



# SAMOA

## REQUEST FOR DISBURSEMENT UNDER THE RAPID CREDIT FACILITY—DEBT SUSTAINABILITY ANALYSIS

April 20, 2020

Approved By

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Prepared by the staff of the International Monetary Fund (IMF) and the International Development Association (IDA).<sup>1</sup>

|  |  |
|--|--|
| <b>Risk of external debt distress</b>                | High <sup>2</sup>  |
| <b>Overall risk of debt distress</b>                 | High   |
| <b>Granularity in the risk rating</b>                | Sustainable  |
| <b>Application of judgment</b>                       | Yes—The forecast horizon informing mechanical risk signals is extended to 20 years to capture the long-term impact of frequent natural disasters on climate change.  |
| <b>Macroeconomic projections</b>                     | The economy is expected to contract in FY2020-21. Primary deficit widens significantly in FY2020-21, followed by a gradual recovery as opposed to a stable path in 2019 DSA. Tourism earnings are expected to plummet in FY2020-21, widening the current account deficit and pushing reserves well below the adequate level. |
| <b>Financing strategy</b>                            | While the RCF will help finance BOP needs, the fiscal financing gap will be filled by external grants and concessional borrowing.  |
| <b>Realism tools flagged</b>                         | None   |
| <b>Mechanical risk rating under the external DSA</b> | Moderate   |
| <b>Mechanical risk rating under the public DSA</b>   | High   |

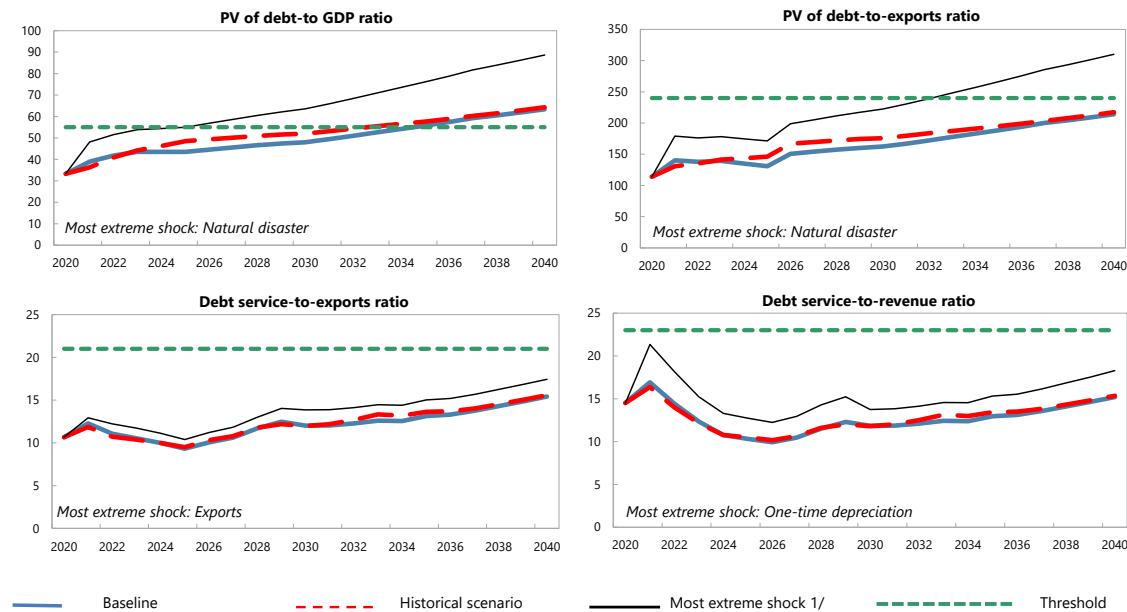
*Samoa remains at high-risk of external and overall public debt distress, while the baseline macro framework is further deteriorated compared to the May 2019 DSA due to the inclusion of the impacts of COVID-19. Under the baseline scenario, both the PV of external and public debt-to-GDP ratios incur threshold breaches in 2035 and 2028, respectively. While a model-based risk rating of external debt is moderate, judgement was applied to arrive at a high-risk rating to capture the long-term impact of frequent natural disasters on climate change. In addition, the real GDP growth shock under the standard stress test, a tailored natural disaster shock similar in scale to the median impact of natural disasters in Samoa's history, and a contingent liability shock further deteriorates debt*

<sup>1</sup> Debt coverage has remained unchanged compared to the 2019 DSA (IMF Country Report No. 19/138).

<sup>2</sup> The Composite Indicator score is 3.29, which is based on the October 2019 WEO and the World Bank's 2018 CPIA, and the country's debt-carrying capacity is assessed to be strong.

*sustainability. Despite the high risk of debt distress, Samoa's debt remains sustainable. This assessment hinges upon the government's efforts to build fiscal buffers and enhance resilience, as well as continued access to grants and concessional financing. A mix of stronger revenue mobilization measures, and expenditure rationalization in a growth-friendly, sustainable manner will create synergies for maintaining debt sustainability.*

**Figure 1. Samoa: Indicators of Public and Publicly Guaranteed External Debt under Alternative Scenarios, 2020-40 1/**



| Customization of Default Settings |      |              |
|-----------------------------------|------|--------------|
|                                   | Size | Interactions |
| Standardized Tests                | Yes  |              |
| Tailored Stress                   |      |              |
| Combined CL                       | No   |              |
| Natural disaster                  | Yes  | Yes          |
| Commodity price                   | n.a. | n.a.         |
| Market financing                  | n.a. | n.a.         |

| Borrowing assumptions on additional financing needs resulting from the stress tests* |         |              |
|--|---------|--------------|
|  | Default | User defined |
| Shares of marginal debt  |         |              |
| External PPG MLT debt  | 100%    |              |
| Terms of marginal debt   |         |              |
| Avg. nominal interest rate on new borrowing in USD                                   | 1.1%    | 1.1%         |
| USD Discount rate  | 5.0%    | 5.0%         |
| Avg. maturity (incl. grace period)   | 29      | 29           |
| Avg. grace period  | 7       | 7            |

