



# LAO PEOPLE'S DEMOCRATIC REPUBLIC

## TECHNICAL ASSISTANCE REPORT-GOVERNMENT FINANCE STATISTICS AND PUBLIC SECTOR DEBT STATISTICS

November 2021

This report on the Lao People's Democratic Republic was prepared by a staff team of the International Monetary Fund. It is based on the information available at the time it was completed in May 2021.

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# TECHNICAL ASSISTANCE REPORT

## LAO PEOPLE'S DEMOCRATIC REPUBLIC

Report on Government Finance Statistics  
Mission (*Remote*) (April 19-23, 2021)

Remote CD activity between September 2020 – May 2021

BY TERUHIDE KANADA



### **BENEFICIARY COUNTRIES**

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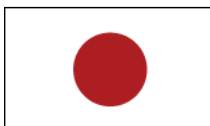
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## Glossary

CDOT	IMF Capacity Development Office in Thailand
COA	Chart of Accounts
DDG	Deputy Director General
e-GDDS	Enhanced General Data Dissemination System
EFDMD	External Finance and Debt Management Department
EPF	Environment Protection Fund
FPLD	Fiscal Policy and Law Department
GFIS	Government Finance Information System
GFS	Government Finance Statistics
<i>GFSM 2014</i>	<i>Government Finance Statistics Manual 2014</i>
JSA	Japan Administered Account
LTX	Long-Term Expert
MOF	Ministry of Finance
MOFA	Ministry of Foreign Affairs
MPI	Ministry of Planning and Investment
NA	National Assembly
NSDP	National Summary Data Page
NSSF	National Social Security Fund
NTD	National Treasury Department
PFM	Public Financial Management
PMO	Prime Minister's Office
PRF	Poverty Reduction Fund
RBM	Result Based Management
PSDS	Public Sector Debt Statistics
SOEs	State-Owned Enterprises
SOEMD	State-Owned Enterprises Management Department
SSF	Social Security Fund
STA	IMF's Statistics Department
TA	Technical Assistance

# SUMMARY OF MISSION OUTCOMES AND PRIORITY RECOMMENDATIONS

**1. This technical assistance (TA) report on government finance statistics (GFS) covers the remote TA to the Ministry of Finance (MOF) during September 21–October 2 and December 14–18, 2020 and March 9–13 and April 19–23, 2021 (which was extended to May 2021).** These peripatetic activities were conducted remotely due to the travel restrictions resulting from the COVID-19 situation. This report documents the main achievements from these activities. These activities were part of the GFS and Public Sector Debt Statistics (PSDS) project funded by the Government of Japan (JSA3) and implemented by the IMF Statistics Department (STA) and the IMF Capacity Development Office in Thailand (CDOT).

**2. The main purpose of the extended remote TA for April-May 2021 was to continue assistance to the Fiscal Policy and Law Department (FPLD) with:**

- (i) making assessment of Lao's progress in compiling and disseminating GFS and PSDS data in line with international standards;
- (ii) discussing with the Fiscal Policy Law Department (FPLD) a medium-work plan for FY2021-FY2022, placing high priority on improving the accuracy, timeliness, and coverage of GFS and PSDS compilation.

Please see **Appendix I** on the work plan for FY2021-FY2022.

**3. During seven months from September 2020 to March 2021** following the July 2020 remote GFS TA mission, progress was slowed by the work disruptions due to the pandemic. Nonetheless, despite significant challenges at the MOF, **frequent contacts remotely with the Lao MOF for nine months have resulted in the following achievements:**

- (i) **Preliminary Quarterly GFS for FY2020** for budgetary central government was compiled based on budget execution data and shared with the APD Lao team for surveillance and reported to the STA<sup>1</sup>;
- (ii) **Quarterly GFS for Social Security Fund (SSF) for Q1 and Q2 of FY2020** based on SSF operational data (above-the-line data and financial assets and liabilities) was compiled; and

<sup>1</sup> A historical annual and quarterly time series from FY2010 to FY2019 was published on the MOF's website on June 17, 2020 ([https://www.mof.gov.la/index.php/publications-and-statistics\\_la/](https://www.mof.gov.la/index.php/publications-and-statistics_la/)).

(iii) **The FPLD updated the mission on progress on the establishment of the Oil Fund**, expected to operate in FY2022<sup>2</sup>. A Presidential Decree for the Oil Fund is expected to be submitted to the Prime Minister's Office in the second half of 2021 for approval once it is finalized by the relevant ministries, mainly the MOF and the Ministry of Commerce. Based on the preliminary information of the draft Decree and discussions with the FPLD at the remote meetings, the Fund should be classified as an extrabudgetary fund under *the GFSM 2014*.

4. **In a continuation of the peripatetic work with Lao officials**, the extended remote TA for April-May 2021 continued focusing on compilation of quarterly GFS and PSDS, including arrears data by the Lao Government and SOEs, based on latest available and recently-extended-coverage data.

5. **The DDG supported the proposed work program and objectives**, which focus on: (1) upgrading GFS and PSDS compilation and dissemination and deepening coverage by focusing on extrabudgetary funds and nonfinancial public corporations; (2) strengthening coordination between FPLD and MOF departments on financing data sharing and reconciliation to improve GFS accuracy; (3) enhancing synergies between PFM and GFS work programs. Despite significant challenges caused by the COVID-19 pandemic work environment, this TA achieved the following:

- (i) **Quarterly GFS for FY2020 for budgetary central government was finalized**; these data series were compiled based on the Budget and the National Treasury Departments final reports. The GFS data were reviewed by the LTX for accuracy and subsequently shared with the APD Lao team and the STA.
- (ii) **Quarterly GFS for SSF for Q3 and Q4 for FY2020** based on SSF operations data (above-the-line data and financial assets and liabilities) was reported to the STA<sup>3</sup>.
- (iii) **Compilation of quarterly PSDS will be initiated by the External Finance and Debt Management Department (EFDMD) in early 2022 or sooner if feasible**<sup>4</sup>. The mission was informed by the EFDMD that there were no arrears on external borrowing, except the delay in repayment due to technical reasons. The ongoing Debt Management and Financial Analysis System (DMFAS) upgrade and trainings (basic and advanced) for all MOF staff are expected to be finished in early 2022.

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<sup>2</sup> According to a draft Decree of the Oil Fund, it aims to stabilize retail prices of fuel products through price adjustments either by providing subsidies from the Oil Fund (with increases in world fuel prices) or by replenishing the Oil Fund (with decreases in world fuel prices).

<sup>3</sup> SSF is operated by social benefit contributions, own revenue and transfers from the Lao Government. Quarterly GFS for consolidated central government (BCG and SSF) will be compiled after the Government disbursements for National SSF operations are clarified by the Budget Department.

<sup>4</sup> The EFDMD is planning to compile Q-PSDS from Q3 (Jul-Sep) 2022 in PSDS templates but is willing to start sooner using partially available data.

- (iv) **The MOF Annual Debt Bulletins for FY2019 and FY2020 were prepared** and published on the MOF website in May 2021<sup>5</sup>.
- (v) The State-Owned Enterprises (SOEs) reform<sup>6</sup> (development strategy) has been developed by an inter-ministerial committee and will be submitted to the Government in the second half of 2021. **Progress of the strategy, identification of nonfinancial SOEs for GFS and related data reporting on SOEs arrears will be discussed with the State-Owned Enterprises Management Department (SOEMD) in the next remote GFS TA.**

All the achievements after the March-August 2020 remote GFS TA mission are summarized in **Appendix II**.

**6. In Lao PDR, fiscal measures to deal with the Covid-19 pandemic are being implemented under the current annual budget for FY2021 (Jan-Dec) which was approved by the National Assembly (NA) in December 2020.** The MOF is planning the annual budget for FY2022 including Covid-19 budget. It will be submitted to the NA in Oct-Nov 2021. Since the budget for Covid-19 response is incorporated in total annual budget, it may not be feasible to itemize Covid-19 related spending in the current fiscal data reporting system. Nevertheless, the FPLD agreed with the LTX on monitoring Covid-19 related spending under FY2021 and FY2022, thus data collection on this matter will be discussed in the future remote GFS and PSDS TA, including the June remote TA.

