# Do Financial Markets React to Tax Policy Announcements?

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Evaluating Tax Reforms
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### Tax Policy Affects Financial Markets: Key Channels

#### Directly through changes in corporate income taxation:

- ► E.g., Higher tax rates on business income can discourage investment
- ➤ E.g., Eliminating interest deductibility reduces after-tax profits

#### Indirectly through changes in the economy:

- ➤ E.g., Changes in taxation affect savings, investment, economic growth thereby indirectly financial markets
- ► Conditional on monetary policy response

#### We focus on the direct effects of CIT changes

## How Financial Markets React to CIT Changes?

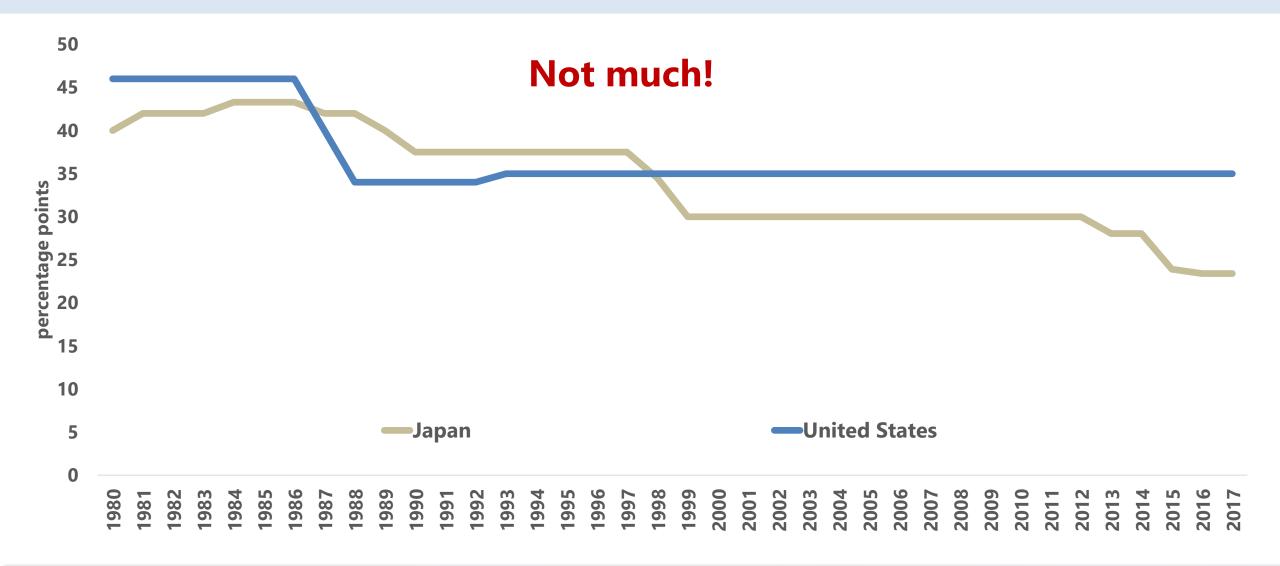
#### Theoretical literature suggests a negative correlation:

Sialm 2006; McGrattan and Prescott 2005, Auerbach and Hassett, 2005; Lang and Shackelford, 2000.

#### Empirical literature is less definitive:

- ➤ Negative correlation for US: Sialm 2009, and Tavares and Valkanov, 2001;.
- ➤ No or positive correlation: Afonso and Sousa 2011; and Agnello and Sousa, 2013

## What Can we Infer from CIT Top Rate Changes?



## We Address the Following Questions...

 Do CIT (rate and base) changes affect stock market valuations of firms?

 Does the impact of CIT changes depend on cyclical conditions (expansion vs. recessions)?

 Does the effect of CIT changes differ across different sectors of the economy?

### ...Using the Tax Policy Reform Database

#### IMF's Tax Policy Reform Database (TPRD) has information on:

- Major CIT rate changes (≥|1pp|);
- Major CIT base changes (based on Kawano and Slemrod, 2017);
- Precise announcement and implementation dates (i.e., day, month, year based on IBFD news clips).

