International Seminar on Strengthening Public Investment and Managing Fiscal Risks from Public-Private Partnerships

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Public Private Partnerships: Institutional Capacity Requirements

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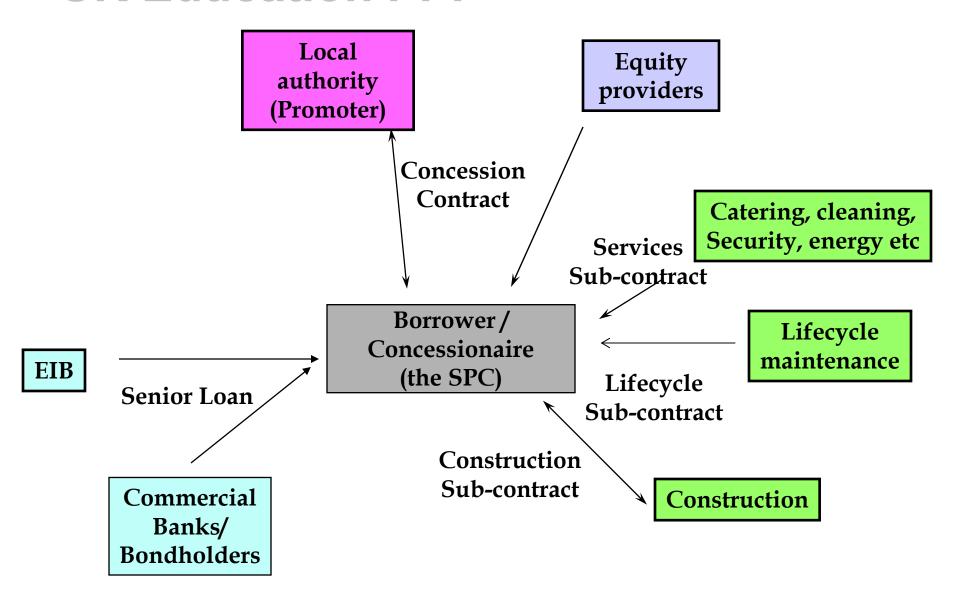
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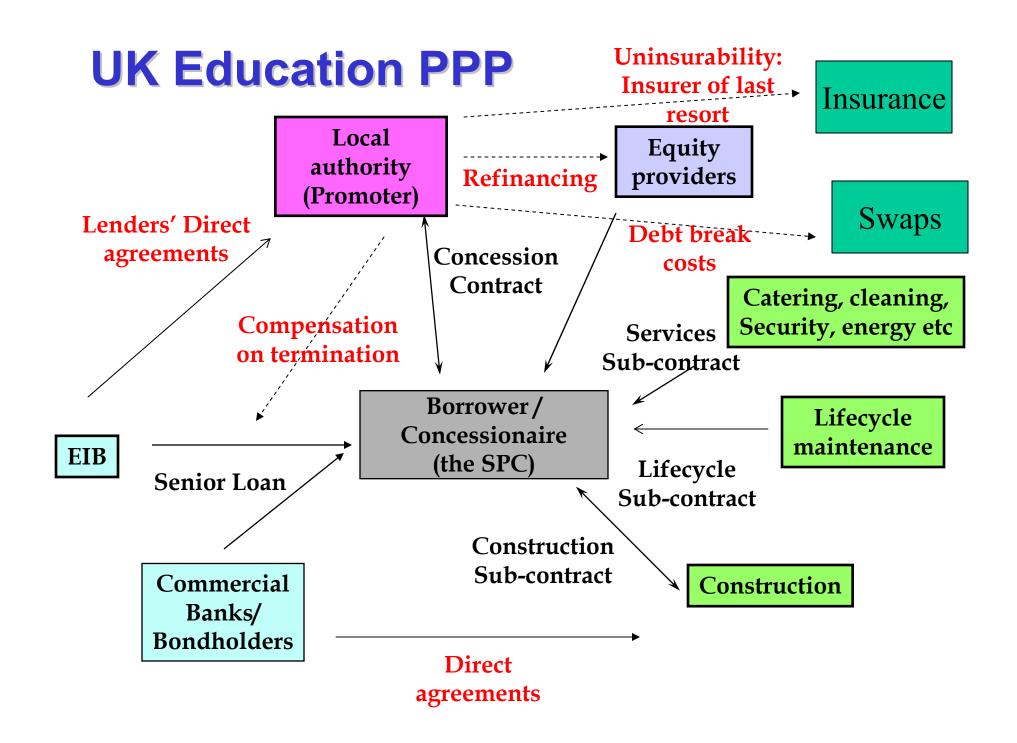
New challenges for the public sector in PPPs



- At the macro level
 - Prioritising investment
 - Understanding bankability
 - Reporting and accounting
- At the project level
 - Procurement
 - Procurement procedures
 - Tender specifications
 - Project management
 - Understanding deal structure

UK Education PPP





Financial aspects of deal structure for the public sector



- Bank or bond ('capital markets') finance?
- Indexation of payment mechanism?
- Refinancing arrangements?
- Compensation on termination:
 - Public sector default
 - Concessionaire default
 - Force Majeure?
- Insurance arrangements?

In all of these areas, important issues of potential contingent liabilities for the public sector

Sources of support for the public sector



- JASPERS for specific countries of operation
- Private sector advisors
 - Technical
 - Finanical
 - Legal
- Selection of advisors can be a challenge
 - Getting the right firm getting the right individuals
 - 'Experience': legal advisors may have worked for public sector or sponsors, senior lenders, sub contractors, guarantors etc
- Public sector PPP task forces





- Generating political commitment
- Supporting prioritisation
- Standardisation of documentation
- Liaison with contracting industry
- Liaison with banking sector
- Assessment of advisors
- Training and mentoring
- Gateway reviews
- Hands on project support

From
strategic
to project
based
support

European PPP Expertise Centre

- An initiative of EIB, the Commission and regional and national PPP task forces
- EPEC aims to improve knowledge transfer between public sector organisations resulting in:
 - Better deals for the public sector;
 - Enhanced deal flow
- EPEC services to include:
 - Facilitated network activities : information exchange and analysis of issues of common interest
 - Policy support services
- EPEC concept welcomed widely. Demand and funding feasibility study currently underway

Conclusions: at project level



- Budget appropriately for advisors
 - Your private counterpart will certainly do so
- Don't leave negotiations to the lawyers
 - A good lawyer needs a good client
- Be close enough of the deal to understand your risks
 - Make sure you know what you don't know
- Understand the private sector's risks in other deals
 - If a risk in unbankable elsewhere, it will usually be unbankable in your project too
- Establish clearly who can take decisions
 - The private sector will expect to deal with counterparts with the authority to negotiate
- Never lose sight of value for money
 - This is the reason you are doing the project

Conclusions: at strategy level



- Demonstrate political commitment
 - Unless bidders believe, your plans will not be credible
- Establish a programme; manage the procurements
 - Bidders invest significant sums in the competitive phase; they must see the prospect of success
- Market the programme
 - You are in competition for bidders' interest
- Consider a PPP Taskforce to better balance expertise
 - Individual authorities may procure one PPP in lifetime; for bidders, it's their life
- Consider framework procurements for legal, technical and financial advisors
 - Appropriate advisors are a key factor for success