**Table 1. Priority Recommendations**

Target Date	Priority Recommendation	Responsible Institutions
Ongoing	<i>Continue compilation of quarterly/annual GFS for consolidated central government by including SSF and initiate its dissemination to the IMF and on the MOF website.</i>	<b>FPLD and National Social Security Fund (NSSF)</b>
March 2022	<i>Compile annual GFS for full consolidated central government by including extrabudgetary funds and disseminate it to the IMF and on the MOF website.</i>	<b>FPLD and relevant institutions responsible for extrabudgetary funds</b>

<sup>5</sup> See <https://nam10.safelinks.protection.outlook.com/?url=https%3A%2F%2Fwww.mof.gov.la%2Fwp-content%2Fuploads%2F2021%2F05%2FPublic-Debt-Bulletin-2019.pdf&data=04%7C01%7Ctkanada%40imf.org%7C7e5d6df82ac40bc3d6508d91f34bcd%7C8085fa43302e45bdb171a6648c3b6be7%7C0%7C0%7C637575134362101907%7CUnknown%7CTWFpbGZsb3d8eyJWIjoicM4wLjAwMDAiLCJQIjoiV2luMzliLCJBTiI6IjEhaWwiLCJXVCi6Mn0%3D%7C1000&data=93E2i%2BIsPXYoc7SRHMBv2ZYNBaF8dCOPfa7vYHiJ4%3D&reserved=0>.

<sup>6</sup> The strategy covers legal framework, restructuring and privatization, and other relevant issues, and is applicable to (a) all SOEs and (b) private-public partnerships (PPP) and (c) other companies that have Lao Government minority shares. Detailed work on compilation of GFS for nonfinancial SOEs is expected to be conducted after the SOEs reform is implemented.



**Table 1. Priority Recommendations (concluded)**

Target Date	Priority Recommendation	Responsible Institutions
<b>March 2022</b>	<i>Compile quarterly PSDS based on the PSDS template and disseminate it to the IMF and on the MOF website. Collect arrears data on the Lao Government and SOEs and compile supplementary data for GFS.</i>	<b>FPLD, EFDMD and SOEMD</b>
<b>Ongoing</b>	<i>Compile annual GFS in a summary sheet from the detailed budget execution data of the Official Gazette (derived from the GFIS) and initiate its dissemination on the MOF website.</i>	<b>FPLD and Budget Department</b>
<b>June 2022</b>	<i>Compile annual GFS for major nonfinancial public corporations through data sharing in coordination with the relevant ministries and state-owned enterprises (SOEs).</i>	<b>FPLD, SOEMD and relevant ministries and SOEs</b>

## DETAILED TECHNICAL ASSESSMENT AND RECOMMENDATIONS

### A. Updated Action Plan

Priority	Action/Milestone	Target Completion Date
H	Disseminate quarterly Lao GFS in a timely manner using preliminary secondary data collected from source data providers.	Ongoing
H	Collect detailed transactions data from the EFDMD and the NTD using revised data reporting templates to allow reconciliation and improved fiscal data accuracy.	Mar 2022, onwards
H	Compile and disseminate quarterly/annual GFS for the SSF and the extrabudgetary funds and the consolidated central government.	Ongoing
H	Compile annual GFS from FY2017 (January-December) in a summary sheet using annual detailed budget execution data in the <i>Official Gazette</i> produced from the GFIS and disseminate it on MOF website.	Ongoing
H	Compile annual GFS for development aid (ODA) funded capital expenditures from FY2017 onwards in a summary sheet derived from the detailed Ministry of Planning and Investment (MPI) data and disseminate it on the MOF website (with the other summary tables in the <i>Official Gazette</i> ).	March 2022, onwards

Priority	Action/Milestone	Target Completion Date
H	Compile quarterly PSDS starting with FY2021 based on the PSDS template and disseminate them to the IMF and on the MOF website. Collect arrears data on the Lao Government and SOEs and compile supplementary data for GFS.	March 2022, onwards
H	Disseminate quarterly and annual GFS from FY2010 onwards on the MOF website.	Ongoing
M	Compile GFS for SOEs (nonfinancial public corporations) based on data available after delineation by sector and establish reporting requirements.	June 2022, onwards
M	Compile annual GFS for nonfinancial public sector.	June 2022, onwards

## B. Regular Data Compilation and Timely Data Dissemination to IMF and on the MOF Website

**7. Lao P.D.R. quarterly GFS is compiled from preliminary data** submitted by other departments within the MOF and the Bank of Laos. **The most recent quarterly GFS has been reported to the IMF with improved timeliness** compared with substantial delays in the past.<sup>7</sup> The recent progress in the timeliness of data compilation and submission to the IMF is due to strengthened coordination between the FPLD and data providers. Data provision schedule were agreed between FPLD and reporting departments, providing the preliminary data, to allow the FPLD to compile quarterly GFS for more timely reporting to the IMF. Preliminary data would then be revised once actual data become available.

**8. Quarterly GFS for FY2020 were compiled by the FPLD with support of the LTX based on final budget execution data and shared with the APD Lao team.** Quarterly and annual GFS for FY2010-FY2019 in the template of *GFSY* were disseminated on the MOF website in June 2020. These statistics were based on final reconciled budget execution data of the Budget and National Treasury Departments, which also were disseminated on National Summary Data Page (NSDP) in the IMF Bulletin Board<sup>8</sup>.

<sup>7</sup> The delay in data compilation and reporting to the IMF was due to multiple reasons such as delays in source data submissions from data providers to the FPLD; frequent source data changes and revisions mainly by the Budget and Tax Departments; verification work of the source data by the FPLD; and limited staff in the FPLD engaged in data compilation work.

<sup>8</sup> Quarterly and annual GFS for FY2020 and annual budget execution data for FY2020 are expected to be disseminated on the MOF website and on the IMF NSDP in July 2021.

**Recommended Actions:**

- **Strengthen coordination** with the relevant source data reporting departments of the MOF, and with the Bank of Laos on timely data sharing to ensure regular compilation of Lao P.D.R.'s GFS using preliminary accounting data. This would also facilitate timely statistics submission to the IMF and regular dissemination on the MOF website.

**C. Broadening the Institutional Coverage of GFS**

**9. The FPLD initiated compilation of quarterly and annual GFS for the SSF** from FY2018 (Jan-Dec) onwards based on monthly SSF operational data (above-the-line data and financial assets and liabilities) provided by the National Social Security Fund (NSSF). Annual GFS for FY2018 for the BCG and the SSF was reported to the IMF for publication in the *GFSY* and disseminated on the MOF website in June 2019. The SSF data were classified according to *the GFSM 2014* classification codes and compiled with support of the LTX.

**10.** The FPLD examined existing government funds with support of the LTX, to classify them either as extrabudgetary funds or as part of budget expense. **Three extrabudgetary funds have been identified in the previous missions, namely, the Environment Protection Fund (EPF), the Poverty Reduction Fund (PRF), and the Embassy Support Services<sup>9</sup>.** The FPLD, with support of the GFS-LTX, initiated discussion with the PRD in January 2020 to collect data available of the PRF's operations to compile GFS. Financial Statements (FS) for FY2018 were provided to the FPLD in the January 2020 GFS TA mission and items in the FS 2018 were clarified with the PRF for proper classification during this extended remote TA for July-August 2020 to compile annual GFS for the PRF, and the clarification work is on-going. The FPLD also requested the PRF to provide FS2019 to compile annual GFS for the PRF.

**11. An Oil Fund, to be implemented within FY2022, will also be off-budget.** An Inter-ministerial Committee comprising relevant ministries, including the Prime Minister's Office (PMO), Ministry of Commerce, and the MOF, was organized to discuss the scheme, the operations and management of the Fund, and has been put in charge of drafting the Presidential Decree establishing the Oil Fund, which will be submitted to the PMO within the second half of 2021.

**12. The Deputy Director General (DDG) of the FPLD requested the LTX to identify more government funds** managed by line ministries (especially energy, mining, agriculture sectors) which are not covered by the Lao state budget. Transactions made through the funds and funds' accounts information have not been reported to the MOF.

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<sup>9</sup> It is under the Ministry of Foreign Affairs which provides to the foreign embassies in Lao PDR various services including housing rent. It is expected to be included in the MOFA as one of their departments in the next few years. It is operated by their own revenue and grants from the Lao Government budget.