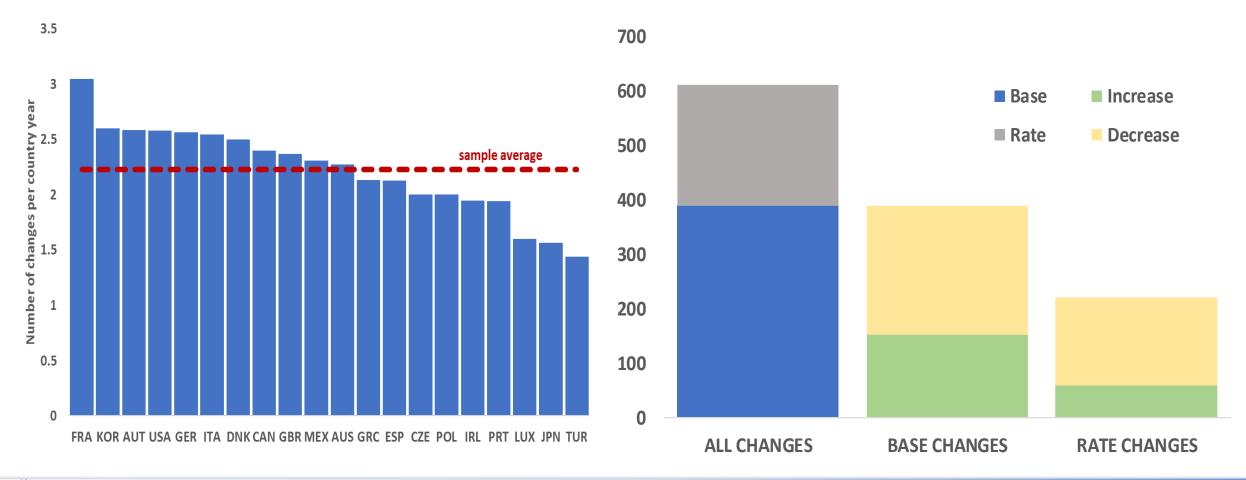
#### Advantages of the TPRD:

- Announcements dates reduce the risk of incorrectly identifying tax policy shocks;
- Implementation lags (90-days lag) attenuate endogeneity issues.

## Major CIT Changes Are Frequent...

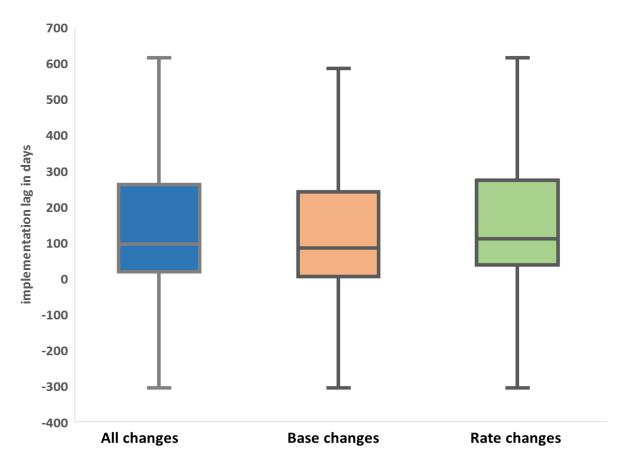
On average, two tax changes per year

Most changes are tax base narrowing

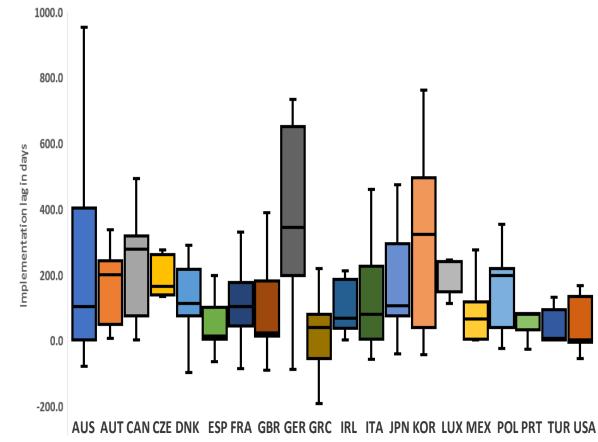


## ...and Implemented With Sizable Lags

#### Median implementation lag 3 months...



#### ...but significant variation



## Impact of CIT changes Estimated Using the Local Projection Model (Jorda, 2005)

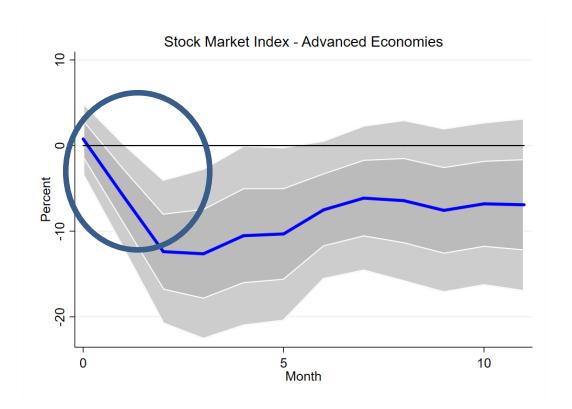
#### Baseline:

$$z_{t+h} = \alpha_h + \mu_h(L)y_{t-1} + \beta_h SH_t + \xi_t + \chi + e_t$$

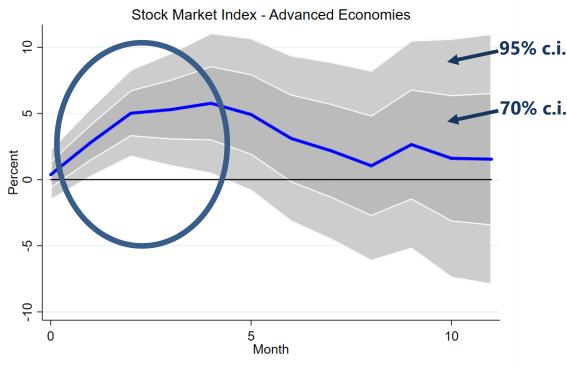
- Unbalanced sample of OECD countries from early 80's; monthly data
- $z_{t+h}$  is the stock market index
- $y_{t-1}$  is a vector of <u>control variables</u> (macroeconomic, lagged shocks)
- ο Time ( $\xi_t$ ) and country ( $\chi$ ) fixed effects (common shocks, unobserved country-specific heterogeneity)
- $\circ$   $SH_t$  is the tax policy announcement shock (90-days implementation lag)
- Driscoll and Kraay (1998) standard errors clustered by country and time

## CIT Rate Changes Affect AE's Financial Markets...

#### **CIT** rate increase



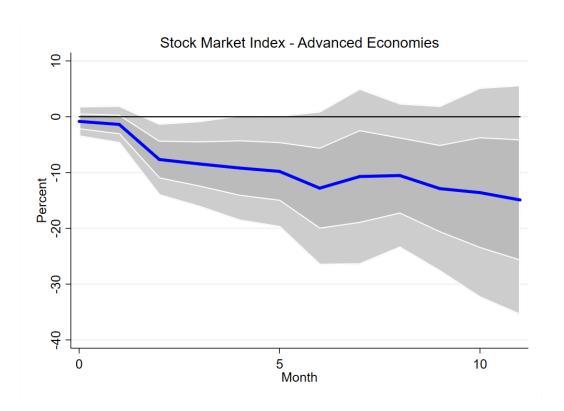
#### **CIT** rate decrease



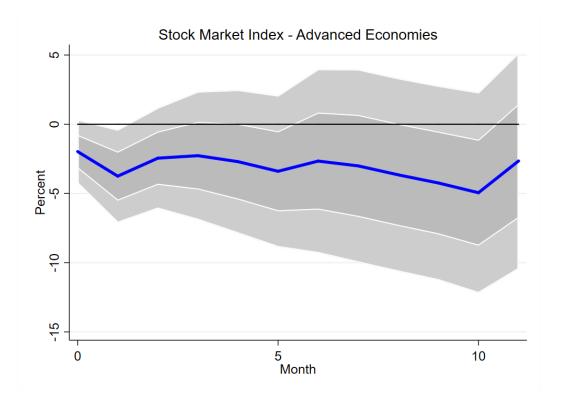
✓ Results are robust to <u>additional controls</u>

## ... but CIT Base Changes, Less So

#### CIT base expansion



#### **CIT** base reduction



## Controlling for the Business Cycle

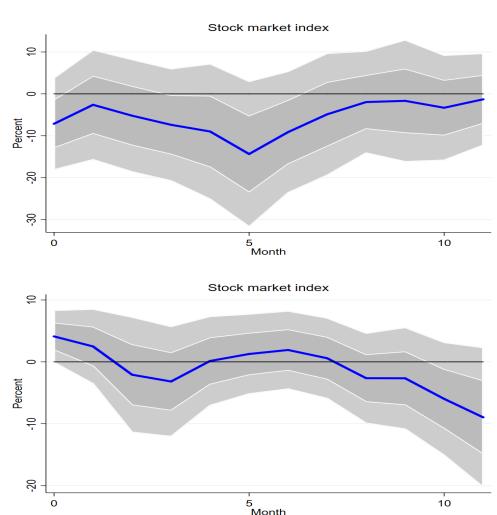
 Expand the baseline specification to allow for differential effects during expansions and recessions

$$z_{t+h} = F \left[ \alpha_{Ah} + \mu_{Ah}(L) y_{t-1} + \beta_{Ah} S H_t \right] + (1 - F) \left[ \alpha_{Bh} + \mu_{Bh}(L) y_{t-1} + \beta_{Bh} S H_t \right] + \xi_t + \chi + e_t$$

