### New Energy Imperative

Russia's invasion of Ukraine highlights the crisis and opportunity of the energy transition

### **Gernot Wagner**



PHOTO: KATHARINA ROSSBOTH/DIE PRESSE

IT IS HARD TO LOOK AT A CRISIS like Russia's invasion of Ukraine and see a moment of opportunity. We—to say nothing of Ukrainians—are still very much in a crisis, and a compounding one at that, with potential long-lasting economic and political consequences.

It is similarly clear that talk of "opportunity" cuts both ways. Vested interests are often the ones that benefit the most from swift political action,

further cementing the status quo. Witness many lawmakers' tendency to respond to high energy prices with misguided attempts to lower them directly, dampening any incentives to cut fossil fuel use that high prices might provide.

### Affordable energy

One big difference between the present energy price surge and previous such episodes is the availability of cheap and accessible alternatives to the current, largely fossil-fueled, infrastructure. The International Energy Agency was right to declare in 2020 that "for projects with low-cost financing that tap high-quality resources, solar [photovoltaic (PV)] is now the cheapest source of electricity in history." That is still the case.

Solar PV prices have risen in the past two years, leading to "greenflation" entering the financial lexicon. Yet "fossilflation" dominates the picture. Prices for fossil-based power sources have risen by more than the relatively small price increases in solar PV, in turn further lowering relative solar prices per kilowatt of capacity and actual electricity produced. Overall, systems prices have come down dramatically over the years, declining by a factor of two within a decade, three within four. And solar PV, of course, is not alone.

Crucially, batteries and electric vehicle (EV) prices have similarly declined fast, leading to rapid increases in adoption. In 2016, the BP Energy Outlook projected that the world would surpass 70 million plug-in vehicles globally by 2035. That number now looks achievable for 2025, 10 years earlier than expected on a 20-year time horizon. Of course, any such numbers show how far there is still to go. Global PV market share stands at about 3 percent; for EVs it's not yet 2 percent. Even 70 million EVs would be less than 6 percent of today's global vehicle fleet of some 1.2 billion cars.

# No serious analysis published before Vladimir Putin's invasion of Ukraine even imagined that Russia would cut off gas deliveries to the European Union altogether.

Neither PV nor EVs will make much of a difference in addressing the challenges posed by the current fossil-fueled war. Short-term measures to disentangle EU dependence on Russian oil and gas ought to focus on decreasing demand and finding alternatives to Russian supplies. That implies increasing the production of both oil and gas elsewhere. It also means short-term measures, such as avoiding the German nuclear exit scheduled for December 2022, and some other hard trade-offs—a short-term increase in European coal power production, for example. (Ironically, a good portion of coal used in the European Union also comes from Russia, compounding the challenge.)

### Assessing risk

Russia's unprovoked war, and the world's reaction to it, also lays bare another, much more fundamental, issue: economic and broader energy policy analyses' inherent limited ability to inform policymakers' decisions in tackling crises such as those we now face, especially crises that overlap.

To begin with, no serious analysis published before Russian President Vladimir Putin's invasion of Ukraine even imagined that Russia would cut off gas deliveries to the European Union altogether. A deliberate EU break from Russian gas imports was considered all but impossible. For example, the European Network of Transmission System Operators for Gas (ENTSOG), charged with stress-testing the European gas network, never even considered the possibility. ENTSOG's latest stress test imagines what might happen if no Russian gas flowed through Belarus or none through Ukraine. No Russian gas at all was not part of the set of modeled scenarios. The very idea was apparently unimaginable, or so radical that

it belied any stress test. The stress on the system would simply be too large.

Economic models at the time were similarly limited. A widely cited analysis by European Central Bank economists has the promising title "Natural Gas Dependence and Risks to Euro Area Activity." Its headline conclusion: a 10 percent gas supply shock would cut euro area GDP by 0.7 percent. The hardest-hit sector? Electricity, gas, steam, and air-conditioning supply, the sector most dependent on gas as a direct input. The sector's output, thus, would fall by almost 10 percent due to a 10 percent gas supply shock. That conclusion seems reasonable at first blush. The methodology, relying on standard input-output methods, is well-established. The problem is the static nature of the analysis and the resulting status quo bias.

#### **Benefits and costs**

Heat pumps represent one of the most promising low-carbon energy technologies. They replace oil and gas furnaces and do so much more efficiently. In fact, heat pumps are so efficient that even if all electricity comes from natural gas, the resulting emissions are still lower than if natural gas were burned directly in a home's gas furnace. Heat pumps are also essentially air-conditioners run in reverse. Why then would the air-conditioning sector suffer in a scenario with less gas? Demand for heat pumps would skyrocket, something apparent all over Europe right now, with a clogged supply chain adding to inflation pressure.

That does not mean that cutting off Russian gas somehow portends an economic boom. To the contrary, there are real costs. Change is hard. But costs also imply opportunity. McKinsey's report on the net-zero transition has the promising subtitle "What It Would Cost, What It Could Bring." In short, its analysis shows costs of about

## Politicians are often more interested in cementing the status quo than in bringing about necessary changes.

\$25 trillion over 30 years to convert the world economy from its current path to one that achieves net-zero carbon emissions by midcentury.

Establishing who should pay for these \$25 trillion investments will engender some difficult political fights. But there will indeed be plenty of winners from these additional investments, including in purely economic terms. Measured from a societal perspective, these investments pay for themselves many times over, given that fossil energy use costs more in external damages than it adds value to GDP.

Policy, thus, is key. The most important aspect: a true net-zero transition implies both the rapid deployment of new low-carbon technologies and more significant systemic changes. The war in Ukraine has already revealed lots of missed opportunities on the policy front. Politicians are often more interested in cementing the status quo than in bringing about necessary changes, for the same reason that Niccolò Machiavelli wrote five centuries ago: "The innovator has for enemies all those who have done well under the old conditions, and lukewarm defenders in those who may do well under the new."

**GERNOT WAGNER** is currently visiting associate professor at Columbia Business School, on leave from New York University, where he teaches climate economics and policy.