**13. The FPLD has agreed with the workplan as recommended by the remote mission during April-May 2021 to compile GFS for the consolidated nonfinancial public sector, where public nonfinancial corporations will cover major SOEs, within 2022.** According to the SOEMD, the SOEs reform (development strategy) is being developed by an inter-ministerial committee and expected to be submitted to the Government in the second half of 2021. Progress of the strategy will be followed up in the future remote TA. The SOEMD agreed with the FPLD and the LTX to provide the latest list of large SOEs, both before and after the reform, including data (registered capital, balance sheets and profit and loss statements) of selected major SOEs for GFS compilation. As the next step, the FPLD will initiate discussions with parent ministries and the MOF's SOEMD on collecting detailed information, financial statements, and other data for delineation of major SOEs by nonfinancial public corporations or part of central (general) government to produce a final list of the major SOEs.

**Recommended Actions:**

- Continue following up on progress of the Oil fund and collect data on transactions made through the fund by agreeing with the relevant ministry for the purpose of compiling GFS once the Fund is implemented.
- Continuing collecting financial statements of three identified extrabudgetary funds, with the aim of compiling quarterly or annual GFS for these extrabudgetary funds.
- Identify funds managed by line ministries in response to the FPLD's request, through coordination with these ministries and collect data on transactions made through these funds.
- Collect data and information from line ministries and relevant SOEs to identify the major SOEs based on "macro-critical" SOE approach for financial impact and to delineate them for proper classification.<sup>10</sup>

**D. Compiling Annual GFS for Dissemination in the *Official Gazette* and on the MOF Website**

**14. The FPLD initiated compilation of summary data on GFS basis of the detailed annual budgetary execution data (official gazette) from FY2017 (January-December) data** as indicated by the DG of the FPLD at the CDOT Advisory Committee meeting in 2018. **Annual GFS for FY2018 (latest data) based on the detailed data was compiled during these remote TA.** These detailed data will be used for cross-examining data accuracy of annual GFS compiled based on current secondary source data. The detailed annual GFS is expected to be disseminated upon the DG approval of the FPLD.

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<sup>10</sup> Major SOEs will be selected according to size of assets, debt, and subsidies; use of government guarantees; strategic importance (e.g. natural resources, utilities), and other relevant criteria ("macro-critical" SOE approach).

**15. Official gazette data is compiled based on budget nomenclature and include aggregated data, such as in ODA funded capital expenditures as source data are recorded by project or by sector basis by the Ministry of Planning and Investment (MPI).** There is economic classification in budget funded capital expenditures as it is recorded and managed according to budget nomenclature, while there is no detailed economic classification in ODA funded capital expenditure. Detailed data on ODA funded capital expenditures need to be collected from the MPI and will be examined how they can be compiled into annual GFS based on *the GFSM 2014*.

**16. Detailed annual budgetary execution data for FY2020 was prepared by the Budget Department based on detailed source data submitted by line ministries and provinces and will be submitted for an audit and reported to the NA in June/July 2021 after the Minister's approval.** according to the Budget Law. Thus, the official gazette data for FY2020 will be published in early July.

***Recommended action:***

- Compile annual GFS in bridge tables based on data in a summary table of official gazette for FY2019 once it is available and disseminate on the MOF website by coordinating with the IT Department.
- Initiate discussion with the MPI, with cooperation of the CDOT PFM Advisor, to agree on data sharing arrangement to collect detailed source data of ODA funded capital expenditure to compile GFS according to economic classification under the GFSM 2014.

## **E. Regular PSDS Compilation for Dissemination and Data Collection of Arrears on the Lao Government and SOEs**

**17. The EFDMD agreed with the FPLD and the LTX in the November 2019 GFS TA mission on compiling quarterly PSDS** from FY2018 based on the PSDS template revised several times to reflect their requests and using the EFDMD source data.<sup>11</sup> These data would be compliant with the guidelines of the *PSDS Guide 2013* and the reporting formats of the World Bank (WB)-IMF PSDS database.

**18. There has been a delay in the compilation of recent quarterly PSDS due to multiple reasons, including an increased workload of the MOF staff working on the responses to**

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<sup>11</sup> Domestic debt (debt securities and domestic borrowing) and foreign debt (foreign borrowing) are managed by the Treasury Department using the DMFAS system. With current data availability, the following debt instruments and institutions will be covered by quarterly PSDS: (i) debt securities (issued in Lao PDR and overseas) and foreign borrowing; and (ii) the SOEs' Domestic borrowing from the Lao PDR Government. Due to reorganization in the MOF in 2017, data management on domestic debt securities was transferred from the National Treasury Department to the EFDMD.

**funding problems of the Government.** The FPLD was continuing to follow up with the EFDMD on progress of compilation of quarterly PSDS based on their agreement.

**19. Compilation of quarterly PSDS will be initiated in early 2022, or sooner if feasible,** and disseminated on the MOF website, subject to the Minister's clearance. In response to the continued engagement and discussion by the LTX with the EFDMD and the FPLD, the EFDMD presented at a remote meeting in the extended GFS/PSDS TA for April-May 2021 that the quarterly PSDS would be reported to the IMF once the ongoing DMFAS system upgrade and training (basic and advanced) for all MOF staff are finished (expected in early 2022). Aside from the PSDS, the MOF's *Annual Debt Bulletin* for FY2019 and FY2020 were published by the EFDMD on the MOF website in May 2021.

**20. The mission was informed by the EFDMD that there were no arrears on external borrowing by the Lao Government, except for the delay in repayment due to technical reasons.** There are two types of SOEs: EDL (electric power generation company), able to borrow directly from external lenders, and other SOEs, able to borrow only from the Lao Government (on-lent from the government). EDL's external borrowing is guaranteed by the Government. Data reporting on SOEs arrears and other types of corporations, including PPP controlled or owned by the Government will be discussed with the SOEMD in the next remote GFS TA.

***Recommended Actions:***

- **Compile quarterly PSDS in early 2022 or sooner** if feasible based on the PSDS template using available source data and, in due course, compile a time series of back data as much as feasible. **Compile partial data of public sector debt data until completion of quarterly PSDS based on the PSDS template will be initiated.**
- The EFDMD should **disseminate quarterly PSDS on the MOF website** once it is compiled and **is strongly encouraged to disseminate quarterly PSDS on the WB/IMF debt database (within two quarters) in compliance with the guidelines of the Enhanced General Data Dissemination System (e-GDDS) reporting.**

## **F. Tracing Covid-19 Related Spending Under Annual Budget for FY2021 and FY2022**

**21. In Lao PDR, fiscal measures for Covid-19 pandemic are being implemented under current annual budget for FY2021 (Jan-Dec) which was approved by the National Assembly (NA) in December 2020.** An Inter-ministerial committee, comprising the MOF, the Ministry of Health, the Ministry of Welfare and other relevant ministries, was organized in 2020 to implement fiscal measures for Covid-19 response.

**22. Annual budget for FY2022 including Covid-19 budget is being drafted by the MOF and will be submitted to the NA in Oct-Nov 2021.**<sup>12</sup> Fiscal measures for Covid-19 response is incorporated seamlessly into total annual budget. It is necessary to discuss with relevant departments how to collect Covid-19 spending data from the current budget reporting system or from other source. The FPLD agreed with the LTX on continuing discussion on the way to trace and monitor Covid-19 related spending under FY2021 and FY2022 annual budgets.

**23. Fiscal measures for Covid-19 response expected in annual budget for FY2022 include the following:**

**(i)** Expenditure measures: (a) welfare supports to company (SSF members) employees from SSF. The Lao Government will collect the information on affected families and company employees, unsupported by SSF, in the region by Covid-19 pandemic to provide support from the Budget. (b) 15% of central budget and 10% of local budget will be cut and non-urgent expenditure implementation will be postponed. (c) These expenditure measures are financed from Reserve fund (State accumulation fund etc.), external grants and domestic grants (from private companies and individuals).

**(ii)** Revenue measures: (a) profit tax payment will be deferred for 6 months, and (b) personal income tax (personal income tax not exceeding Kip 5 million and for small business) for three months equivalent will be exempted.

***Recommended Actions:***

- Coordinate with relevant departments including the Budget Department in the reporting system and/or the Inter-ministerial Committee to collect data for Covid-19 related spending for tracing and monitoring the spending.
- Prepare quarterly report on Covid-19 spending based on the template to be developed with support of the LTX and report to IMF.

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<sup>12</sup> A Presidential Decree or a Ministerial Decree on fiscal measures for FY2022 including Covid-19 measures is expected to be issued in October 2021.

## Appendix I. A Work Plan for FY2021/FY2022 (Agreed by the MOF)

GFS work remains to ensure regular GFS with high frequency and Public Sector Debt Statistics (PSDS) compilation, regular and timely reporting, improvement of data accuracy, expansion of coverage and sectorization, and regular and timely data dissemination. The following GFS TA work will be conducted with support of the CDOT GFS-LTX.

