000 | Implemented February 9, 2000 | | |
| Passage by Parliament of a new Income Tax Act | April 30, 2000 | Implemented April 6, 2000 4/ | | |
| Completion of the verification of pensioners | June 30, 2000 | In Progress 5/ | | |
| Adoption of a plan of action and targets for civil service reform | September 30, 2000 | | | |
| Rationalization of the indirect tax system and harmonization of the tariff system | January 1, 2001 | In Progress 6/ | | |

1/ Cross debt positions between the government and parastatals have been prepared. A three-year settlement plan has been proposed, and a final agreement between parties is awaiting cabinet approval.

- 2/ A DFID consultant has submitted a final report, and duty exemptions with respect to NGOs are also being addressed in line with the consultant's recommendations
- 3/ Twelve public enterprises have submitted their returns, and thirteen enterprises have been identified for the monitoring of financial and performance indicators.
- 4/ The tax clearance certificate required for payments of certain international transactions has not been removed.
- 5/ The European Commission is providing assistance.
- 6/ An IMF FAD mission provided technical assistance in 1998. Due to the security setbacks, a follow-up FAD mission scheduled for 2000 to develop a revenue-neutral package has been postponed.

| Policy Area | Implementation Period | Technical Assistance and Funding 1/ |
|--|--------------------------|---|
| External sector | | |
| Tariff reform | 1999-2001 | IMF |
| Strengthening of the functioning of foreign exchange market | 1999-2002 | IMF |
| Public sector | | |
| Independent tax and customs authority | 1999-2001 | World Bank, DfID, EC |
| Rationalization of Ministry of Finance | 1999-2000 | World Bank, DfID, EC |
| Strengthening of government accounting system | 1999-2000 | EC |
| Strengthening of judicial and legal system | 1999-2001 | World Bank |
| Verification of the civil service payroll and numbers | 1999-2000 | EC |
| Verification of government pensioners | 1999-2000 | EC |
| Civil service reform and rationalization of public service | 1999-2002 | IMF, World Bank, and DfID |
| Capacity building in statistics and macroeconomic management | 1999-2002 | World Bank, AfDB, UNDP, DfID, EC |
| Governance | 1999-2002 | World Bank, AfDB, UNDP, DfID, EC |
| Public enterprise reform, including divestiture | 1999-2002 | IMF, World Bank |
| Inventory of domestic arrears | 1999-2000 | EC |
| Consumption-based taxation and wider tax base | 1999-2001 | IMF |
| Financial sector | | |
| Strengthening of bank supervision | 1999-2002 | IMF, World Bank |
| Strengthening of the financial position of commercial banks | 1999-2002 | IMF, World Bank |
| Microfinancing schemes and rural banks | 1999-2001 | AfDB, IFAD |
| Statistics | | |
| Strengthening of present Central Statistics Office | 1999-2000 | IMF |
| Building of new statistics institution | 1999-2002 | IMF, World Bank, UNDP, AfDB |
| Publication of monthly trade data | 1999-2000 | IMF, World Bank |
| Improvement of the macroeconomic database | 1999-2002 | IMF, World Bank, UNDP |
| Other | | |
| Disarmament, demobilization, and reintegration program | 1999-2002 | World Bank, DfID, EC, UNDP Canada, Finland, Japan, Norway Germany, Italy, Netherlands, US |
| New mining policy | 1999-2001 | World Bank, USAID |
| Education sector initiatives | 1999-2001 | World Bank, AfDB, DfID, EC |
| Health sector initiatives | 1999-2002 | World Bank, AfDB, USAID, DfID, EC |
| Poverty reduction and social safety nets | 1999-2002 | World Bank, AfDB, USAID, DfID, EC |
| Liberalization of petroleum distribution and pricing | 1999-2002 | IMF |

Table 3. Sierra Leone: Summary and Timetable of Policy Actions, 1999-2002

1/U.K. Department for International Development (DfID), European Commission (EC), African Development Bank (AfDB), United Nations Development Program (UNDP), International Fund for Agricultural Development (IFAD), and U.S. Agency for International Development (USAII