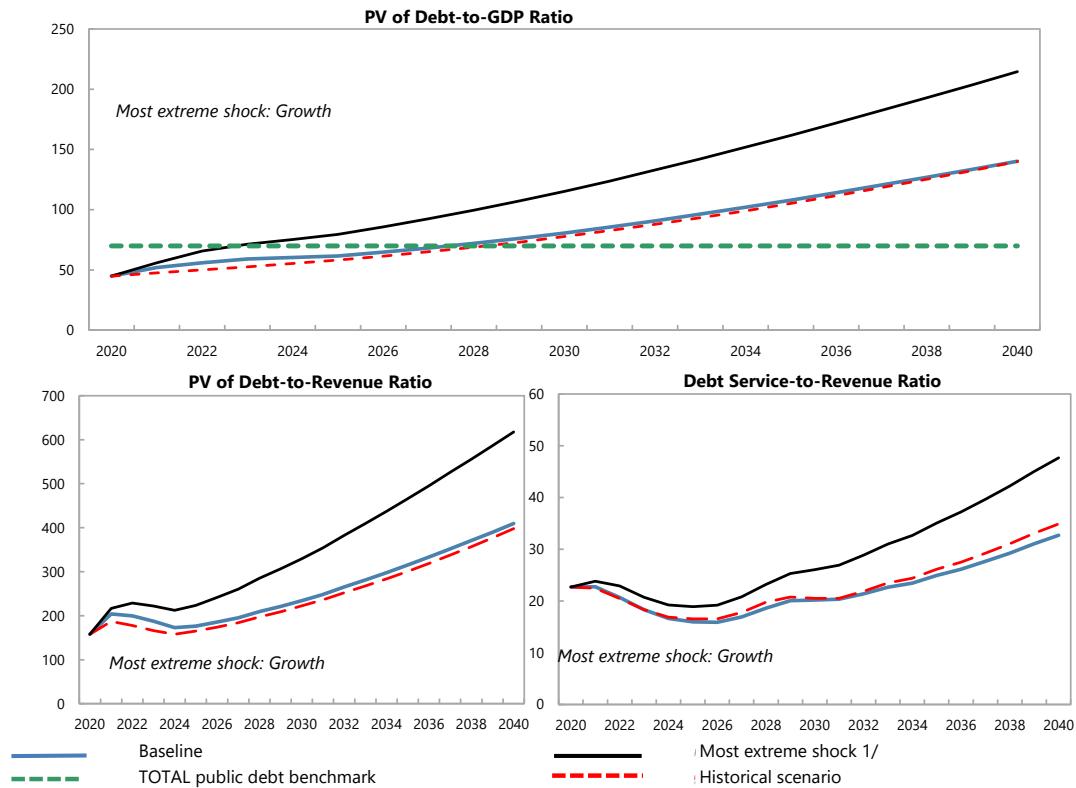
Note: "Yes" indicates any change to the size or interactions of the default settings for the stress tests. "n.a." indicates that the stress test does not apply.

\* Note: All the additional financing needs generated by the shocks under the stress tests are assumed to be covered by PPG external MLT debt in the external DSA. Default terms of marginal debt are based on baseline 10-year projections.

Sources: Country authorities; and staff estimates and projections.

1/ The most extreme stress test is the test that yields the highest ratio in or before 2030. The stress test with a one-off breach is also presented (if any), while the one-off breach is deemed away for mechanical signals. When a stress test with a one-off breach happens to be the most extreme shock even after disregarding the one-off breach, only that stress test (with a one-off breach) would be presented.

2/ The magnitude of shocks used for the commodity price shock stress test are based on the commodity prices outlook prepared by the IMF research department.

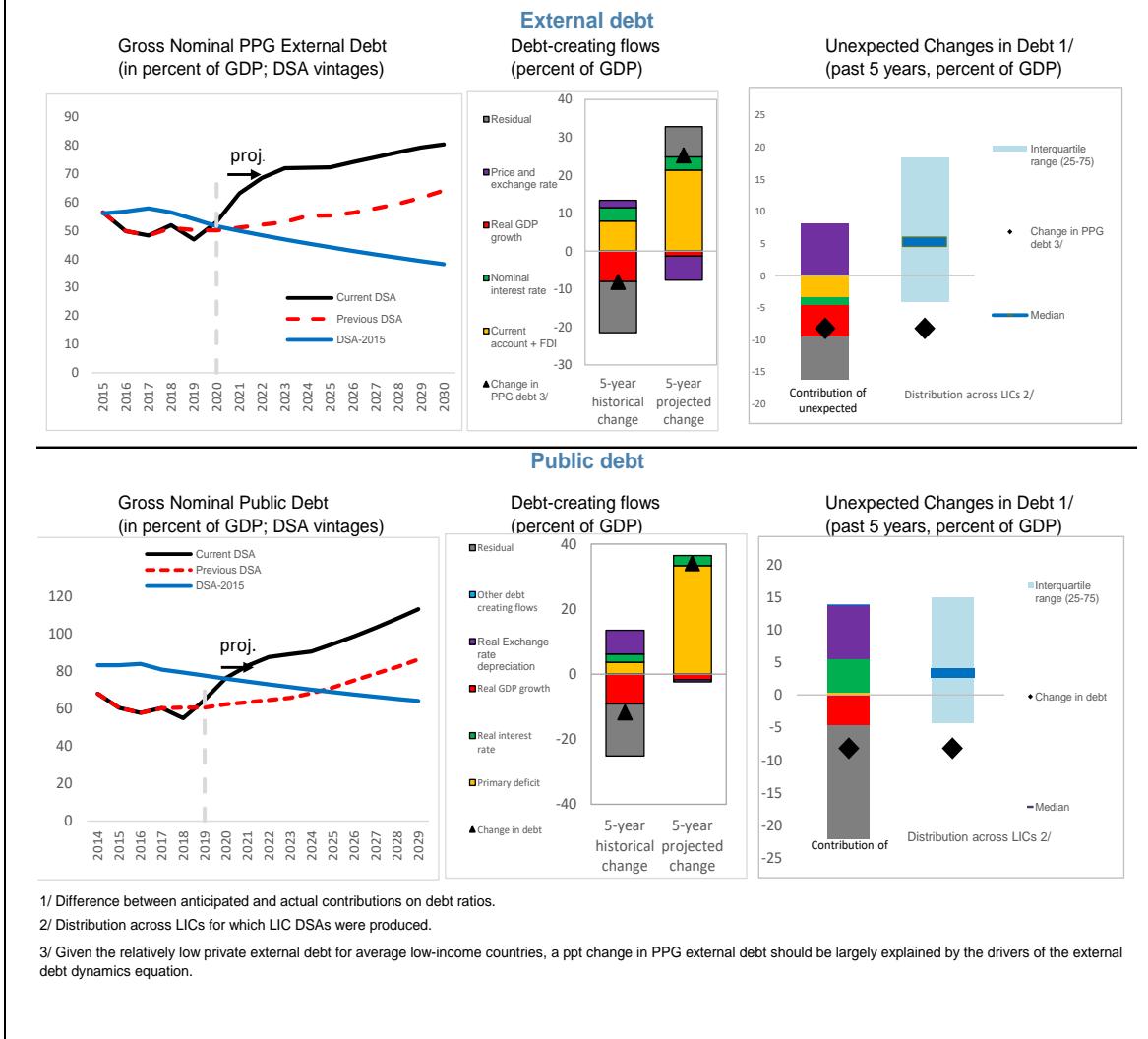
**Figure 2. Samoa: Indicators of Public Debt Under Alternative Scenarios, 2020-40 1/**

