# The Distribution of Crisis Credit: Effects on Firm Indebtedness and Aggregate Risk<sup>a</sup>

Federico Huneeus

Joseph Kaboski

Mauricio Larrain

Central Bank of Chile

University of Notre Dame

CMF & PUC

Sergio Schmukler

Mario Vera

World Bank

CMF

November 2021

<sup>&</sup>lt;sup>a</sup>The views and opinions expressed are those of the authors alone and do not necessarily reflect those of the Central Bank of Chile, the Financial Market Commission of Chile (CMF), or the World Bank.

### **Motivation**

- During crises, governments seek to help firms to survive by providing "crisis credit"
- Trade-offs, intertemporal and distributional
  - Rapid implementation and scope to save many firms, with potential costs
  - Adverse selection, during crises and when governments offer assistance
  - Possible risk taking, indebtedness, debt overhang, default, banking crises, and fiscal burden
  - Important to understand how crisis credit works in practice and comprehensively
- What is the impact of the distribution of crisis credit on micro indebtedness and macro risks?
  - 1. How does credit (suddenly available) gets allocated across the full range of firms?
  - 2. How do incentives and economic environment influence demand, supply, and equilibrium allocation?
  - 3. How does micro-level indebtedness gets aggregated, affecting macro-level risk?

### What We Do

- Chile offers unique opportunity to study the complete crisis credit allocation
  - Novel financial and real data from Chile's universe of formal firms and bank transactions
- Policy experiment
  - Large, sudden program to assist firms
  - $\blacksquare$  Public credit guarantee program (FOGAPE COVID-19) disburses pprox 4.6% of GDP in few months
  - Concurrent alternative policy, i.e. employment protection program
  - Results not driven by COVID-19 pandemic, yielding general lessons
- Micro analyses
  - Evaluate applications and approvals to study demand and supply roles
  - Examine impact of program on firm leverage and credit flows by size, risk, and other firm attributes
  - Attempt to assess causality of the program and pandemic (dynamic lockdowns, RDD)
- Macro risk assessment
  - Empirically via aggregation of micro data and impact of risk for banks and the government
  - Quantitatively via counterfactual model simulations

### What We Find

- Government program works as intended: Increases debt rapidly, substantially, broadly across firms
- Large (4.6% of GDP) credit allocation with adverse selection, but consequences for total aggregate indebtedness and risk remain small (0.44% of GDP)
- Lessons on mitigated aggregate risk
  - 1. Incentives for firms and banks
    - Firms respond to opportunities for cheap credit, especially risky ones
    - Banks disburse loans, engaging with risky clients, but also contain risk taking
  - 2 Economic environment
    - Low levels of default risk
    - Safe firms constitute mass of bank loans
    - Banking sector solvency improves
  - 3. Policy features
    - Forbids participation of riskiest tail
    - Risk sharing between government and banks (skin in the game): Only partial guarantees, mostly tail risk
    - Lower maximum interest rate makes credit attractive, but also triggers more screening
- Aggregate risk could be sizable with even larger, protracted GDP contraction and higher defaults

### Structure of the Talk

- 1. Policy and data
- 2. Credit allocation
- 3. Roles of supply and demand
- 4. Aggregate implications
- 5. Robustness analyses
- 6. Conclusions

**Policy and Data** 

### Institutional Details of the Public Credit Guarantee Program

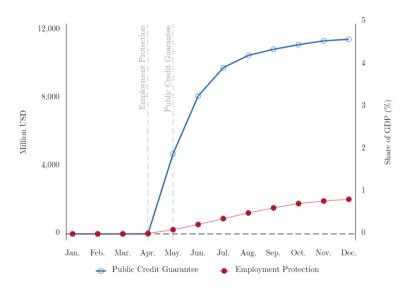
- Expand credit guarantee program: Fiscal injection of US\$3 billion (1.1% of GDP)
- Goal: Finance working capital up to 3 months of pre-pandemic sales
- Eligibility: Pre-pandemic sales < US\$40 million
- Attractive conditions for firms
  - Nominal interest rate cap: Monetary policy rate (0.5%) + inflation target (3%)
  - 6-month grace period + payment horizon of 24-48 months
  - Loan not to be used to repay pre-existing debt, which needs to be restructured
- Some details on mitigating factors
  - Past due days < 30
  - Guarantee rate: 85% for small, 80% for medium, 70% for medium-large, and 60% for large firms
  - Deductible for first loss, varying by firm size
- Starts April 24, 2020