1. Continuing compilation of quarterly and annual GFS on a timely basis with improved consistency and disseminating to IMF and on the MOF website.

**(i)** Quarterly and annual GFS for consolidated central (general) government (budgetary central government and the Social Security Fund (SSF)) based on budget execution data and SSF operations data.

**(ii)** Annual GFS based on summary data of detailed official gazette data compiled according to the Chart of Accounts (CoA).

2. Improving quality and timeliness of GFS, particularly financing and public debt data through implementation of better data sharing and reconciliation between the FPLD and the source data providers.

3. Expanding the coverage for GFS by consolidation with extrabudgetary funds including the Oil Fund<sup>1</sup>.

4. Compiling quarterly PSDS based on the WB/IMF PSDS debt database and the PSDS 2011 guide and disseminate to IMF and on the MOF website in line with the e-GDDS<sup>2</sup>. Identifying any public sector debt arrears by government or State-owned Enterprises (SOEs)<sup>3</sup>.

### **In a short-and Medium-term:**

5. Compiling GFS for selected major nonfinancial SOEs after their proper delineation (central/general government or public corporations) by sector and establish reporting requirements<sup>4</sup>.

<sup>1</sup> The Oil Fund is expected to be implemented in FY2022.

<sup>2</sup> After DMFAS system upgrade and all the training (basis and advanced courses) are finished in 2021 and 2022, respectively, the EFDMD will compile quarterly PSDS from Q3 (Jul-Sep) 2022 and onwards. The EFDMD is requested to start quarterly PSDS compilation work soon after the trainings are completed.

<sup>3</sup> There are no arrears on external borrowings, except the delay in repayment due to technical reasons.

<sup>4</sup> Major SOEs will be selected according to size of assets, debt, and subsidies; use of government guarantees; strategic importance (e.g. natural resources, utilities), and other relevant criteria ("macro-critical" SOE approach). SOEs development strategy will be developed by an intergovernmental committee and is expected to be submitted to Lao Government in 2021. Once the reform is implemented, the FPLD with cooperation of the SOED and the CDOT GFS/PSDS Advisor, will initiate work for compilation of GFS for nonfinancial SOEs.



6. The FPLD would actively work with Treasury Department and IT Department and other MOF departments in building the IFMIS system<sup>5</sup> that includes GFSM and COFOG classifications for automation of fiscal reporting (on-going work by the COA Technical working group of the MOF on chart of accounts (COA) development under the WB project and the COA Modernization Project by the CDOT PFM team), supported by the CDOT's GFS and PFM LTXs through their better coordination.

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<sup>5</sup> The IFMIS system is expected to be implemented in FY2023.

GFS/PSDS TA work under the work plan	Achievements and tasks
<b>1. A work plan for FY2011-FY2022</b> <i>Responsible staff: Ms. Sifong Oumavong (sifong.oumavong@gmail.com), FPLD DDG and Mr. Duangchay Keomixai (entduang@yahoo.com), Director of Fiscal Data and Statistics Division, FPLD</i>	It was agreed by DDG of the FPLD and other participating departments (EFDMD (Debt Management Division) and SOEMD (SOE Division)) on April 27, 2021 during the April/May remote GFS/PSDS TA.
<b>2. Compilation of quarterly/annual GFS for BCG and dissemination on the MOF website</b>	(1) Quarterly GFS for FY2020 (final data) was compiled, and reported to the STA and shared with the APD Lao team for surveillance. Preliminary quarterly GFS for Q1 (Jan-Mar) FY2021 was compiled and shared with the the PAD Lao team and the STA. (2) Annual and quarterly GFS historical time series from FY2010 to FY2019 were disseminated on the MOF website on June 17, 2020. See <a href="https://www.mof.gov.la/index.php/publications-and-statistics_la/">https://www.mof.gov.la/index.php/publications-and-statistics_la/</a> . (3) Annual budgetary execution data historical time series from FY2010 to FY2019 was posted on the IMF NSDP under the e-GDDS data reporting requirements. (4) (2) and (3) data sets for FY2020 are expected to be disseminated on the MOF website and the IMF NSDP in July 2020 after the final budget execution data for FY2020 approved by the Minister are submitted to National Assembly and the State Audit.
<b>3. Compilation of quarterly/annual GFS for SSF and dissemination on the MOF website</b> <i>Responsible staff: Mr. Boungnorth Chanthavone (bgchanthavone@gmail.com), DDG of National Social Security Fund</i>	(1) Quarterly GFS for SSF for FY2019 and FY2020 were compiled based on monthly SSF operational data and financing data (financial assets and liabilities data). (2) Annual GFS for SSF and BCG for FY2018 was submitted to IMF STA in 2019 for inclusion in the GFSY.
<b>4. Annual GFS based on summary data of official gazette for FY2019 (Jan-Dec, latest data)</b>	(1) Annual GFS for FY2017 and FY2018 were drafted based on official gazette data and are expected to be posted on the MOF website upon FPLD DG approval. Official gazette data for FY2019 is expected to be posted on the MOF website in June 2020. (2) Data accuracy of annual GFS compiled based on secondary data source will be examined using detailed GFS. (3) Annual expenditure data based on functional classification (by LMs) will be compiled using official gazette data for FY2019 or latest annual data available.
<b>5. Compilation of GFS for extrabudgetary funds (EBFs)</b>	
(1) Oil fund (to be implemented in 2022) In response to a proposal by the Prime Minister's office on establishment of "Oil Fund", a Committee (Prime Minister's Office (PMO), Ministry of Commerce and Ministry of Finance) was organized to discuss scheme of the fund, operations, terms and conditions, and other important matters related to the fund operations framework and management/operations of the fund. It will be treated as off budget fund and is not subject to the NA approval.	Draft Presidential Decree on the establishment of the Oil Fund and actual operations was provided in March 2021 and the final decree being drafted by the Committee, is expected to be submitted to the PMO in the 2nd half of 2021.
(2) Poverty Reduction Fund (PRF), Environmental Protection Fund (EPF) and Embassy Services were identified as EBFs during the March 2017 GFS TA mission	Classification is still being made with Poverty Reduction Fund (PRF) on reporting items in 2018 FS to compile annual GFS for PRF. 2019 FS to be collected from the PRF.
<b>6. Compilation of GFS for nonfinancial state owned enterprises (SOEs)</b> <i>Responsible staff: Ms. Tounkham Vongnathan, Head of SOEs Division, State-Owned Enterprises Management Department (tounkham27@gmail.com)</i>	According to the EFDMD at a web meeting on April 27, an inter-ministerial committee for SOEs development strategy comprising relevant ministries, including Ministry of Justice, was set up in Lao Government to develop the Lao SOEs development strategy. It is expected to be submitted to the Government in 2021. SOEs development strategy covers legal framework, restructuring and privatization, and other relevant issues. This reform is applicable to (a) all SOEs and (b) private-public partnerships (PPP) and (c) other types of companies whose the shares owned by the Lao Government exceed 1% of the total shares. A list of current SOEs will be shared with the FPLD and a revised list of SOEs with financial data for the SEEs will be provided after the reform. It will be followed up in the next remote GFS/PSDS TA.
<b>7. Improvement of data accuracy and reconciliation</b> Following up with NTD and EFDMD on data sharing based on agreed data reporting template and data reconciliation. Further work to identify causes of data discrepancies will be continued.	Following up with the EFDMD and the NTD on their commitments in the past TA, especially during discussion in the Septemebr 2019 GFS TA mission on the following data sharing to the FPLD: (1) detailed data on disbursements (by item and by disbursement amount) during the complementary period and annual data on social benefit payments; (2) all domestic/foreign financing data, especially on-lending to SOEs.