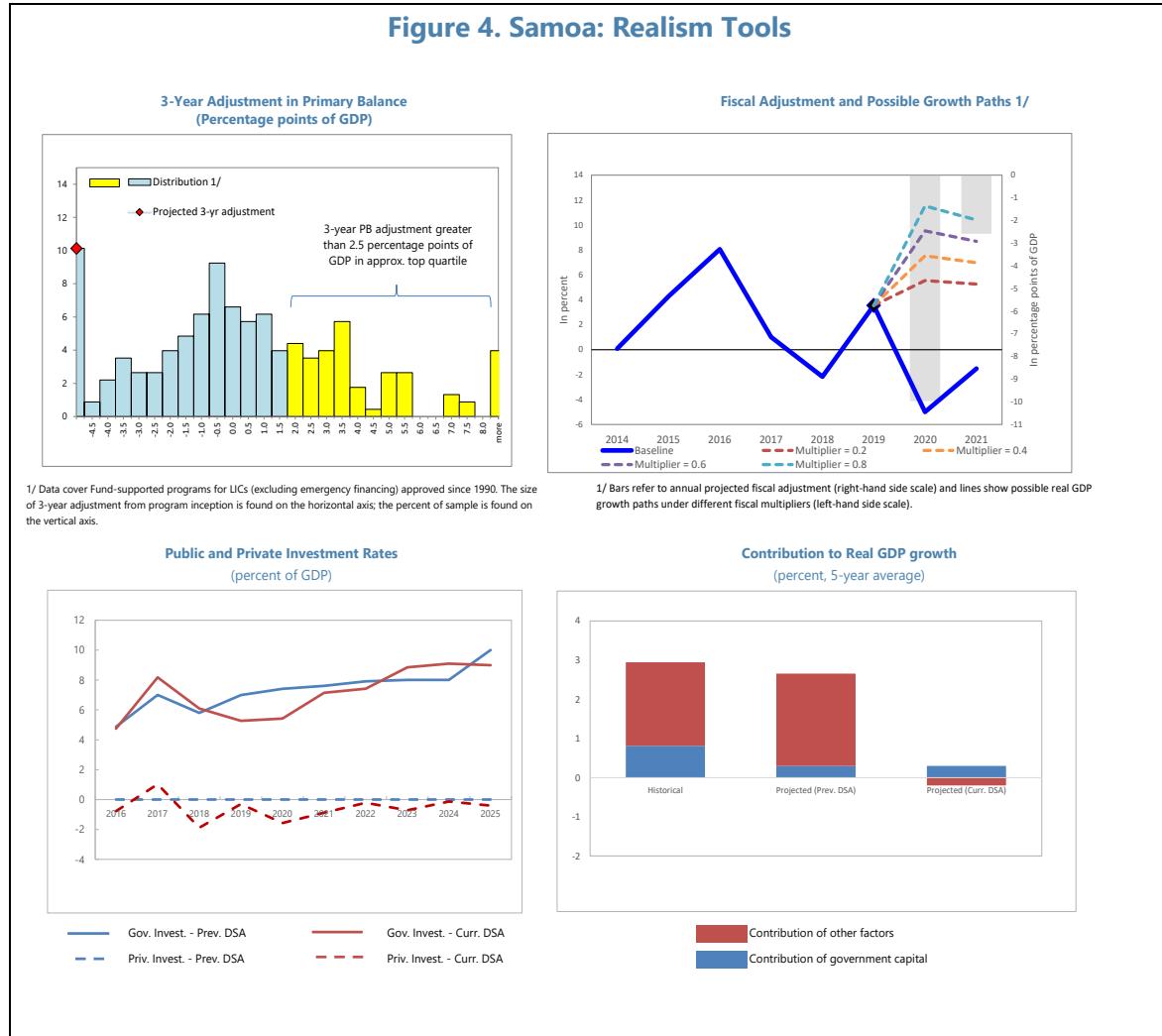
| Borrowing assumptions on additional financing needs resulting from the stress tests* | Default | User defined |
|--|---------|--------------|
| <b>Shares of marginal debt</b>   |         |              |
| External PPG medium and long-term  | 67%     | 67%          |
| Domestic medium and long-term  | 33%     | 33%          |
| Domestic short-term  | 0%      | 0%           |
| <b>Terms of marginal debt</b>  |         |              |
| External MLT debt  |         |              |
| Avg. nominal interest rate on new borrowing in USD                                   | 1.1%    | 1.1%         |
| Avg. maturity (incl. grace period)   | 29      | 29           |
| Avg. grace period  | 7       | 7            |
| Domestic MLT debt  |         |              |
| Avg. real interest rate on new borrowing   | 7.9%    | 7.9%         |
| Avg. maturity (incl. grace period)   | 40      | 40           |
| Avg. grace period  | 30      | 30           |
| Domestic short-term debt   |         |              |
| Avg. real interest rate  | -2.7%   | -2.7%        |

\* Note: The public DSA allows for domestic financing to cover the additional financing needs generated by the shocks under the stress tests in the public DSA. Default terms of marginal debt are based on baseline 10-year projections.

Sources: Country authorities; and staff estimates and projections.

1/ The most extreme stress test is the test that yields the highest ratio in or before 2030. The stress test with a one-off breach is also presented (if any), while the one-off breach is deemed away for mechanical signals. When a stress test with a one-off breach happens to be the most extreme shock even after disregarding the one-off breach, only that stress test (with a one-off breach) would be presented.

**Figure 3. Samoa: Drivers of Debt Dynamics—Baseline Scenario**

**Figure 4. Samoa: Realism Tools**

**Table 1. Samoa: External Debt Sustainability Framework, Baseline Scenario, 2017-40**  
 (In percent of GDP, unless otherwise indicated)