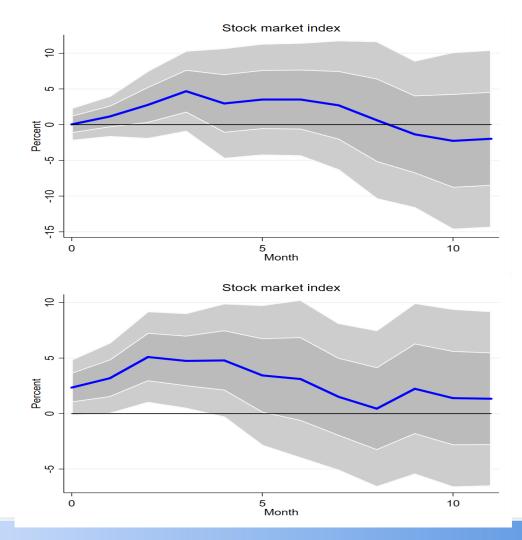
- o  $\beta_{\bullet h}$  gives the response of  $z_{t+h}$  under two different states of the economy
- F(•) is a smooth transition function (Auerbach and Gorodnichencko 2012)
- Robust to dummy approach for identification of recessions
- Same controls as in the baseline

## CIT Rate Changes Have Different Effects in Expansions and Recessions (cont.)

#### **CIT** rate increase



#### **CIT** rate decrease



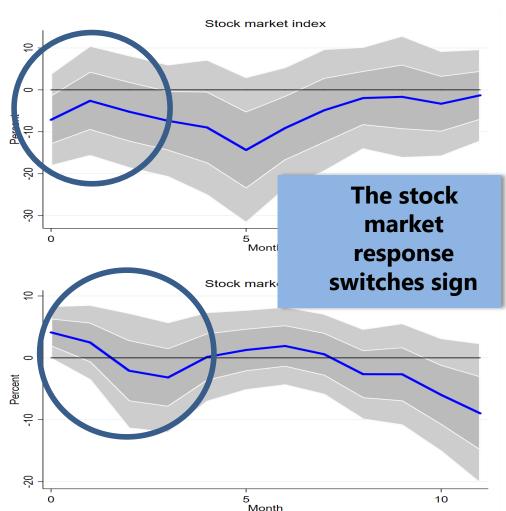


Recession

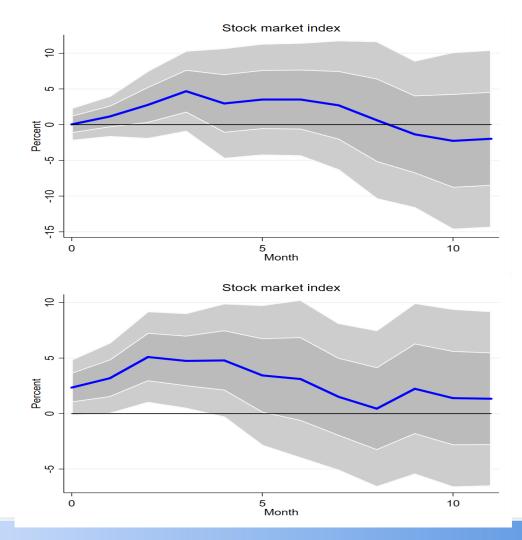
**Expansion** 

## CIT Rate Changes Have Different Effects in Expansions and Recessions (cont.)





#### **CIT** rate decrease

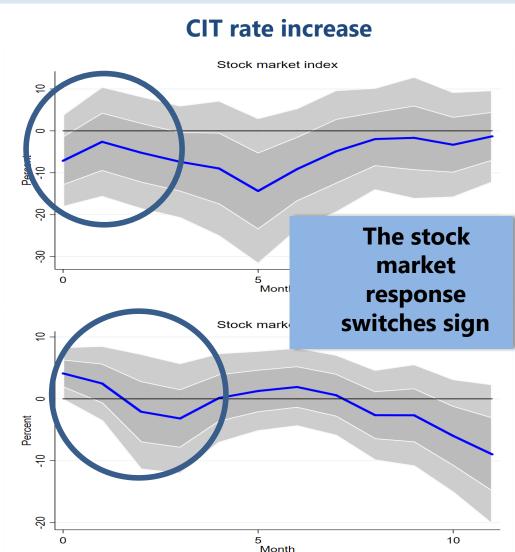