GFS/PSDS TA work under the work plan	Achievements and tasks
<b>8. Public debt</b>	
<p>(1) Compile quarterly public sector debt statistics according to the WB/IMF PSDS debt database  <i>Responsible staff: Ms. Manivone Phonhamath, Director of Debt Management Division, EFDMD (manivone2303@gmail.com), Mr. Douangdeth Sensathith, Debt Management Division, EFDMD (s_deth@mof.gov.la)</i></p>	<p>(1) EFDMD agreed with the FPLD in the November 2019 GFS TA mission on a revised template. The EFDMD also committed at the September/October 2020 remote GFS TA to compile quarterly PSDS from FY2019 data onwards according to the template.  (2) At a remote meeting on April 27, 2021 during the remote GFS/PSDS TA, the EFDMD expressed their view that compilation of quarterly PSDS will be initiated in early 2022 or sooner if feasible, after on-going DMFAS system upgrade and training (basic and advance courses) for all staff are finished (to be expected in early 2022). The EFDMD is planning to compile Q-PSDS from Q3 (Jul-Sep) 2022 in PSDS templates but is willing to start sooner using partially available data.  (3) Public Debt Bulletin for FY2019 and FY 2020 was posted on the MOF website (May 23, 2021). (<a href="https://nam01.safelinks protection.outlook.com/?url=https%3A%2F%2Fwww.mof.gov.la%2Fwp-content%2Fuploads%2F2021%2F05%2FPublic-Debt-Bulletin-2019.pdf&amp;data=04%7C0%7Ctkanada%40imf.org%7Cc7e5d6df82ac40bc3d6508d9f134bcdc%7C8085fa43302e45bdb171a6648c3b6be7%7C0%7C0%7C63757513436210107%7CUnknown%7CTWFpbGZsb3d8eyJWljoImC4wLjAwMDAilCJQljoiv2luMzllLCJBtIi6lk1aWwlcjJXVC16Mn0%3D%7C1000&amp;data=93E21%2BzspXYoc7SRHMbv2ZYNBaF8dCOPfa7vYHj4%3D&amp;reserved=0">https://nam01.safelinks.protection.outlook.com/?url=https%3A%2F%2Fwww.mof.gov.la%2Fwp-content%2Fuploads%2F2021%2F05%2FPublic-Debt-Bulletin-2019.pdf&amp;data=04%7C0%7Ctkanada%40imf.org%7Cc7e5d6df82ac40bc3d6508d9f134bcdc%7C8085fa43302e45bdb171a6648c3b6be7%7C0%7C0%7C63757513436210107%7CUnknown%7CTWFpbGZsb3d8eyJWljoImC4wLjAwMDAilCJQljoiv2luMzllLCJBtIi6lk1aWwlcjJXVC16Mn0%3D%7C1000&amp;data=93E21%2BzspXYoc7SRHMbv2ZYNBaF8dCOPfa7vYHj4%3D&amp;reserved=0</a>)</p>
<p>(2) Arrears data collection of Lao Government and SOEs according to the data template.</p>	<p>Discussion with the EFDMD and the SOEMD on April 27, 2021:  (1) EFDMD: There are no arrears for repayment on external borrowings by the Lao government, except the delay in repayment due to technical reason. It will be followed up in the next GFS/PSDS TA.  (2) Data and information on arrears held by EDL and other SOEs, if applicable, will be shared with the FPLD.</p>
<b>9. COVID 19 response</b>	
<p>(1) Fiscal measures for COVID-19 pandemic response which are included in a revised budget for FY2020 (Jan-Dec), are being implemented by a Interministerial Committee comprising relevant ministries.  (2) Annual budget for FY2022 including Covid-19 component is being drafted and is expected to be submitted to National Assembly in Oct/Nov 2021. A Presidential Decree or a Ministerial Decree for fiscal measures including those for Covid-19 pandemic is also being prepared. Expenditure measures for Covid-19 response will be financed from Reserve fund (State accumulation fund etc.), external grants and domestic grants (from companies and individual persons).</p>	<p>The following will be discussed with the FPLD in the future GFS/PSDS remote TA:  (1) A Decree will be provided to the GFS/PSDS TA once it is submitted to the Prime Minister's Office and detailed fiscal measures for FY2021 and FY2022 (especially on Covid-19 response) will be examined.  (2) The way to collect Covid-19 spending data will be discussed with the FPLD and relevant departments:  (i) Coordinate with relevant departments including the Budget Department to collect data for Covid-19 related spending in the current reporting system.  (ii) If it is not possible to collect detailed data from current reporting system, coordinate with the</p>
<b>10. Other issues</b>	
<p>(1) <b>Strengthening coordination with the CDOD PFM advisor</b>  The FPLD would actively work with Treasury Department and other MOF departments in building the IFMIS system that includes GFSM and COFOG classifications for automation of fiscal reporting, supported by the CDOT's GFS and PFM LTXs through their better coordination.</p>	<p>On-going work by the COA Technical working group of the MOF on chart of accounts (COA) development under the WB project and the COA Modernization Project by the CDOT PFM team, joined by the LTX.</p>
<p>(2) <b>Foreign financed capital expenditure data collection for detailed expenditure GFS</b></p>	<p>Discuss further with the Ministry of Planning and Investment to collect detailed capital expenditure data based on economic classification for GFS compilation, by coordinating with the CDOT PFM advisor in their on-going work on development of the Chart of Accounts.</p>
<p>(3) <b>A workshop for parliamentarians proposed by the DDG of the FPLD</b> (Nov 2019 GFS TA mission)  One day course, possible participants 40-50 persons: NA (5-10), State Audit, MOF (1-2 from relevant departments) and line ministries (Energy, mining, agriculture etc. responsible for some government funds (not included in Lao national budget) and agenda: GFS (source data/reporting, data classification and summary framework) and PFM work for Lao PDR.</p>	<p>To be clarified by the FPLD.</p>

Appendix III. Quarterly GFS for Budgetary Central Government  
(in millions of Kip)