|  | Actual |       |       | Projections |       |       |       |       |       |         |       | Average 8/ |             |
|--|--------|-------|-------|-------------|-------|-------|-------|-------|-------|---------|-------|------------|-------------|
|  |        |       |       | 2020        | 2021  | 2022  | 2023  | 2024  | 2025  | 2030    | 2040  | Historical | Projections |
|  | 2017   | 2018  | 2019  |             |       |       |       |       |       |         |       |            |             |
| External debt (nominal) 1/<br>of which: public and publicly guaranteed (PPG) | 48.3   | 52.0  | 46.9  | 53.1        | 63.1  | 68.5  | 72.0  | 72.1  | 72.2  | 80.3    | 103.4 | 49.4       | 71.7        |
|  | 48.3   | 52.0  | 46.9  | 53.1        | 63.1  | 68.5  | 72.0  | 72.1  | 72.2  | 80.3    | 103.4 | 49.4       | 71.7        |
| Change in external debt  | -1.6   | 3.7   | -5.1  | 6.2         | 10.0  | 5.4   | 3.4   | 0.1   | 0.1   | 1.1     | 2.1   |            |             |
| Identified net debt-creating flows   | -1.0   | 0.8   | -2.9  | 11.1        | 8.7   | 1.2   | 1.8   | 0.8   | 0.2   | 4.7     | 4.5   | 3.8        | 4.3         |
| Non-interest current account deficit   | 1.2    | -1.5  | -2.9  | 6.5         | 6.4   | 1.9   | 1.7   | 1.4   | 0.6   | 4.2     | 3.9   | 3.4        | 3.6         |
| Deficit in balance of goods and services                                     | 15.6   | 16.1  | 14.6  | 25.1        | 24.5  | 20.4  | 20.3  | 20.8  | 20.5  | 24.1    | 24.1  | 21.3       | 22.9        |
| Exports  | 31.6   | 34.2  | 37.2  | 29.2        | 27.8  | 30.3  | 31.3  | 32.2  | 33.2  | 29.6    | 29.6  |            |             |
| Imports  | 47.2   | 50.3  | 51.8  | 54.3        | 52.3  | 50.7  | 51.6  | 53.1  | 53.7  | 53.7    | 53.7  |            |             |
| Net current transfers (negative = inflow)<br>of which: official              | -16.8  | -20.5 | -21.3 | -22.4       | -21.2 | -21.6 | -21.6 | -22.0 | -22.4 | -22.4   | -22.4 | -20.7      | -22.1       |
| Other current account flows (negative = net inflow)                          | 0.5    | -0.5  | -0.7  | -3.2        | -1.7  | -1.2  | -1.2  | -1.1  | -1.1  | -1.1    | -1.1  |            |             |
| Net FDI (negative = inflow)  | -1.0   | 1.9   | 0.3   | 1.6         | 0.9   | 0.2   | 0.7   | 0.1   | 0.4   | 0.4     | 0.4   | 2.7        | 2.8         |
| Endogenous debt dynamics 2/  | -1.2   | 0.5   | -0.3  | 3.0         | 1.4   | -0.9  | -0.7  | -0.7  | -0.7  | 0.1     | 0.2   | 1.2        | 0.5         |
| Contribution from nominal interest rate                                      | 0.7    | 0.7   | 0.7   | 0.6         | 0.6   | 0.7   | 0.8   | 0.8   | 0.8   | 0.8     | 1.0   |            |             |
| Contribution from real GDP growth  | -0.5   | 1.0   | -1.8  | 2.4         | 0.8   | -1.6  | -1.4  | -1.5  | -1.5  | -0.7    | -0.9  |            |             |
| Contribution from price and exchange rate changes                            | -1.5   | -1.3  | 0.9   | ...         | ...   | ...   | ...   | ...   | ...   | ...     | ...   |            |             |
| Residual 3/  | -0.6   | 2.9   | -2.2  | -4.8        | 1.4   | 4.1   | 1.7   | -0.7  | -0.1  | -3.6    | -2.4  | -2.2       | -1.3        |
| of which: exceptional financing  | -1.1   | 0.0   | 0.0   | 0.0         | 0.0   | 0.0   | 0.0   | 0.0   | 0.0   | 0.0     | 0.0   |            |             |
| Sustainability indicators  |        |       |       |             |       |       |       |       |       |         |       |            |             |
| PV of PPG external debt-to-GDP ratio   | ...    | ...   | 29.8  | 33.3        | 38.9  | 41.8  | 43.5  | 43.5  | 43.5  | 48.0    | 63.3  |            |             |
| PV of PPG external debt-to-exports ratio                                     | ...    | ...   | 80.2  | 114.0       | 140.1 | 137.9 | 139.3 | 135.0 | 130.9 | 162.2   | 214.0 |            |             |
| PPG debt service-to-exports ratio  | 7.5    | 8.7   | 8.1   | 10.7        | 12.3  | 11.1  | 10.5  | 10.0  | 9.3   | 12.0    | 15.4  |            |             |
| PPG debt service-to-revenue ratio  | 8.6    | 10.7  | 10.1  | 14.5        | 16.9  | 14.4  | 12.3  | 10.8  | 10.3  | 11.8    | 15.2  |            |             |
| Gross external financing need (Million of U.S. dollars)                      | 21.4   | 27.8  | 3.1   | 92.6        | 88.4  | 47.7  | 51.9  | 44.9  | 40.2  | 93.1    | 140.2 |            |             |
| Key macroeconomic assumptions  |        |       |       |             |       |       |       |       |       |         |       |            |             |
| Real GDP growth (in percent)   | 1.0    | -2.2  | 3.5   | -5.0        | -1.5  | 2.7   | 2.2   | 2.2   | 2.2   | 0.9     | 0.9   | 1.7        | 0.6         |
| GDP deflator in US dollar terms (change in percent)                          | 3.0    | 2.7   | -1.7  | 2.5         | 1.7   | 2.1   | 2.2   | 2.2   | 2.2   | 2.1     | 2.8   | 1.9        | 2.1         |
| Effective interest rate (percent) 4/   | 1.6    | 1.5   | 1.3   | 1.2         | 1.2   | 1.2   | 1.1   | 1.1   | 1.1   | 1.0     | 1.1   | 1.2        | 1.1         |
| Growth of exports of G&S (US dollar terms, in percent)                       | 8.1    | 9.0   | 10.6  | -23.5       | -4.8  | 14.3  | 7.7   | 7.7   | 7.6   | 3.0     | 3.7   | 6.6        | 1.2         |
| Growth of imports of G&S (US dollar terms, in percent)                       | 0.1    | 7.1   | 4.9   | 2.0         | -3.6  | 1.6   | 6.3   | 7.4   | 5.6   | 3.0     | 3.7   | 4.7        | 3.1         |
| Grant element of new public sector borrowing (in percent)                    | ...    | ...   | ...   | 44.8        | 42.3  | 43.9  | 45.7  | 47.4  | 49.0  | 47.1    | 43.3  | ...        | 46.2        |
| Government revenues (excluding grants, in percent of GDP)                    | 27.3   | 27.7  | 29.7  | 21.5        | 20.2  | 23.2  | 26.7  | 29.9  | 30.0  | 30.0    | 30.0  | 25.9       | 27.4        |
| Aid flows (in Million of US dollars) 5/                                      | 39.3   | 65.4  | 128.4 | 85.8        | 82.5  | 81.1  | 81.7  | 75.0  | 80.5  | 87.6    | 123.3 |            |             |
| Grant-equivalent financing (in percent of GDP) 6/                            | ...    | ...   | ...   | 10.4        | 10.8  | 9.6   | 8.9   | 7.6   | 7.6   | 7.3     | 8.2   | ...        | 8.4         |
| Grant-equivalent financing (in percent of external financing) 6/             | ...    | ...   | ...   | 70.9        | 59.2  | 61.1  | 64.8  | 72.0  | 73.0  | 69.0    | 61.0  | ...        | 67.9        |
| Nominal GDP (Million of US dollars)  | 832    | 836   | 851   | 829         | 830   | 870   | 908   | 948   | 990   | 1,149   | 1,580 |            |             |
| Nominal dollar GDP growth  | 4.1    | 0.5   | 1.8   | -2.6        | 0.1   | 4.8   | 4.4   | 4.4   | 4.4   | 3.0     | 3.7   | 3.6        | 2.8         |
| Memorandum items:  |        |       |       |             |       |       |       |       |       |         |       |            |             |
| PV of external debt 7/   | ...    | ...   | 29.8  | 33.3        | 38.9  | 41.8  | 43.5  | 43.5  | 43.5  | 48.0    | 63.3  |            |             |
| In percent of exports  | ...    | ...   | 80.2  | 114.0       | 140.1 | 137.9 | 139.3 | 135.0 | 130.9 | 162.2   | 214.0 |            |             |
| Total external debt service-to-exports ratio                                 | 7.5    | 8.7   | 8.1   | 10.7        | 12.3  | 11.1  | 10.5  | 10.0  | 9.3   | 12.0    | 15.4  |            |             |
| PV of PPG external debt (in Million of US dollars)                           | 253.7  | 276.0 | 323.1 | 363.4       | 395.4 | 412.6 | 430.4 | 451.8 | 551.8 | 1,000.4 |       |            |             |
| (Pvt-Pvt-1)/GDP-1 (in percent)   |        |       |       | 2.6         | 5.7   | 4.9   | 3.7   | 1.9   | 1.9   | 2.1     | 3.8   |            |             |
| Non-interest current account deficit that stabilizes debt ratio              | 2.8    | -5.2  | 2.2   | 0.3         | -3.7  | -3.5  | -1.7  | 1.3   | 0.4   | 3.0     | 1.8   |            |             |