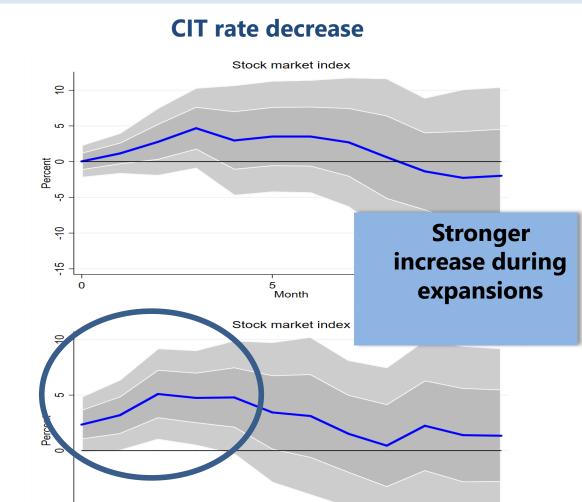


Recession

Expansion

## CIT Rate Changes Have Different Effects in Expansions and Recessions (cont.)





5 Month

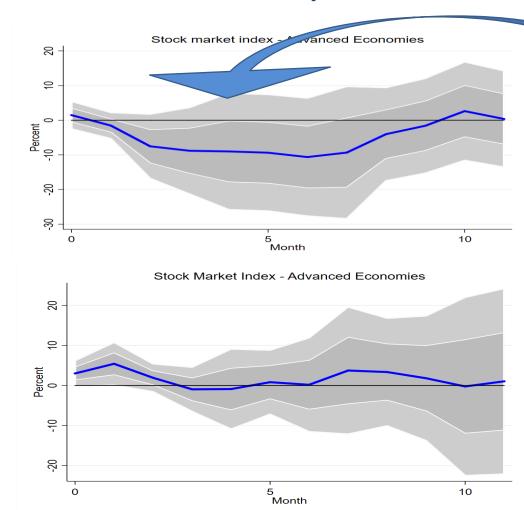
Recession

Expansion

10

## The Effects of CIT Base Changes are Less Pronounced

#### **CIT** base expansion



Some evidence that CIT base expansions have a more dampening effect on financial markets during recessions

Recession

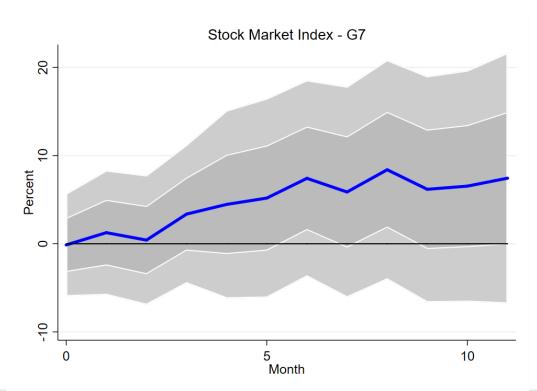
Expansion

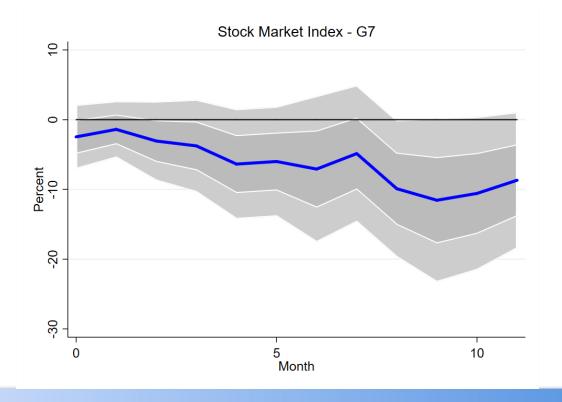
## But There is Heterogeneity in the Sample