### **Data Sources**

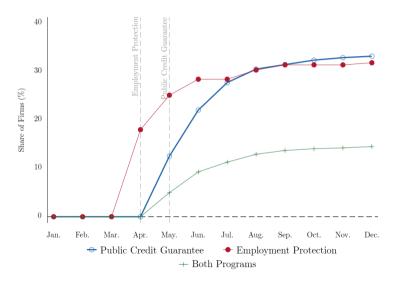
- 1. Credit flows and stocks from financial regulator (Financial Markets Commission, CMF), 2012-2020
  - Transaction-level loans, interest rates, credit outstanding, default behavior
- 2. Applications and approvals of credit guarantee loans during  $2020 \Rightarrow Unique!$ 
  - Transaction-level information, including loans requested, bank responses, approved amounts
- 3. Firm-level real and employment data from tax authority, 2005-2020
  - Sales, net worth, assets, liabilities, materials, number of workers, sector, municipality
- 4. Firm-level use of employment protection program (unemployment insurance administrator)
- Samples of firms Summary Statistics
  - 1. Universe: Formal firms  $\Rightarrow$  602,874 firms
  - 2. Active: Universe + positive sales  $\Rightarrow$  449,615 firms (92% of employment, 82% of credit)
  - 3. Regression: Active + observables  $\Rightarrow$  119,153 firms
  - 4. Eligible: Regression + sales < US\$40 MM + past due days < 30  $\Rightarrow$  114,606 firms

**Credit Allocation** 

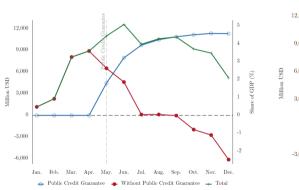
## **Size of Public Programs**

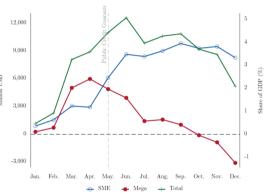


### **Share of Firms Using Public Programs**



## **Cumulative Credit Granted during 2020**





(d) Guaranteed and Non-guaranteed Credit

(e) By Firm Size

## **Characteristics of Firms Using Public Programs**

	Us	sed Public C	redit Guaran	tee	U	sed Employn	nent Protect	on
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Panel A: Probit Estimation								
(i) Ex-ante Risk Characteristics								
Risk	0.647***	0.536***	0.400***	0.337***	0.085***	0.075***	-0.014	-0.016
	(0.043)	(0.035)	(0.033)	(0.034)	(0.023)	(0.022)	(0.022)	(0.022
(ii) COVID-19-Shock Characteristics								
Increase in Sales Dummy	0.216***	0.211***	0.197***	0.195***	0.051***	0.052***	0.057***	0.058*
	(800.0)	(800.0)	(0.008)	(800.0)	(0.007)	(0.007)	(0.007)	(0.007
Decrease in Sales Dummy	0.210***	0.205***	0.195***	0.193***	0.122***	0.120***	0.115***	0.115*
	(800.0)	(0.008)	(0.008)	(800.0)	(0.007)	(0.006)	(0.006)	(0.006
Used Employment Protection	0.098***	0.102***	0.088***	0.095***				
	(0.005)	(0.005)	(0.005)	(0.005)				
Used Public Credit Guarantee					0.059***	0.061***	0.052***	0.056**
					(0.003)	(0.003)	(0.003)	(0.003
Dependent Variable Mean	0.505	0.505	0.505	0.505	0.182	0.184	0.183	0.184
Dependent Variable Std. Dev.	0.500	0.500	0.500	0.500	0.386	0.387	0.386	0.388
Number of Firms	62,927	62,881	62,917	62,871	67,303	66,580	67,097	66,378
$R^2$	0.020	0.031	0.036	0.045	0.019	0.055	0.052	0.080
Industry FE	No	No	Yes	Yes	No	No	Yes	Yes
Municipality FE	No	Yes	No	Yes	No	Yes	No	Yes
Panel B: Predicted Default Probability								
Banked Firms	0.084	0.084	0.084	0.084	0.086	0.086	0.086	0.086