Statement I: Statement of Government Operations		2010	2010	2010	2010	2011	2011	2011	2011	2012	2012	2012	2012
		Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
<b>TRANSACTIONS AFFECTING NET WORTH:</b>													
1	<b>Revenue</b>	3,195,723.2	2,450,430.4	4,435,883.1	2,895,700.9	4,028,620.8	2,926,732.6	4,039,014.0	2,505,868.6	5,840,346.6	4,234,683.0	4,411,505.0	3,774,360.5
11	Taxes	2,271,516.6	1,868,698.2	2,226,102.2	1,654,989.3	2,946,616.1	2,338,924.8	2,295,727.9	2,156,620.9	3,656,901.8	2,726,707.4	2,563,070.1	2,162,965.9
12	Social contributions	—	—	—	—	—	—	—	—	—	—	—	—
13	Grants	717,747.1	287,744.8	1,921,620.2	1,003,528.5	955,242.9	215,649.0	1,534,378.7	264,836.4	1,865,474.8	1,117,989.8	1,316,351.6	1,500,459.7
14	Other revenue	206,459.5	293,987.5	288,160.7	237,183.2	126,761.7	372,158.8	208,907.4	84,411.4	317,970.0	389,985.8	532,083.3	110,934.9
2	<b>Expense</b>	1,404,029.5	1,635,189.3	2,344,255.2	1,305,680.4	1,714,395.3	1,549,375.1	2,978,373.0	1,499,727.0	2,183,332.1	1,956,504.4	3,325,271.9	2,902,781.0
21	Compensation of employees	656,917.1	668,366.4	835,836.4	577,877.7	803,195.3	726,502.0	1,032,513.6	744,584.1	957,748.1	1,002,756.0	1,308,406.1	2,119,407.0
22	Use of goods and services	348,168.1	487,079.2	875,501.7	376,360.0	422,848.7	444,970.7	851,046.2	321,048.3	590,345.1	407,036.0	1,027,110.0	278,623.2
24	Interest	91,869.2	88,405.8	170,672.8	69,171.2	113,067.3	103,339.8	160,928.8	114,706.3	162,050.7	110,688.4	203,504.8	170,326.3
25	Subsidies	111,531.6	180,876.5	287,820.9	119,416.7	232,907.0	216,329.8	319,630.9	95,355.4	244,103.0	204,600.0	416,677.0	210,664.0
26	Grants	9,594.0	4,607.5	3,843.8	487.2	6,734.0	4,331.8	16,344.8	1,451.0	3,628.3	16,652.0	5,462.9	1,227.5
27	Social benefits	—	—	—	—	—	—	—	—	—	—	—	—
28	Other expense	185,949.5	205,854.0	170,579.6	162,367.6	135,642.9	53,901.0	597,908.8	222,582.0	225,457.0	214,772.0	364,111.1	122,533.0
008	<b>Gross operating balance (1-2+23+NOBz)</b>	1,791,693.8	815,241.1	2,091,627.9	1,590,020.5	2,314,225.4	1,377,357.5	1,060,641.0	1,006,141.6	3,657,014.5	2,278,178.6	1,086,233.1	871,579.5
<b>TRANSACTIONS IN NONFINANCIAL ASSETS:</b>													
31A	Acquisition of Nonfinancial Assets	1,329,282.8	781,354.3	3,261,998.1	1,730,448.3	2,122,653.0	658,678.5	2,685,360.5	1,258,917.8	2,636,490.9	2,141,951.0	2,618,788.3	2,274,223.2
311A	Fixed assets	1,329,282.8	781,354.3	3,261,998.1	1,730,448.3	2,122,653.0	658,678.5	2,685,360.5	1,258,917.8	2,636,490.9	2,141,951.0	2,618,788.3	2,274,223.2
312A	Change in Inventories	—	—	—	—	—	—	—	—	—	—	—	—
313A	Valuables	—	—	—	—	—	—	—	—	—	—	—	—
314A	Nonproduced assets	—	—	—	—	—	—	—	—	—	—	—	—
31B	Disposal of Nonfinancial Assets	19,841.5	18,130.8	231,783.1	18,864.3	111,133.2	27,290.1	111,621.0	7,798.6	15,242.7	16,310.9	51,904.0	177,319.2
311B	Fixed assets	19,841.5	18,130.8	231,783.1	18,864.3	111,133.2	27,290.1	111,621.0	7,798.6	15,242.7	16,310.9	51,904.0	177,319.2
312B	Change in Inventories	—	—	—	—	—	—	—	—	—	—	—	—
313B	Valuables	—	—	—	—	—	—	—	—	—	—	—	—
314B	Nonproduced assets	—	—	—	—	—	—	—	—	—	—	—	—
31	<b>Net Acquisition of Nonfinancial Assets</b>	1,309,441.3	763,223.5	3,030,215.0	1,711,584.0	2,011,519.8	631,388.4	2,573,739.5	1,251,119.2	2,621,248.2	2,125,640.2	2,566,884.3	2,096,904.1
NLB	<b>Net lending / borrowing (1-2+NOBz-31)</b>	482,252.5	52,017.7	-938,587.1	-121,563.5	302,705.6	745,969.1	-1,513,098.6	-244,977.6	1,035,766.3	152,538.5	-1,480,651.2	-1,225,324.6
<b>TRANSACTIONS IN FINANCIAL ASSETS AND LIABILITIES (Net FINANCING):</b>													
32	<b>Net acquisition of financial assets</b>	463,379.0	204,396.8	133,746.4	-35,018.6	955,303.4	56,677.1	750,156.8	-130,162.2	-58,407.0	-295,009.5	-1,150,373.5	-894,651.0
321	Domestic	463,379.0	204,396.8	133,746.4	-35,018.6	955,303.4	56,677.1	750,156.8	-130,162.2	-58,407.0	-295,009.5	-1,150,373.5	-894,651.0
322	Foreign	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
33	<b>Net incurrence of liabilities</b>	401,428.6	216,333.7	151,792.6	287,969.3	874,048.5	-152,891.1	313,177.8	401,931.1	14,579.2	186,645.2	115,608.5	17,681.6
331	Domestic	68,700.0	6,500.0	-38,000.0	-90,267.0	221,767.0	-40,685.4	-30,814.3	0.0	-237,369.0	-6,180.0	-75,975.0	-184,783.7
332	Foreign	332,728.6	209,833.7	189,792.6	378,236.3	652,281.5	-112,205.7	343,992.1	401,931.1	251,948.2	192,825.2	191,583.5	202,465.3
<i>(Memo item: Net cash inflow from financing activities (-32+33))</i>													
<i>Financing Discrepancy (A): (Vertical check: Difference between net lending/borrowing and financing (1-2-31+32-33-NLBz=0))</i>													
		-420,302.0	-63,954.6	920,540.9	-516,424.5	-221,450.6	-536,400.9	1,950,077.6	-287,115.8	-1,108,752.5	-634,193.2	214,669.2	312,992.0
Accounting method: CASH													
	Nominal GDP (Lao data) (B)	60,833,491				71,620,836				81,609,860			
	Fiscal data of discrepancies (in term of GDP) ((A)/(B))	-0.7%	-0.1%	1.5%	-0.8%	-0.3%	-0.7%	2.7%	-0.4%	-1.4%	-0.8%	0.3%	0.4%

2013 Q1	2013 Q2	2013 Q3	2013 Q4	2014 Q1	2014 Q2	2014 Q3	2014 Q4	2015 Q1	2015 Q2	2015 Q3	2015 Q4	2016 Q1	2016 Q2	2016 Q3	2016 Q4
5,719,677.6	4,051,044.2	6,041,913.9	3,157,029.4	4,976,954.9	6,801,447.2	7,420,645.0	4,141,275.1	6,542,264.6	5,355,699.0	7,818,629.4	3,982,195.6	5,045,861.2	3,704,215.4	8,187,881.3	3,778,364.4
4,015,064.1	3,021,317.7	3,696,963.2	2,751,160.8	4,108,323.6	3,726,715.2	4,184,057.3	2,887,517.9	4,619,751.4	4,033,794.6	4,295,154.1	3,400,008.7	3,870,457.4	2,951,917.7	6,510,340.7	3,327,159.5
...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...
1,285,677.9	545,668.2	1,580,916.2	276,930.5	296,528.6	2,160,275.6	2,435,817.1	1,054,438.1	1,165,444.0	965,425.8	2,138,173.8	349,302.7	663,038.0	450,487.5	457,720.2	177,704.9
418,935.6	484,058.2	764,034.5	128,938.1	572,102.7	914,456.4	800,770.6	199,319.2	757,069.2	356,478.6	1,385,301.5	232,884.2	512,365.7	301,810.2	1,219,820.4	273,500.0
3,810,937.6	4,246,498.4	4,822,086.8	2,696,209.5	2,608,876.9	3,894,557.1	7,323,069.8	2,498,914.1	4,460,014.9	3,735,548.2	6,767,063.5	2,850,581.4	4,378,171.8	4,235,578.1	6,463,724.0	4,656,292.0
2,415,475.0	2,005,843.0	2,343,732.1	1,548,689.2	1,589,423.5	2,700,278.0	2,649,576.0	1,743,768.0	2,683,774.0	1,967,108.0	2,370,137.0	1,967,402.5	2,265,753.0	2,175,249.0	2,797,504.6	2,223,354.0
602,414.8	1,659,465.0	1,168,599.0	703,904.0	475,976.7	402,400.0	3,238,656.0	234,908.0	850,860.0	1,043,012.2	2,885,106.0	380,094.0	984,485.0	1,242,845.9	1,900,346.0	1,722,669.0
342,020.8	146,811.4	345,958.2	73,063.4	192,475.3	210,072.1	404,916.8	140,140.5	387,819.1	196,867.0	400,920.4	192,613.3	462,669.7	314,504.7	417,634.4	389,346.0
199,701.0	186,505.0	498,829.5	85,231.0	216,420.0	222,075.0	576,510.0	162,817.0	166,496.0	233,959.0	694,633.2	51,287.0	359,443.0	160,913.0	881,478.0	22,323.0
2,099.0	13,205.0	6,438.0	321.8	4,748.5	5,967.0	13,926.0	456.6	2,343.8	13,588.0	13,460.9	3,060.6	7,239.1	5,380.5	26,460.1	0.0
...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...
249,227.0	234,669.0	458,530.0	285,000.0	129,833.0	353,765.0	439,485.0	216,824.0	368,722.0	281,014.0	402,806.0	256,124.0	298,582.0	336,685.0	440,300.9	298,600.0
1,908,739.9	-195,454.3	1,219,827.1	460,819.9	2,368,078.0	2,906,890.2	97,575.2	1,642,361.0	2,082,249.7	1,620,150.8	1,051,565.9	1,131,614.2	667,689.4	-531,362.7	1,724,157.3	-877,927.6
2,230,139.4	1,282,513.0	2,989,742.4	829,331.2	932,451.9	3,737,562.5	4,103,103.0	1,739,827.2	3,150,095.7	2,436,181.6	4,079,307.4	2,951,783.1	2,550,652.3	1,486,018.0	2,603,372.4	1,163,296.3
2,230,139.4	1,282,513.0	2,989,742.4	829,331.2	932,451.9	3,737,562.5	4,103,103.0	1,739,827.2	3,150,095.7	2,436,181.6	4,079,307.4	2,951,783.1	2,550,652.3	1,486,018.0	2,603,372.4	1,163,296.3
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...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...
174,737.1	20,505.7	24,780.1	24,967.2	129,396.4	48,338.0	91,900.4	214,819.9	11,336.3	16,714.7	380,438.4	13,266.3	31,861.9	60,205.8	189,156.6	176,705.9
174,737.1	20,505.7	24,780.1	24,967.2	129,396.4	48,338.0	91,900.4	214,819.9	11,336.3	16,714.7	380,438.4	13,266.3	31,861.9	60,205.8	189,156.6	176,705.9
...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...
...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...
2,055,402.3	1,262,007.3	2,964,962.3	804,364.0	803,055.6	3,689,224.5	4,011,202.5	1,525,007.2	3,138,759.4	2,419,466.9	3,698,869.0	2,938,516.8	2,518,790.4	1,425,812.2	2,414,215.8	986,590.4
-146,662.4	-1,457,461.5	-1,745,135.2	-343,544.1	1,565,022.4	-782,334.3	-3,913,627.4	117,353.7	-1,056,509.7	-799,316.1	-2,647,303.0	-1,806,902.6	-1,851,101.0	-1,957,174.9	-690,058.5	-1,864,518.1
540,783.0	-945,326.3	-160,792.1	539,666.7	771,444.8	-257,581.0	861,360.8	703,328.3	911,982.1	-868,536.6	-266,723.8	1,302,332.2	32,144.4	99,064.0	-1,256,267.0	-1,582,582.5
540,783.0	-945,326.3	-160,792.1	539,666.7	771,444.8	-257,581.0	861,360.8	703,328.3	911,982.1	-868,536.6	-266,723.8	1,302,332.2	32,144.4	99,064.0	-1,256,267.0	-1,582,582.5
0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
37,005.6	78,679.7	304,965.4	391,481.5	157,399.2	227,379.8	-226,141.0	49,049.2	614,051.0	412,048.6	93,891.0	1,785,554.0	156,626.8	-400,640.8	251,893.1	-95,458.6
-228,998.0	-163,631.0	35,182.0	-161,700.0	-27,192.0	-101,286.0	-186,273.0	-57,000.0	57,792.0	-73,000.0	-295,575.0	-197,000.0	-145,701.0	-98,556.0	-694,871.8	-571,454.0
266,003.6	242,310.7	269,783.4	553,181.5	184,591.2	328,665.8	-39,868.0	106,049.2	556,259.0	485,048.6	389,466.0	1,982,554.0	302,327.8	-302,084.8	946,764.9	475,995.4
650,439.8	433,455.5	1,279,377.7	491,729.2	-950,976.7	297,373.5	5,001,129.2	536,925.3	1,354,440.8	-481,269.1	2,286,688.2	1,323,680.8	1,726,618.7	2,456,879.7	-818,101.6	377,394.2
93,867,574				106,797,294				117,251,584				129,279,000			
0.7%	0.5%	1.4%	0.5%	-0.9%	0.3%	4.7%	0.5%	1.2%	-0.4%	2.0%	1.1%	1.3%	1.9%	-0.6%	0.3%