#### **CIT** base decrease

Capital gains, Loss carry forward and Thin capitalization rules

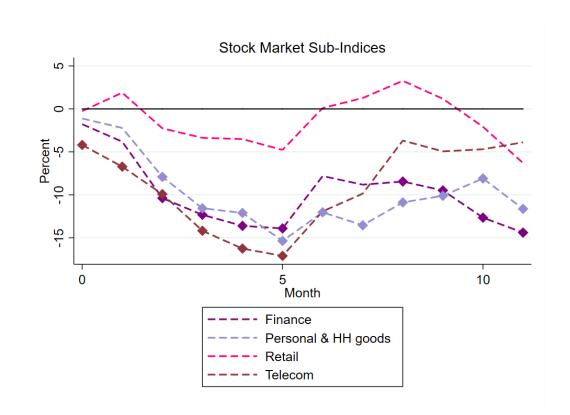




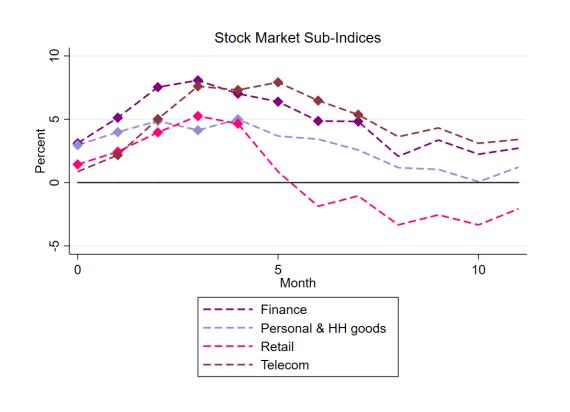


### Sectoral Responses Support Evidence Based on Aggregate Stock Market Indexes

#### **CIT** rate increase

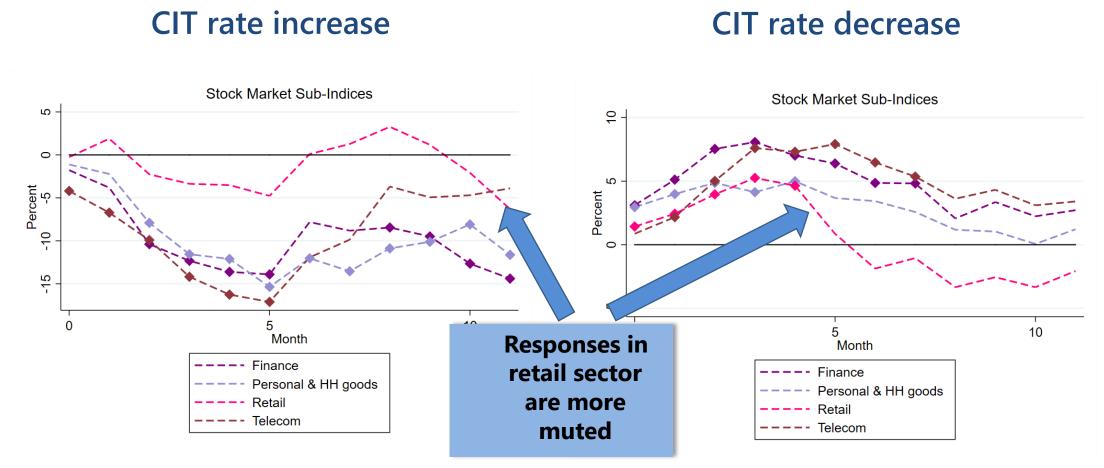


#### **CIT** rate decrease

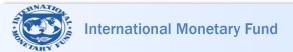


Dashed-diamond lines indicate significance at the 68 percent level

## Sectoral Responses Support Evidence Based on Aggregate Stock Market Indexes (cont.)



✓ Dashed-diamond lines indicate significance at the 68 percent level



### **Next Steps**

- Account for market expectations (Consensus forecasts)
- Examine behavior of excess return (stock market index minus
   S-T interest rate)
- Assess the size of CIT shocks
- Introduce daily observations

### Conclusions

- Analyzed how financial markets react to major CIT changes using new IMF database (TPRD)
- AE's financial markets show a negative correlation with CIT rate changes, but CIT base changes less so
- Cyclical conditions appear to magnify the impact of rate changes
- The response of sectoral stock indices to CIT rate changes does not suggest idiosyncratic effects.

## Thank you

### **Appendix**: Definition of Stock Market Index

#### Economist Intelligence Unit

A reference stock market index is chosen for each country (see table).

#### Thomson Reuters

➤ In each country, this index is constructed by aggregating the prices of individual stocks (e.g. 999 in the US), possibly traded on different markets.