Roles of Supply and Demand

### Firm Credit Applications and Bank Approvals

$$\textit{Banked Firms} + \textit{Eligible Sample}: \ \Pr(\textit{Program Use}_i = 1) = \Phi(\alpha_s + \alpha_c + \beta_1 \textit{Risk}_i + \beta_3 \textit{X}_i + \textit{u}_i)$$

(1)

	Public	Credit Guar	rantee Appli	ications	Pub	lic Credit Gu	arantee Appi	rovals
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
(i) Ex-ante Risk Characteristics								
Risk	0.845***	0.733***	0.599***	0.538***	-0.222***	-0.245***	-0.226***	-0.257***
	(0.048)	(0.037)	(0.034)	(0.035)	(0.018)	(0.019)	(0.02)	(0.021)
(ii) COVID Shock Characteristics								
Increase in Sales Dummy	0.206***	0.201***	0.189***	0.186***	0.019***	0.020***	0.018***	0.019***
	(0.007)	(0.008)	(0.008)	(0.008)	(0.006)	(0.006)	(0.006)	(0.006)
Decrease in Sales Dummy	0.204***	0.198***	0.190***	0.188***	0.019***	0.020***	0.019***	0.019***
	(0.007)	(0.007)	(0.007)	(0.007)	(0.006)	(0.006)	(0.006)	(0.006)
Used Employment Protection	0.122***	0.126***	0.111***	0.117***	-0.011***	-0.011***	-0.011***	-0.010***
	(0.005)	(0.005)	(0.005)	(0.005)	(0.004)	(0.004)	(0.004)	(0.004)
Dependent Variable Mean	0.649	0.649	0.649	0.649	0.920	0.918	0.919	0.918
Dependent Variable Std. Dev.	0.477	0.477	0.477	0.477	0.272	0.274	0.272	0.275
Number of Firms	62,927	62,862	62,913	62,848	36,701	36,025	36,593	35,918
$R^2$	0.032	0.045	0.050	0.061	0.008	0.024	0.016	0.033
Industry FE	No	No	Yes	Yes	No	No	Yes	Yes
Municipality FE	No	Yes	No	Yes	No	Yes	No	Yes
(ii) Predicted Default Probability:								
Banked Firms	0.084	0.084	0.084	0.084	0.090	0.090	0.090	0.090

# Demand (Supply) Forces Dominate in Guaranteed (Non-Guaranteed) Credit

Eligible Sample + Credit Guarantee Users : 
$$\frac{\Delta Debt_i}{Sales_{i,2019}} = \alpha_s + \alpha_c + \beta_1 Risk_i + \beta_2 Sales Growth_i + u_i$$
 (2)

	$\Delta$ Guaranteed	d Debt /	∆ Non-guaran	teed Debt /	
	Sales 2	2019	Sales 2	2019	
_	(1) (2)		(3)	(4)	
	Banked	Unbanked	Banked	Unbanked	
Ex-ante Risk	0.068***	0.101***	-0.072***	-0.015	
	(0.007)	(0.017)	(0.009)	(0.010)	
Increase in Sales Dummy	-0.001	0.007**	0.008**	0.005**	
	(0.002)	(0.004)	(0.003)	(0.002)	
Decrease in Sales Dummy	-0.004**	0.003	0.007**	0.003	
	(0.002)	(0.004)	(0.003)	(0.002)	
Dependent Variable Mean	0.134	0.112	-0.014	0.011	
Dependent Variable. Std. Dev.	0.071	0.072	0.101	0.045	
Number of Firms	32,124	8,977	32,118	9,080	
$R^2$	0.029	0.083	0.026	0.071	
Industry FE and Municipality FE	Yes	Yes	Yes	Yes	