Sources: Country authorities; and staff estimates and projections.

1/ Includes both public and private sector external debt.

2/ Derived as  $(r - g - p(1+g) + \epsilon\alpha(1+r)/(1+g+p-gp))$  times previous period debt ratio, with  $r$  = nominal interest rate;  $g$  = real GDP growth rate,  $p$  = growth rate of GDP deflator in U.S. dollar terms,  $\epsilon$ =nominal appreciation of the local currency, and  $\alpha$ = share of local currency-denominated external debt in total external debt.

3/ Includes exceptional financing (i.e., changes in arrears and debt relief); changes in gross foreign assets; and valuation adjustments. For projections also includes contribution from price and exchange rate changes.

4/ Current-year interest payments divided by previous period debt stock.

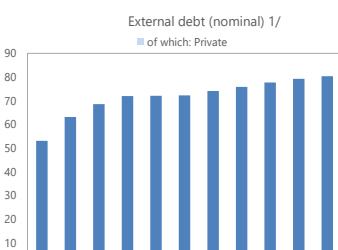
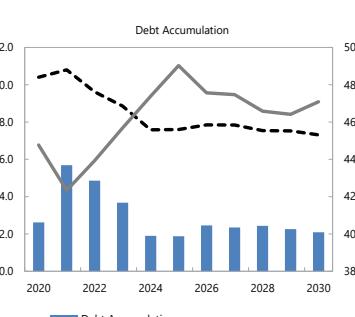
5/ Defined as grants, concessional loans, and debt relief.

6/ Grant-equivalent financing includes grants provided directly to the government and through new borrowing (difference between the face value and the PV of new debt).

7/ Assumes that PV of private sector debt is equivalent to its face value.

8/ Historical averages are generally derived over the past 10 years, subject to data availability, whereas projections averages are over the first year of projection and the next 10 years.

| Definition of external/domestic debt                     | Residency-based |
|--|-----------------|
| Is there a material difference between the two criteria? | No              |



**Table 2. Samoa: Public Sector Debt Sustainability Framework, Baseline Scenario, 2017-40**  
 (In percent of GDP, unless otherwise indicated)