2017 Q1	2017 Q2	2017 Q3	2017 Q4	2018 Q1	2018 Q2	2018 Q3	2018 Q4	2019 Q1	2019 Q2	2019 Q3	2019 Q4	2020 Q1	2020 Q2	2020 Q3	2020 Q4
4,478,538.3	5,542,133.8	5,700,596.5	6,851,940.8	5,248,339.8	5,793,000.8	4,979,615.9	8,767,919.1	5,980,203.8	6,279,311.2	4,937,444.3	8,108,195.6	4,710,592.4	4,894,441.7	5,444,976.9	6,795,738.9
3,811,716.2	4,226,360.0	4,295,057.5	4,851,284.6	4,473,757.2	4,590,771.1	3,666,753.3	5,163,158.2	4,900,833.1	5,062,069.0	3,734,731.0	4,916,526.0	4,118,874.3	3,853,393.5	3,821,530.4	4,364,623.0
...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...
387,954.5	530,959.5	416,472.0	861,677.3	104,361.9	704,862.0	434,627.9	1,685,457.9	361,926.2	570,534.0	639,723.3	1,060,002.6	358,743.1	515,635.9	669,018.2	1,021,886.0
278,867.5	784,814.3	989,067.0	1,138,978.9	670,220.7	497,367.7	878,234.7	1,919,303.1	717,444.6	646,708.2	562,990.0	2,131,667.0	232,975.1	525,412.3	954,428.4	1,409,230.0
3,537,949.4	4,379,424.6	4,754,954.0	4,501,196.6	3,785,867.2	4,445,425.0	4,440,716.2	5,995,477.0	4,288,358.3	4,335,821.7	4,835,387.0	6,467,282.7	3,957,872.8	4,235,236.7	4,816,989.7	6,737,343.5
2,566,777.0	2,491,222.0	2,899,643.0	1,849,313.0	2,724,924.0	2,590,033.0	2,128,993.0	2,740,040.2	2,829,658.0	2,445,151.0	2,511,242.0	2,559,731.0	2,772,473.9	2,589,117.6	2,561,397.3	2,898,546.4
188,170.0	815,887.0	621,043.0	1,132,325.0	134,089.9	681,901.0	879,866.0	1,233,041.9	263,883.0	585,353.0	805,991.0	1,486,170.0	102,655.8	373,742.9	965,334.6	1,440,571.4
399,300.8	370,832.5	509,551.0	667,696.9	565,642.0	544,702.2	715,945.2	770,475.2	710,706.6	643,833.4	787,924.0	725,858.5	676,900.2	687,437.6	274,624.3	970,518.0
89,244.0	323,525.0	305,445.0	493,311.0	244,106.0	367,010.0	646,064.0	85,318.6	294,179.0	382,180.0	858,240.2	84,846.7	176,180.9	604,002.4	697,683.9	...
2,788.6	9,879.1	15,395.0	8,329.7	8,844.3	891.8	19,245.0	9,948.0	2,191.1	2,927.3	37,823.0	0.0	17.5	13,699.2	23,871.9	10,941.8
...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...
291,669.0	368,079.0	403,877.0	350,221.0	299,560.0	383,791.0	329,657.0	595,907.6	396,601.0	364,378.0	310,227.0	837,283.0	320,978.7	395,058.6	387,759.3	719,082.0
940,588.9	1,162,709.2	945,642.5	2,350,744.2	1,462,472.6	1,347,575.8	485,340.7	1,552,008.2	1,691,845.6	1,943,489.5	102,057.3	1,640,912.8	752,719.6	659,205.0	627,987.2	58,395.4
1,440,159.2	3,233,809.8	2,826,230.0	5,392,251.5	2,814,452.1	3,625,904.0	2,759,232.0	3,603,579.9	1,586,173.2	1,642,272.5	2,996,320.5	3,851,605.7	844,549.1	1,718,498.7	3,691,702.8	4,867,804.9
...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...
12,721.0	51,652.0	2,308.0	20,754.2	449.9	4,059.0	241,504.9	56,181.0	133,531.2	0.0	122,179.0	1,568.0	122.4	3,097.0	1,295.1	56,576.0
12,721.0	51,652.0	2,308.0	20,754.2	449.9	4,059.0	241,504.9	56,181.0	133,531.2	0.0	122,179.0	1,568.0	122.4	3,097.0	1,295.1	56,576.0
...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...
1,427,438.2	3,182,157.8	2,823,922.0	5,371,497.3	2,814,002.2	3,621,845.0	2,517,727.1	3,547,398.9	1,452,642.0	1,642,272.5	2,874,141.5	3,850,037.7	844,426.7	1,715,401.7	3,690,407.7	4,811,228.9
-486,849.3	-2,019,448.6	-1,878,279.5	-3,020,753.0	-1,351,529.6	-2,274,269.2	-2,032,386.4	-1,995,390.7	239,203.6	301,217.1	-2,772,084.3	-2,209,124.9	-91,707.1	-1,056,196.7	-3,062,420.5	-4,752,833.5
463,294.4	-1,601,036.0	483,101.0	1,731,739.0	-1,044,870.2	-179,031.0	-1,790,241.0	521,830.2	1,427,799.8	1,207,159.0	-1,945,960.0	292,120.5	852,168.0	-1,563,392.9	1,498,016.0	-1,838,668.5
463,294.4	-1,601,036.0	483,101.0	1,731,739.0	-1,044,870.2	-179,031.0	-1,790,241.0	521,830.2	1,427,799.8	1,207,159.0	-1,945,960.0	292,120.5	852,168.0	-1,563,392.9	1,498,016.0	-1,838,668.5
0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
141,399.9	1,411,323.1	1,794,166.0	4,961,771.3	368,341.2	1,639,931.2	509,199.2	1,185,371.8	1,032,119.3	332,929.1	1,457,545.3	1,439,760.8	1,167,747.3	-471,275.9	3,764,919.1	2,067,227.0
-18,755.0	-84,245.0	1,014,620.0	207,370.0	-1,136,000.0	654,083.0	-194,676.0	153,149.0	1,218,159.0	230,968.0	-785,302.0	-611,666.6	1,239,116.0	-420,690.0	2,249,262.0	309,704.0
160,154.9	1,495,568.1	779,546.0	4,754,401.3	1,504,341.2	985,848.2	703,875.2	1,032,222.8	-186,039.7	101,961.1	2,242,847.3	2,051,427.4	-71,368.7	-50,585.9	1,515,657.1	1,757,523.0
808,743.8	-992,910.5	567,214.5	-209,279.3	-61,681.8	455,307.0	-267,053.8	1,331,849.1	156,477.0	573,012.8	-631,421.0	1,061,484.5	-223,872.2	-35,920.3	795,517.4	846,938.0
140,749,000.0				152,414,000.0				164,017,000.0				177,780,000.0			
0.6%	-0.7%	0.4%	-0.1%	0.0%	0.3%	-0.2%	0.9%	0.1%	0.3%	-0.4%	0.6%	-0.1%	0.0%	0.4%	0.5%