▶ Eligible Samp

**Aggregate Implications** 

### **Linking Micro and Macro Debt**

- Program:  $\Delta$ Guaranteed Debt/GDP=4.6
- Formal firms:  $\Delta$ Guaranteed Debt/GDP=3.6,  $\Delta$ Debt/GDP=1.2,  $\Delta$ Debt/Sales=0.44
- Users:  $\Delta$ Guaranteed Debt/GDP=3.6,  $\Delta$ Debt/GDP=2.9,  $\Delta$ Debt/Sales=1.35

$$\frac{\Delta D_{t}}{Y_{t-1}} = \sum_{g \in G} \left( \omega_{gt-1} \frac{D_{gt} - D_{gt-1}}{Y_{gt-1}} \right)$$
Aggregate Change
$$Group Change (3)$$

$$\omega_{gt-1} \frac{D_{gt} - D_{gt-1}}{Y_{gt-1}} = \omega_{gt-1} \frac{D_{gt} - D_{gt-1}}{Y_{gt-1}}$$

$$Weights \underbrace{W_{gt-1}}_{Within Change}$$
(4)

- $Y_{t-1}$  is GDP (2019) or Sales (2019)
- Groups: (i) users/non-users, (ii) banking status, (iii) firm size, (iv) risk

# **Decomposition of Macro Debt-to-Sales Ratio**

	ΔDebt/		ΔDebt/
	Sales		Sales
	(1)	(2)	(3)
	Group	Weights	Within
	Change	(%)	Change
	(p.p.)		(p.p.)
(i) Active Firms			
Panel D: Risk Groups			
High Risk	0.08	1.8	4.34
Medium Risk	0.13	4.1	3.18
Medium-Low Risk	0.19	8.4	2.26
Low Risk	-0.09	59.3	-0.15
No Risk Data	0.13	26.4	0.48
Aggregate	0.44	100.0	
(ii) Public Credit Guara	antee - Users		
Panel E: Risk Groups			
High Risk	0.11	7.1	10.70
Medium Risk	0.16	12.7	9.29
Medium-Low Risk	0.26	19.3	9.70
Low Risk	0.53	41.2	9.18
No Risk Data	0.29	19.7	10.75
Aggregate	1.35	100.0	



# **Expected Loss**

	(1) Total Public Credit Guarantee Program (Million USD)	(2) Total Public Credit Guarantee Program (%)	(3) Default Probability (%)	(4) Effective Guarantee (%)	(5) Expected Loss/GDP (=(2)×(3)/GDP) (%)	(6) Government's Expected Loss/GDP (=(4)×(5)) (%)	(7) Bank's Expected Loss/GDP (=(5)-(6)) (%)
Risk Groups							
High Risk	606	8	18.17	35.8	0.05	0.02	0.03
Medium Risk	1,085	14	9.86	32.3	0.05	0.02	0.03
Medium-Low Risk	1,867	25	5.68	28.2	0.05	0.01	0.04
Low Risk	3,975	53	2.05	21.1	0.04	0.01	0.03
No Risk Data	1,489	17	18.17	35.8	0.11	0.04	0.18
Total	9,022 (3.6% GDP)	100	7.48	27.3	0.27	0.09	0.18
All Firms + Natural Persons							
All Firms	9,022	79	7.48	27.3	0.27	0.09	0.18
Natural Persons	2,445	21	18.17	35.8	0.17	0.06	0.11
All Firms + Natural Persons	11,467	100	9.76	29.1	0.44	0.15	0.29
	(4.6% GDP)						

### Macroeconomic Risk

- Overall macroeconomic risk stays relatively small
- Riskiest firms in the economy excluded, even when program targets SMEs Risk Samples
- Non-tail risk (expected loss):  $\approx 2/3$  absorbed by banks (66%=0.29/0.44)
  - Guarantees decrease with firm size ► Table 11
  - Banks curtail non-tail risk by being more sensitive to risk from large firms 