|   | Actual      |             |              | Projections  |              |              |              |              |              | Average 6/   |              |             |             |
|---|-------------|-------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|-------------|-------------|
|   | 2017        | 2018        | 2019         | 2020         | 2021         | 2022         | 2023         | 2024         | 2025         | 2030         | 2040         | Historical  | Projections |
| <b>Public sector debt 1/<br/>of which: external debt</b>  | <b>57.6</b> | <b>60.2</b> | <b>54.8</b>  | <b>64.6</b>  | <b>76.2</b>  | <b>82.7</b>  | <b>87.4</b>  | <b>88.9</b>  | <b>90.4</b>  | <b>112.9</b> | <b>180.2</b> | <b>57.6</b> | <b>91.5</b> |
|   | <b>48.3</b> | <b>52.0</b> | <b>46.9</b>  | <b>53.1</b>  | <b>63.1</b>  | <b>68.5</b>  | <b>72.0</b>  | <b>72.1</b>  | <b>72.2</b>  | <b>80.3</b>  | <b>103.4</b> | <b>49.4</b> | <b>71.7</b> |
| Change in public sector debt  | -2.7        | 2.6         | -5.4         | 9.8          | 11.6         | 6.5          | 4.7          | 1.4          | 1.5          | 5.0          | 7.4          |             |             |
| <b>Identified debt-creating flows</b>   | <b>2.4</b>  | <b>3.4</b>  | <b>-3.7</b>  | <b>10.1</b>  | <b>11.4</b>  | <b>6.6</b>   | <b>4.9</b>   | <b>1.6</b>   | <b>1.6</b>   | <b>5.1</b>   | <b>10.2</b>  | <b>2.8</b>  | <b>5.4</b>  |
| <b>Primary deficit</b>  | <b>2.1</b>  | <b>-0.1</b> | <b>-2.7</b>  | <b>7.3</b>   | <b>9.8</b>   | <b>7.8</b>   | <b>5.8</b>   | <b>2.6</b>   | <b>2.7</b>   | <b>4.5</b>   | <b>5.9</b>   | <b>3.2</b>  | <b>5.2</b>  |
| Revenue and grants<br>of which: grants  | 29.3        | 30.6        | 33.9         | 28.4         | 25.5         | 28.1         | 31.5         | 34.9         | 34.9         | 34.4         | 34.2         | 28.9        | 32.4        |
| Primary (noninterest) expenditure   | 1.9         | 2.9         | 4.2          | 6.9          | 5.3          | 4.8          | 4.8          | 4.9          | 4.9          | 4.4          | 4.2          |             |             |
| <b>Automatic debt dynamics</b>  | <b>31.4</b> | <b>30.6</b> | <b>31.2</b>  | <b>35.7</b>  | <b>35.4</b>  | <b>35.8</b>  | <b>37.3</b>  | <b>37.5</b>  | <b>37.6</b>  | <b>38.9</b>  | <b>40.1</b>  | <b>32.1</b> | <b>37.6</b> |
| Contribution from interest rate/growth differential<br>of which: contribution from average real interest rate | 0.5         | 1.8         | -1.7         | 2.9          | 1.6          | -1.2         | -0.9         | -1.0         | -1.0         | 0.6          | 4.2          |             |             |
| of which: contribution from real GDP growth   | 1.1         | 0.5         | 0.3          | 0.0          | 0.6          | 0.8          | 0.9          | 0.9          | 0.9          | 1.6          | 5.8          |             |             |
| Contribution from real exchange rate depreciation   | -0.6        | 1.3         | -2.1         | 2.9          | 1.0          | -2.0         | -1.8         | -1.9         | -1.9         | -0.9         | -1.5         |             |             |
| <b>Other identified debt-creating flows</b>   | <b>0.0</b>  | <b>0.0</b>  | <b>0.0</b>   | <b>0.0</b>   | <b>0.0</b>   | <b>0.0</b>   | <b>0.0</b>   | <b>0.0</b>   | <b>0.0</b>   | <b>0.0</b>   | <b>0.0</b>   | <b>0.0</b>  | <b>0.0</b>  |
| Privatization receipts (negative)   | 0.0         | 0.0         | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          |             |             |
| Recognition of contingent liabilities (e.g., bank recapitalization)   | 0.0         | 0.0         | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          |             |             |
| Debt relief (HIPC and other)  | 0.0         | 0.0         | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          |             |             |
| Other debt creating or reducing flow (please specify)   | 0.0         | 0.0         | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          |             |             |
| <b>Residual</b>   | <b>-5.1</b> | <b>-0.8</b> | <b>-1.7</b>  | <b>-0.3</b>  | <b>0.1</b>   | <b>-0.1</b>  | <b>-0.2</b>  | <b>-0.2</b>  | <b>-0.1</b>  | <b>-0.2</b>  | <b>-2.8</b>  | <b>-0.5</b> | <b>-0.1</b> |
| <b>Sustainability indicators</b>  |             |             |              |              |              |              |              |              |              |              |              |             |             |
| PV of public debt-to-GDP ratio 2/   | ...         | ...         | <b>37.9</b>  | <b>44.9</b>  | <b>52.0</b>  | <b>56.0</b>  | <b>59.0</b>  | <b>60.3</b>  | <b>61.6</b>  | <b>80.6</b>  | <b>140.2</b> |             |             |
| PV of public debt-to-revenue and grants ratio   | ...         | ...         | <b>112.0</b> | <b>157.8</b> | <b>204.0</b> | <b>199.5</b> | <b>187.3</b> | <b>173.0</b> | <b>176.5</b> | <b>234.0</b> | <b>409.5</b> |             |             |
| Debt service-to-revenue and grants ratio 3/   | <b>16.6</b> | <b>18.7</b> | <b>14.5</b>  | <b>22.7</b>  | <b>22.8</b>  | <b>20.7</b>  | <b>18.3</b>  | <b>16.7</b>  | <b>16.0</b>  | <b>20.2</b>  | <b>32.7</b>  |             |             |
| Gross financing need 4/   | 6.9         | 5.6         | 2.2          | 13.7         | 15.7         | 13.6         | 11.6         | 8.4          | 8.3          | 11.5         | 17.1         |             |             |
| <b>Key macroeconomic and fiscal assumptions</b>   |             |             |              |              |              |              |              |              |              |              |              |             |             |
| Real GDP growth (in percent)  | 1.0         | -2.2        | 3.5          | -5.0         | -1.5         | 2.7          | 2.2          | 2.2          | 2.2          | 0.9          | 0.9          | <b>1.7</b>  | <b>0.6</b>  |
| Average nominal interest rate on external debt (in percent)   | 1.5         | 1.5         | 1.3          | 1.2          | 1.2          | 1.2          | 1.2          | 1.1          | 1.1          | 1.0          | 1.1          | <b>1.2</b>  | <b>1.1</b>  |
| Average real interest rate on domestic debt (in percent)  | 8.7         | 7.4         | 10.2         | 6.4          | 8.4          | 9.6          | 9.6          | 9.2          | 8.8          | 7.9          | 6.6          | <b>4.0</b>  | <b>8.5</b>  |
| Real exchange rate depreciation (in percent, + indicates depreciation)  | -0.5        | 3.4         | 1.4          | ...          | ...          | ...          | ...          | ...          | ...          | ...          | ...          | <b>0.5</b>  | ...         |
| Inflation rate (GDP deflator, in percent)   | -0.1        | 2.0         | 2.2          | 2.8          | 2.5          | 2.2          | 2.5          | 2.8          | 2.8          | 2.8          | 2.8          | <b>1.0</b>  | <b>2.7</b>  |
| Growth of real primary spending (deflated by GDP deflator, in percent)  | 9.7         | -4.6        | 5.5          | 8.8          | -2.4         | 4.1          | 6.5          | 2.6          | 2.4          | 1.0          | 1.0          | <b>1.7</b>  | <b>2.7</b>  |
| Primary deficit that stabilizes the debt-to-GDP ratio 5/  | 4.8         | -2.7        | 2.7          | -2.6         | -1.7         | 1.3          | 1.1          | 1.2          | 1.2          | -0.5         | -1.5         | <b>1.6</b>  | <b>-0.1</b> |
| PV of contingent liabilities (not included in public sector debt)   | 0.0         | 0.0         | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          |             |             |

Sources: Country authorities; and staff estimates and projections.

1/ Coverage of debt: The central government plus social security, government-guaranteed debt. Definition of external debt is Residency-based.

2/ The underlying PV of external debt-to-GDP ratio under the public DSA differs from the external DSA with the size of differences depending on exchange rates projections.

3/ Debt service is defined as the sum of interest and amortization of medium and long-term, and short-term debt.

