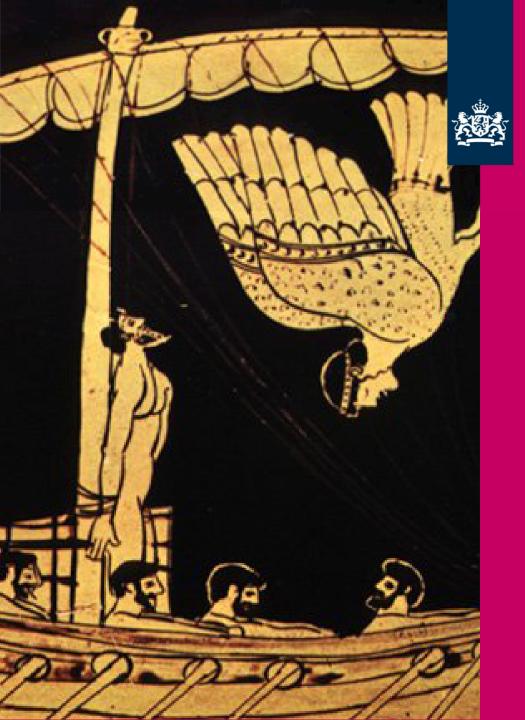


CPB Netherlands Bureau for Economic Policy Analysis

# Sound Public Finances

Experience with Fiscal Institutions in the Netherlands

Laura van Geest Director CPB



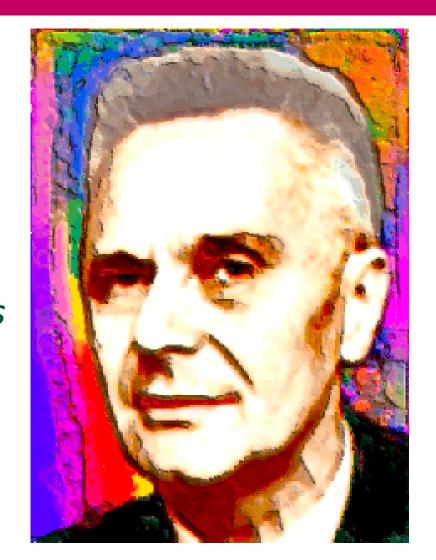
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- The CPB
- Lessons from the Netherlands



#### What's the CPB?

Netherlands Bureau for Economic Policy Analysis





#### CPB is an IFI (Independent Fiscal Institute)

- 1. Responsible for the official Dutch short-term economic forecast
- 2. Preparing medium-term forecasts
- 3. Responsible for sustainability analysis government budget
- 4. Involved in financial annex of Government Agreements
- 5. Assessing the impact of major supplementary budget packages
- 6. Costing of major reforms
- 7. Analysis of election platforms



#### CPB's role in budget cycle

#### March

- CPB March Outlook
- = Input Cabinet decisions on government outlays t+1
- = Input Growth and Stability Program
- Providing the official economic projection used in the budgetary process

#### June

- CPB June Outlook (taking into account Cabinet decisions on government outlays t+1)
- = Input Cabinet decision on taxes t+1

- Budget Day: publication draft budget t+1
- CPB September Outlook (consistent with draft budget)
- September = input Draft Budgetary Plan

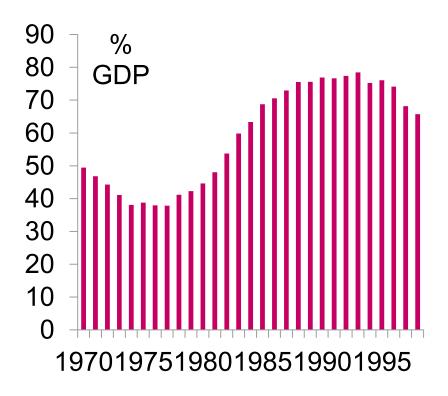
 Providing information on expenditure overruns and discretionary tax measure overruns. (Also done by Ministry of Finance)



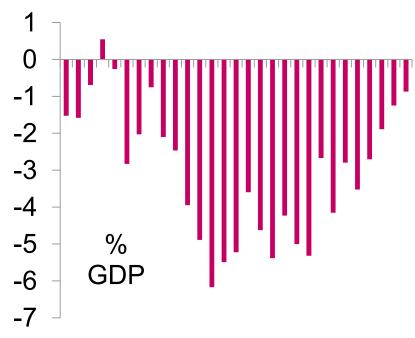
• 1. Commitment



#### Commitment: lessons learnt



General government gross debt



197019751980198519901995

General government financial balance



### Commitment: Play by the International rules



The Netherlands,



part of Europe,



and part of the world



- 1. Commitment
- 2. Know the past



#### Know the Past





#### Know the Past

Timely & Sound Statistics -> Independent Statistics Office

 Timely & Sound Public Finance Data -> Independent Court of Auditors

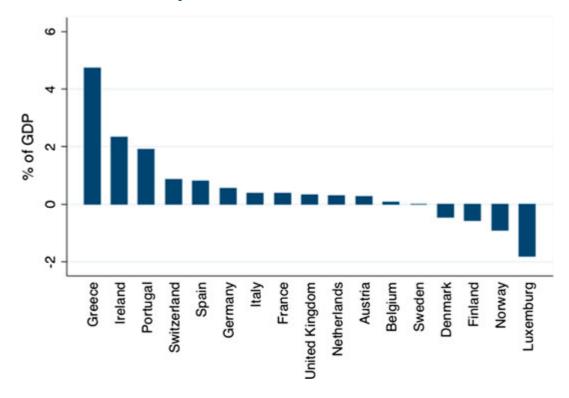


- 1. Commitment
- 2. Know the past
- 3. Clear eyed view of the Future

July 3 2015



#### The case for independent forecasts



Mean 1-year ahead budget forecast errors (1999-2011)
Forecasts in countries with independent forecasters [UK, NL, Aus, Bel] less biased Source: Frankel & Schreger, 2013