    Rejections
- Tail risk:  $\approx 1/3$  absorbed by banks, if default rate increased above 25%
  - Program deductible covers initial losses
  - Effective guarantee increases with default rate ◆ Simulations
- Central bank backs lending by banks through liquidity support Liquidity Support

# Robustness Analyses

### **Robustness Analyses**

- A number of robustness tests performed
  - Variations in specifications
  - Different samples
  - Different aggregations
- Results are not COVID-19-specific
  - Comparisons with the employment protection program
  - Effect of firm performance since the onset of the pandemic (sales change)
  - Effect of lockdown policies ► Maps ► RD Results ► RD Sales

■ Model simulations: Counterfactual roles of policy elements

# Conclusions

### Conclusions

- Credit guarantee program rapidly delivers crisis credit to broad range of firms
  - Incentives for firms to borrow due to low interest rates
  - Incentives for banks to lend due to risk sharing and liquidity support
  - Opportunity to get to know new and risky clients
- Aggregate risk remains low, despite ....
  - Expansion of credit during crisis episode (GDP contracted 5.8% in 2020)
  - Redistribution toward smaller, riskier firms
  - Leverage increases the most for riskiest firms

### Conclusions

- Mitigating factors by design
  - Riskiest tail excluded (not just mega firms)
  - Risk sharing through guarantee scheme cushions banking sector from tail risk
  - Partial guarantee and initial loss foster bank screening, especially of large risky firms
- Mitigating factors in practice (not obvious ex ante)
  - Low interest rates attracts borrowers, but pushes banks to exclude riskiest firms
  - Most credit flows toward large, safer borrowers
  - Low ex ante and ex post default rates, partly due to weight of safer firms
  - Basel rules on RWA improve bank capitalization
- lacktriangle Granular micro data, universal coverage, and type of analyses important for micro  $\Longleftrightarrow$  macro
- New light on: (i) Academic debate on causes and consequences of high indebtedness; (ii) Policy debate about the trade-offs and risks of government programs to help firms in need

### Thank you!

# Data: Basic Stats • Return

	(1)	(2)	(3)	(4)	(5)
	Number of	Share of Total	Share of	Credit Stock	Share of Value
	Firms	Number of	Employment	(%)	Added (%)
		Firms (%)	(%)		
Sample Selection					
All Firms	602,874	100	100	100	100
Active Firms (positive sales)	449,615	75	92	82	100
Regression Sample					
Total	119,153	18	50	44	74
Eligible	114,606	17	35	21	19
Credit Guarantee Users	40,901	6	14	9	7
Firm Size Distribution of Active Firms					
Small and Medium Enterprises	437,750	97	43	27	17
Large Firms	10,265	2	30	32	17
Mega Firms	1,600	0	27	41	66
All Active Firms	449,615	100	100	100	100
Ex-ante Banking Status of Active Firms					
Banked	163,676	36	79	100	87
Unbanked	285,939	64	21	0	13
All Active Firms	449,615	100	90	0	100

## Credit Default Probability Model • Return

$$\textit{Baseline Sample}: \ \mathsf{Pr}(\textit{Default}_{i,t} = 1) = \Phi(\alpha_s + \alpha_c + \beta \textit{Characteristics}_{i,t-1} + u_{i,t})$$

(5)