## Appendix IV. Annual GFS for Budgetary Central Government

(in millions of Kip)

Statement I: Statement of Government Operations		2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>TRANSACTIONS AFFECTING NET WORTH:</b>												
1	<b>Revenue</b>	12,977,737.7	13,500,236.0	18,260,895.1	18,969,665.0	23,340,322.2	23,698,788.6	20,716,322.2	22,573,209.4	24,788,875.6	25,305,154.9	24,035,543.5
11	Taxes	8,021,306.2	9,737,889.7	11,109,645.2	13,484,505.7	14,906,614.0	16,348,708.8	16,659,875.3	17,184,418.3	17,894,439.8	18,614,159.1	16,158,421.1
12	Social contributions	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
13	Grants	3,930,640.7	2,970,107.0	5,800,275.9	3,689,192.9	5,947,059.4	4,618,346.3	1,748,950.7	2,197,063.4	2,929,309.6	2,632,186.0	2,565,283.1
14	Other revenue	1,025,790.8	792,239.3	1,350,974.0	1,795,966.4	2,486,648.8	2,731,733.5	2,307,496.3	3,191,727.7	3,965,126.2	4,058,809.8	3,122,045.7
2	<b>Expense</b>	6,689,154.4	7,741,870.4	10,367,889.4	15,575,732.3	16,325,418.0	17,813,207.9	19,733,765.9	17,173,524.6	18,667,485.4	19,926,849.7	19,747,442.7
21	Compensation of employees	2,738,997.7	3,306,794.9	5,388,317.2	8,313,739.3	8,683,045.5	8,988,421.5	9,461,860.6	9,806,955.0	10,183,990.2	10,345,782.0	10,821,535.2
22	Use of goods and services	2,087,109.0	2,039,913.8	2,303,114.3	4,134,382.8	4,351,940.7	5,159,072.2	5,850,345.9	2,757,425.0	2,928,898.8	3,141,397.0	2,882,304.7
24	Interest	420,119.0	492,042.2	646,570.1	907,853.8	947,604.7	1,178,219.7	1,584,154.8	1,947,381.2	2,596,764.6	2,868,322.6	2,609,480.1
25	Subsidies	699,645.6	864,223.1	1,076,044.0	970,266.5	1,177,822.0	1,146,375.2	1,424,157.0	1,211,525.0	1,309,987.0	1,619,917.8	1,562,713.9
26	Grants	18,532.5	28,861.7	26,970.7	22,063.8	25,098.1	32,453.3	39,079.7	36,392.4	38,929.1	42,941.4	48,530.4
27	Social benefits	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
28	Other expense	724,750.7	1,010,034.7	926,873.1	1,227,426.0	1,139,907.0	1,308,666.0	1,374,167.9	1,413,846.0	1,608,915.6	1,908,489.0	1,822,878.5
GOB	<b>Gross operating balance (1-2+23+NOBz)</b>	6,288,583.3	5,758,365.6	7,893,005.7	3,393,932.7	7,014,904.3	5,885,580.7	982,556.4	5,399,684.8	4,847,397.3	5,378,305.2	2,098,307.2
<b>TRANSACTIONS IN NONFINANCIAL ASSETS:</b>											0.0	0.0
31A	Acquisition of Nonfinancial Assets	7,103,083.4	6,725,609.8	9,671,453.5	7,331,726.0	10,512,944.6	12,617,367.8	7,803,339.0	12,892,450.5	12,803,168.0	10,076,371.9	11,122,555.5
311A	Fixed assets	7,103,083.4	6,725,609.8	9,671,453.5	7,331,726.0	10,512,944.6	12,617,367.8	7,803,339.0	12,892,450.5	12,803,168.0	10,076,371.9	11,122,555.5
312A	Change in inventories	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
313A	Valuables	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
314A	Nonproduced assets	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
31B	Disposal of Nonfinancial Assets	288,619.7	257,842.8	260,776.7	244,990.2	484,454.7	421,755.7	457,930.2	87,435.2	302,194.8	257,278.2	61,090.5
311B	Fixed assets	288,619.7	257,842.8	260,776.7	244,990.2	484,454.7	421,755.7	457,930.2	87,435.2	302,194.8	257,278.2	61,090.5
312B	Change in inventories	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
313B	Valuables	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
314B	Nonproduced assets	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
31	<b>Net Acquisition of Nonfinancial Assets</b>	6,814,463.7	6,467,767.0	9,410,676.8	7,086,735.8	10,028,489.9	12,195,612.1	7,345,408.8	12,805,015.2	12,500,973.2	9,819,093.7	11,061,465.0
NLB	<b>Net lending / borrowing (1-2+NOBz-31)</b>	-525,880.4	-709,401.4	-1,517,671.1	-3,692,803.1	-3,013,585.6	-6,310,031.4	-6,362,852.5	-7,405,330.5	-7,653,575.9	-4,440,788.5	-8,963,157.8
<b>TRANSACTIONS IN FINANCIAL ASSETS AND LIABILITIES (Net FINANCING):</b>												0.0
32	<b>Net acquisition of financial assets</b>	451,503.6	1,631,975.1	-2,398,441.0	-25,668.7	2,078,552.9	1,079,053.9	-2,707,641.0	1,077,098.4	-2,492,312.0	981,119.3	-1,051,877.4
321	Domestic	451,503.6	1,631,975.1	-2,398,441.0	-25,668.7	2,078,552.9	1,079,053.9	-2,707,641.0	1,077,098.4	-2,492,312.0	981,119.3	-1,051,877.4
322	Foreign	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
33	<b>Net incurrence of liabilities</b>	1,057,524.2	1,436,266.3	334,514.6	812,132.2	207,687.1	2,905,544.6	-87,579.6	8,308,660.4	3,702,843.4	4,262,354.5	6,528,617.4
331	Domestic	-53,067.0	150,267.2	-504,307.7	-519,147.0	-371,751.0	-507,783.0	-1,510,582.8	1,118,990.0	-523,444.0	52,158.4	3,377,392.0
332	Foreign	1,110,591.2	1,285,999.0	838,822.3	1,331,279.2	579,438.1	3,413,327.6	1,423,003.2	7,189,670.4	4,226,287.4	4,210,196.1	3,151,225.4
<i>(Memo item: Net cash inflow from financing activities (-32+33))</i>												
<b>Financing Discrepancy (A): (Vertical check: Difference between net lending/borrowing and financing (1-2-31=32-33-NLBz=0))</b>		-80,140.2	905,110.2	-1,215,284.5	2,855,002.2	4,884,451.3	4,483,540.7	3,742,791.0	173,768.5	1,458,420.5	1,159,553.3	1,382,663.0
<i>Vertical check: Difference between net lending/borrowing and financing (1-2-31=32-33-NLBz=0)</i>												
Nominal GDP (Lao data) (B)		60,833,491	71,620,836	81,609,860	93,867,574	106,797,294	117,251,584	129,279,119	140,749,000.0	152,414,000.0	164,017,000.0	177,780,000.0
Fiscal data discrepancies (in term of GDP) ((A)/(B))		-0.1%	1.3%	-1.5%	3.0%	4.6%	3.8%	2.9%	0.1%	1.0%	0.7%	0.8%