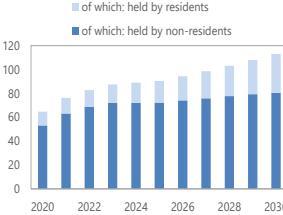
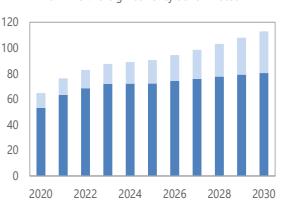
4/ Gross financing need is defined as the primary deficit plus debt service plus the stock of short-term debt at the end of the last period and other debt creating/reducing flows.

5/ Defined as a primary deficit minus a change in the public debt-to-GDP ratio (-): a primary surplus, which would stabilize the debt ratio only in the year in question.

6/ Historical averages are generally derived over the past 10 years, subject to data availability, whereas projections averages are over the first year of projection and the next 10 years.

| Definition of external/domestic debt                     | Residency-based |
|--|-----------------|
| Is there a material difference between the two criteria? | No              |

Public sector debt 1/  
of which: local-currency denominated  
of which: foreign-currency denominated



**Table 3. Samoa: Sensitivity Analysis for Key Indicators of Public and Publicly Guaranteed External Debt, 2020-40**

|  |  | (In percent)   |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
|--|--|----------------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|
|  |  | Projections 1/ |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
|  |  | 2020           | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 | 2032 | 2033 | 2034 | 2035 | 2036 | 2037 | 2038 | 2039 | 2040 |
| <b>PV of debt-to-GDP ratio</b>                                 |  |                |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| <b>Baseline</b>  |  | 33             | 39   | 42   | 44   | 44   | 43   | 45   | 46   | 47   | 47   | 48   | 49   | 51   | 53   | 54   | 56   | 57   | 59   | 60   | 62   | 63   |
| <b>A. Alternative Scenarios</b>                                |  |                |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| A1. Key variables at their historical averages in 2020-2030 2/ |  | 33             | 36   | 41   | 44   | 46   | 49   | 49   | 50   | 51   | 52   | 52   | 53   | 54   | 55   | 57   | 58   | 59   | 60   | 61   | 63   | 64   |
| <b>B. Bound Tests</b>  |  |                |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| B1. Real GDP growth  |  | 33             | 41   | 47   | 49   | 49   | 49   | 50   | 51   | 52   | 53   | 54   | 55   | 57   | 59   | 61   | 62   | 64   | 66   | 68   | 69   | 71   |
| B2. Primary balance  |  | 33             | 40   | 44   | 46   | 46   | 46   | 47   | 48   | 49   | 50   | 51   | 52   | 54   | 56   | 57   | 59   | 61   | 62   | 64   | 65   | 67   |
| B3. Exports  |  | 33             | 41   | 46   | 47   | 47   | 48   | 50   | 51   | 51   | 52   | 53   | 55   | 56   | 58   | 59   | 61   | 63   | 64   | 65   | 67   |      |
| B4. Other flows 3/   |  | 33             | 42   | 47   | 49   | 49   | 49   | 50   | 51   | 52   | 53   | 53   | 54   | 57   | 58   | 60   | 61   | 63   | 64   | 65   | 66   |      |
| B5. Depreciation   |  | 33             | 49   | 48   | 50   | 50   | 50   | 52   | 53   | 54   | 55   | 56   | 58   | 60   | 62   | 65   | 67   | 69   | 72   | 74   | 75   | 78   |
| B6. Combination of B1-B5                                       |  | 33             | 41   | 46   | 48   | 48   | 48   | 49   | 50   | 51   | 52   | 53   | 54   | 56   | 57   | 59   | 60   | 62   | 64   | 65   | 67   | 68   |
| <b>C. Tailored Tests</b>                                       |  |                |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| C1. Combined contingent liabilities                            |  | 33             | 42   | 44   | 46   | 46   | 46   | 48   | 49   | 50   | 51   | 51   | 53   | 55   | 56   | 58   | 60   | 62   | 64   | 65   | 66   | 68   |
| C2. Natural disaster   |  | 33             | 48   | 52   | 54   | 54   | 55   | 57   | 59   | 60   | 62   | 64   | 66   | 68   | 71   | 74   | 76   | 79   | 82   | 84   | 86   | 89   |
| C3. Commodity price  |  | n.a.           | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. |
| C4. Market Financing   |  | n.a.           | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. |
| <b>Threshold</b>   |  | 55             | 55   | 55   | 55   | 55   | 55   | 55   | 55   | 55   | 55   | 55   | 55   | 55   | 55   | 55   | 55   | 55   | 55   | 55   | 55   | 55   |
| <b>PV of debt-to-exports ratio</b>                             |  |                |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| <b>Baseline</b>  |  | 114            | 140  | 138  | 139  | 135  | 131  | 151  | 154  | 157  | 160  | 162  | 167  | 172  | 178  | 183  | 188  | 194  | 200  | 204  | 209  | 214  |
| <b>A. Alternative Scenarios</b>                                |  |                |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| A1. Key variables at their historical averages in 2020-2030 2/ |  | 114            | 131  | 135  | 141  | 143  | 146  | 167  | 169  | 172  | 174  | 176  | 179  | 183  | 187  | 191  | 195  | 199  | 203  | 208  | 212  | 217  |
| <b>B. Bound Tests</b>  |  |                |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| B1. Real GDP growth  |  | 114            | 140  | 138  | 139  | 135  | 131  | 151  | 154  | 157  | 160  | 162  | 167  | 172  | 178  | 183  | 188  | 194  | 200  | 204  | 209  | 214  |
| B2. Primary balance  |  | 114            | 144  | 146  | 147  | 143  | 139  | 160  | 163  | 167  | 170  | 172  | 177  | 183  | 188  | 194  | 199  | 205  | 211  | 215  | 220  | 225  |
| B3. Exports  |  | 114            | 151  | 160  | 161  | 156  | 151  | 174  | 178  | 182  | 185  | 187  | 191  | 197  | 202  | 206  | 213  | 219  | 225  | 230  | 234  | 239  |
| B4. Other flows 3/   |  | 114            | 150  | 156  | 157  | 152  | 148  | 170  | 173  | 177  | 179  | 180  | 184  | 189  | 193  | 196  | 202  | 207  | 212  | 215  | 219  | 223  |
| B5. Depreciation   |  | 114            | 140  | 126  | 128  | 124  | 120  | 139  | 142  | 145  | 148  | 150  | 156  | 162  | 168  | 173  | 179  | 186  | 192  | 197  | 202  | 208  |
| B6. Combination of B1-B5                                       |  | 114            | 149  | 145  | 153  | 148  | 144  | 165  | 169  | 173  | 175  | 177  | 182  | 187  | 192  | 198  | 203  | 208  | 214  | 219  | 223  | 228  |