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Log(Net Worth)	-0.011***	-0.010***	-0.010***	-0.010***	-0.009***	-0.009***	-0.008***	-0.009***
	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)
Log(Value Added / Number of Workers)	-0.021***	-0.020***	-0.018***	-0.018***	-0.019***	-0.019***	-0.017***	-0.017***
	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)
Firm Age	-0.001***	-0.001***	-0.001***	-0.001***	-0.002***	-0.002***	-0.002***	-0.002***
	(0.000)	(0.000)	(0.000)	(0.000)	(0.000)	(0.000)	(0.000)	(0.000)
Log(Wage Bill)	-0.009***	-0.009***	-0.008***	-0.008***	-0.008***	-0.008***	-0.007***	-0.007***
	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)
Log(Annual Sales)	0.007***	0.006***	0.002**	0.002***	0.000	-0.000	-0.003***	-0.003***
	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)
Log(Credit Stock)					0.013***	0.013***	0.013***	0.013***
					(0.001)	(0.001)	(0.001)	(0.001)
Spread Ex-ante					0.003***	0.003***	0.003***	0.003***
					(0.000)	(0.000)	(0.000)	(0.000)
Number of Firms	96,424	96,424	96,424	96,424	96,424	96,424	96,424	96,424
R <sup>2</sup>	0.051	0.061	0.064	0.073	0.095	0.103	0.104	0.112
Industry FE	No	No	Yes	Yes	No	No	Yes	Yes
Municipality FE	No	Yes	No	Yes	No	Yes	No	Yes
Pred. Default Prob. Banked Firms	0.088	0.088	0.088	0.088	0.089	0.089	0.089	0.089
Pred. Default Prob. Unbanked Firms	0.113	0.113	0.107	0.107				

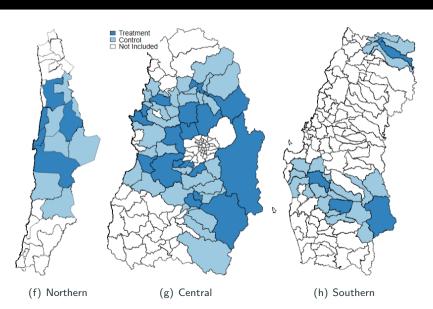
# Policy Design Mitigates Adverse Selection: Including Non-Eligible Firms



Banked Firms + Different Samples :  $Pr(Program\ Use_i = 1) = \Phi(\alpha_s + \alpha_c + \beta_1 Risk_i + \beta_3 X_i + u_i)$ (6)

		Used Public C	redit Guarantee	
_	(1)	(2)	(3)	(4)
	Only	Eligible Firms	Eligible Firms	All Firms
	Eligible Firms	+ Firms with	+ Mega Firms	
_		Overdue Payment		
(i) Ex-ante Risk Characteristics				
Risk	0.337***	0.084***	0.412***	0.147***
	(0.034)	(0.032)	(0.034)	(0.033)
(ii) COVID Shock Characteristics				
Increase in Sales Dummy	0.195***	0.206***	0.193***	0.210***
	(800.0)	(0.008)	(800.0)	(0.008)
Decrease in Sales Dummy	0.193***	0.208***	0.190***	0.211***
	(800.0)	(0.008)	(800.0)	(0.008)
Used Employment Protection	0.095***	0.088***	0.098***	0.095***
	(0.005)	(0.005)	(0.005)	(0.005)
Dependent Variable Mean	0.505	0.478	0.498	0.483
Dependent Variable Std. Dev.	0.500	0.500	0.500	0.500
Number of Firms	62,871	66,407	63,758	67,240
R <sup>2</sup>	0.045	0.039	0.048	0.043
Industry FE and Municipality FE	Yes	Yes	Yes	Yes
(ii) Predicted Default Probability:				
Banked Firms	0.084	0.087	0.083	0.086