#### Economist Intelligence Unit: Stock Market Indexes

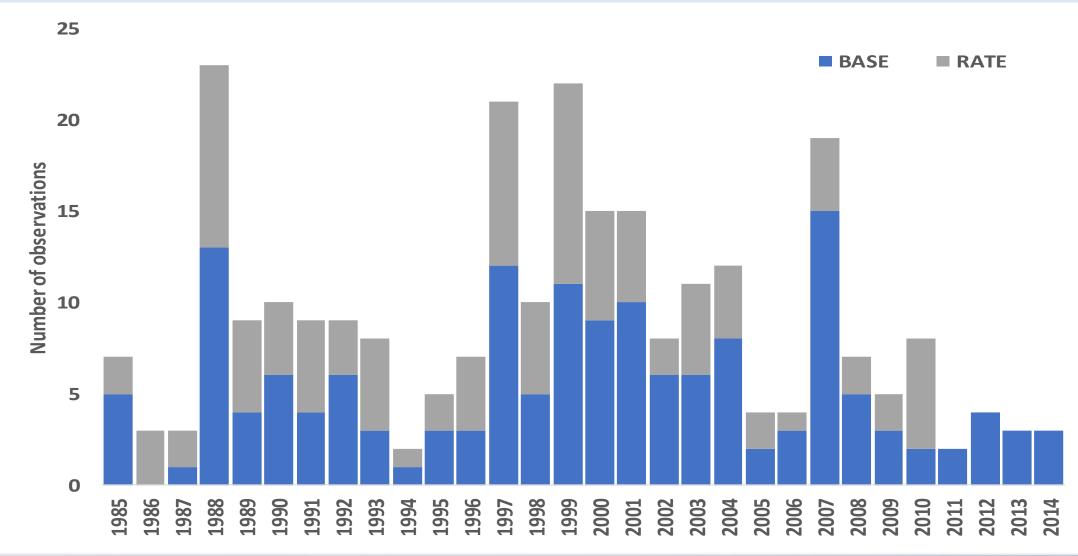
- 1. Australia Australia: Stock Price Index: All Ordinaries (Wall Street Journal)
- 2. Austria ATX (Financial Times)
- 3. Belgium Belgium: Brussels Bel 20 Index (Banque Nationale de Belgique)
- 4. Canada Composite stock market index (Toronto Stock Exchange)
- 5. Switzerland Share Price: Swiss Performance Index (SIX Swiss Exchange)
- 6. Chile Composite stock market index (Financial Times)
- 7. Czech Republic Composite stock market index (Monthly Review of Emerging Stock Markets; Quarterly Revie
- 8. Germany DAX stock market index (Gruppe Deutsche Borse)
- 9. Denmark Composite stock market index: OMXC (Danmarks NationalBank)
- 10. Estonia –
- 11. Spain General share price index (Banco de España)
- 12. Finland Composite stock market index (Bank of Finland)
- 13. France CAC 40 stock market index (NYSE Euronext)
- 14. UK FTSE-100 index (Wall Street Journal)
- 15. Greece Greece: Stock Price Index: Athens, SE (Financial Times)
- 16. Hungary Bux stock market index (Financial Times)
- 17. Ireland Composite stock market index (Irish Stock Exchange)
- 18. Iceland -
- 19. Israel Composite stock market index (Tel Aviv Stock Exchange; Monthly Main Indicators)
- 20. Italy ISA MIB Storico Share Price Index (OECD. Main Economic Indicators)
- 21. Japan Nikkei Stock Average: Tokyo Stock Exchange series of 225 issues (Nikkei)
- 22. Korea Composite stock market index (KOPSI) (Korea Stock Exchange)
- 23. Latvia –
- 24. Luxembourg –
- 25. Mexico Composite stock market index (Composite stock market index)
- 26. Netherlands Amsterdam Exchange Index (Financial Times)
- 27. Norway Oslo stock exchange share price index (Financial Times)
- 28. New Zealand NZSX 50 (New Zealand Stock Exchange). Note: NZSE40 (NSA, 7/1/86=1000) prior to 2003
- 29. Poland Composite stock market index (WIG20 (EOP, Apr-16-94=1000) / Warsaw Stock Exchange)
- 30. Portugal PSI 20 (Financial Times)
- 31. Slovakia –
- 32. Slovenia Composite stock market index (Ljubljana Stock Exchange)
- 33. Sweden Stockholm All-Share Index (SAX) (Financial Times)
- 34. Turkey ISE national 100 composite stock market index (Istanbul Stock Exchange)
- 35. USA S&P 500 (Standard & Poors)



## **Appendix**: Regression Specification

- Control variables in baseline specification:
  - Monetary policy stance (ST interest rates; LT interest rates)
  - > Inflation
  - Industrial production
  - > CIT base and rate changes (depending on the identified shock) (4-6 lags)
  - PIT base and rate changes (4-6 lags)
- > Robust to additional controls:
  - ▶ US Federal fund rate
  - CIT statutory rate
  - Oil price
  - ► Alternative measure of stock market index

### **Appendix**: Distribution of CIT Changes Over Time



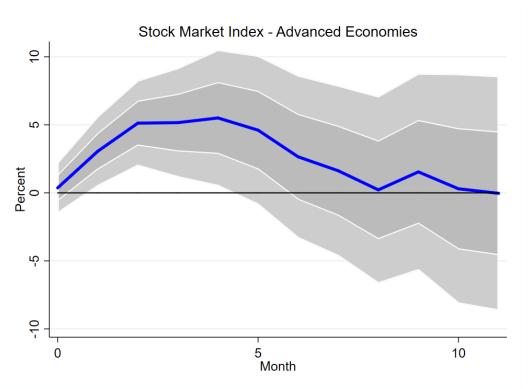
### **Appendix**: Robustness to Additional Controls

#### **CIT** rate increase

## 

Month

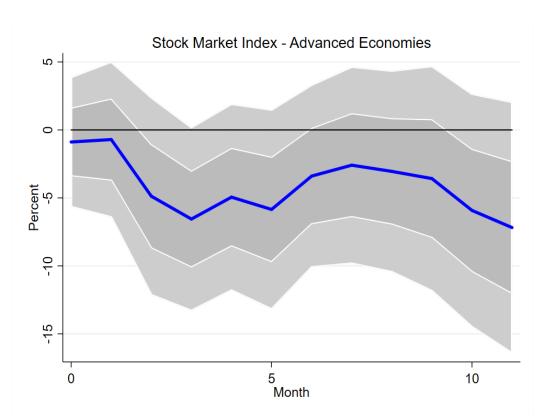
#### **CIT** rate decrease



> Controlling for US federal fund rate, oil prices and initial CIT statutory rate does not alter results