| <b>C. Tailored Tests</b>                                       |  |                |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| C1. Combined contingent liabilities                            |  | 114            | 149  | 147  | 148  | 144  | 139  | 161  | 164  | 168  | 171  | 174  | 179  | 185  | 190  | 196  | 202  | 208  | 215  | 219  | 224  | 230  |
| C2. Natural disaster   |  | 114            | 179  | 176  | 178  | 175  | 171  | 199  | 205  | 211  | 217  | 222  | 230  | 239  | 248  | 257  | 266  | 275  | 285  | 293  | 301  | 310  |
| C3. Commodity price  |  | n.a.           | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. |
| C4. Market Financing   |  | n.a.           | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. |
| <b>Threshold</b>   |  | 240            | 240  | 240  | 240  | 240  | 240  | 240  | 240  | 240  | 240  | 240  | 240  | 240  | 240  | 240  | 240  | 240  | 240  | 240  | 240  | 240  |
| <b>Debt service-to-exports ratio</b>                           |  |                |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| <b>Baseline</b>  |  | 11             | 12   | 11   | 11   | 10   | 9    | 10   | 11   | 12   | 12   | 12   | 12   | 13   | 13   | 13   | 13   | 14   | 14   | 15   | 15   | 15   |
| <b>A. Alternative Scenarios</b>                                |  |                |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| A1. Key variables at their historical averages in 2020-2030 2/ |  | 11             | 12   | 11   | 10   | 10   | 9    | 10   | 11   | 12   | 12   | 12   | 12   | 13   | 13   | 13   | 13   | 14   | 14   | 15   | 16   | 16   |
| <b>B. Bound Tests</b>  |  |                |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| B1. Real GDP growth  |  | 11             | 12   | 11   | 11   | 10   | 9    | 10   | 11   | 12   | 12   | 12   | 12   | 13   | 13   | 13   | 13   | 14   | 14   | 15   | 15   | 15   |
| B2. Primary balance  |  | 11             | 12   | 11   | 11   | 10   | 9    | 10   | 11   | 12   | 13   | 13   | 13   | 13   | 13   | 13   | 14   | 14   | 15   | 16   | 16   | 16   |
| B3. Exports  |  | 11             | 13   | 12   | 12   | 11   | 10   | 11   | 12   | 13   | 14   | 14   | 14   | 14   | 14   | 14   | 15   | 15   | 16   | 17   | 17   |      |
| B4. Other flows 3/   |  | 11             | 12   | 11   | 11   | 10   | 10   | 11   | 12   | 13   | 13   | 13   | 13   | 13   | 13   | 14   | 14   | 14   | 15   | 16   | 16   | 16   |
| B5. Depreciation   |  | 11             | 12   | 11   | 10   | 10   | 9    | 10   | 11   | 12   | 11   | 11   | 12   | 12   | 13   | 13   | 14   | 14   | 15   | 15   | 16   | 16   |
| B6. Combination of B1-B5                                       |  | 11             | 13   | 12   | 11   | 11   | 10   | 11   | 12   | 13   | 13   | 13   | 13   | 13   | 14   | 14   | 14   | 15   | 15   | 16   | 17   |      |
| <b>C. Tailored Tests</b>                                       |  |                |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| C1. Combined contingent liabilities                            |  | 11             | 12   | 11   | 11   | 10   | 9    | 10   | 11   | 12   | 13   | 12   | 12   | 13   | 13   | 13   | 14   | 14   | 15   | 16   | 16   | 16   |
| C2. Natural disaster   |  | 11             | 13   | 12   | 12   | 11   | 10   | 11   | 12   | 13   | 14   | 14   | 14   | 14   | 14   | 14   | 15   | 15   | 16   | 17   | 18   |      |
| C3. Commodity price  |  | n.a.           | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. |
| C4. Market Financing   |  | n.a.           | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. |
| <b>Threshold</b>   |  | 21             | 21   | 21   | 21   | 21   | 21   | 21   | 21   | 21   | 21   | 21   | 21   | 21   | 21   | 21   | 21   | 21   | 21   | 21   | 21   | 21   |
| <b>Debt service-to-revenue ratio</b>                           |  |                |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| <b>Baseline</b>  |  | 15             | 17   | 14   | 12   | 11   | 10   | 10   | 10   | 12   | 12   | 12   | 12   | 12   | 12   | 12   | 12   | 13   | 13   | 13   | 14   | 15   |
| <b>A. Alternative Scenarios</b>                                |  |                |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| A1. Key variables at their historical averages in 2020-2030 2/ |  | 15             | 16   | 14   | 12   | 11   | 10   | 10   | 11   | 12   | 12   | 12   | 12   | 12   | 13   | 13   | 13   | 13   | 14   | 14   | 15   | 15   |
| <b>B. Bound Tests</b>  |  |                |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| B1. Real GDP growth  |  | 15             | 18   | 16   | 14   | 12   | 12   | 11   | 12   | 13   | 14   | 13   | 13   | 14   | 14   | 14   | 14   | 15   | 15   | 16   | 16   | 17   |
| B2. Primary balance  |  | 15             | 17   | 15   | 12   | 11   | 10   | 10   | 11   | 12   | 13   | 12   | 13   | 13   | 13   | 13   | 14   | 14   | 14   | 15   | 15   | 16   |
| B3. Exports  |  | 15             | 17   | 15   | 13   | 11   | 11   | 10   | 11   | 12   | 13   | 13   | 13   | 13   | 13   | 14   | 14   | 14   | 15   | 15   | 16   | 16   |
| B4. Other flows 3/   |  | 15             | 17   | 15   | 13   | 11   | 11   | 10   | 11   | 12   | 13   | 13   | 13   | 13   | 13   | 14   | 14   | 14   | 15   | 15   | 16   | 16   |
| B5. Depreciation   |  | 15             | 21   | 18   | 15   | 13   | 13   | 12   | 13   | 14   | 15   | 14   | 14   | 14   | 15   | 15   | 16   | 16   | 17   | 18   | 18   |      |
| B6. Combination of B1-B5                                       |  | 15             | 17   | 15   | 13   | 11   | 11   | 11   | 11   | 12   | 13   | 13   | 13   | 13   | 14   | 14   | 14   | 15   | 15   | 16   | 16   |      |
| <b>C. Tailored Tests</b>                                       |  |                |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| C1. Combined contingent liabilities                            |  | 15             | 17   | 15   | 13   | 11   | 10   | 10   | 11   | 12   | 12   | 12   | 12   | 13   | 13   | 13   | 13   | 14   | 14   | 15   | 15   | 15   |
| C2. Natural disaster   |  | 15             | 17   | 15   | 13   | 11   | 11   | 10   |      |      |      |      |      |      |      |      |      |      |      |      |      |      |

**Table 4. Samoa: Sensitivity Analysis for Key Indicators of Public Debt, 2020-40**