# Dynamics Lockdowns and Spatial RD Design: Maps • Return

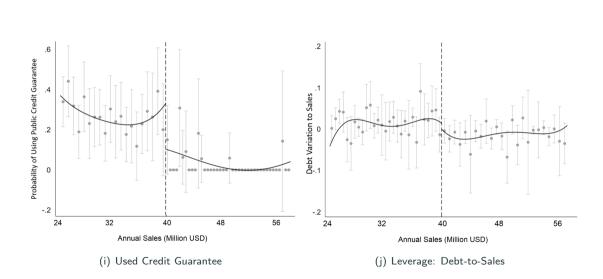


# Dynamics Lockdowns and Spatial RD Design: Results Results



	Pu	blic Credit Guaran	tee	Employment Protection
	(1)	(2)	(3)	(4)
	Used Credit	Applications	Approvals	Used Employment
	Guarantee			Protection
Panel A: Municipality Bore	der - Region FE			
Post	0.057	0.043	0.200	0.030
	(0.000)	(0.000)	(0.000)	(0.000)
Lockdown	0.007	0.013*	-0.056**	-0.010*
	(0.001)	(0.001)	(0.004)	(0.001)
Lockdown × Post	0.008	0.025*	0.014	0.027**
	(0.002)	(0.003)	(0.007)	(0.001)
Number of Observations	14,796	13,419	3,978	17,172
Number of Firms	1,644	1,491	442	1,908
R <sup>2</sup>	0.006	0.005	0.054	0.005
Panel B: Municipality Bore	der - Pair of Neig	hbors FE		
Post	0.057***	0.043***	0.200***	0.030***
	(0.002)	(0.002)	(0.005)	(0.001)
Lockdown	0.096***	0.039***	-0.111***	0.073***
	(0.005)	(0.004)	(0.008)	(0.003)
Lockdown × Post	0.008	0.025***	0.014	0.027***
	(0.009)	(0.007)	(0.015)	(0.005)
Number of Observations	14,796	13,419	3,978	17,172
Number of Firms	1,644	1,491	442	1,908
R <sup>2</sup>	0.012	0.012	0.066	0.012

### **RDD: Positive Effect of Credit Guarantee on Indebtedness**



# Banked (Unbanked): Non-Guarantee Credit Complement (Substitute)

Eligible Sample: 
$$\frac{\Delta Debt_i}{Sales cose} = \alpha_s + \alpha_c + \beta_1 Program Use_i + \beta_2 Sales Growth_i + u_i$$
 (7)

	(∆ Guarantee	d Debt) / Sales	(∆ Non-guara	nteed Debt) / Sales
	(2	019)	(	(2019)
	(1)	(2)	(3)	(4)
	Banked	Unbanked	Banked	Unbanked
Used Credit Guarantee	0.135***	0.113***	0.003***	0.008***
	(0.000)	(0.001)	(0.001)	(0.001)
Used Employment Protection	0.001***	0.000*	0.004***	0.002***
	(0.000)	(0.000)	(0.002)	(0.000)
Used Employment Protection	-0.002**	-0.007***	-0.004**	-0.005***
imes Used Credit Guarantee	(0.001)	(0.002)	(0.002)	(0.001)
Increase in Sales Dummy	0.000	0.001**	0.015***	0.002***
	(0.001)	(0.000)	(0.002)	(0.000)
Decrease in Sales Dummy	-0.002**	0.000	0.014***	0.002***
	(0.001)	(0.000)	(0.002)	(0.000)
Dependent Variable Mean	0.068	0.019	-0.016	0.005
Dependent Variable Std. Dev.	0.084	0.052	0.102	0.030
Number of Firms	62,530	51,535	61,864	51,538
$R^2$	0.649	0.670	0.022	0.023
Industry FE and Municipality FE	Yes	Yes	Yes	Yes

## **Decomposition of Macro Debt-to-Sales Ratio** • Return

	ΔDebt/		ΔDebt/
	Sales		Sales
	(1)	(2)	(3)
	Group	Weights	Within
	Change	(%)	Change
	(p.p.)		(p.p.)
(i) Active Firms			
Panel A: Used Publi	ic Credit Guara	antee Program	
Users	1.35	13.9	9.71
Non-users	-0.91	86.1	-1.06
Aggregate	0.44	100.0	
Panel B: Banked St	atus		
Banked	0.41	85.2	0.49
Newly Banked	0.37	3.2	11.45
Newly Unbanked	-0.35	3.4	-10.14
Unbanked Firms	0.00	8.2	0.00
Aggregate	0.44	100.0	
Panel C: Firm Size			
Small	0.42	8.0	5.25
Medium	0.31	7.6	4.14
Medium-Large	0.21	13.9	1.48
Large	-0.01	4.6	-0.23
Mega	-0.49	65.9	-0.75
Aggregate	0.44	100.0	