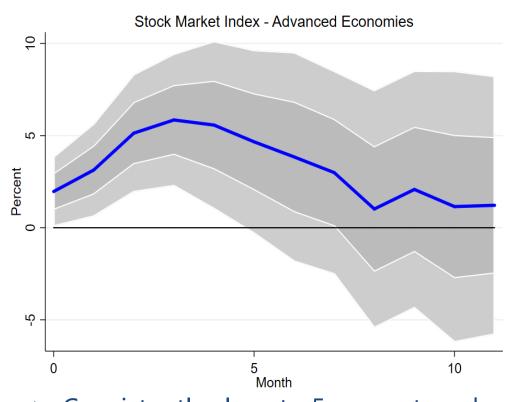
## Appendix: CIT Rate Changes Using Thomson Reuters Stock Market Index

#### **CIT** rate increase



> Smaller magnitude, same direction

#### **CIT** rate decrease

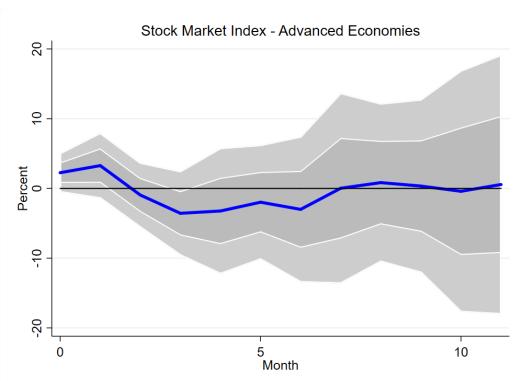


Consistently close to 5 percent peak response



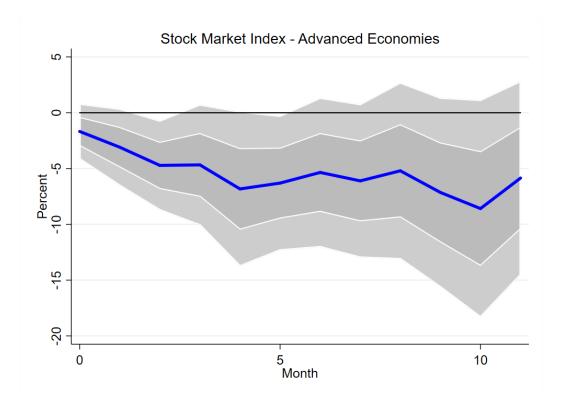
## Appendix: CIT Base Changes Using Thomson Reuters Stock Market Index

#### **CIT** base expansion



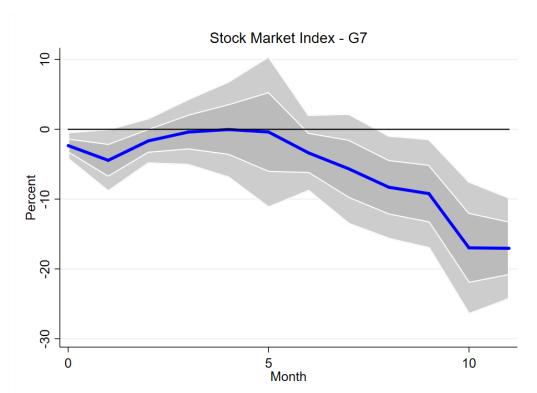
> No major differences are observed

#### **CIT** base reduction



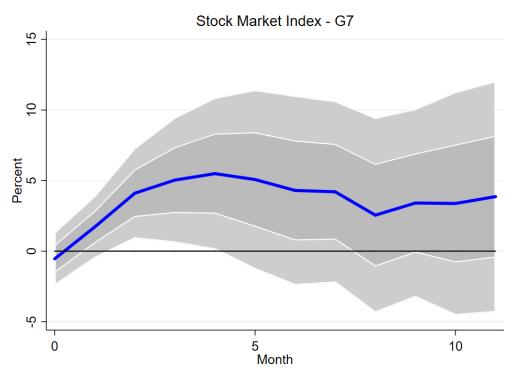
### **Appendix: CIT Rate Changes in G7 Countries**

#### **CIT** rate increase



Peak decline large and statistically significant after 10 months

#### **CIT** rate decrease

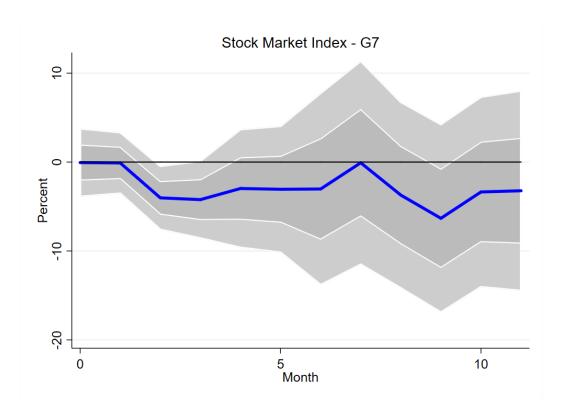


Results for CIT rate decreases consistent across samples and choice of endogenous variable



## Appendix: CIT Base Changes in G7 Countries

#### CIT base expansion



#### **CIT** base reduction