- 1. Commitment
- 2. Know the past
- 3. Clear eyed view of the Future
- 4. Simple Fiscal Framework



#### Clear Goal

- Intergenerational fairness
- Stress test
- Policy Mix
- Stability and Growth Pact



#### Rules: arguments for expenditure ceilings

- Expenditure rules enhance fiscal discipline:
  - Expenditures more frequently cause overruns than tax cuts
  - Volatility of government expenditure declines
  - Expenditure rules go together with stronger fiscal performance
- Other advantages:
  - It can be combined with automatic stabilization of revenues
  - Easy to communicate and easy to monitor by IFI/Media
- Expenditure rule introduced in EU-regulations



- 1. Commitment
- 2. Know the past
- 3. Clear eyed view of the Future
- 4. Simple Fiscal Framework
- 5. Rules of the Game



#### Rules of the Game

- Concentrated Budget discussions; budget claims are assessed at one point in time.
- Individual budget responsibility. Ministers must offset expenditure overruns by other expenditure reductions in their budget.
- Overall expenditure ceiling overcomes non intervention ministers





- 1. Commitment
- 2. Know the past
- 3. Clear eyed view of the Future
- 4. Simple Fiscal Framework
- 5. Rules of the Game
- 6. Evidence Based Policy



## Expenditure reviews, CBA, Evaluations

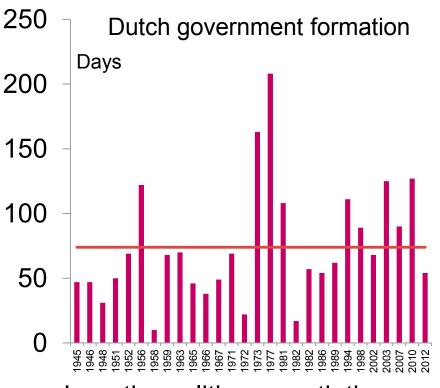




- 1. Commitment
- 2. Know the past
- 3. Clear eyed view of the Future
- 4. Simple Fiscal Framework
- 5. Rules of the Game
- 6. Evidence Based Policy
- 7. Commitment in Practice



#### Coalition Agreements are key in the Netherlands



- Length coalition negotiations
- —Average

- One key decision moment on budgetary policy every 4 years after the general elections
- Lengthy negotiations
- Detailed agreements
- Extensive financial annex (30 pages)
- Trend-based budgetary policy since 1994.

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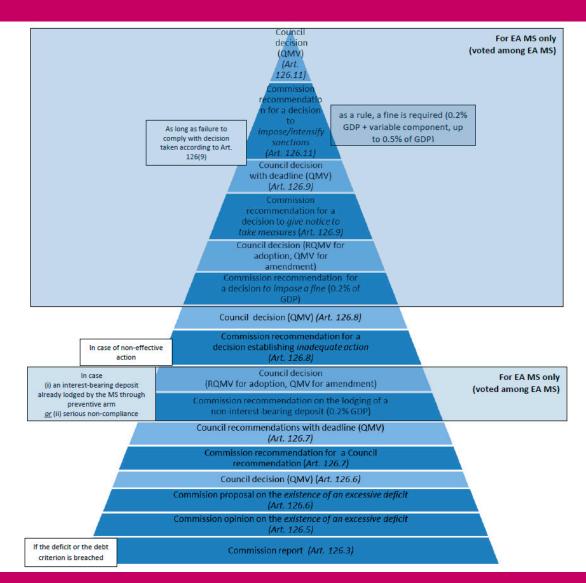


# CPB: Fiscal Watchdog





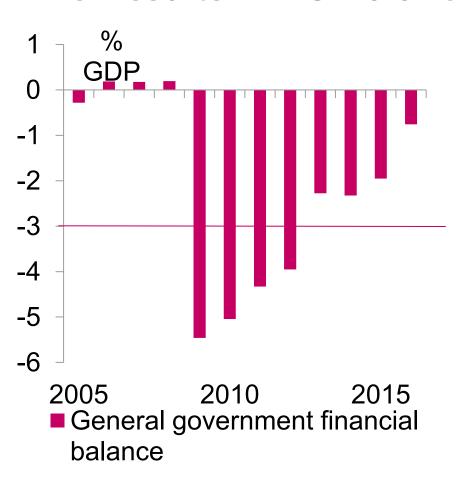
#### **SGP**

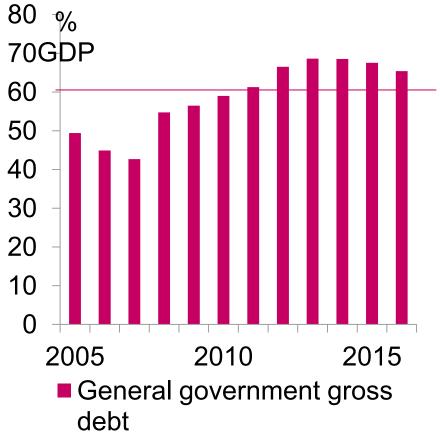


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#### The Results: EMU Balance and Debt







#### Take away

- Independent Institutions help (statistics, auditors, forecasters)
- Proper Analysis (expenditure reviews, CBA, evaluations) helps
- Fiscal Framework: keep it simple
- Expenditure ceilings are effective
- Rules of the Game help to deliver
- Commitment, Commitment, Commitment