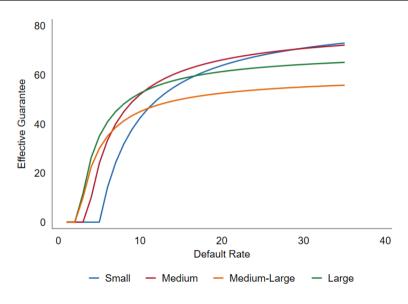
# Risk Sharing between the Banking Industry and the Government • Return

	(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Total Public Credit Guarantee Program (Million USD)	Total Public Credit Guarantee Program (%)	Default Probability (%)	Effective Guarantee (%)	Expected Loss/GDP $(=(2)\times(3)/GDP)$ $(\%)$	Government's Expected Loss/GDP (=(4)×(5)) (%)	Bank's Expected Loss/GDP (=(5)-(6)) (%)
Panel A: By Fire	m Size						
Small	2,264	25	9.22	39.0	0.08	0.03	0.05
Medium	2,371	27	5.97	33.0	0.06	0.02	0.04
Medium-Large	3,322	37	3.45	19.0	0.05	0.01	0.04
Large	1,008	11	2.49	0.0	0.01	0.00	0.01
No Sales Data	55	0	9.22	39.0	0.0	0.0	0.0
Total	9,022	100	5.47	25.6	0.20	0.06	0.14
	(3.6% GDP)						

# **Probability of Approval Diminishes with Firm Size** • Return

	Publ	ic Credit Gu	arantee Appi	ovals
	(1)	(2)	(3)	(4)
	All	Small	Medium	Large
Panel A: Probit Estimation				
(i) Ex-ante Risk Characteristics				
Risk	-0.257***	-0.246***	-0.439***	-0.755***
	(0.021)	(0.025)	(0.082)	(0.238)
(ii) COVID-19-Shock Characteristics				
Increase in Sales Dummy	0.019***	0.022***	0.008	-0.010
	(0.006)	(800.0)	(0.019)	(0.035)
Decrease in Sales Dummy	0.019***	0.022***	0.005	0.002
	(0.006)	(0.007)	(0.019)	(0.034)
Used Employment Protection	-0.010***	-0.008*	-0.015*	-0.026
	(0.004)	(0.004)	(800.0)	(0.020)
Dependant Variable Mean	0.918	0.913	0.918	0.902
Dependant Variable Std. Dev.	0.275	0.282	0.275	0.298
Number of Firms	35,918	26,623	5,916	1,392
$R^2$	0.033	0.036	0.082	0.171
Industry FE and Municipality FE	Yes	Yes	Yes	Yes
Panel B: Predicted Default Probability				
Banked Firms	0.09	0.102	0.061	0.036

### **Effective Guarantee Simulation** • Return



# Solvency of the Banking Industry Increases During the Pandemic Preum



	2019	2020	Change
Capital/Total RWA	12.8%	14.7%	1.8%
Capital (MM USD) =	37,514	41,275	3,761
Common Equity Tier 1	28,645	30,163	1,519
+ Subordinated Bonds	8,050	9,423	1,373
+ Additional Provisions	820	1,689	869
Total RWA (MM USD) =	292,292	281,554	-10,738
RWA 1 (0%)	0	0	0
+ RWA 2 (10%)	1,969	4,562	2,592
+ RWA 3 (20%)	4,867	3,849	-1,018
+ RWA 4 (60%)	66,675	68,726	2,052
+ RWA 5 (100%)	218,781	204,417	-14,364
Total Assets (Million USD) =	373,931	383,825	9,894
Assets 1	0	0	0
+ Assets 2	19,690	45,620	25,920
+ Assets 3	24,335	19,245	-5,090
+ Assets 4	111,125	114,543	3,418
+ Assets 5	218,781	204,417	-14,364

# **Liquidity Support and Guaranteed Loans • Return**

